

San Diego Local Agency Formation Commission

Website: www.sdlafco.org

Chairman

Bill Horn County Board of Supervisors

April 6, 2015

Vice Chairman

Sam Abed Mayor

City of Escondido

TO: Local Agency Formation Commission

FROM: Executive Officer

SUBJECT: Legislative Status Report

Members

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Andrew Vanderlaan Public Member

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Vacant Special District

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Michael D. Ott

Legal Counsel

Michael G. Colantuono

This is the second Legislative update report for 2015, intended to provide the Commission the status of the activities of state legislation in the first year of the 2015-16 Legislative Session. As reported at the March 2015 Commission Meeting, the final date for introduction of new legislation was February 27, 2015. The LAFCO staff have been monitoring several bills actively as part of participation with CALAFCO.

LAFCO staff proposing and the Commission approved a support position on one bill, SB 25 (Roth) and watch on the two other bills. Staff has identified six more bills of interest to track and is proposing a Watch position on each of the bills until further information is obtained on them.

AB 402 (Dodd D) Local agency services: contracts and out of area service extensions. This bill would amend Government Code Section 56133 to allow a Local Agency Formation Commission to authorize a city or district to provide new or extended services outside its jurisdictional boundaries to support existing or planned uses involving public or private properties, subject to approval at a publicly noticed hearing where the commission makes specified determinations. This is not a CALAFCO sponsored bill and more review is needed to determine if it should be amended.

Proposed San Diego LAFCO Position: Watch

AB 448 (Brown D) Local government finance: property tax allocations & vehicle license fee adjustments, financial viability of cities. This bill is identical to AB 1521 (Fox) from 2014. This bill would reinstate the VLF payment (through ERAF) and change the way that the growth in the VLF adjustment amount (property tax in lieu of VLF) is calculated starting in FY 2015-16 to include the growth of assessed valuation, including in an annexed area, from FY 2004-05 to FY 2015-16. Beginning in FY 2016-17, the VLF

payment (through ERAF) and change the way that the growth in the VLF adjustment amount (property tax in lieu of VLF) is calculated starting in FY 2015-16 to include the growth of assessed valuation, including in an annexed area, from FY 2004-05 to FY 2015-16. Beginning in FY 2016-17, the VLF adjustment amount would be the jurisdiction's annual change in the assessed valuation. This would apply to newly annexed inhabited territories to cities.

LAFCO staff believe that this bill will be merged with other legislation and propose to monitor the bill for amendments and when it goes to public hearing.

Proposed San Diego LAFCO Position: Watch

AB 851 (Mayes R) Local government: organization: disincorporations. As introduced, this bill addresses rewriting the long-outdated statutes relating to disincorporation. Although many other areas of CKH have been updated over the past 52 years, the areas pertaining to disincorporations remain in their original format as written in 1963. At least two cities in the state are considering bankruptcy and possible disincorporation proceedings.

Staff has not completed a thorough analysis of the bill at this early time of review. A preliminary analysis reveals that the proposed disincorporation statutory changes use the incorporation provisions as a template to propose changes in the disincorporation process. In the case of a disincorporation or reorganization that includes a disincorporation, it would require the plan for services to include specific provisions, including, among others, an enumeration and description of the services currently provided by the city proposed for disincorporation and an outline of current retirement obligations, as specified, and a determination of what agency(s) would assume the responsibilities for provision of services, if disincorporation is approved.

Proposed San Diego LAFCO Position: Watch

<u>SB 239 (Hertzberg D) Cities and districts: extended services.</u> Current law requires the executive officer of a Local Agency Formation Commission, within 30 days of receipt of a request for approval by a city or district of a contract to extend services outside its jurisdictional boundary, to determine whether the request is complete and acceptable for filing, as specified. This bill would extend the period within which the executive officer is required to make that determination to 45 days. This is a spot bill that is expected to be amended for another proposal by Senator Hertzberg. The sponsor of the bill is the professional Firefighters Association and they have not stated the final intent of the bill.

Proposed San Diego LAFCO Position: Watch

AB 948 (Patterson R) Local government: community service districts. The Community Services District Law authorizes the establishment of community services districts to provide various services to the geographic area within each district, and further authorizes specified community services districts to enforce covenants, conditions, and restrictions within that district, as provided. This bill would make a nonsubstantive change to those provisions. It is a spot bill to be amended later in the session.

Proposed San Diego LAFCO Position: Watch

SB 184 (Committee on Governance and Finance) Local government: omnibus bill.

This annual Senate Omnibus Bill makes non-policy type amendments or clarifications to the various government codes. Current law requires the legislative body of a local entity to annually file with the auditor a list of lots or parcels of land subject to specified fees or charges for water, sanitation, storm drainage, or sewerage system services and facilities and the amounts of the installments of the fees or charges to be entered against the affected lots or parcels of land. Current law requires the auditor to enter on the assessment roll the amounts of installments of these fees or charges. Current law defines the auditor, for the purposes of these provisions, as the financial officer of the local entity. This bill would clarify that the above—described provisions relating to the authority and duties of the auditor apply only to the county auditor. The bill would also make technical changes to these provisions.

Proposed San Diego LAFCO Position: Watch

Commission staff will continue to monitor possible legislative proposals for 2015 as the legislative session proceeds forward. Therefore, it is

RECOMMENDED: That your Commission,

Receive, discuss, and provide direction, as necessary, on the Legislative Status Report as attached.

Respectfully submitted,

MICHAEL D. OTT Executive Officer

HARRY EHRLICH Director, Legislative Research

MDO:HE:trl

Attachments

Legislative Tracking Report: March 13, 2015

Assembly Bills:

AB 402 (Dobb)

AB 448 (Brown)

AB 851 (Mayes)

SB 239 (Hertzberg)

AB 948 (Patterson)

SB 184 (Committee on Governance and Finance)

SAN DIEGO LAFCO LEGISLATION TRACKING REPORT MARCH 13, 2015

SB 25 (Roth D): Local government finance: property tax revenue allocation: vehicle license fee adjustments.

Introduced: December 1, 2014

Status: January 15, 2015

Summary: This bill would modify specified reduction and transfer provisions for a city incorporating after January 1, 2004, and on or before January 1, 2012, for the 2014-2015 fiscal year and for each fiscal year thereafter, by providing for a vehicle license fee adjustment amount calculated on the basis of changes in assessed valuation. This bill contains other related provisions and other existing laws.

San Diego LAFCO Position: Support Letter sent March 12, 2015

CALAFCO Position: Support

Subject: Financial Viability of Agencies

San Diego LAFCO Analysis: This bill proposes to reinstitute the VLF funds to four cities that incorporated between 2004 and 2012 and lost funding in the FY 2012 due to a change by the budget ending the VLF funds to new cities or annexed inhabited areas to cities. No backfilling of lost revenues is proposed in this bill.

CALAFCO Comments: Identical to SB 69 (Roth) from 2014, the bill calls for reinstatement of the VLF through ERAF for cities that incorporated between January 1, 2004 and January 1, 2012. There are no provisions for back payments for lost revenue, but the bill does reinstate future payments beginning in the 2014/15 year for cities that incorporated between January 1, 2004 and January 1, 2012.

AB 3 (Williams D): Isla Vista Community Services District.

Introduced: December 1, 2014

Status: Awaiting Committee referral

Summary: This bill would express the intent of the Legislature to clarify and establish the necessary authority for the creation of the Isla Vista Community Services District within the unincorporated area of Santa Barbara County, and would make legislative findings and declarations relating to that intent.

San Diego LAFCO position: Watch

CALAFCO Position: Watch

Subject: LAFCo Administration, Special District Powers

San Diego LAFCO Analysis: This bill is to provide a placeholder for amendments to create a new Community Services District in Santa Barbara County to provide wastewater services. The Santa Barbara County LAFCO is working with the author on details of the issues and proposal.

CALAFCO Comments: As introduced, this bill gives legislative authority for the creation of the Isla Vista Community Services District (CSD). This authority would completely bypass the LAFCO process in the creation of this special district. CALAFCO issued a letter of concern on the intent language on December 20, 2014.

AB 168 (Maienschein R): Local government finance.

Introduced: January 22, 2015

Status: Awaiting Committee referral

Summary: Current law requires the county auditor, in the case in which a qualifying city becomes the successor agency to a special district as a result of a merger with that district as described in a specified statute, to additionally allocate to that successor qualifying city that amount of property tax revenue that otherwise would have been allocated to that special district pursuant to general allocation requirements. This bill would make nonsubstantive changes to the provision pertaining to property tax revenue allocations to a qualifying city that merges with a special district.

San Diego LAFCO Position: Watch

CALAFCO Position: None at this time

Subject: Tax Allocation

San Diego LAFCO Analysis: This is a spot bill for future consideration of legislation if

needed.

AB 402 (Dodd D): Local agency services: contracts and out of area service extensions.

Introduced: February 19, 2015

Status: March 2, 2015-Referred to Com. on Gov. and Finance

Summary: Would allow a local agency formation commission to authorize a city or district to provide new or extended services outside its jurisdictional boundaries to support existing or planned uses involving public or private properties, subject to approval at a publicly noticed hearing where the commission makes specified determinations. The bill would also make technical and conforming changes.

Proposed San Diego LAFCO Position: Watch

CALAFCO Position: Watch

Subject: CKH General Procedures, LAFCo Administration, Service Reviews/Spheres

CALAFCO Comments: As written, this bill would expand LAFCo's existing authority to approve new and extended services beyond agencies' spheres of influence inclusive of public health and safety threats, only if LAFCo can make three findings at noticed public hearings. These findings involve determining the extension: (1) was evaluated in a municipal service review; (2) will not result in adverse impacts on open-space and agricultural lands or growth; and (3) a later change of organization is not expected or desired based on local policies. Further, the bill clarifies LAFCo's sole authority in determining the application of the statute, and deemphasizes the approval of contracts and emphasizes the approval of service extensions. This is not a CALAFCO sponsored bill.

AB 448 (Brown D): Local government finance: property tax revenue allocations: vehicle license fee adjustments.

Introduced: February 23, 2015

Status: March 5, 2015-Referred to Com. on L. GOV.

Summary: Current property tax law requires the county auditor, in each fiscal year, to allocate property tax revenue to local jurisdictions in accordance with specified formulas and procedures, and generally provides that each jurisdiction shall be allocated an amount equal to the total of the amount of revenue allocated to that jurisdiction in the prior fiscal year, subject to certain modifications, and that jurisdiction's portion of the annual tax increment, as defined. This bill would modify these reduction and transfer provisions, for the 2015-16 fiscal year and for each fiscal year thereafter, by providing for a vehicle license fee adjustment amount calculated on the basis of changes in assessed valuation.

Proposed San Diego LAFCO CALAFCO Position: Watch

Subject: Financial Viability of Agencies, Tax Allocation

CALAFCO Comments: As introduced, this bill is identical to AB 1521 (Fox) from last year. This bill would reinstate the VLF payment (through ERAF) and changes the way that the growth in the VLF adjustment amount (property tax in lieu of VLF) is calculated starting in FY 2015-16 to include the growth of assessed valuation, including in an annexed area, from FY 2004-05 to FY 2015-16. Beginning in FY 2016-17, the VLF adjustment amount would be the jurisdiction's annual change in the assessed valuation. This would apply to newly annexed inhabited territories to cities.

AB 851 (Mayes R): Local government: organization: disincorporations.

Introduced: February 26, 2015

Status: February 27, 2015-May be heard in committee March 29.

Summary: Would, in the case of a disincorporation or reorganization that includes a disincorporation, require the plan for services to include specific provisions, including, among others, an enumeration and description of the services currently provided by the city proposed for disincorporation and an outline of current retirement obligations, as specified. This bill contains other related provisions and other existing laws.

