

AGENDA REPORT Consent | Action

December 4, 2023

TO: Commissioners

Keene Simonds, Executive Officer FROM:

Michaela Peters, Analyst I

Proposed "North Iris Lane - Hallmark Development Reorganization" **SUBJECT:**

Annexation to the City of Escondido with Concurrent Detachment from

County Service Area No. 135 and Related Actions (RO23-06)

SUMMARY

The San Diego County Local Agency Formation Commission (LAFCO) will consider a reorganization proposal initiated by landowner petition with the principal action to annex 7.7 unincorporated acres to the City of Escondido. A concurrent detachment from County Service Area (CSA) No. 135 and its regional communication service function is also part of the reorganization. The affected territory is part of a larger unincorporated island near Escondido's Country Club neighborhood. It includes five contiguous legal parcels with four containing existing single-family residences. The purpose of the proposal is to facilitate Escondido's tentative approval to develop the affected territory into 102 airspace residential condominiums with ancillary amenities. The affected territory lies within the sphere of influence set for Escondido. Staff recommends conditional approval of the proposal as submitted to include removal of the affected territory from Rincon del Diablo Municipal Water District's authorized fire protection and emergency medical service area (Improvement District E). Other standard terms would apply. It is also recommended the Commission waive protest proceedings along with making parallel findings to the Environmental Impact Report (EIR) adopted by Escondido.

Administration:

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BACKGROUND

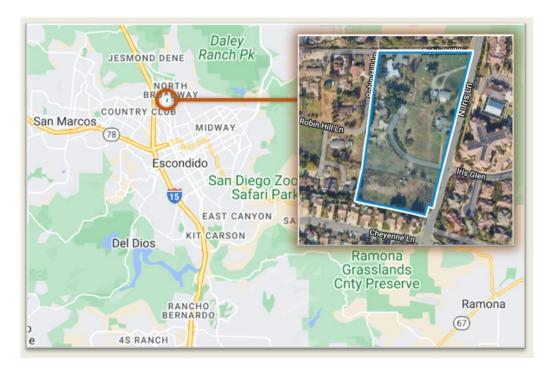
Applicant Request

San Diego LAFCO has received a proposal initiated by landowner petition (Hallmark Development Company, LLC) for the primary purpose of annexing approximately 7.7 acres of unincorporated territory to the City of Escondido within its sphere of influence. A secondary action to detach the affected territory from CSA No. 135 and its regional communication function is also part of the proposed reorganization. The affected territory as submitted comprises five contiguous parcels currently developed with four single-family residences and an animal/horse corral. The County of San Diego Assessor's Office assigns the four developed subject parcels with situses at 2039, 2047, 2085, and 2089 North Iris Lane with corresponding assessor numbers of 224-310-05, -06, -07, and -08, respectively. The fifth subject parcel does not have an assigned situs and is otherwise identified as 224-310-20.

No approval terms accompany the landowner petition.

Regional Setting

The affected territory is located within a larger unincorporated island completely surrounded by the City of Escondido near the northwest Country Club neighborhood and largely adjacent to low to moderate single-family residential densities. Primary and secondary access is provided by Robin Hill Road and North Iris Lane, respectively. The affected territory lies within County Supervisorial District No. 5 (Jim Desmond), Assembly District No. 76 (Brian Maienschein), and Senate District No. 40 (Brian W. Jones). An aerial map of the affected territory and its regional setting follows with a more detailed map – including the existing parcel and jurisdictional boundaries – provided at Attachment One.



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Subject Agencies

The proposed reorganization filed with San Diego LAFCO involves two subject agencies: the City of Escondido and CSA No. 135.¹ Summaries of the subject agencies in terms of governance, resident population, municipal functions, and financial standing follows.

- estimated resident population of 152,292. Escondido spans 23,971 acres or 37 square miles and bordered by the unincorporated community of Valley Center to the north and east, the Cities of San Diego and Poway to the south, and the City of San Marcos to the west. Escondido is a full-service municipality and headlined by directly providing community planning, fire protection, parks and recreation, police protection, wastewater, and water services with the latter water geographically limited and supplemented by other special districts within City limits. LAFCO last reviewed and updated Escondido's sphere in 2023 with a larger-than-agency designation that includes several unincorporated areas including Hidden Meadows. Escondido's most recent audit shows its net position at \$527.1 million as of June 30, 2022 with an unrestricted balance of (\$108.0) million. The unrestricted amount is adjusted to \$98.7 million less pension and related retiree liabilities. The ending non-restricted balance within the General Fund separately finished at \$32.2 million. Overall, Escondido's total net position has changed by (19.9%) over the prior three audited years.
- **CSA No. 135** is a dependent special district of the County of San Diego encompassing 3,739.8 square miles and includes all unincorporated lands as well as 10 of the 18 cities in San Diego County. CSA No. 135 was formed in 1994 to provide public safety radio communications through a funding agreement with a third-party (Regional Communication Systems, LLC) and involves operating an 800-megahertz system. Administration of this municipal function is provided by County Sheriff. The current estimated resident population within CSA No. 135 is 1,074,319. LAFCO established a sphere of influence in 1994 coterminous to San Diego County. The sphere was last reviewed and affirmed in 2007. The most recent audit shows the County's net position at \$3.790 billion as of June 30, 2022 with an unrestricted portion of (\$1.858 billion) that adjusts to \$1.297 billion less retiree obligations. Overall, the County's total net position has changed by 5.4% over the prior three audited years.

