



**San Diego County**  
**Local Agency Formation Commission**  
 Regional Service Planning | Subdivision of the State of California

**SAN DIEGO COUNTY**  
**LOCAL AGENCY FORMATION COMMISSION**

**REGULAR MEETING AGENDA**  
**Monday, November 4, 2024**

**Doors Open: 8:00 A.M.**  
**Meeting Starts: 8:15 A.M.**

**In-Person Participation**  
 County Administration Center  
 1600 Pacific Highway, Room 302  
 San Diego, California

**Video-Teleconference Participation**  
<https://www.zoom.us/join>  
 Meeting ID 895 6767 7168 | Passcode 508649  
 (669) 900-9128

**Video Viewing Only**  
 @sandiegolafco9909

San Diego LAFCO		
Commissioner	Appointing Authority	Affiliation
Chair Stephen Whitburn	Mayor of the City of San Diego	City of San Diego
Vice Chair Barry Willis	Independent Special Districts	Alpine Fire Protection
Jim Desmond	Board of Supervisors	County of San Diego
Joel Anderson	Board of Supervisors	County of San Diego
Kristi Becker	Cities Selection Committee	City of Solana Beach
Jo MacKenzie	Independent Special Districts	Vista Irrigation
Dane White	Cities Selection Committee	City of Escondido
Harry Mathis	Commission	General Public
Alternate David A. Drake	Independent Special Districts	Rincon del Diablo MWD
Alternate Brigette Browning	Commission	General Public
Alternate John McCann	Cities Selection Committee	City of Chula Vista
Alternative Nora Vargas	Board of Supervisors	County of San Diego
Alternate Marni von Wilpert	Mayor of the City of San Diego	City of San Diego

### Participation Instructions:

**In person attendance** by the public is welcomed. LAFCO meets in Room 302 in the County Administration Center (1600 Pacific Highway). Three-hour visitor parking is available using the Ash Street entrance. To provide comments on any item, please turn in a speakers slip to LAFCO staff before the item commences.

**Remote participation by video or telephone** is welcomed through Zoom by following these instructions.

Comments by Video	Comments by Telephone
1. Click or type the link found at the top of the agenda	1. Dial + 1-669-900-9128
2. Type the Meeting ID identified on the top of this agenda followed by the Passcode	2. Dial the Meeting ID identified at the top of the agenda followed by the Passcode
3. Click the raise hand icon	3. Dial *9 to raise your hand
4. LAFCO will announce your name as it appears when it is your turn to speak	4. LAFCO will call out the last 4 digits of your phone number when it is your turn to speak
5. Click the speaker icon to unmute to speak	5. Dial *6 to unmute yourself

All comments – whether provided in person or remotely (video and telephone) – are limited to three minutes for individuals and five minutes for agencies and community organizations. The Chair may adjust the time allowance as they deem appropriate in managing the Commission’s business.

**Remote participation by e-mail** is also welcomed by sending comments to Commission Clerk Erica Sellen at [erica.sellen@sdcounty.ca.gov](mailto:erica.sellen@sdcounty.ca.gov).

- All e-mails received before 3:00 P.M. one business day before the meeting will be forwarded to the Commission and posted online prior to the start of the meeting. These comments will also be referenced at the meeting.
- All e-mails received after 3:00 P.M. one business day before the meeting and up until the conclusion of the item by the Commission will be noted for the record by LAFCO staff with a good-faith summary and subsequently posted online.

### Public Accommodations:

**Assistance for the disabled** is available by contacting LAFCO staff prior to the meeting. To the extent possible, accommodation requests should be submitted at least 72 hours in advance.

**Spanish language translation services** are readily available at LAFCO meetings. Translation services covering other languages may be made available upon request at least 72 hours prior to the meeting.