Proposed San Diego LAFCO Position: Watch

CALAFCO Position: Sponsor

Subject: CKH General Procedures, Disincorporation/dissolution

San Diego LAFCO Analysis: Staff has not completed a thorough review of the bill at this early time of review. A preliminary analysis reveals that the proposed disincorporation statutory changes use the incorporation provisions as a template to propose changes in the disincorporation process. Several of the key proposals in the bill include: (1) Clarifies the expectation for assignment of responsibility for debt that will continue in existence after disincorporation; (2) Establishes the parameters and requirements for the submission of the Plan for Service for a disincorporation proposal which outlines existing services, the proponent's plan for the future of those services, and whether or not a bankruptcy proceeding has been undertaken; (3) Establishes the responsibilities of LAFCOs in preparing a Comprehensive Fiscal Analysis for disincorporations, the determination of the transfer of property tax revenues previously received by the proposed disincorporating City, and the determination of the transfer of debt to a successor agency or agencies. The bill retains LAFCOs existing authority to impose terms and conditions on a proposed disincorporation as well as the election requirements necessary for approval of disincorporation. There is a working group of local government groups discussing the proposed bill and providing comments to CALAFCO.

CALAFCO Comments: Sponsored by CALAFCO. As introduced, this bill addresses the long-outdated statutes relating to disincorporation. Although many other areas of CKH have been updated over the past 52 years, the areas pertaining to disincorporations remain in their original format as written in 1963.

SB 239 (Hertzberg D): Cities and districts: extended services.

Introduced: February 17, 2015

Status: February 26, 2015-Referred to Com. on Gov. and Finance

Summary: Current law requires the executive officer of a local agency formation commission, within 30 days of receipt of a request for approval by a city or district of a contract to extend services outside its jurisdictional boundary, to determine whether the request is complete and acceptable for filing, as specified. This bill would extend the period within which the executive officer is required to make that determination to 45 days.

Proposed San Diego LAFCO Position: Watch

CALAFCO Position: Placeholder – monitor

Subject: CKH General Procedures, Municipal Services

San Diego LAFCO Analysis: This is a spot bill that is expected to be amended for another proposal by Senator Hertzberg. The sponsor of the bill is the professional Firefighters Association and they have not stated the final intent of the bill as of now.

CALAFCO Comments: According to the author's office, this is a spot bill relating to service extensions. It is known that the sponsor of the bill is the California Professional Firefighters Association.

AB 948 (Patterson R): Local government: community service districts.

Introduced: February 26, 2015

Status: February 27, 2015-May be heard in committee March 29.

Summary: The Community Services District Law authorizes the establishment of community services districts to provide various services to the geographic area within each district, and further authorizes specified community services districts to enforce covenants, conditions, and restrictions within that district, as provided. This bill would make a nonsubstantive change to those provisions.

Proposed San Diego LAFCO Position: Watch

CALAFCO Position: Watch

Subject: Special District Powers for Community Services Districts

San Diego LAFCO Analysis: This is a spot bill for consideration of amendment later. We will watch the status of the bill.

CALAFCO Comments: As introduced this is a spot bill. CALAFCO will watch for amendments.

SB 184 (Committee on Governance and Finance): Local government: omnibus bill.

Introduced: February 9, 2015

Status: February 19, 2015-Referred to Com. on RLS.

Summary: The annual Senate Omnibus Bill makes non-policy type amendments or clarifications to the various government codes. Current law requires the legislative body of a local entity to annually file with the auditor a list of lots or parcels of land subject to specified fees or charges for water, sanitation, storm drainage, or sewerage system services and facilities and the amounts of the installments of the fees or charges to be

entered against the affected lots or parcels of land. Current law requires the auditor to enter on the assessment roll the amounts of installments of these fees or charges. Current law defines the auditor, for the purposes of these provisions, as the financial officer of the local entity. This bill would clarify that the above-described provisions relating to the authority and duties of the auditor apply only to the county auditor. The bill would also make technical, nonsubstantive changes to these provisions.

Proposed San Diego LAFCO Position: Watch

CALAFCO Position: Watch

San Diego LAFCO Analysis: The Senate Omnibus Bill contains non-policy type amendments to the various government codes outside of the Cortese-Knox-Hertzberg Act. It is usually amended later in the legislative session to add other proposals being reviewed by stakeholders; LAFCO staff will continue to monitor the bill until it is ready for hearing to make a recommendation on it.

CALAFCO Comments: This bill is the Senate Governance & Finance Committee's annual Omnibus Bill. This bill is intended to make technical, non-substantive changes to the Government Code outside of CKH.

CALIFORNIA LEGISLATURE—2015-16 REGULAR SESSION

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ASSEMBLY BILL

No. 402

Introduced by Assembly Member Dodd

February 19, 2015

An act to amend Section 56133 of the Government Code, relating to local agency formation.

LEGISLATIVE COUNSEL'S DIGEST

AB 402, as introduced, Dodd. Local agency services: contracts.

The Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 governs the procedures for the formation and change of organization of cities and special districts. Existing law permits a city or district to provide extended services, as defined, outside its jurisdictional boundaries only if it first requests and receives written approval from the local agency formation commission in the affected county. Under existing law, the commission may authorize a city or district to provide new or extended services outside both its jurisdictional boundaries and its sphere of influence under specified circumstances, including when responding to an impending threat to the public health or safety of the residents in the affected territory where specified requirements are met.

This bill would additionally allow a commission to authorize a city or district to provide new or extended services outside its jurisdictional boundaries to support existing or planned uses involving public or private properties, subject to approval at a publicly noticed hearing where the commission makes specified determinations. The bill would also authorize the commission to delegate to its executive officer review and approval of requests to provide new or extended services outside a city or district's boundary that are made in anticipation of a later change of organization, or to respond to an existing or impending threat to the public health or safety of the residents of the affected territory. The bill would also make technical and conforming changes.

Vote: majority. Appropriation: no. Fiscal committee: no. State-mandated local program: no.

The people of the State of California do enact as follows:

- P2 1 SECTION 1.
 - Section 56133 of the Government Code is
 - 2 amended to read:
 - 3 56133.

- (a) A city or district may, as described in this section,
- provide new or extended services by contract or agreement outside
- 5 its jurisdictional-boundaries boundary only if it first requests and
- 6 receives written approval from the commission in the affected
- 7 county: commission. The commission may delegate review and
- 8 approval of requests made pursuant to subdivision (b) and
- 9 paragraph (1) of subdivision (c) to the executive officer.
- 10 (b) The commission may authorize a city or district to provide
- 11 new or extended services outside its jurisdictional boundaries
- 12 boundary but within its sphere of influence in anticipation of a

13 later change of organization.

- (c) The If consistent with adopted policy, the commission may authorize a city or district to provide new or extended services outside its jurisdictional boundaries boundary and outside its sphere of influence to respond to an existing or impending threat to the public health or safety of the residents of the affected territory if both of the following requirements are met: to do either of the following:
- (1) Respond to an existing or impending threat to the public health or safety of the residents of the affected territory, if both of the following requirements are met:

(1)

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(A) The entity applying for the contract approval has provided the commission with documentation of a threat to the health and safety of the public or the affected residents.

(2)

- (B) The commission has notified any alternate service provider, including any water corporation as defined in Section 241 of the Public Utilities Code, or sewer system corporation as defined in Section 230.6 of the Public Utilities Code, that has filed a map and a statement of its service capabilities with the commission.
- (2) Support existing or planned uses involving public or private properties, subject to approval at a noticed public hearing in which the commission makes all of the following determinations:
- (A) The extension of service of services deficiency was identified and evaluated in a review of municipal services prepared pursuant to Section 56430.
- (B) The extension of service will not result in adverse impacts on open space or agricultural lands, or have growth inducing impacts.
- (C) A later change of organization involving the subject territory and its affected agency is not feasible or desirable based on the adopted policies of the commission.
- (d) The executive officer, within 30 days of receipt of a request for approval by a city or district of a contract to extend services outside its jurisdictional boundary, shall determine whether the request is complete and acceptable for filing or whether the request is incomplete. If a request is determined not to be complete, the executive officer shall immediately transmit that determination to the requester, specifying those parts of the request that are incomplete and the manner in which they can be made complete. When the request is deemed complete, the executive officer shall place the request on the agenda of the next commission meeting for which adequate notice can be given but not more than 90 days from the date that the request is deemed complete, unless the commission has delegated approval of those requests made pursuant to this section to the executive officer. The commission or executive officer shall approve, disapprove, or approve with conditions the contract for extended services. If the contract is new or extended services are disapproved or approved with conditions, the applicant may request reconsideration, citing the reasons for reconsideration.
- (e) This section does not apply to contracts or agreements solely involving two or more public agencies where the commission determines that the public service to be provided is an alternative to, or substitute for, public services already being provided by an

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38 existing public service provider and where the level of service to 39 be provided is consistent with the level of service contemplated 40 by the existing service provider. This P4 1 (f) This section does not apply to contracts for the transfer of 2 nonpotable or nontreated water. This 3 (g) This section does not apply to contracts or agreements solely 4 involving the provision of surplus water to agricultural lands and facilities, including, but not limited to, incidental residential 5 6 structures, for projects that serve conservation purposes or that 7 directly support agricultural industries. However, prior to extending 8 surplus water service to any project that will support or induce 9 development, the city or district shall first request and receive 10 written approval from the commission in the affected county. This 11 (h) This section does not apply to an extended service that a city 12 or district was providing on or before January 1, 2001. This (i) This section does not apply to a local publicly owned electric 13 14

(i) This section does not apply to a local publicly owned electric utility, as defined by Section 9604 of the Public Utilities Code, providing electric services that do not involve the acquisition, construction, or installation of electric distribution facilities by the local publicly owned electric utility, outside of the utility's jurisdictional boundaries. boundary.

(j) This section applies only to the commission of the county in which the extension of service is proposed.

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CALIFORNIA LEGISLATURE—2015-16 REGULAR SESSION

ASSEMBLY BILL

No. 448

Introduced by Assembly Member Brown

(Coauthor: Senator Leyva)

February 23, 2015

An act to amend Section 97.70 of the Revenue and Taxation Code, relating to local government finance, and declaring the urgency thereof, to take effect immediately.

LEGISLATIVE COUNSEL'S DIGEST

AB 448, as introduced, Brown. Local government finance: property tax revenue allocations: vehicle license fee adjustments.

Existing property tax law requires the county auditor, in each fiscal year, to allocate property tax revenue to local jurisdictions in accordance with specified formulas and procedures, and generally provides that each jurisdiction shall be allocated an amount equal to the total of the amount of revenue allocated to that jurisdiction in the prior fiscal year, subject to certain modifications, and that jurisdiction's portion of the annual tax increment, as defined.

Existing property tax law also requires that, for purposes of determining property tax revenue allocations in each county for the 1992-93 and 1993-94 fiscal years, the amounts of property tax revenue deemed allocated in the prior fiscal year to the county, cities, and special districts be reduced in accordance with certain formulas. It requires that the revenues not allocated to the county, cities, and special districts as a result of these reductions be transferred to the Educational Revenue Augmentation Fund in that county for allocation to school districts, community college districts, and the county office of education.

Beginning with the 2004-05 fiscal year and for each fiscal year thereafter, existing law requires that each city, county, and city and county receive additional property tax revenues in the form of a vehicle license fee adjustment amount, as defined, from a vehicle license fee property tax compensation fund that exists in each county treasury. Existing law requires that these additional allocations be funded from ad valorem property tax revenues otherwise required to be allocated to educational entities.

This bill would modify these reduction and transfer provisions, for the 2015-16 fiscal year and for each fiscal year thereafter, by providing for a vehicle license fee adjustment amount calculated on the basis of changes in assessed valuation.