Affected Local Agencies

The affected territory presently lies within the jurisdictional boundaries and/or spheres of influence of 10 local agencies directly subject to San Diego LAFCO's planning and regulatory responsibilities. These agencies qualify as "affected agencies" relative to the proposed reorganization for noticing purposes and listed below.²

¹ State law defines "subject agency" to mean any district or city for which a change of organization or reorganization is proposed.

² State law defines "affected local agency" as any entity that contains, or would contain, or whose sphere contains or would contain, any territory for which a change of organization is proposed or ordered. Notice of the proposal and hearing were provided to the agencies.

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- CSA No. 135 (Regional Communications)
- Metropolitan Water District of Southern California
- North County Cemetery District
- North County Transit District
- Palomar Healthcare District
- Rincon del Diablo MWD
- Resource Conservation District of Greater San Diego County
- San Diego County Flood Control District
- San Diego County Street Lighting District
- San Diego County Water Authority

The affected territory also lies within the following school and college districts, and accordingly received notice of the proposal: Escondido Union High School District; Escondido Union School District; and Palomar Community College District.

DISCUSSION

This item is for San Diego LAFCO to consider approving – with or without discretionary modifications to the physical footprint – the reorganization proposal and its principal action to annex the affected territory to the City of Escondido. The Commission may also consider applying conditions so long as it does not directly regulate land use, property development, or subdivision requirements. Additional discussion with respect to proposal purpose, development opportunities, and Commission focus follows.

Proposal Purpose

The principal purpose of the proposed reorganization before San Diego LAFCO is to accommodate the planned development of 102 airspace condominiums under the City of Escondido's land use authority and as part of the "North Iris Residential Project". The timing of the proposal ties directly to the discretionary approval of the North Iris Residential Project approved by Escondido in January 2023.

Current and Planned Development Opportunities

The affected territory is presently unincorporated and entirely designated by the County of San Diego as Village Residential (VR-24) with a standard density allowance of up 24 dwelling units per acre. The County zones all five subject parcels as Residential Single with a 1.0 acre minimum lot size. Escondido separately designates the affected territory as Urban III with a standard density allowance of up to 18 dwelling units per acre. Escondido prezones all five subject parcels as Planned Development Residential with a 1.0-acre minimum lot size.

The following table summarizes development density/intensity potentials within the affected territory under the County and Escondido.

Development Density + Intensity Potential within the Affected Territory Less Setbacks and Separate Allowances (Table X Source: San Diego LAFCO)						
	County of San Diego	City of Escondido				
General Plan Designation	Village Residential	Urban III				
Minimum Lot Size	1.0 acres	1.0 acres				
Zoning Assignment	Residential Single	Planned Development Residential				
Maximum No. of Units Per Acre	18 dwelling units	14.6 dwelling units				
Maximum No. of Units		•				
APN 224-310-05	23	19				
APN 224-310-06	63	51				
APN 224-310-07	9	7				
APN 224-310-08	21	17				
APN 224-310-20	25	21				
TOTAL	141	114				

On January 11, 2023, Escondido conditionally approved a series of actions as part of proposed North Iris Residential Project filed by the same applicant. This is marked for LAFCO purposes by prezoning all five subject parcels as Planned Development Residential with a maximum allowance of 14.6 units dwelling units per acre. This and other conditional approvals collectively allows for the demolition of all existing structures within the affected territory and construction thereafter of a 102-unitairspace condominium units along with supporting open space and recreational amenities.

Commission Focus

San Diego LAFCO's current sphere of influence designation for the City of Escondido includes the affected territory and can readily accommodate the proposed annexation without amendment. Similarly, the current sphere of influence designation for CSA No. 135 is countywide and amendments have not been made by practice to exclude detached territory. These existing sphere determinations narrows the Commission's consideration of the proposed reorganization to two central and sequential policy items. These policy items ultimately take the form of determinations and orient the Commission to consider the standalone merits of the (a) timing of the reorganization and (b) whether discretionary modifications or terms are appropriate. The Commission must also consider other relevant statutes in and outside LAFCO law as detailed.

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ANALYSIS

San Diego LAFCO's analysis of the proposed reorganization is divided into two subsections. The first subsection pertains to evaluating the central policy issues referenced in the preceding section relative to both statutory and local policy considerations. The second subsection considers other germane issues required for the LAFCO proposal consideration and this include complying with the California Environmental Quality Act (CEQA).

Central Policy Items

Item No. 1 | Reorganization Timing

San Diego LAFCO's consideration of the proposed reorganization's timing draws on analyzing baseline factors required in statute as well as applicable policies set by the Commission. Most of the baseline factors in statute focuses on disclosing and otherwise addressing compatibility issues with external goals and policies of other State, regional, and local agencies as well as assessing the ability of subject agencies providing services going forward.³ Applicable local policies prompted for consideration are headlined by L-107 and its attention to disclosing and/or addressing any known or perceived jurisdictional disputes.

Analysis of these two related timing factors follows.

• Timing Factor No. 1: Baseline Considerations: Regional Policies + Service Relationships

State law prescribes the mandatory consideration of certain and multifaceted factors anytime LAFCOs consider jurisdictional changes. These factors range in substance from disclosures – such as the affected territory's current land uses, assessed values, register voter counts, and so on – to discretionary analyses. This latter category is highlighted by evaluating the proposed annexation's relationship to community needs as well as the service capacities and related financial resources of the subject agencies. A summary of key conclusions generated in reviewing these discretionary matters for the proposed reorganization with an emphasis on the receiving entity (City of Escondido) regarding (a) service needs, (b) service availability and capacities, and (c) related financial considerations follow.