### Contact Information:

Erica Sellen  
Commission Clerk  
2550 Fifth Avenue, Suite 725  
San Diego, California 92103  
T: 619-321-3380  
F: 619-404-6508  
E: [erica.sellen@sdcounty.ca.gov](mailto:erica.sellen@sdcounty.ca.gov)

**1. 8:15 A.M. – CALL TO ORDER BY CHAIR**

**a) Roll Call of Commissioners Present**

**b) Pledge of Allegiance**

**2. STATEMENT (JUST CAUSE) AND/OR CONSIDERATION OF A REQUEST TO PARTICIPATE REMOTELY (EMERGENCY CIRCUMSTANCES) BY A COMMISSIONER, IF APPLICABLE.**

**3. AGENDA REVIEW**

The Executive Officer will summarize the agenda as well as to advise of any requested changes. The Chair will also consider requests from Commissioners.

**4. PUBLIC COMMENT AND OPPORTUNITY FOR PUBLIC TO REQUEST DISCUSSION ON CONSENT ITEMS**

Opportunity for members of the public to speak to the Commission on any subject matter within the Commission’s growth management duties/interests but not on the agenda. Three-minute limit. This is also an opportunity for the public to request discussion on a consent calendar item.

**5. CONSENT ITEMS**

All items calendared as consent are considered ministerial and subject to a single motion approval. The Chair will entertain requests by Commissioners to pull any items for discussion.

**a) Approval of Meeting Minutes for October 7, 2024 (action)**

The Commission will consider action minutes prepared by the Commission Clerk for the October 4, 2024 meeting. Recommendation to approve as presented. (Pages 7-16)

**b) Commission Ratification | Recorded Payments for September 2024 (action)**

The Commission will review a report identifying all payments made and received for September 2024. Recommendation to ratify payments as presented. (Pages 17-24)

**c) Budget Update for 2024-2025 | First Quarter Actuals with Year-End Projections (action)**

The Commission will review a report comparing budgeted and actual transactions through the first quarter of 2024-2025 and related analysis. The report projects the Commission is on pace to finish the fiscal year generally as expected with a net surplus of \$0.064 million or 2%. Recommendation to formally accept and provide direction to staff as needed. (Pages 25-30)

**d) Proposed “Bryant - Felicita Road Reorganization” | Annexation to the City of Escondido and Related Actions (RO24-03) (action)**

The Commission will consider a reorganization proposal with the principal action to annex 0.4 unincorporated acres to the City of Escondido. The affected territory as submitted is presently developed with a single family residence at 2334 Felicita Road (238-320-12). The reorganization also includes a concurrent detachment from County Service Area No. 135 as well as exclusion from Rincon del Diablo Municipal Water District’s Improvement District E. Staff recommends conditional approval with a discretionary modification to include a 0.13-acre frontage portion of Monticello Drive. It is also recommended the Commission waive protest and find the project is exempt under CEQA Guidelines Section 15319. (Pages 31-62)

**CONSENT ITEMS CONTINUED...**

**e) Notice of Administrative Approval of “Delgado–Andrade 24th Street Out-of-Agency Wastewater Services” | City of National City (OAS24-12) (information)**

The Commission will receive notice of an administrative approval by the Executive Officer for the City of National City to provide out-of-agency services to an unincorporated property located within the City’s sphere of influence. The authorization is specific to wastewater service to an existing single-family residence at 2616 East 24th Street and premised on abating a public health and safety threat given documentation of a failing septic system. This notice is being provided for information consistent with adopted policy. (Pages 63-74)

**f) Progress Report on 2024-2025 Workplan (action)**

The Commission will receive a progress report on the adopted workplan and activities associated with the 30 projects set for 2024-2025. It is recommended the Commission formally receive the item as well as provide general direction to staff on any potential amendments for formal consideration at a future meeting. (Pages 75-80)

**g) Report on Active Proposals and Related Activities (information)**

The Commission will receive a status report on active proposals currently on file as well as anticipated filings based on ongoing discussions with proponents. The item is for information and satisfies LAFCO’s reporting requirement. (Pages 81-94)

**6. PUBLIC HEARING ITEMS |**

**COMMISSIONER DISCLOSURE OF EX PARTE COMMUNICATIONS**

Public hearing items require expanded public notification per provisions in State law or have been voluntarily scheduled by the Executive Officer to ensure opportunity for public input. All public hearing items require verbal disclosures by Commissions regarding any material communications.