By imposing additional duties upon local tax officials with respect to the allocation of ad valorem property tax revenues, this bill would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that, if the Commission on State Mandates determines that the bill contains costs mandated by the state, reimbursement for those costs shall be made pursuant to these statutory provisions.

This bill would declare that it is to take effect immediately as an urgency statute.

Vote: $\frac{2}{3}$. Appropriation: no. Fiscal committee: yes. State-mandated local

program: yes.

The people of the State of California do enact as follows:

P2 1 SECTION 1.

Section 97.70 of the Revenue and Taxation Code

- 2 is amended to read:
- 3 97.70.

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Notwithstanding any other law, for the 2004-05 fiscal year and for each fiscal year thereafter, all of the following apply:

- (a) (1) (A) The auditor shall reduce the total amount of ad valorem property tax revenue that is otherwise required to be allocated to a county's Educational Revenue Augmentation Fund by the countywide vehicle license fee adjustment amount.
- (B) If, for the fiscal year, after complying with Section 97.68 there is not enough ad valorem property tax revenue that is otherwise required to be allocated to a county Educational Revenue Augmentation Fund for the auditor to complete the allocation reduction required by subparagraph (A), the auditor shall additionally reduce the total amount of ad valorem property tax revenue that is otherwise required to be allocated to all school districts and community college districts in the county for that fiscal year by an amount equal to the difference between the countywide vehicle license fee adjustment amount and the amount of ad valorem property tax revenue that is otherwise required to be allocated to the county Educational Revenue Augmentation Fund for that fiscal year. This reduction for each school district and community college district in the county shall be the percentage share of the total reduction that is equal to the proportion that the total amount of ad valorem property tax revenue that is otherwise required to be allocated to the school district or community college district bears to the total amount of ad valorem property tax revenue that is otherwise required to be allocated to all school districts and community college districts in a county. For purposes of this subparagraph, "school districts" and "community college districts" do not include any districts that are excess tax school entities, as defined in Section 95.
- (2) The countywide vehicle license fee adjustment amount shall be allocated to the Vehicle License Fee Property Tax Compensation Fund that shall be established in the treasury of each county.
- (b) (1) The auditor shall allocate moneys in the Vehicle License Fee Property Tax Compensation Fund according to the following:
- (A) Each city in the county shall receive its vehicle license fee adjustment amount.
- (B) Each county and city and county shall receive its vehicle license fee adjustment amount.
- (2) The auditor shall allocate one-half of the amount specified in paragraph (1) on or before January 31 of each fiscal year, and the other one-half on or before May 31 of each fiscal year.
 - (c) For purposes of this section, all of the following apply:
- (1) "Vehicle license fee adjustment amount" for a particular city, county, or a city and county means, subject to an adjustment under paragraph (2) and Section 97.71, all of the following:
- (A) For the 2004-05 fiscal year, an amount equal to the difference between the following two amounts:
 - (i) The estimated total amount of revenue that would have been

deposited to the credit of the Motor Vehicle License Fee Account Ρ4 in the Transportation Tax Fund, including any amounts that would have been certified to the Controller by the auditor of the County of Ventura under subdivision (j) of Section 98.02, as that section read on January 1, 2004, for distribution under the law as it read on January 1, 2004, to the county, city and county, or city for the 2004-05 fiscal year if the fee otherwise due under the Vehicle License Fee Law (Pt. 5 (commencing with Section 10701) of Div. 2) was 2 percent of the market value of a vehicle, as specified in Section Sections 10752 and 10752.1 as those sections read on January 1, 2004.

- (ii) The estimated total amount of revenue that is required to be distributed from the Motor Vehicle License Fee Account in the Transportation Tax Fund to the county, city and county, and each city in the county for the 2004-05 fiscal year under Section 11005, as that section read on the operative date of the act that amended this clause.
- (B) (i) Subject to an adjustment under clause (ii), for the 2005-06 fiscal year, the sum of the following two amounts:
 - (I) The difference between the following two amounts: (Ia)
- (ia) The actual total amount of revenue that would have been deposited to the credit of the Motor Vehicle License Fee Account in the Transportation Tax Fund, including any amounts that would have been certified to the Controller by the auditor of the County of Ventura under subdivision (j) of Section 98.02, as that section read on January 1, 2004, for distribution under the law as it read on January 1, 2004, to the county, city and county, or city for the 2004-05 fiscal year if the fee otherwise due under the Vehicle License Fee Law (Part 5 (commencing with Section 10701) of Division 2) was 2 percent of the market value of a vehicle, as specified in Sections 10752 and 10752.1 as those sections read on January 1, 2004.

(Ib)

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(ib) The actual total amount of revenue that was distributed from the Motor Vehicle License Fee Account in the Transportation Tax Fund to the county, city and county, and each city in the county for the 2004-05 fiscal year under Section 11005, as that section read on the operative date of the act that amended this sub-subclause. subsubclause.

(II) The product of the following two amounts:

(Ha)

(ia) The amount described in subclause (I).

3 (IIb)

(ib) The percentage change from the prior fiscal year to the current fiscal year in gross taxable assessed valuation within the jurisdiction of the entity, as reflected in the equalized assessment roll for those fiscal years. For the first fiscal year for which a change in a city's jurisdictional boundaries first applies, the percentage change in gross taxable assessed valuation from the prior fiscal year to the current fiscal year shall be calculated solely on the basis of the city's previous jurisdictional boundaries, without regard to the change in that city's jurisdictional boundaries. For each following fiscal year, the percentage change in gross taxable assessed valuation from the prior fiscal year to the current fiscal

year shall be calculated on the basis of the city's current

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- 16 jurisdictional boundaries.
 - (ii) The amount described in clause (i) shall be adjusted as follows:
 - (I) If the amount described in subclause (I) of clause (i) for a particular city, county, or city and county is greater than the amount described in subparagraph (A) for that city, county, or city and county, the amount described in clause (i) shall be increased by an amount equal to this difference.
 - (II) If the amount described in subclause (I) of clause (i) for a particular city, county, or city and county is less than the amount described in subparagraph (A) for that city, county, or city and county, the amount described in clause (i) shall be decreased by an amount equal to this difference.
 - (C) For the 2006-07 fiscal year and for each year, to the 2014-15 fiscal year thereafter, year, inclusive, the sum of the following two amounts:
 - (i) The vehicle license fee adjustment amount for the prior fiscal year, if Section 97.71 and clause (ii) of subparagraph (B) did not apply for that fiscal year, for that city, county, and city and county.
 - (ii) The product of the following two amounts:
 - (I) The amount described in clause (i).
 - (II) The percentage change from the prior fiscal year to the current fiscal year in gross taxable assessed valuation within the jurisdiction of the entity, as reflected in the equalized assessment roll for those fiscal years. For the first fiscal year for which a change in a city's jurisdictional boundaries first applies, the percentage change in gross taxable assessed valuation from the prior fiscal year to the current fiscal year shall be calculated solely on the basis of the city's previous jurisdictional boundaries, without regard to the change in that city's jurisdictional boundaries. For each following fiscal year, the percentage change in gross taxable assessed valuation from the prior fiscal year to the current fiscal year shall be calculated on the basis of the city's current jurisdictional boundaries.
 - (D) For the 2015-16 fiscal year, the sum of the following two amounts:
 - (i) The amount described in clause (i) of subparagraph (B) if Section 97.71 and clause (ii) of subparagraph (B) did not apply for that fiscal year, for that city, county, and city and county.
 - (ii) The product of the following two amounts:
 - (I) The amount described in clause (i).
 - (II) The percentage change from the 2004-05 fiscal year to the 2015-16 fiscal year, inclusive, in gross taxable assessed valuation within the jurisdiction of the entity, as reflected in the equalized assessment roll for those fiscal years.
 - (E) For the 2016-17 fiscal year and each fiscal year thereafter, the sum of the following two amounts:
 - (i) The vehicle license fee adjustment amount for the prior fiscal year.
 - (ii) The product of the following two amounts:
 - (I) The amount described in clause (i).
- 27 (II) The percentage change from the immediately preceding 28 fiscal year to the current fiscal year in gross taxable assessed 29 valuation within the jurisdiction of the entity, as reflected in the 30 equalized assessment roll for those fiscal years.
 - (2) For the 2013-14 fiscal year, the vehicle license fee

adjustment amount that is determined under subparagraph (C) of paragraph (1) for the County of Orange shall be increased by fifty-three million dollars (\$53,000,000). For the 2014-15 fiscal year and each fiscal year thereafter, the calculation of the vehicle license fee adjustment amount for the County of Orange under subparagraph-(C) (C), (D), or (E), as applicable, of paragraph (1) shall be based on a prior fiscal year amount that reflects the full amount of this one-time increase of fifty-three million dollars (\$53,000,000).

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- (3) "Countywide vehicle license fee adjustment amount" means, for any fiscal year, the total sum of the amounts described in paragraphs (1) and (2) for a county or city and county, and each city in the county.
- (4) On or before June 30 of each fiscal year, the auditor shall report to the Controller the vehicle license fee adjustment amount for the county and each city in the county for that fiscal year.
- (d) For the 2005-06 fiscal year and each fiscal year thereafter, the amounts determined under subdivision (a) of Section 96.1, or any successor to that provision, shall not reflect, for a preceding fiscal year, any portion of any allocation required by this section.
- (e) For purposes of Section 15 of Article XI of the California Constitution, the allocations from a Vehicle License Fee Property Tax Compensation Fund constitute successor taxes that are otherwise required to be allocated to counties and cities, and as successor taxes, the obligation to make those transfers as required by this section shall not be extinguished nor disregarded in any manner that adversely affects the security of, or the ability of, a county or city to pay the principal and interest on any debts or obligations that were funded or secured by that city's or county's allocated share of motor vehicle license fee revenues.
 - (f) This section shall not be construed to do any of the following:
- (1) Reduce any allocations of excess, additional, or remaining funds that would otherwise have been allocated to county superintendents of schools, cities, counties, and cities and counties pursuant to clause (i) of subparagraph (B) of paragraph (4) of subdivision (d) of Sections 97.2 and 97.3 or Article 4 (commencing with Section 98) had this section not been enacted. The allocations required by this section shall be adjusted to comply with this paragraph.
- (2) Require an increased ad valorem property tax revenue allocation or increased tax increment allocation to a community redevelopment agency.
- (3) Alter the manner in which ad valorem property tax revenue growth from fiscal year to fiscal year is otherwise determined or allocated in a county.
- (4) Reduce ad valorem property tax revenue allocations required under Article 4 (commencing with Section 98).
- (g) Tax exchange or revenue sharing agreements, entered into prior to the operative date of this section, between local agencies or between local agencies and nonlocal agencies are deemed to be modified to account for the reduced vehicle license fee revenues resulting from the act that added this section. These agreements are modified in that these reduced revenues are, in kind and in lieu thereof, replaced with ad valorem property tax revenue from a Vehicle License Fee Property Tax Compensation Fund or an Educational Revenue Augmentation Fund.

8 SEC. 2. If the Commission on State Mandates determines that 9 this act contains costs mandated by the state, reimbursement to 10 local agencies and school districts for those costs shall be made pursuant to Part 7 (commencing with Section 17500) of Division 11 12 4 of Title 2 of the Government Code. 13 SEC. 3. This act is an urgency statute necessary for the immediate preservation of the public peace, health, or safety within 14 15 the meaning of Article IV of the Constitution and shall go into immediate effect. The facts constituting the necessity are: 16 17 In order to provide timely fiscal relief to preserve the public 18 peace, health, and safety in cities that annexed inhabited areas that lost revenue as a result of the passage of Senate Bill 89 of the 19 20 2011-12 Regular Session (Chapter 35 of the Statutes of 2011), it 21 is necessary that this act take effect immediately.