- With respect to **service needs**, the planned and otherwise high density residential land uses of the affected territory merits organized public services and would be aided by the reorganization and annexation to Escondido and its ability to provide a range of urban-supporting services. The Commission has previously designated Escondido as the appropriate future land use authority and primary service provider for the affected territory and its five subject parcels through standing inclusion in the City's sphere of influence. Annexation to Escondido memorializes

³ Reference to Government Code Section 56668.

this standing expectation and accommodates the expressed interest of all affected landowners as evident by their written consent to the proposal.

With respect to **service availability and capacities**, Escondido would directly assume most municipal service responsibilities for the affected territory upon reorganization and highlighted by providing the following core functions: community development; wastewater; integrated fire protection and emergency medical; and police protection. (Other key municipal service functions that would continue to be provided to the affected territory post reorganization include water by Rincon del Diablo MWD and public transportation by North County Transit District.) Additional details on these core Escondido functions and relationship – availability and capacity – with the affected territory follows.

Escondido would assume <u>community planning</u> responsibilities for the affected territory from the County of San Diego as part of the reorganization. The transition is contemplated in the Escondido General Plan (2012) and further prescribed by the City prezoning the subject lots as Planned Development Residential in step with approving the underlying development project.

Escondido would assume <u>wastewater</u> service responsibilities for the affected territory upon reorganization. An existing Escondido wastewater main is located immediately adjacent to the affected territory within the public rights-of-way of North Iris Lane and Robin Hill Lane via a 20-foot lateral main line. It is estimated the current average day wastewater flow generated within the affected territory via its four existing residential units and presently accommodated by private septic's is 1,000 gallons. It is projected the maximum average day wastewater flow generated within the affected territory post reorganization and immediately planned uses is 25,500 gallons based on a development footprint of 102 dwelling units. This projected amount can be readily accommodated by the City of Escondido and represents 0.2% of its available treatment capacity remaining within its wastewater system based on current flows.

Escondido would formally assume integrated fire protection and emergency medical service responsibilities for the affected territory. This change would have no material impact on service levels given Escondido is the existing contract provider for Rincon del Diablo Municipal Water District (via its Improvement District E). First-response would continue to be provided from Escondido's Station No. 3, located nearby at 1808 N. Nutmeg Street. Response times to the affected territory are estimated to be less than 7.3 minutes for priority calls and non-priority calls. Total response time would fall within the City's response time standard of 7.5 minutes for urban areas and 8.5 minutes for suburban areas.

Escondido would formally assume <u>police protection</u> responsibilities from the County of San Diego as part of the reorganization. This change would have no material impact on service levels given Escondido's automatic aid agreement with the County Sherriff already commits the City to serve as first responder for all high proximity calls for the region given its proximity to City resources.

- With respect to **related financial considerations**, staff analysis shows the City of Escondido has financial resources and administrative controls to readily assume municipal service responsibilities to the affected territory in support of its existing and planned uses without significant adverse impacts. This macro comment considers the relatively limited scale of the proposed annexation to Escondido paired with acknowledging recent City stresses due to escalating resources requiring redirection to cover pension costs. Escondido, nonetheless, finished with positive total margins in each of the last three completed fiscal years with a period average of 8.3% ending in June 2022.

Timing Factor No. 2: Consideration of Policy L-107

San Diego LAFCO adopted L-107 in May 2010 to require all applicants to disclose jurisdictional disputes or related items that are associated with their proposal filings. If applicable, and unless waived by the Executive Officer, the policy requires applicants and/or their representatives to consult with opponents to resolve any known issues – concerns, disputes, etc. – before the item is formally considered by the Commission.⁴ If an agreement is reached through the consultation process, the policy states the Commission shall consider the provisions as part of the application. If an agreement is not reached despite exhausting good-faith efforts, the policy states the Commission shall proceed to consider the application as submitted.

No jurisdictional disputes have been disclosed by the City of Escondido, CSA No. 135, or County of San Diego through the administrative review with LAFCO.

CONCLUSION | MERITS OF REORGANIZATION TIMING

The timing of the reorganization and its principal action to annex the affected territory to the City of Escondido is warranted. Justification is marked by the preceding analysis and facilitates a known and otherwise orderly infill development project consistent with the Escondido General Plan. Further, the reorganization readily syncs with Escondido's existing infrastructure with sufficient capacities to accommodate the maximum potential demands projected within the affected territory post reorganization. Additional analysis supporting the conclusion is provided in Appendix A.

⁴ The Executive Officer retains discretion to determine the extent of consultation needed.

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Item No. 2 | Modifications and Terms

No modifications to the submitted reorganization have been identified by San Diego LAFCO staff meriting Commission consideration at this time. This includes confirmation that the annexation of the affected territory would not generate any corridors and/or otherwise illogical jurisdictional features. Standard terms are appropriate along with the condition the landowners' consent to the formal removal of the subject parcels from Rincon del Diablo MWD's Improvement District-E with related authorization for LAFCO staff to process the change with the County Auditor and State Board of Equalization.

CONCLUSION | MODIFICATIONS AND TERMS

No modifications – expansions or reductions – to the physical footprint of the proposal appears warranted. Standard approval terms are recommended as well as requiring the affected landowners to consent to the removal of their subject parcels from Rincon del Diablo MWD's Improvement District E along with any related authorizations.

Other Statutory Considerations

Exchange of Property Tax Revenues

California Revenue and Taxation Code Section 99(b)(6) requires the adoption of a property tax exchange agreement by the affected local agencies before San Diego LAFCO can consider any jurisdictional change involving an annexation and/or detachment unless an applicable master agreement applies. Staff has confirmed with the City of Escondido and County of San Diego to apply an existing master agreement to govern the tax exchange for the proposed reorganization. This master agreement specifies Escondido shall receive 36% of the County's existing apportionment of the 1% property tax collected within the affected territory going forward. The estimated annual value of the exchange is currently \$3,117. based on current assessed values (land and structures). ⁵ There are no property taxes to be exchanged with respect to the detachment from CSA No. 135.