**a) CONTINUED PUBLIC HEARING**

**Proposed Final Report and Related Actions |  
Municipal Service Review on the Oceanside Region (action)**

The Commission will receive a proposed final report on the scheduled municipal service review on the Oceanside region and its full continuance from the October 7, 2024 meeting. The item addresses the Commission’s task in statute to independently evaluate the availability and performance of public services relative to community needs and make related determinations. Three local agencies under LAFCO oversight are covered in the report – City of Oceanside, Oceanside Small Craft Harbor District, and Morro Hills Community Services District – and collectively serve approximately 180,000 residents. The report remains largely intact from its draft presentations in June and August 2024 and a subsequent public review period. Revisions are shown in track-change format. Material changes apply to the Executive Summary and outlining of key conclusions and recommendations. The report also incorporates additional environmental justice analysis as required under local policy. It is recommended the Commission formally accept the proposed final report as presented and take ancillary actions as detailed. (Pages 95-400)

**7. BUSINESS CALENDAR**

Business items involve regulatory, planning, or other items that do not require a noticed hearing.

**a) Proposed “Dragovic – Sunset Drive Out-of-Agency Wastewater Services” |  
City of Vista (OAS24-10) (action)**

The Commission will consider a request by the City of Vista to provide new out-of-agency wastewater services to an unincorporated parcel located within its sphere of influence. The affected territory and its lone subject parcel is 1.25 acres in size and developed with a single-family residence at 1678 Sunset Drive. The purpose of the request is to provide access to public wastewater services to support a pending lot-split as allowed by the County of San Diego. Staff recommends approval of the request and related wastewater allowance to accommodate up to four residential units (one single-family residence and accessory dwelling unit post lot-split). Standard terms are also recommended along with making an exemption finding under the California Environmental Quality Act. (Pages 401-414)

**b) Proposed Amendments to Policy L-106 |  
Conducting Municipal Service Reviews (discussion)**

The Commission will consider proposed amendments to Legislative Policy 106 (L-106) and its governing provisions related to conducting municipal service reviews. The proposed amendments incorporate Commission feedback provided as part of a scheduled discussion on October 7, 2024. Staff recommends approval of the proposed amendments with an immediate effective date. (Pages 415-432)

**c) Quarterly Updates on High Priority Projects | Municipal Service Reviews on Healthcare Districts + San Diego Association of Governments (information)**

The Commission will receive quarterly updates on two of its high priority projects underway as part of the adopted workplan. The first of these two projects involve a municipal service review on the four healthcare districts in San Diego County – Fallbrook, Grossmont, Palomar, and Tri-City – and serves as a follow up to an earlier study completed in 2015. The second of these two projects involves a municipal service review on the San Diego Association of Governments and serves as the first study of the organization by LAFCO. The updates are for information purposes. (Pages 433-436)

**d) Report on the 2024 CALAFCO Annual Conference (discussion)**

The Commission will receive a report on overnight attendance at the California Association of LAFCOs’ (CALAFCO) Annual Conference, held October 16<sup>th</sup>-18<sup>th</sup> in Fish Camp (Yosemite). (Pages 437-456)

**8. EXECUTIVE OFFICER REPORT**

**9. COMMISSIONER ANNOUNCEMENTS & REQUESTS FOR FUTURE ITEMS**

**10. CLOSED SESSION**

**a) Conference with Legal Counsel--Anticipated Litigation:**

Pursuant to Government Code Section 54956.9(d)(3): Significant exposure to litigation pursuant to paragraph (3) of subdivision (d) of Section 54956.9 related to San Diego Unified Port District. (One case.)

**11. ADJOURNMENT**

Attest to Posting:

Erica Sellen  
Commission Clerk