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CALIFORNIA LEGISLATURE-2015-16 REGULAR SESSION

ASSEMBLY BILL

No. 851

Introduced by Assembly Member Mayes

February 26, 2015

An act to amend Sections 56658, 56885.5, and 57405 of, to add Sections 56653.1, 56770, 56804, 56813, 56814, 56815, and 57426 to, and to repeal Sections 57401, 57402, 57404, 57409, 57410, 57416, 57417, 57423, and 57424 of, the Government Code, and to amend Section 99 of the Revenue and Taxation Code, relating to local government.

LEGISLATIVE COUNSEL'S DIGEST

AB 851, as introduced, Mayes. Local government: organization: disincorporations.

(1) Existing law, the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000, provides the authority and procedures for the initiation, conduct, and completion of changes of organization and reorganization of cities and districts. The act requires a local agency or school district that initiates proceedings for a change of local government organization or reorganization, by submitting a resolution of application to a local agency formation commission, to also submit a plan for providing services within the affected territory, as specified.

This bill would, in the case of a disincorporation or reorganization that includes a disincorporation, require the plan for services to include specific provisions, including, among others, an enumeration and description of the services currently provided by the city proposed for disincorporation and an outline of current retirement obligations, as specified.

(2) The act requires a petitioner or legislative body desiring to initiate proceedings to submit an application to the executive officer of the local agency formation commission, and requires the local agency formation commission, with regard to an application that includes an incorporation, to immediately notify all affected local agencies and any applicable state agency, as specified.

This bill would extend that requirement to an application that includes a disincorporation.

(3) Existing law prohibits the commission from approving or conditionally approving a proposal for an incorporation unless the commission finds, among other things, that the proposal is consistent with the intent of the act, the incorporation is consistent with the spheres of influence of affected local agencies, and the proposed city is expected to receive revenues sufficient to provide public services and facilities and a reasonable reserve during the three fiscal years following incorporation.

This bill would additionally prohibit the commission from approving or conditionally approving a proposal that includes a disincorporation unless the commission finds, among other things, that the disincorporation is consistent with the intent of the act, the disincorporation will address necessary changes to spheres of influence of affected agencies, and the service responsibilities of the city proposed for disincorporation have been assigned, as specified.

(4) Existing law requires the executive officer of the commission to prepare a comprehensive fiscal analysis for any proposal that includes an incorporation, as specified.

This bill would additionally require the executive officer to prepare a comprehensive fiscal analysis for any proposal that includes a disincorporation, as specified.

(5) Existing law requires the commission to determine the amount of property tax revenue to be exchanged by the affected local agency for a proposal that includes the incorporation of a city, and sets forth the procedures to be followed in making that determination.

This bill would additionally require the commission to determine the amount of property tax revenue to be exchanged by the affected city and any successor agency or affected local agency for a proposal that includes a disincorporation of a city, and would set forth the procedures to be followed in making that determination.

The bill would additionally require the commission to determine, where the proposal includes the disincorporation of a city with the assignment of property tax revenues to a successor agency, the increase of the appropriations limit for the successor agency or agencies, if the successor agency or agencies are existing entities, or the appropriations limit for a new special district, as specified.

The bill would state the intent of the Legislature that a proposal that includes a disincorporation of a city result in a determination that the debt or contractual obligations and responsibilities of the city being disincorporated be the responsibility of the same territory for repayment. The bill would require, prior to issuance of a certificate for filing for a proposal that includes a disincorporation, specified information relating to the debts and contractual obligations of the city being disincorporated.

(6) Existing law authorizes the commission, in approving a disincorporation of a city, the dissolution of a district, or the reorganization or consolidation of agencies that result in the dissolution of one or more districts or disincorporation of one or more cities, to make the approval conditional upon the agency being dissolved not approving any increase in compensation or benefits for specified officers of the agency, or appropriating, encumbering, expending, or otherwise obligating any revenue of the agency beyond that provided in the current budget at the time the dissolution is approved by the commission, unless it first finds that an emergency exists.

This bill would modify this provision to authorize the commission to make the approval conditional upon a condition prohibiting the district that is being dissolved or the city that is being disincorporated from approving any increase in compensation or benefits for specified officers of the agency, or appropriating, encumbering, expending, or otherwise obligating any revenue of the agency beyond that provided in the current budget at the time the dissolution is approved by the commission, unless it first finds that an emergency exists.

The act also authorizes the commission to require a single question appearing on the ballot upon issues of annexation and reorganization in any election at which the questions of annexation and district reorganization or incorporation and district reorganization are to be considered at the same time.

This bill would additionally apply these provisions to a disincorporation and district reorganization.

(7) Existing law requires every public officer of a city being disincorporated, prior to the effective date of the disincorporation, to turn the public property in his or her possession over to the board of supervisors.

This bill would repeal this provision.

(8) The act requires the commission, after ascertaining that the disincorporation has carried, to determine and certify in a written statement to the board of supervisors the indebtedness of the city, the amount of money in its treasury, and the amount of any tax levy or other obligation due the city that is unpaid or has not been collected.

This bill would repeal this provision.

- (9) Existing law requires the board of supervisors to make specified determinations if the commission does not provide the board with a statement of those determinations. This bill would repeal this provision.
- (10) Existing law requires the tax collector to collect any tax that has been levied by a disincorporated city that remains uncollected when due and pay it into the county treasury.

This bill would provide that the tax collected and paid into the county treasury is on behalf of the designated successor agency or county to wind up affairs of the disincorporated city.

(11) Existing law requires the board of supervisors of a county to cause taxes to be levied and collected from within the territory formerly included within a disincorporated city, if there is not sufficient money in the treasury of a disincorporated city to the credit of the special fund to pay any city indebtedness as it becomes due. Existing law provides that any taxes levied pursuant to this provision are to be assessed, levied, and collected in the same manner and at the same time as other county taxes, and are additional taxes upon the property included within the territory of the disincorporated city.

This bill would repeal these provisions.

(12) Existing law requires the board of supervisors to levy a special tax upon all property within the disincorporated city if the revenues from specified public utilities are not sufficient for the administration, conduct, or improvement of the public utility. Existing law requires all sums collected to be placed in a separate fund in the county treasury for the administration, conduct, and improvement of the public utility for which the tax is levied.

This bill would repeal these provisions.

(13) Existing law requires the board of supervisors to annually, at the time other county taxes are levied and collected, to levy and collect a special tax on the remainder of the territory of a disincorporated city sufficient to pay the balance of the debt, and pay that sum to the city treasurer. Existing law requires the city treasurer to pay the bonded indebtedness as it becomes due with the proceeds of those taxes.

This bill would repeal these provisions.

(14) Existing law provides that on and after the effective date of a disincorporation, the territory of the disincorporated city, all inhabitants within the territory, and all persons formerly entitled to vote by reason of residing within the territory cease to be subject to the jurisdiction of the disincorporated city and have none of the rights or duties of inhabitants or voters of a city.

This bill would additionally provide that as of the effective date of a disincorporation, the general plan of the general plan of the disincorporated city that was in effect immediately prior to the effective date of the disincorporation constitutes the community plan of the county for the territory of the disincorporated city, the zoning ordinances of the disincorporation that were in effect immediately prior to the effective date of the disincorporation constitute the zoning ordinances of the county for that territory, and any conditional use permit or legal nonconforming use that was in place immediately prior to the effective date of the disincorporation remains in force pursuant to the community plan and zoning ordinances. The bill would provide that any use of land that was authorized under the general plan and zoning ordinances immediately prior to the effective date of the disincorporation continues to be authorized, consistent with the requirements of that community plan and those zoning ordinances, for at least 10 years following the effective date of the disincorporation, as specified. The bill would additionally require the board of supervisors of the affected county to, within 90 days of the effective date of the disincorporation, adopt an expedited permit process relating to business, development, and health and safety permits for the territory of the disincorporated city, as specified.

(15) Existing law requires a county auditor to adjust the allocation of property tax revenues for local agencies whose service area or service responsibility may be altered by specified jurisdictional changes.

This bill would include a city disincorporation and dissolved district in those jurisdictional changes. By increasing the duties of the county auditor, this bill would impose a state-mandated local program.

(16) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that, if the Commission on State Mandates determines that the bill contains costs mandated by the state, reimbursement for those costs shall be made

pursuant to these statutory provisions.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

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P6 1 SECTION 1.
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Section 56653.1 is added to the Government

- 2 *Code*, to read:
- 3 56653.1.

In the case of a disincorporation or reorganization

- that includes a disincorporation, the plan for services required by subdivision (a) of Section 56653 shall include the following:
 - (a) An enumeration and description of the services currently provided by the city proposed for disincorporation and an identification of the entity or entities proposed to assume responsibility for the services following completion of disincorporation.
 - (b) An enumeration and description of each service proposed to be discontinued, the current financing of the service or services, and any method of financing proposed by the successor agency or agencies.
 - (c) A delineation of any existing financing of services currently provided to include, but not be limited to, bonds, assessments, community facility district governance, general taxes, special taxes, other charges, and joint powers authorities or agreements.
 - (d) An indication of any current bankruptcy proceeding, including, but not limited to, status and exit plan.
 - (e) An indication of any current order by any agency, department, office, or other division of the state, including but not limited to, a cease and desist order or water prohibition order.
 - (f) An outline of current retirement obligations, actuarially determined unfunded liability, and any documentation related to termination of public retirement contract provisions.
 - (g) A written acknowledgment from each affected local agency proposed to assume services from the city proposed for disincorporation.
 - (h) Any other information that the executive officer may deem necessary to fully consider the disincorporation proposal.

P7 1 SEC. 2.

Section 56658 of the *Government Code* is amended to read:

3 56658.

- (a) Any petitioner or legislative body desiring to initiate proceedings shall submit an application to the executive officer of the principal county.
- (b) (1) Immediately after receiving an application and before issuing a certificate of filing, the executive officer shall give mailed notice that the application has been received to each affected agency, the county committee on school district organization, and
- 10 each school superintendent whose school district overlies the
- affected territory. The notice shall generally describe the proposal
- and the affected territory. The executive officer shall not be
- required to give notice pursuant to this subdivision if a local agency
- has already given notice pursuant to subdivision (c) of Section
- 15 56654.