Environmental Review

San Diego LAFCO is obligated under CEQA to assess whether environmental impacts would result from activities approved under the Commission's authority, either as a lead or responsible agency. Accordingly, the Commission is tasked with making findings under CEQA in consideration of the proposed reorganization. Staff's analysis follows.

 The City of Escondido serves as lead agency under CEQA for considering the reorganization and specifically the principal action to annex the affected territory to the City as part of its discretion to approve the underlying development project at

⁵ The current 1% property tax received by the County from the five subject lots is \$8,658.35.

2039, 2047, 2085, and 2089 North Iris Lane. In this role as lead agency, on January 12th, 2023, Escondido certified a Final Environmental Impact Report (EIR) and Notice of Determination (NOD) for the project and identified potential significant environmental impacts for all of the following categories: biological resources; cultural and tribal resources; geology and soils; hazards and hazardous materials; noise; and transportation and traffic. Escondido attests the implementation of mitigation measures via a Mitigation Monitoring and Reporting Program (MMRP) reduce these potential impacts to less than significant levels. Staff independently believes Escondido has prepared a sufficient document as lead agency and it would be appropriate for the Commission to adopt the findings of the EIR and MMRP as a responsible agency.

 LAFCO serves as lead agency under CEQA for considering the secondary action to detach the affected territory from CSA No. 135 and its regional communication service function. Staff believes the detachment is a project under CEQA but qualifies for exemption under Guidelines Section 15320. This exemption appropriately applies given the subject service – regional communications – will be entirely transferred and assumed by Escondido without any material changes in the scope, scale, or adequacy post reorganization.

Protest Proceedings

Protest proceedings for the proposed reorganization may be waived by San Diego LAFCO should the Commission proceed with an approval under Government Code Section 56662. The waiver appropriately applies under this statute given the affected territory is uninhabited as defined under LAFCO law (i.e., less than 11 voters), the subject agencies have not filed objections to the waiver, and the landowners have consented to the underlying action.⁶

RECOMMENDATION

Staff recommends conditional approval of the reorganization proposal as submitted without any physical modifications. This recommendation is consistent with the action outlined as Alternative One in the proceeding section.

ALTERNATIVES FOR ACTION

The following alternative actions are available to San Diego LAFCO:

Alternative One (recommended):

Adopt the attached draft resolution approving the reorganization proposal as submitted with terms – including removal of the affected territory from Rincon del Diablo MWD's ID-E – along with waiving protest proceedings. CEQA findings are also included.

⁶ LAFCO law defines uninhabited as territory in which less than 11 registered voters reside.

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Alternative Two:

Continue consideration to the next regular meeting.

Alternative Three:

Disapprove the reorganization proposal with direction to staff to return at the next regular meeting with a conforming resolution for adoption.

PROCEDURES FOR CONSIDERATION

This item has been placed on San Diego LAFCO's agenda as part of the consent calendar. A successful motion to approve the consent calendar will include taking affirmative action on the staff recommendation unless otherwise specified.

On behalf of the Executive Officer,

Michaela Peters

Michaela Peters

Analyst I

Appendices:

A) Analysis of Proposal Review Factors

Attachments:

- 1) Vicinity Map of the Affected Territory
- 2) Draft LAFCO Resolution of Approval
- 3) Application Materials
- 4) Escondido Resolution Certifying a FEIR
 - North Iris Project
- 5) Escondido Mitigation Monitoring and Reporting Program
 - North Iris Project
- 6) Clickable link Final EIR (North Iris Residential Project)

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APPENDIX A Government Code Section 56668 Proposal Review Factors

a) Population and population density; land area and land use; per capita assessed valuation; topography, natural boundaries, and drainage basins; proximity to other populated areas; the likelihood of significant growth in the area, and in adjacent areas, in the next 10 years.

The affected territory as submitted comprises one contiguous area consisting of five unincorporated parcels spanning 7.7-acres within the City of Escondido. Four of the subject parcels are developed with single-family residences and located at 2039, 2047, 2085, and 2089 North Iris Lane. The fifth subject is located at 2049 North Iris Lane and presently undeveloped. The estimated population within the four developed parcels is 4. Total number of registered voters is 4. The affected territory is part of a larger unincorporated island near Escondido's Country Club residential neighborhood. Additional growth is expected within the next 10 years as undeveloped and/or undeveloped land further intensifies and highlighted by the nearby approved Conway and Ash Subdivisions. The total assessed land value of the five subject parcels is \$342,437 and divided as follows:

- 2039 North Iris Lane, APN 224-310-08 Land value is \$22,396
- 2047 North Iris Lane, APN 224-310-07 Land value is \$206,000
- 2085 North Iris Lane, APN 224-310-06 Land value is \$65,920
- 2089 North Iris Lane, APN 224-310-05 Land value is \$24,616
- o North Iris Lane, APN 224-310-20
 Land value is \$23,505
- b) The need for municipal services; the present cost and adequacy of municipal services and controls in the area; probable future needs for those services and controls; probable effect of the proposed incorporation, formation, annexation, or exclusion and of alternative courses of action on the cost and adequacy of services and controls in the area and adjacent areas.

The City of Escondido would assume the primary role in providing core municipal service functions for the affected territory if the reorganization is approved. This would include the need and related provision of community planning, wastewater, fire protection and emergency medical, and police protection. (Potable water service to the affected territory

would continue to be provided by Rincon del Diablo MWD). A summary of the existing adequacy of these core services follows.