- (2) It is the intent of the Legislature that an a proposal for incorporation proposal or disincorporation shall be processed in a timely manner. With regard to an application that includes an incorporation or disincorporation, the executive officer shall immediately notify all affected local agencies and any applicable state agencies by mail and request the affected agencies to submit the required data to the commission within a reasonable timeframe established by the executive officer. Each affected agency shall respond to the executive officer within 15 days acknowledging receipt of the request. Each affected local agency and the officers and departments thereof shall submit the required data to the executive officer within the timelines established by the executive officer. Each affected state agency and the officers and departments thereof shall submit the required data to the executive officer within the timelines agreed upon by the executive officer and the affected state departments.
- (3) If a special district is, or as a result of a proposal will be, located in more than one county, the executive officer of the principal county shall immediately give the executive officer of each other affected county mailed notice that the application has been received. The notice shall generally describe the proposal and the affected territory.
- (c) Except when a commission is the lead agency pursuant to Section 21067 of the Public Resources Code, the executive officer shall determine within 30 days of receiving an application whether the application is complete and acceptable for filing or whether the application is incomplete.
- (d) The executive officer shall not accept an application for filing and issue a certificate of filing for at least 20 days after giving the mailed notice required by subdivision (b). The executive officer shall not be required to comply with this subdivision in the case of an application which meets the requirements of Section 56662 or in the case of an application for which a local agency has already given notice pursuant to subdivision (c) of Section 56654.
- (e) If the appropriate fees have been paid, an application shall be deemed accepted for filing if no determination has been made by the executive officer within the 30-day period. An executive officer shall accept for filing, and file, any application submitted in the form prescribed by the commission and containing all of the information and data required pursuant to Section 56652.
- (f) When an application is accepted for filing, the executive officer shall immediately issue a certificate of filing to the applicant. A certificate of filing shall be in the form prescribed by the executive officer and shall specify the date upon which the proposal shall be heard by the commission. From the date of issuance of a certificate of filing, or the date upon which an application is deemed to have been accepted, whichever is earlier, an application shall be deemed filed pursuant to this division.
- (g) If an application is determined not to be complete, the executive officer shall immediately transmit that determination to the applicant specifying those parts of the application which are incomplete and the manner in which they can be made complete.
- (h) Following the issuance of the certificate of filing, the executive officer shall proceed to set the proposal for hearing and give published notice thereof as provided in this part. The date of the hearing shall be not more than 90 days after issuance of the

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               certificate of filing or after the application is deemed to have been
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             accepted, whichever is earlier. Notwithstanding Section 56106,
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             the date for conducting the hearing, as determined pursuant to this
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             subdivision, is mandatory.
      36
              SEC. 3.
              Section 56770 is added to the Government Code, to
      37
            read:
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              The commission shall not approve or conditionally
            approve any proposal that includes a disincorporation, unless,
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            based on the entire record, the commission makes all of the
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            following determinations:
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              (a) The proposed disincorporation is consistent with the intent
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            of this division, including, but not limited to, the policies of
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            Sections 56001, 56300, 56301, and 56377 to provide for a
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            sustainable system for the delivery of services.
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              (b) The proposal has reviewed the municipal service reviews
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            and spheres of influence of the affected local agencies, and the
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            disincorporation will address the necessary changes to those
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            spheres of influence.
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              (c) It has reviewed the comprehensive fiscal analysis prepared
            pursuant to Section 56804.
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              (d) It has reviewed the executive officer's report and
            recommendation prepared pursuant to Section 56665, and the oral
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           or written testimony presented at its public hearing.
              (e) The service responsibilities of the city proposed for
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           disincorporation have been assigned through terms and conditions
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           authorized by Sections 56885.5, 56886, and 57300, and Chapter
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           5 (commencing with Section 57400) of Part 5.
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             SEC. 4.
             Section 56804 is added to the Government Code, to
     21
           read:
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             56804.
             For any proposal that includes a disincorporation, the
           executive officer shall prepare, or cause to be prepared by contract,
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           a comprehensive fiscal analysis. This analysis shall become part
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           of the report required pursuant to Section 56665. Data used for the
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           analysis shall be from the most recent fiscal year for which data
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           is available, preceding the issuances of the certificate of filing.
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           When data requested by the executive officer in the notice to
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           affected agencies, pursuant to paragraph (2) of subdivision (b) of
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           Section 56658, is unavailable, the analysis shall document the
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           source and methodology of the data used. The analysis shall review
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           and document each of the following:
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             (a) The direct and indirect costs incurred by the city proposed
           for disincorporation for providing public services and facilities
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           during the three fiscal years immediately preceding the submittal
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           of the proposal for disincorporation.
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             (b) The ability of the entities proposed to assume the obligations
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          of the city being disincorporated and the related costs, including
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          all actual direct and indirect costs, in provision of existing services.
P10 1
            (c) When determining costs, the executive officer shall also
          include all direct and indirect costs of any public services that are
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proposed to be transferred to state agencies for delivery.

three fiscal years immediately preceding the initiation of the

(d) The revenues of the city being disincorporated during the

- 6 disincorporation proposal.
- 7 (e) Any other information and analysis needed to make the findings required by Section 56770.
 - SEC. 5.

Section 56813 is added to the Government Code, to

10 read: 11 56813.

P11 1

- (a) If the proposal includes the disincorporation of a city, as defined in Section 56034, the commission shall determine the amount of property tax revenue to be exchanged by the affected city and any successor agency or affected local agency pursuant to this section.
- (b) The commission shall notify the county auditor of the proposal, the affected local agencies to be extinguished, and the services proposed to be transferred to new jurisdictions, and identify for the auditor the changes to occur.
- (c) If the proposal would not transfer all of the service responsibilities of the disincorporating city to the affected county or to a single affected agency, the commission and the county auditor shall do all of the following:
- (1) The county auditor shall determine the proportion that the amount of property tax revenue derived by the city being disincorporated pursuant to subdivision (b) of Section 93 of the Revenue and Taxation Code bears to the total amount of revenue from all sources, available for general purposes, received by the city being disincorporated in the prior fiscal year and provide their response in compliance with paragraph (2) of subdivision (b) of Section 56658. For purposes of making this determination and the determination required by paragraph (3), "total amount of revenue from all sources available for general purposes" means the total amount of revenue which the city being disincorporating may use on a discretionary basis for any purpose and does not include any of the following:
- (A) Revenue that, by statute, is required to be used for a specific purpose.
- (B) Revenue from fees, charges, or assessments that are levied to specifically offset the cost of particular services and that do not exceed the cost reasonably borne in providing these services.
- (C) Revenue received from the federal government that is required to be used for a specific purpose.
- (2) The commission shall determine, based on information submitted by the city being disincorporated, an amount equal to the total net cost to that city during the prior fiscal year of providing those services that an affected agency will assume within the area subject to the proposal. For purposes of this paragraph, "total net cost" means the total direct and indirect costs that were funded by general purpose revenues of the city being disincorporated and excludes any portion of the total cost that was funded by any revenues of that agency that are specified in subparagraphs (A), (B), and (C) of paragraph (1).
- (3) For the services to be transferred to each affected local agency, the commission shall multiply the amount determined pursuant to paragraph (2) by the proportion determined pursuant to paragraph (1) to derive the amount of property tax revenue used to provide services by the city being disincorporated during the prior fiscal year within the area subject to the proposal. The county

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auditor shall adjust the amount so determined by the annual tax increment pursuant to the procedures set forth in Chapter 6 (commencing with Section 95) of Part 0.5 of Division 1 of the Revenue and Taxation Code, to the fiscal year in which the affected agency receives its next allocation of property taxes. (d) If the proposal for disincorporation would transfer all of the

service responsibilities of the city proposed for disincorporation, other than those that are proposed to be discontinued, to a single successor agency, the commission shall request the auditor to determine the property tax revenue allocated to the city being disincorporated by tax rate area, or portion thereof, and transmit that information to the commission.

(e) The executive officer shall notify the auditor of the amount determined pursuant to subdivision (c) or (d), as the case may be, and, where applicable, the period of time within which and the procedure by which the transfer of property tax revenues will be effected pursuant to this section, at the time the executive officer records a certificate of completion pursuant to Section 57203 for any proposal described in subdivision (a), and the auditor shall transfer that amount to the affected agency or agencies that will assume the services as determined by the commission. Any property tax not transferred to an affected agency pursuant to subdivision (c) shall be transferred to the affected county.

- (f) For purposes of this section, "prior fiscal year" means the most recent fiscal year preceding the issuance of the certificate of filing for which data is available on actual direct and indirect costs and revenues needed to perform the calculations required by this section.
- (g) Any action brought by a city or district to contest any of the determinations of the county auditor or the commission with regard to the amount of property tax revenue to be exchanged by the affected local agencies pursuant to this section shall be commenced within three years of the effective date of the disincorporation. SEC. 6.

Section 56814 is added to the Government Code, to read:

56814.

If the proposal includes the disincorporation of a city, as defined in Section 56034, with the assignment of property tax revenues to a successor agency the commission shall make the following determinations, as appropriate:

- (a) The increase of the appropriations limit for the successor agency, or agencies, if the successor agency or agencies is an existing entity.
- 24 (b) The appropriations limit for a new special district through 25 a formation process as defined by Section 56810. 26 SEC. 7.

Section 56815 is added to the Government Code, to read:

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27 (a) It is the intent of the Legislature that any proposal 29 that includes the disincorporation of a city result in a determination 30 that the debt or contractual obligations and responsibilities of the city being disincorporated shall be the responsibility of that same 31 32 territory for repayment. To ascertain this information, the following 33 shall be provided to the commission prior to the issuance of a 34 certificate of filing for a disincorporation proposal, pursuant to

- 35 Sections 56651 and 56658:
 - (1) The city shall provide a written statement that determines and certifies all of the following:
- 38 (A) The indebtedness of the city.
 - (B) The amount of money in the city's treasury.
- P13 1 (C) The amount of any tax levy or other obligation due the city that is unpaid or has not been collected.

 (D) The amount of unfunded pension liability of all classes in
 - (D) The amount of unfunded pension liability of all classes in a public retirement system, and the liability for other postemployment benefits.
 - (2) The county treasurer shall identify all taxes levied and uncollected.
 - (3) A written statement of all redevelopment successor agency designations and current balances and obligations.
 - (b) The commission shall not approve a proposal that includes a disincorporation unless it makes the determinations required by Section 56770.
 - 13 SEC. 8.

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Section 56885.5 of the *Government Code* is amended to read:

15 56885.5.

- (a) In any commission order giving approval to any change of organization or reorganization, the commission may make that approval conditional upon any of the following factors:
 - (1) Any of the conditions set forth in Section 56886.
- (2) The initiation, conduct, or completion of proceedings for another change of organization or a reorganization.
- (3) The approval or disapproval, with or without election, as may be provided by this division, of any resolution or ordinance ordering that change of organization or reorganization.
- (4) With respect to any commission determination to approve the disincorporation of a city, the dissolution of a district, or the reorganization or consolidation of agencies—which that results in the dissolution of one or more districts or the disincorporation of one or more cities, a condition—prohibiting an agency that prohibits a district that is being dissolved from taking any of the following actions, unless it first finds that an emergency situation exists as defined in Section 54956.5, or if the governing body of the successor agency or agencies, as designated by the commission, approves:
- (A) Approving any increase in compensation or benefits for members of the governing board, its officers, or the executive officer of the agency.
- (B) Appropriating, encumbering, expending, or otherwise obligating, any revenue of the agency beyond that provided in the current budget at the time the *commission approves the* dissolution is approved by the commission. or disincorporation.
- (b) If the commission so conditions its approval, the commission may order that any further action pursuant to this division be continued and held in abeyance for the period of time designated by the commission, not to exceed six months from the date of that conditional approval.
- (c) The commission order may also provide that any election called upon any change of organization or reorganization shall be called, held, and conducted before, upon the same date as, or after the date of any election to be called, held, and conducted upon any

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              other change of organization or reorganization.
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              (d) The commission order may also provide that in any election
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            at which the questions of annexation and district reorganization
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            or or, incorporation and district reorganization, or disincorporation
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            and district reorganization are to be considered at the same time,
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            there shall be a single question appearing on the ballot upon the
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            issues of annexation and district reorganization or incorporation
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            and district reorganization.
     18
              SEC. 9.
              Section 57401 of the Government Code is repealed.
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              <del>57401.</del>
              Prior to the effective date of the disincorporation, every
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            public officer of the city shall turn over to the board of supervisors
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            the public property in his or her possession.
     22
              SEC. 10.
              Section 57402 of the Government Code is repealed.
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              <del>57402.</del>
              After ascertaining that disincorporation has carried, the
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            commission shall determine and certify in a written statement to
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            the board of supervisors the indebtedness of the city, the amount
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           of money in its treasury, and the amount of any tax levy or other
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           obligation due the city which is unpaid or has not been collected.
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             SEC. 11.
             Section 57404 of the Government Code is repealed.
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             <del>57404.</del>
             If the commission does not provide the board of
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           supervisors with the certified statement required by Section 57402,
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           the board shall make the determinations provided for in that
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           section.
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             SEC. 12.
             Section 57405 of the Government Code is amended
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           to read:
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             57405.
             If a tax has been levied by the disincorporated city and
           remains uncollected, the county tax collector shall collect it when
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           due and pay it into the county treasury on behalf of the designated
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           successor agency or county to wind up the affairs of the
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           disincorporated city.
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             SEC. 13.
             Section 57409 of the Government Code is repealed.
P15 1
             <del>57409.</del>
            If there is not sufficient money in the treasury to the
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          credit of the special fund to pay any city indebtedness, the board
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          of supervisors shall cause to be levied, and there shall be collected
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          from the territory formerly included within the city, taxes sufficient
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          to pay the indebtedness as it becomes due.
     6
            SEC. 14.
            Section 57410 of the Government Code is repealed.
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            <del>57410.</del>
            Any taxes levied pursuant to Section 57409 shall be
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          assessed, levied, and collected in the same manner and at the same
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          time as other county taxes, and are additional taxes upon the
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          property included within the territory of the disincorporated city.
    11
            SEC. 15.
            Section 57416 of the Government Code is repealed.
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            <del>57416.</del>
            If the revenues from any public utility referred to in
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13 Section 57415 are not sufficient for its administration, conduct, or 14 improvement, the board of supervisors shall levy a special tax 15 upon all property within the disincorporated city. The special tax 16 shall be levied upon the assessed value of the property as shown 17 by the equalized assessment roll in effect on the first day of March 18 of that year, and collected in the same manner and form of other 19 county taxes. 20 SEC. 16. Section 57417 of the Government Code is repealed. 21 57417. All sums collected shall be placed in a separate fund 22 in the county treasury for the administration, conduct, and 23 improvement of the public utility for which the tax is levied. 24 SEC. 17. Section 57423 of the Government Code is repealed. 25 57423. Annually, at the time other county taxes are levied and 26 collected, the board of supervisors shall levy and collect a special 27 tax on the remainder of the territory sufficient to pay the balance 28 of the debt, and pay this sum to the city treasurer. 29 SEC. 18. Section 57424 of the Government Code is repealed. 30 57424. With the proceeds of those taxes, the city treasurer shall 31 pay the bonded indebtedness as it becomes due. 32 SEC. 19. Section 57426 is added to the Government Code, to 33 read: 34 57426. (a) As of the effective date of the disincorporation, all 35 of the following apply: 36 (1) The general plan of the disincorporated city that was in effect 37 immediately prior to the effective date of the disincorporation shall 38 constitute the community plan of the county for the territory of 39 the disincorporated city. P16 (2) The zoning ordinances of the disincorporated city that were 1 2 in effect immediately prior to the effective date of the 3 disincorporation shall constitute the zoning ordinances of the 4 county for that territory. 5 (3) Any conditional use permit or legal nonconforming use that was in place immediately prior to the effective date of the 6 7 disincorporation shall remain in force pursuant to the community 8 plan and zoning ordinances. 9 (4) Any use of land that was authorized under the general plan 10 and zoning ordinances immediately prior to the effective date of 11 the disincorporation shall continue to be authorized, consistent 12 with the requirements of that community plan and those zoning 13 ordinances, for at least 10 years following the effective date of the 14 disincorporation, any longer period required by the California 15 Constitution or United States Constitution, or any longer period 16 to the extent permitted by the general plan and zoning ordinances 17 of the county applicable to that territory following that 10-year 18 19 (b) The board of supervisors of the affected county shall, within 20 90 days of the effective date of disincorporation, adopt an expedited 21 permit process relating to business, development, and health and 22 safety permits for the territory of the disincorporated city that is

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comparable to the permit process that existing in that city immediately preceding disincorporation.

SEC. 20.
Section 99 of the Revenue and Taxation Code is amended to read:

99.
(a) For the purposes of the computations required by this chapter:

(1) In the case of a jurisdictional change, other than a city.
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- (1) In the case of a jurisdictional change, other than a city incorporation, city disincorporation, or a formation of a district as defined in Section 2215, the auditor shall adjust the allocation of property tax revenue determined pursuant to Section 96 or 96.1, or the annual tax increment determined pursuant to Section 96.5, for local agencies whose service area or service responsibility
- for local agencies whose service area or service responsibility would be altered by the jurisdictional change, as determined pursuant to subdivision (b) or (c).
 - (2) In the case of a city incorporation or disincorporation, the auditor shall assign the allocation of property tax revenues determined pursuant to Section 56810 of the Government Code and the adjustments in tax revenues that may occur pursuant to Section 56815 of the Government Code to the newly formed city or district and shall make the adjustment as determined by Section 56810 in the allocation of property tax revenue determined pursuant to Section 96 or 96.1 for each local agency whose service area or service responsibilities would be altered by the incorporation.
 - (3) In the case of a formation of a district as defined in Section 2215, the auditor shall assign the allocation of property tax revenues determined pursuant to Section 56810 of the Government Code to the district and shall make the adjustment as determined by Section 56810, or for the disincorporated city or dissolved district as determined by Section 56813, in the allocation of property tax revenue determined pursuant to Section 96 or 96.1 for each local agency whose service area or service responsibilities would be altered by the formation: change of organization.
 - (b) Upon the filing of an application or a resolution pursuant to the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 (Division 3 (commencing with Section 56000) of Title 5 of the Government Code), but prior to the issuance of a certificate of filing, the executive officer shall give notice of the filing to the assessor and auditor of each county within which the territory subject to the jurisdictional change is located. This notice shall specify each local agency whose service area or responsibility will be altered by the jurisdictional change.
 - (1) (A) The county assessor shall provide to the county auditor, within 30 days of the notice of filing, a report which identifies the assessed valuations for the territory subject to the jurisdictional change and the tax rate area or areas in which the territory exists.
 - (B) The auditor shall estimate the amount of property tax revenue generated within the territory that is the subject of the jurisdictional change during the current fiscal year.
 - (2) The auditor shall estimate what proportion of the property tax revenue determined pursuant to paragraph (1) is attributable to each local agency pursuant to Sections 96.1 and 96.5.
 - (3) Within 45 days of notice of the filing of an application or resolution, the auditor shall notify the governing body of each local agency whose service area or service responsibility will be altered

by the jurisdictional change of the amount of, and allocation factors with respect to, property tax revenue estimated pursuant to paragraph (2) that is subject to a negotiated exchange.

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(4) Upon receipt of the estimates pursuant to paragraph (3), the local agencies shall commence negotiations to determine the amount of property tax revenues to be exchanged between and among the local agencies. Except as otherwise provided, this negotiation period shall not exceed 60 days. If a local agency involved in these negotiations notifies the other local agencies, the county auditor, and the local agency formation commission in writing of its desire to extend the negotiating period, the negotiating period shall be 90 days.

The exchange may be limited to an exchange of property tax revenues from the annual tax increment generated in the area subject to the jurisdictional change and attributable to the local agencies whose service area or service responsibilities will be altered by the proposed jurisdictional change. The final exchange resolution shall specify how the annual tax increment shall be allocated in future years.

- (5) In the event that a jurisdictional change would affect the service area or service responsibility of one or more special districts, the board of supervisors of the county or counties in which the districts are located shall, on behalf of the district or districts, negotiate any exchange of property tax revenues. Prior to entering into negotiation on behalf of a district for the exchange of property tax revenue, the board shall consult with the affected district. The consultation shall include, at a minimum, notification to each member and executive officer of the district board of the pending consultation and provision of adequate opportunity to comment on the negotiation.
- (6) Notwithstanding any other provision of law, the executive officer shall not issue a certificate of filing pursuant to Section 56658 of the Government Code until the local agencies included in the property tax revenue exchange negotiation, within the negotiation period, present resolutions adopted by each such county and city whereby each county and city agrees to accept the exchange of property tax revenues.
- (7) In the event that the commission modifies the proposal or its resolution of determination, any local agency whose service area or service responsibility would be altered by the proposed jurisdictional change may request, and the executive officer shall grant, 30 days for the affected agencies, pursuant to paragraph (4), to renegotiate an exchange of property tax revenues.

Notwithstanding the time period specified in paragraph (4), if the resolutions required pursuant to paragraph (6) are not presented to the executive officer within the 30-day period, all proceedings of the jurisdictional change shall automatically be terminated.

- (8) In the case of a jurisdictional change that consists of a city's qualified annexation of unincorporated territory, an exchange of property tax revenues between the city and the county shall be determined in accordance with subdivision (e) if that exchange of revenues is not otherwise determined pursuant to either of the following:
- (A) Negotiations completed within the applicable period or periods as prescribed by this subdivision.
 - (B) A master property tax exchange agreement among those local agencies, as described in subdivision (d).

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For purposes of this paragraph, a qualified annexation of unincorporated territory means an annexation, as so described, for which an application or a resolution was filed on or after January 1, 1998, and on or before January 1, 2015.

- (9) No later than the date on which the certificate of completion of the jurisdictional change is recorded with the county recorder, the executive officer shall notify the auditor or auditors of the exchange of property tax revenues and the auditor or auditors shall make the appropriate adjustments as provided in subdivision (a).
- (c) Whenever a jurisdictional change is not required to be reviewed and approved by a local agency formation commission, the local agencies whose service area or service responsibilities would be altered by the proposed change, shall give notice to the State Board of Equalization and the assessor and auditor of each county within which the territory subject to the jurisdictional change is located. This notice shall specify each local agency whose service area or responsibility will be altered by the jurisdictional change and request the auditor and assessor to make the determinations required pursuant to paragraphs (1) and (2) of subdivision (b). Upon notification by the auditor of the amount of, and allocation factors with respect to, property tax subject to exchange, the local agencies, pursuant to the provisions of paragraphs (4) and (6) of subdivision (b), shall determine the amount of property tax revenues to be exchanged between and among the local agencies. Notwithstanding any other provision of law, no such jurisdictional change shall become effective until each county and city included in these negotiations agrees, by resolution, to accept the negotiated exchange of property tax revenues. The exchange may be limited to an exchange of property tax revenue from the annual tax increment generated in the area subject to the jurisdictional change and attributable to the local agencies whose service area or service responsibilities will be altered by the proposed jurisdictional change. The final exchange resolution shall specify how the annual tax increment shall be allocated in future years. Upon the adoption of the resolutions required pursuant to this section, the adopting agencies shall notify the auditor who shall make the appropriate adjustments as provided in subdivision (a). Adjustments in property tax allocations made as the result of a city or library district withdrawing from a county free library system pursuant to Section 19116 of the Education Code shall be made pursuant to Section 19116 of the Education Code, and this subdivision shall not apply.
- (d) With respect to adjustments in the allocation of property taxes pursuant to this section, a county and any local agency or agencies within the county may develop and adopt a master property tax transfer agreement. The agreement may be revised from time to time by the parties subject to the agreement.
- (e) (1) An exchange of property tax revenues that is required by paragraph (8) of subdivision (b) to be determined pursuant to this subdivision shall be determined in accordance with all of the following:
- (A) The city and the county shall mutually select a third-party consultant to perform a comprehensive, independent fiscal analysis, funded in equal portions by the city and the county, that specifies estimates of all tax revenues that will be derived from the annexed territory and the costs of city and county services with respect to the annexed territory. The analysis shall be completed within a

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period not to exceed 30 days, and shall be based upon the general plan or adopted plans and policies of the annexing city and the intended uses for the annexed territory. If, upon the completion of the analysis period, no exchange of property tax revenues is agreed upon by the city and the county, subparagraph (B) shall apply.