- Escondido would assume community planning responsibilities for the affected territory from the County of San Diego as part of the reorganization. This transition is explicitly contemplated in the Escondido General Plan (2012) and further prescribed by the City pre-zoning the subject lot as Planned Development-Residential PD-R 14.6
- An existing Escondido wastewater main is located immediately adjacent to the affected territory within the public rights-of-way of North Iris Lane and Robin Hill Lane via a 20-foot lateral main line. It is estimated the current average day wastewater flow generated within the affected territory via its four existing residential units and presently accommodated by private septics is 1,000 gallons. It is projected the maximum average day wastewater flow generated within the affected territory post reorganization and immediately planned uses is 25,500 gallons based on a development footprint of 102 dwelling units. This projected amount can be readily accommodated by the City of Escondido and represents 0.2% of its available treatment capacity remaining within its wastewater system based on current flows.
- Escondido would formally assume integrated fire protection and emergency medical service responsibilities for the affected territory. This change would have no material impact on service levels given Escondido is the existing contract provider for Rincon del Diablo Municipal Water District (via its Improvement District E). First-response would continue to be provided from Escondido's Station No. 3, located 1.6 miles away from the affected territory at 1808 N. Nutmeg Street. Response times to the affected territory are estimated to be less than 7.3 minutes for priority calls and non-priority calls. Total response time would fall within the City's response time standard of 7.5 minutes for urban areas and 8.5 minutes for suburban areas.
- Escondido would formally assume police protection responsibilities from the County of San Diego as part of the reorganization. This change would have no material impact on service levels given Escondido's automatic aid agreement with the County Sheriff which already commits the City to serve as first-responder for all high priority calls for the region given its proximity to the City boundary.
- c) The effect of the proposed action and of alternative actions, on adjacent areas, on mutual social and economic interests, and on local governmental structure.

Approving the reorganization and annexation therein to the City of Escondido would reflect and strengthen existing economic and social ties between the City and the affected territory based on proximity and current service provisions involving automatic public safety aid. These existing social and economic ties are relatedly reflected in the Commission's standing inclusion of the affected territory within Escondido's sphere of influence.

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d) The conformity of the proposal and its anticipated effects with both the adopted commission policies on providing planned, orderly, efficient patterns of urban development, and the policies/priorities set forth in G.C. Section 56377.

Approving the proposed reorganization and annexation to Escondido would facilitate the orderly expansion of the City's jurisdictional boundary consistent with the sphere of influence. The affected territory does not contain "open-space" as defined under LAFCO law and no conflicts exists under Government Code Section 56377. Additional analysis concerning conformance with germane Commission policies follows.

- San Diego LAFCO Policy L-107 requires applicants to disclose and address potential jurisdictional issues associated with their proposals and if applicable, requires a consultation process with affected agencies, interested parties, or organizations to help discuss and potentially remedy concerns unless waived by the Executive Officer. No jurisdictional disputes or related concerns were identified or disclosed by the applicant, by affected agencies, or interested parties in the review of the proposal.
- e) The effect of the proposal on maintaining the physical and economic integrity of agricultural lands, as defined by G.C. Section 56016.

The affected territory does not presently contain "agricultural land" as defined under LAFCO law. Specifically, the affected territory does not contain lands currently used for any of the following purposes: producing an agricultural commodity for commercial purposes; left fallow under a crop rotational program; or enrolled in an agricultural subsidy program. Approval of the proposal and annexation to the City of Escondido would have no effect on maintaining the physical and economic integrity of agricultural lands.

f) The definiteness and certainty of the boundaries of the territory, the nonconformance of proposed boundaries with lines of assessment, the creation of islands or corridors of unincorporated territory, and other similar matters.

LAFCO is in receipt of a draft map and geographic description of the affected territory that details metes and bounds that appears consistent with the standards of the State Board of Equalization and conforming with lines of assessment. LAFCO approval would be conditioned on approval of the map and geographic description by the County Assessor's Office and address any modifications enacted by the Commission.

g) A regional transportation plan adopted pursuant to Section 65080.

The proposed reorganization involves the principal action to annex four developed parcels containing existing single-family residences and an animal/horse corral – to be demolished – and one undeveloped parcel to the City of Escondido as part of a larger planned 120-unit condominium project. The proposal and its anticipated outcomes do not generate any known conflicts with San Diego Forward, the regional transportation plan adopted by the San Diego Association of Governments.

h) Consistency with the city or county general and specific plans.

The affected unincorporated territory is presently designated by the City of Escondido as Urban III with a prezoning assignment of Planned Development Residential (PD-R 14.6). The prezoning provides a minimum parcel size of 1.0 acres and a maximum of 14.6 dwelling units per acre. These planned uses are consistent with the proposal's core purpose to annex the affected territory into Escondido and accommodate the development of a 102-unit airspace condominium project.

i) The sphere of influence of any local agency affected by the proposal.

The affected territory lies entirely within the existing sphere of influence designated for the City of Escondido.

j) The comments of any affected local agency or other public agency.

Notice of the submitted reorganization proposal was distributed to all affected and subject agencies as required under LAFCO law. Notices were also provided to all local college and school districts. No written comments on the proposal were received ahead of preparing this agenda report for distribution on November 22, 2023.

k) The ability of the newly formed or receiving entity to provide the services which are the subject of the application to the area, including the sufficiency of revenues for those services following the proposed boundary change.

Information collected and reviewed as part of this proposal indicates the City of Escondido has overall sufficient and available financial resources and administrative controls therein relative to serving the affected territory without adversely impacting existing constituents. This statement is supported by the following factors.