(B) The city and the county shall mutually select a mediator, funded in equal portions by those agencies, to perform mediation for a period not to exceed 30 days. If, upon the completion of the mediation period, no exchange of property tax revenues is agreed upon by the city and the county, subparagraph (C) shall apply.

- (C) The city and the county shall mutually select an arbitrator, funded in equal portions by those agencies, to conduct an advisory arbitration with the city and the county for a period not to exceed 30 days. At the conclusion of this arbitration period, the city and the county shall each present to the arbitrator its last and best offer with respect to the exchange of property tax revenues. The arbitrator shall select one of the offers and recommend that offer to the governing bodies of the city and the county. If the governing body of the city or the county rejects the recommended offer, it shall do so during a public hearing, and shall, at the conclusion of that hearing, make written findings of fact as to why the recommended offer was not accepted.
- (2) Proceedings under this subdivision shall be concluded no more than 150 days after the auditor provides the notification pursuant to paragraph (3) of subdivision (b), unless one of the periods specified in this subdivision is extended by the mutual agreement of the city and the county. Notwithstanding any other provision of law, except for those conditions that are necessary to implement an exchange of property tax revenues determined pursuant to this subdivision, the local agency formation commission shall not impose any fiscal conditions upon a city's qualified annexation of unincorporated territory that is subject to this subdivision.
- (f) Except as otherwise provided in subdivision (g), for the purpose of determining the amount of property tax to be allocated in the 1979-80 fiscal year and each fiscal year thereafter for those local agencies that were affected by a jurisdictional change which was filed with the State Board of Equalization after January 1, 1978, but on or before January 1, 1979. The local agencies shall determine by resolution the amount of property tax revenues to be exchanged between and among the affected agencies and notify the auditor of the determination.
- (g) For the purpose of determining the amount of property tax to be allocated in the 1979-80 fiscal year and each fiscal year thereafter, for a city incorporation that was filed pursuant to Sections 54900 to 54904 after January 1, 1978, but on or before January 1, 1979, the amount of property tax revenue considered to have been received by the jurisdiction for the 1978-79 fiscal year shall be equal to two-thirds of the amount of property tax revenue projected in the final local agency formation commission staff report pertaining to the incorporation multiplied by the proportion that the total amount of property tax revenue received by all jurisdictions within the county for the 1978-79 fiscal year bears to the total amount of property tax revenue received by all jurisdictions within the county for the 1977-78 fiscal year. Except, however, in the event that the final commission report did not specify the amount of property tax revenue projected for that

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incorporation, the commission shall by October 10 determine pursuant to Section 54790.3 of the Government Code the amount of property tax to be transferred to the city.

The provisions of this subdivision shall also apply to the allocation of property taxes for the 1980-81 fiscal year and each fiscal year thereafter for incorporations approved by the voters in June 1979.

- (h) For the purpose of the computations made pursuant to this section, in the case of a district formation that was filed pursuant to Sections 54900 to 54904, inclusive, of the Government Code after January 1, 1978, but before January 1, 1979, the amount of property tax to be allocated to the district for the 1979-80 fiscal year and each fiscal year thereafter shall be determined pursuant to Section 54790.3 of the Government Code.
- (i) For the purposes of the computations required by this chapter, in the case of a jurisdictional change, other than a change requiring an adjustment by the auditor pursuant to subdivision (a), the auditor shall adjust the allocation of property tax revenue determined pursuant to Section 96 or 96.1 or its predecessor section, or the annual tax increment determined pursuant to Section 96.5 or its predecessor section, for each local school district, community college district, or county superintendent of schools whose service area or service responsibility would be altered by the jurisdictional change, as determined as follows:
- (1) The governing body of each district, county superintendent of schools, or county whose service areas or service responsibilities would be altered by the change shall determine the amount of property tax revenues to be exchanged between and among the affected jurisdictions. This determination shall be adopted by each affected jurisdiction by resolution. For the purpose of negotiation, the county auditor shall furnish the parties and the county board of education with an estimate of the property tax revenue subject to negotiation.
- (2) In the event that the affected jurisdictions are unable to agree, within 60 days after the effective date of the jurisdictional change, and if all the jurisdictions are wholly within one county, the county board of education shall, by resolution, determine the amount of property tax revenue to be exchanged. If the jurisdictions are in more than one county, the State Board of Education shall, by resolution, within 60 days after the effective date of the jurisdictional change, determine the amount of property tax to be exchanged.
- (3) Upon adoption of any resolution pursuant to this subdivision, the adopting jurisdictions or State Board of Education shall notify the county auditor who shall make the appropriate adjustments as provided in subdivision (a).
- (j) For purposes of subdivision (i), the annexation by a community college district of territory within a county not previously served by a community college district is an alteration of service area. The community college district and the county shall negotiate the amount, if any, of property tax revenues to be exchanged. In these negotiations, there shall be taken into consideration the amount of revenue received from the timber yield tax and forest reserve receipts by the community college district in the area not previously served. In no event shall the property tax revenue to be exchanged exceed the amount of property tax revenue collected prior to the annexation for the

27 purposes of paying tuition expenses of residents enrolled in the 28 community college district, adjusted each year by the percentage 29 change in population and the percentage change in the cost of living, or per capita personal income, whichever is lower, less the 30 amount of revenue received by the community college district in 31 32 the annexed area from the timber yield tax and forest reserve 33 receipts. 34 (k) At any time after a jurisdictional change is effective, any of 35 the local agencies party to the agreement to exchange property tax 36 revenue may renegotiate the agreement with respect to the current 37 fiscal year or subsequent fiscal years, subject to approval by all 38 local agencies affected by the renegotiation. 39 SEC. 21. If the Commission on State Mandates determines 40 that this act contains costs mandated by the state, reimbursement P24 1 to local agencies and school districts for those costs shall be made pursuant to Part 7 (commencing with Section 17500) of Division 4 of Title 2 of the Government Code.

SENATE BILL No. 239

Introduced by Senator Hertzberg

February 17, 2015

An act to amend Section 56133 of the Government Code, relating to local government.

LEGISLATIVE COUNSEL'S DIGEST

SB 239, as introduced, Hertzberg. Cities and districts: extended services.

The Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 authorizes a city or district to provide new or extended services by contract or agreement outside its jurisdictional boundaries if the city or district requests and receives permission to do so from the local agency formation commission in the affected county. Existing law authorizes the commission to authorize a city or district to provide new or extended services outside its jurisdictional boundaries but within its sphere of influence in anticipation of a later change of organization, or outside its sphere of influence to respond to an existing or impending threat to the public health or safety of the residents of the affected territory, under specified circumstances. Existing law requires the executive officer of the local agency formation commission, within 30 days of receipt of a request for approval by a city or district of a contract to extend services outside its jurisdictional boundary, to determine whether the request is complete and acceptable for filing, as specified.

This bill would extend the period within which the executive officer is required to make that determination to 45 days.

Vote: majority. Appropriation: no. Fiscal committee: no. State-mandated local program: no.

The people of the State of California do enact as follows:

- P2 1 SECTION 1.
 - Section 56133 of the Government Code is
 - 2 amended to read:
 - 3 56133.

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- (a) A city or district may provide new or extended services by contract or agreement outside its jurisdictional boundaries only if it first requests and receives written approval from the commission in the affected county.
 - (b) The commission may authorize a city or district to provide new or extended services outside its jurisdictional boundaries but within its sphere of influence in anticipation of a later change of organization.
- 11 (c) The commission may authorize a city or district to provide 12 new or extended services outside its jurisdictional boundaries and 13 outside its sphere of influence to respond to an existing or
- impending threat to the public health or safety of the residents of the affected territory if both of the following requirements are met:
- 16 (1) The entity applying for the contract approval has provided 17 the commission with documentation of a threat to the health and

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safety of the public or the affected residents.

- (2) The commission has notified any alternate service provider, including any water corporation as defined in Section 241 of the Public Utilities Code, or sewer system corporation as defined in Section 230.6 of the Public Utilities Code, that has filed a map and a statement of its service capabilities with the commission.
- (d) The executive officer, within-30 45 days of receipt of a request for approval by a city or district of a contract to extend services outside its jurisdictional boundary, shall determine whether the request is complete and acceptable for filing or whether the request is incomplete. If a request is determined not to be complete, the executive officer shall immediately transmit that determination to the requester, specifying those parts of the request that are incomplete and the manner in which they can be made complete. When the request is deemed complete, the executive officer shall place the request on the agenda of the next commission meeting for which adequate notice can be given but not more than 90 days from the date that the request is deemed complete, unless the commission has delegated approval of those requests to the executive officer. The commission or executive officer shall approve, disapprove, or approve with conditions the contract for extended services. If the contract is disapproved or approved with conditions, the applicant may request reconsideration, citing the reasons for reconsideration.
- (e) This section does not apply to contracts or agreements solely involving two or more public agencies where the public service to be provided is an alternative to, or substitute for, public services already being provided by an existing public service provider and where the level of service to be provided is consistent with the level of service contemplated by the existing service provider. This section does not apply to contracts for the transfer of nonpotable or nontreated water. This section does not apply to contracts or agreements solely involving the provision of surplus water to agricultural lands and facilities, including, but not limited to. incidental residential structures, for projects that serve conservation purposes or that directly support agricultural industries. However, prior to extending surplus water service to any project that will support or induce development, the city or district shall first request and receive written approval from the commission in the affected county. This section does not apply to an extended service that a city or district was providing on or before January 1, 2001. This section does not apply to a local publicly owned electric utility, as defined by Section 9604 of the Public Utilities Code, providing electric services that do not involve the acquisition, construction, or installation of electric distribution facilities by the local publicly owned electric utility, outside of the utility's jurisdictional boundaries.

CALIFORNIA LEGISLATURE - 2015-16 REGULAR SESSION

ASSEMBLY BILL

No. 948

Introduced by Assembly Member Patterson

February 26, 2015

An act to amend Section 61105 of the Government Code, relating to local government.

LEGISLATIVE COUNSEL'S DIGEST

AB 948, as introduced, Patterson. Local government: community service districts. The Community Services District Law authorizes the establishment of community services districts to provide various services to the geographic area within each district, and further authorizes specified community services districts to enforce covenants, conditions, and restrictions within that district, as provided.

This bill would make a nonsubstantive change to those provisions.

Vote: majority. Appropriation: no. Fiscal committee: no. State-mandated local program: no.

The people of the State of California do enact as follows:

P1 1 SECTION 1.

Section 61105 of the Government Code is

- 2 amended to read:
- 61105.
 - (a) The Legislature finds and declares that the unique
- circumstances that exist in certain communities justify the
- enactment of special statutes for specific districts. In enacting this
- section, the Legislature intends to provide specific districts with
- 7 special statutory powers to provide special services and facilities
- that are not available to other districts.
- (b) (1) The Los Osos Community Services District may borrow P2 1 2 money from public or private lenders and lend those funds to
 - 3 property owners within the district to pay for the costs of
 - decommissioning septic systems and constructing lateral
 - 5 connections on private property to facilitate the connection of those
 - properties to the district's wastewater treatment system. The district 6
 - 7 shall lend money for this purpose at rates not to exceed its cost of
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 - borrowing and the district's cost of making the loans. The district
 - 9 may require that the borrower pay the district's reasonable
 - 10 attorney's fees and administrative costs in the event that the district
 - 11 is required to take legal action to enforce the provisions of the
 - contract or note securing the loan. The district may elect to have 12
 - 13 the debt payments or any delinquency collected on the tax roll
 - 14 pursuant to Section 61116. To secure the loan as a lien on real
 - 15 property, the district shall follow the procedures for the creation
 - of special tax liens in Section 53328.3 of this code and Section 16
 - 17 3114.5 of the Streets and Highways Code.
 - 18 (2) (A) (i) Except as otherwise provided in this paragraph, on

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and after January 1, 2007, the Los Osos Community Services District shall not undertake any efforts to design, construct, and operate a community wastewater collection and treatment system within, or for the benefit of, the district. The district shall resume those powers on the date specified in any resolution adopted pursuant to subdivision (/) of Section 25825.5.