- Escondido's last outside audit covers 2021-2022 and shows the City finished with sufficient liquidity levels with an agency-wide current ratio of 2.21 (i.e., \$2.21 in current assets for every \$1.00 in current liabilities).
- Escondido finished 2021-2022 with good capital levels and marked by a debt ratio of 45.4% (i.e., only \$45.00 out of every \$100.00 in net assets are financed.)
- Escondido finished 2021-2022 with an overall total margin of 5.5%.

I) Timely availability of adequate water supplies for projected needs as specified in G.C. Section 65352.5.

The affected territory's existing residential uses are presently within and connected to Rincon del Diablo MWD's retail potable water system with wholesale supplies provided by the San Diego County Water Authority and Metropolitan Water District of Southern California. Approval of the proposed reorganization would not affect these existing relationships and/or commitments. Further, Rincon del Diablo did not request any approval terms in the course of receiving a notice of review on the reorganization.

m) The extent to which the proposal will affect a city or cities and the county in achieving their respective fair shares of the regional housing needs as determined by the appropriate council of governments.

The proposed reorganization would not impact any local agencies in accommodating their regional housing needs. All potential units tied to the lands are already assigned to the City of Escondido by the region's council of governments through the standing inclusion of the land within the City sphere of influence.

n) Any information or comments from the landowners, voters, or residents.

The affected territory is considered uninhabited as defined by LAFCO law (containing 11 registered voters or less). The landowners support the proposed reorganization and have provided written consent to the proceedings as the petitioners.

o) Any information relating to existing land use designations.

See above analysis for (h).

p) The extent to which the proposal will promote environmental justice.

The reorganization is expected to aid and/or otherwise promote environmental justice by enhancing wastewater and integrated public safety services within the affected territory and for any groups that are susceptible to pollution burdens and their effects. This latter category – notably – includes low-income communities, communities of color, tribal nations, and other disadvantaged groups. Consideration of existing environmental justice factors within the affected territory draw on staff analyzing data available from the California Environmental Protection Agency through its online assessment tool (CalEnviroScreen 4.0).

Two composite percentile rankings for the affected territory are generated within this analysis and involves (a) pollution burdens and (b) susceptible population to pollution burdens relative to all census tracts in California. These rankings follow.

- The affected territory's **composite pollution burden ranking** falls in the ninth percentile with an internal range between 0 to 53 percentiles. One pollution burden measurement ozone exceed the 50 percentile and is considered relatively high.
- The affected territory's **composite susceptible population** ranking falls in the forty-second percentile with an internal range between 27 to 58 percentiles. Three of these at-risk groups exceeds the 50 percentile and involves low birth rate, cardiovascular disease, and unemployment.

A summary of all tracked pollution burdens and susceptible population follows.

Census Tract 6073020106	
Pollution Burdens and Susceptible Population	
Table 2.6a (Source: California Environmental Protection Agency and S	SD LAFCO)
Factor	Census Tract 6073020105
No. of Census Tracts	1
Estimated Population within Tract(s)	4,029
Pollution Burden	Weighted Percentile
Percentile	9.4
Indicator Air Quality: Ozone	53.7
Indicator Air Quality: PM 2.5:	16.3
Indicator Air Quality: Diesel PM:	48.1
Indicator Pesticides:	22.0
Indicator Toxic Releases:	12.4
Indicator Traffic:	37.8
Indicator Drinking Water Contaminants:	42.6
Indicator Lead in Housing:	28.4
Effects Cleanup Sites:	0.00
Effects Groundwater Threats:	0.00
Effects Hazardous Waste:	31.4
Effects Impaired Water:	23.9
Effects Solid Waste:	0.00
Sensitive Population	Weighted Percentile
Percentile	42.3
Population Asthma:	27.2
Population Low Birth Weight:	56.1
Population Cardiovascular Disease:	58.0
Population Education:	44-3
Population Linguistic Isolation:	34.7
Population Poverty:	33.0
Population Unemployment:	58.4
Population Housing Burden:	41.9

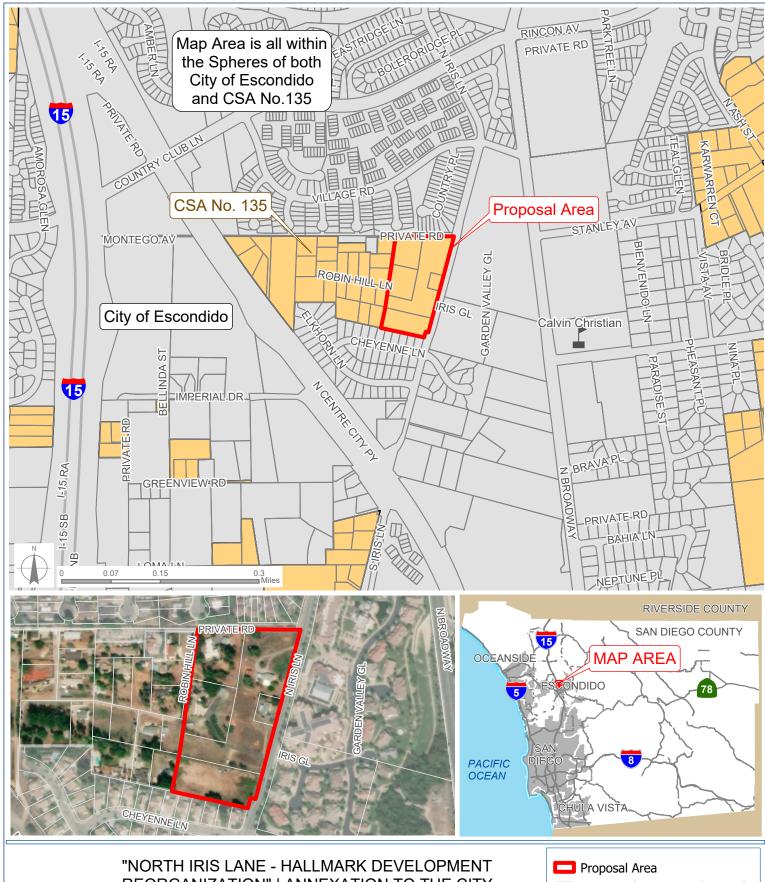
December 4, Meeting

Agenda Item No. 5c | Proposed "North Iris Lane-Hallmark Development Reorganization" RO23-06