- (ii) Upon resuming the powers pursuant to subdivision (i), the Los Osos Community Services District may continue the program to offset assessments or charges for very low or low-income households with funding sources, including, but not limited to, grants, adopted pursuant to subdivision (g) of Section 25825.5. If the county has not implemented that program, the Los Osos Community Services District may adopt a program that complies with subdivision (g) of Section 25825.5 to offset assessments or charges for very low or low-income households. The Los Osos Community Services District shall not include in an assessment or charge an amount to cover the costs to the county in carrying out the offset program.
- (B) Nothing in this paragraph shall affect the district's power to do any of the following:
- (i) Operate wastewater collection and treatment facilities within the district that the district was operating on January 1, 2006.
- (ii) Provide facilities and services in the territory that is within the district, but outside the prohibition zone.
- (iii) Provide facilities and services, other than wastewater collection and treatment, within the prohibition zone.
- (C) Promptly upon the adoption of a resolution by the Board of Supervisors of the County of San Luis Obispo requesting this action pursuant to subdivision (i) of Section 25825.5, the district shall convey to the County of San Luis Obispo all retained rights-of-way, licenses, other interests in real property, funds, and other personal property previously acquired by the district in connection with construction projects for which the district awarded contracts in 2005.
- (c) The Heritage Ranch Community Services District may acquire, construct, improve, maintain, and operate petroleum storage tanks and related facilities for its own use, and sell those petroleum products to the district's property owners, residents, and visitors. The authority granted by this subdivision shall expire when a private person or entity is ready, willing, and able to acquire, construct, improve, maintain, and operate petroleum storage tanks and related facilities, and sell those petroleum products to the district and its property owners, residents, and visitors. At that time, the district shall either (1) diligently transfer its title, ownership, maintenance, control, and operation of those petroleum tanks and related facilities at a fair market value to that private person or entity, or (2) lease the operation of those petroleum tanks and related facilities at a fair market value to that private person or entity.
- (d) The Wallace Community Services District may acquire, own, maintain, control, or operate the underground gas distribution pipeline system located and to be located within Wallace Lake Estates for the purpose of allowing a privately owned provider of liquefied petroleum gas to use the underground gas distribution system pursuant to a mutual agreement between the private provider and the district or the district's predecessor in interest.

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The district shall require and receive payment from the private provider for the use of that system. The authority granted by this subdivision shall expire when the Pacific Gas and Electric Company is ready, willing, and able to provide natural gas service to the residents of Wallace Lake Estates. At that time, the district shall diligently transfer its title, ownership, maintenance, control, and operation of the system to the Pacific Gas and Electric Company.

- (e) The Cameron Park Community Services District, the El Dorado Hills Community Services District, the Golden Hills Community Services District, the Mountain House Community Services District, the Rancho Murieta Community Services District, the Salton Community Services District, the Stallion Springs Community Services District, and the Tenaja Meadows Community Services District, which enforced covenants, conditions, and restrictions prior to January 1, 2006, pursuant to former Section 61601.7 and former Section 61601.10, may continue to exercise the powers set forth in provided by former Section 61601.7 and former Section 61601.10.
- (f) (1) The Bel Marin Keys Community Services District may enforce all or part of the covenants, conditions, and restrictions for a tract, and assume the duties of the architectural control committee, to the extent that a tract's covenants, conditions, and restrictions authorize an architectural control committee. Before the district can enforce covenants, conditions, and restrictions, and assume the duties of an architectural control committee, for a tract, the board of directors shall:
- (A) Receive a written request from the board of directors of the tract's property owners' association or homeowners' association. with a petition signed by not less than a majority of the property owners of the parcels within the tracts covered by those associations, requesting the district to enforce the covenants, conditions, and restrictions for that tract and assume the duties of the architectural control committee for that tract, if an architectural control committee is called for in the covenants, conditions, and
- (B) Conduct a public hearing on the question, after giving mailed notice to each affected property owner of the date, time, and location of the meeting.
- (C) Submit an application to the local agency formation commission pursuant to Section 56824.10, specifying the exact nature and scope of the intended services to be provided by the
- (D) Receive the approval of the local agency formation commission, pursuant to Article 1.5 (commencing with Section 56824.10) of Chapter 5 of Part 3 of Division 3 of Title 5, which may include completion terms deemed appropriate by the commission, to enforce covenants, conditions, and restrictions for a tract, and to assume the duties of the architectural control committee for that tract.
- (E) Adopt an ordinance assuming the power to enforce covenants, conditions, and restrictions for a tract, and to assume the duties of the architectural control committee for that tract, provided that the ordinance requires:
- (i) The property owners within the tract to finance the enforcement of the covenants, conditions, and restrictions, and the

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duties of the architectural control committee.

- (ii) The tract's property owners' association or homeowners' association to indemnify the district for the costs of any litigation, settlements, injuries, damages, or judgments arising from enforcement of the covenants, conditions, and restrictions, and the district's duties as the architectural control committee.
- (2) The Bel Marin Keys Community Services District may, by ordinance, divest itself of the power undertaken under this subdivision.
- (g) The Bear Valley Community Services District, the Bell Canyon Community Services District, the Cameron Estates Community Services District, the Lake Sherwood Community Services District, the Saddle Creek Community Services District, the Wallace Community Services District, and the Santa Rita Hills Community Services District may, for roads owned by the district and that are not formally dedicated to or kept open for use by the public for the purpose of vehicular travel, by ordinance, limit access to and the use of those roads to the landowners and residents of that district.
- (h) Notwithstanding any other provision of law, the transfer of the assets of the Stonehouse Mutual Water Company, including its lands, easements, rights, and obligations to act as sole agent of the stockholders in exercising the riparian rights of the stockholders, and rights relating to the ownership, operation, and maintenance of those facilities serving the customers of the company, to the Hidden Valley Lake Community Services District is not a transfer subject to taxes imposed by Part 11 (commencing with Section 23001) of Division 2 of the Revenue and Taxation Code.

(i) The El Dorado Hills Community Services District and the Rancho Murieta Community Services District may each acquire, construct, improve, maintain, and operate television receiving, translating, or distribution facilities, provide television and television-related services to the district and its residents, or authorize the construction and operation of a cable television system to serve the district and its residents by franchise or license. In authorizing the construction and operation of a cable television system by franchise or license, the district shall have the same powers as a city or county under Section 53066.

(j) The Mountain House Community Services District may provide facilities for television and telecommunications systems. including the installation of wires, cables, conduits, fiber optic lines, terminal panels, service space, and appurtenances required to provide television, telecommunication, and data transfer services to the district and its residents, and provide facilities for a cable television system, including the installation of wires, cables, conduits, and appurtenances to service the district and its residents by franchise or license, except that the district may not provide or install any facilities pursuant to this subdivision unless one or more cable franchises or licenses have been awarded under Section 53066 and the franchised or licensed cable television and telecommunications services providers are permitted equal access to the utility trenches, conduits, service spaces, easements, utility poles, and rights-of-way in the district necessary to construct their facilities concurrently with the construction of the district's facilities. The district shall not have the authority to operate

television, cable, or telecommunications systems, except as

provided in Section 61100. The district shall have the same powers as a city or county under Section 53066 in granting a franchise or license for the operation of a cable television system.

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SENATE BILL No. 184

Introduced by Committee on Governance and Finance (Senators Hertzberg (Chair), Bates, Beall, Hernandez, Lara, Nguyen, and Pavley)

February 9, 2015

An act to amend Sections 5473.4, 5474.4, and 5474.5 of the Health and Safety Code, relating to local government.

LEGISLATIVE COUNSEL'S DIGEST

SB 184, as introduced, Committee on Governance and Finance. Local government: omnibus bill.

Existing law authorizes specified local entities, including cities, counties, special districts, and other authorized public corporations, to collect fees, tolls, rates, rentals, or other charges for water, sanitation, storm drainage, or sewerage system services and facilities. Under existing law, a local entity may collect these charges on the property tax roll at the same time and in the same manner as its general property taxes. If the entity collects these charges in this way, existing law requires the entity to prepare and file with its clerk or secretary a report describing each parcel of property receiving the above-described services and the amount charged. Existing law requires the clerk or secretary to annually file the report with the auditor. Existing law also authorizes these local entities to fix fees or charges for the privilege of connecting parcels of property to their sanitation or sewerage facilities, subject to specified procedures. Existing law requires the legislative body of the local entity to annually file with the auditor a list of lots or parcels of land subject to these fees or charges and the amounts of the installments of the fees or charges to be entered against the affected lots or parcels of land. Existing law requires the auditor to enter on the assessment roll the amounts of installments of these fees or charges. Existing law defines the auditor, for the purposes of these provisions, as the financial officer of the local entity.

This bill would clarify that the above-described provisions relating to the authority and duties of the auditor apply only to the county auditor. The bill would also make technical, nonsubstantive changes to these provisions.

Vote: majority. Appropriation: no. Fiscal committee: no. State-mandated local program: no.

The people of the State of California do enact as follows:

- P2 1 SECTION 1.
 - (a) This act shall be known, and may be cited,
 - 2 as the Local Government Omnibus Act of 2014.
 - 3 (b) The Legislature finds and declares that Californians want
 - 4 their governments to be run efficiently and economically and that
 - 5 public officials should avoid waste and duplication whenever
 - 6 possible. The Legislature further finds and declares that it desires
 - to control its own costs by reducing the number of separate bills.
 - 8 Therefore, it is the intent of the Legislature in enacting this act to
 - 9 combine several minor, noncontroversial statutory changes relating
 - 10 to the common theme, purpose, and subject of local government

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             into a single measure.
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             SEC. 2.
             Section 5473.4 of the Health and Safety Code is
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           amended to read:
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             5473.4.
             On or before August 10 of each year following the
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          final determination upon each charge, the clerk shall file with the
          county auditor a copy of the report prepared pursuant to Section
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          5473 with a statement endorsed on the report over his or her
          signature that the report has been finally adopted by the legislative
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          body of the entity and the county auditor shall enter the amounts
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          of the charges against the respective lots or parcels of land as they
          appear on the current assessment roll. Where any of the parcels
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          are outside the boundaries of the entity they shall be added to the
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          assessment roll of the entity for the purpose of collecting the
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          charges. If the property is not described on the roll, the county
          auditor may enter the description on the roll together with the
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          amounts of the charges, as shown in the report.
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            SEC. 3.
            Section 5474.4 of the Health and Safety Code is
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          amended to read:
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            5474.4.
            On or before the tenth day of August August 10 of each
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          year following-such the final determination, the legislative body
          shall certify to the county auditor a list of the lots or parcels of
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          land, as they appear on the current assessment roll, subject to such
          any fees or charges and the amounts of the installments of such
          those fees or charges and interest to be entered against such the
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          lots or parcels on the assessment roll. In the event a lot or parcel
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          connected to the facilities is subsequently divided into two or more
          lots or parcels as shown on the current assessment roll, the
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          legislative body shall designate the lot or parcel that remains
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          connected to the facilities and against which the installments of
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          the fees or charges and interest are to be entered.
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           SEC. 4.
           Section 5474.5 of the Health and Safety Code is
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         amended to read:
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           5474.5.
           The county auditor shall enter on the current assessment
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         roll the amounts of the installments of-such any fees or charges
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         and interest and, except as provided in Section 5474.6, the amounts
         thereof shall constitute a lien against the lot or parcel of land
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         against which levied as of noon on the first Monday in March
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         immediately preceding the date of entry.
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