q) Information contained in a local hazard mitigation plan, information contained in a safety element of a general plan, and any maps that identify land as a very high fire hazard zone or maps that identify land determined to be in a state responsibility area, if it is determined that such information is relevant to the affected territory.

The City of Escondido's General Plan contains a hazard mitigation plan for potential fire, flooding, and earthquakes. The affected territory lies within a "Low-level" fire hazard zone and a "Low-Level" earthquake hazard zone.





RO23-06

REORGANIZATION" | ANNEXATION TO THE CITY OF ESCONDIDO WITH CONCURRENT DETACHMENT FROM CSA NO. 135

CSA 135 (SD Regional Comm)

City of Escondido

SOI = Sphere of Influence





RESOLUTION NO.	
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SAN DIEGO COUNTY LOCAL AGENCY FORMATION COMMISSION

MAKING DETERMINATIONS, APPROVING, AND ORDERING A REORGANIZATION

"NORTH IRIS LANE-HALLMARK DEVELOPMENT REORGANIZATION"
ANNEXATION TO THE CITY OF ESCONDIDO WITH CONCURRENT DETACHMENT FROM
COUNTY SERVICE AREA NO. 135
LAFCO FILE NO: RO23-06

WHEREAS, on April 10, 2023, interested landowner – Hallmark Development Company, LLC – filed a petition to initiate proceedings and an application with the San Diego County Local Agency Formation Commission, hereinafter referred to as "Commission", pursuant to the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000; and

WHEREAS, the application before the Commission seeks approval of a reorganization of approximately 7.7 acres of unincorporated territory in the County of San Diego involving annexation to the City of Escondido with concurrent detachment from the County Service Area 135; and

WHEREAS, the affected territory as proposed includes five contiguous legal parcels with four containing existing single-family residences and identified by the County of San Diego's Assessor's Office as 224-310-05, -06, -07, -08. The fifth subject parcel does not have an assigned situs and is otherwise identified as 224-310-20; and

WHEREAS, on December 5, 1984, the County of San Diego and the City of Escondido approved a Master Property Tax Transfer Agreement that will govern the property tax exchange associated with the reorganization of the affected territory to the City of Escondido; and

WHEREAS, the Commission's Executive Officer has reviewed the proposed reorganization and prepared a report with recommendations; and

WHEREAS, the Executive Officer's report and recommendations on the proposal have been presented to the Commission in the manner provided by law; and

WHEREAS, the Commission heard and fully considered all the evidence presented at a noticed public meeting on the proposal on December 4, 2023;

WHEREAS, the Commission considered all the factors required by law under Government Code Section 56668 as well as adopted local policies and procedures.

NOW, THEREFORE, THE COMMISSION DOES HEREBY RESOLVE, DETERMINE, AND ORDER as follows:

- 1. The public meeting was held on the date set therefore, and due notice of said meeting was given in the manner required by law.
- 2. At the public meeting, the Commission considered the Executive Officer's report.

- 3. With respect to considering the effects of the proposed reorganization under the California Environmental Quality Act (CEQA), the Commission's makes the following findings:
 - a) The City of Escondido serves as lead agency under CEQA for considering the reorganization and specifically the principal action to annex the affected territory to the City as part of its discretion to approve the underlying development project. In this role as lead agency, on January 12, 2023, Escondido certified a Final Environmental Impact Report (EIR) and Notice of Determination (NOD) and identified potential significant environmental impacts for all of the following categories: biological resources; cultural and tribal resources; geology and soils; hazards and hazardous materials; noise; and transportation and traffic. Escondido attests the implementation of mitigation measures via a Mitigation Monitoring and Reporting Program (MMRP) reduce these potential impacts to less than significant levels. The Commission independently believes Escondido has prepared a sufficient document as lead agency and it would be appropriate for the Commission to adopt the findings of the EIR and MMRP as a responsible agency.
 - b) LAFCO serves as lead agency under CEQA for considering the secondary action associated with the reorganization to detach the affected territory from CSA No. 135 and its regional communication service function. The Commission concurs the detachment is a project under CEQA but qualifies for exemption under Guidelines Section 15320. This exemption appropriately applies given the subject service regional communications will be entirely transferred and assumed by Escondido without any material changes in the scope, scale, or adequacy post reorganization.
- 4. The Commission <u>APPROVES</u> the reorganization without modifications and subject to conditions as provided. Approval involves all the following:
 - a) Annexation of the affected territory to the City of Escondido as shown in "Exhibit A-1" and described in "Exhibit A-2".
 - b) Detachment of the affected territory from County Service Area No. 135 as shown in "Exhibit A-1" as described in Exhibit A-2".
- 5. The Commission <u>CONDITIONS</u> all approvals on the following terms being satisfied by December 4, 2024 unless an extension is requested in writing and approved by the Executive Officer:
 - a) Completion of the 30-day reconsideration period provided under Government Code Section 56895.
 - b) Submittal to the Commission of final map and geographic description of the affected territory as approved by the Commission conforming to the requirements of the State Board of Equalization Tax Services Divisions.
 - c) Written consent and related authorizations from the applicant Hallmark Development Company, LLC to remove the subject parcel from Rincon del Diablo

Municipal Water District's Improvement District "E" involving fire protection and emergency medical.

- d) Submittal to the Commission of the following payments:
- A check made payable to LAFCO in the amount of \$100.00 for the County of San Diego-Clerk Recorder to reimburse for filing a CEQA Notice of Determination and Notice of Exemption consistent with the finding in the resolution.
- A check made payable to the State Board of Equalization for processing fees in the amount of \$350.00.
- 6. The Commission assigns the proposal the following short-term designation: "North Iris Lane-Hallmark Development Reorganization".
- 7. The affected territory as designated by the Commission is uninhabited as defined in Government Code Section 56046.
- 8. The Commission waives conducting authority proceedings under Government Code Section 56662.
- 9. The County Service Area 135 are registered-voter districts.
- 10. The City of Escondido and County Service Area 135 all utilize the County of San Diego assessment roll.
- 11. The affected territory will be liable for any existing bonds, contracts, and/or obligations of the City of Escondido as provided under Government Section 57328, and will be subject to any previously authorized taxes, benefit assessments, fees or charges of the City of Escondido as provided under Government Code Section 57330.
- 12. The effective date of the approval shall be the date of recordation but not before the completion of a 30-day reconsideration period and only after all terms have been completed as attested by the Executive Officer.
- 13. As allowed under Government Code Section 56107, the Commission authorized the Executive Officer to make non-substantive corrections to the resolution to address any technical defects, errors, irregulates, or omissions.
- 14. The Executive Officer is hereby authorized and directed to transmit copies of this resolution as provided in Sections 56880-56882 of the Government Code.
- 15. The Executive Officer is further authorized and directed to prepare, execute, and record a Certificate of Completion, make the required filings with the County Assessor, County Auditor, and the State Board of Equalization as required by Section 57200, et seq., of the Government Code.

PASSED AND ADOPTED by the Commission on December 4, 2023 by the following vote:
AYES:
NOES:
ABSENT:
ABSTAINING:
**
ATTEST:
Keene Simonds
Executive Officer

EXHIBIT A-1 MAP OF AFFECTED TERRITORY

-Placeholder-



EXHIBIT A-2 GEOGRAPHIC DESCRIPTION OF THE AFFECTED TERRITORY

-Placeholder-



Part IVb: LANDOWNER PETITION

Petitions must meet minimum signature requirements (see Part V). Signatures must be secured within six months of the date on which the first signature was affixed. Petitions must be submitted to the LAFCO Executive Officer within 60 days after the last signature is affixed (Govt. Code § 56705).

Each of the undersigned states:

- I personally signed this petition.
- I am a landowner of the affected territory.
- I personally affixed hereto the date of my signing this petition and the Assessor's Parcel Number(s), or a description sufficient to identify the location of my land.

Name of Signer	Assessor's Parcel Number(s)	Date Signed	Official Use
Sign Cerstopher Hall Tris Lane 102, LLC	224-310-05 224-310-06 224-310-07 224-310-08 224-310-20	4-5-2023	
Sign			
Sign			Q
SignPrint			
SignPrint			
SignPrint			



RESOLUTION NO. 2023-03

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF ESCONDIDO, CALIFORNIA, CERTIFYING A FINAL ENVIRONMENTAL IMPACT REPORT AND ADOPTING FINDINGS OF FACT AND A MITIGATION MONITORING AND REPORTING PROGRAM PREPARED FOR THE N. IRIS CONDOMINIUM PROJECT LOCATED AT 2039, 2047, 2085 AND 2089 N. IRIS LANE

CASE NOS.: PHG20-0032, PL20-0738, PL20-0739, PL21-0126, PL21-0127 and PL21-0128

WHEREAS, Hallmark Communities, Inc., ("Applicant") filed a land use development application (Planning Case Nos. PHG20-0032, PL20-0738, PL20-0739, PL21-0126, PL21-0127 and PL21-0128) constituting a request for an Annexation/Reorganization, Prezone to Planned Development-Residential (PDR-14.6), General Plan Amendment from Suburban (S) to Urban III (U3), Tentative Subdivision Map, and a Planned Development Permit (Master and Precise Development Plan) for the development of 102 condominium units on a 7.7 gross acre (6.98 net acre) site located at 2039, 2047, 2085 and 2089 N. Iris Lane (APNs 224-310-05-00, 224-310-06-00, 224-310-07-00, 224-310-08-00 and 224-310-20-00), as more particularly described in Exhibit "A" to this Resolution, attached hereto and incorporated herein by this reference ("Property"); and

WHEREAS, pursuant to the authority of Government Code sections 65450 – 65457, 65350 et seq., 66410 et. seq., and 65864 – 65869.5, said verified application in its entirety constitutes the project ("Project"); and

WHEREAS, the Project proposes the development of the Property, which includes the demolition of all existing structures on the project site, and construction of a 102-unit air-space condominium project with a resulting residential density of 14.6 dwelling units per acre. The Project would also provide supporting open space and recreational amenities, landscaping, parking and associated site and street improvements; and

WHEREAS, said verified application was submitted to, and processed by, the Planning Division of the Development Services Department in accordance with the rules and regulations of the Escondido Municipal and Zoning Codes, and the applicable procedures and time limits specified by the Permit Streamlining Act (Government Code section 65920 et seq.) and the California Environmental Quality Act (Public Resources Code section 21000 et seq.) ("CEQA"); and

WHEREAS, pursuant to CEQA and its implementing regulations (14 California Code of Regulations Section 15000 et. seq.) ("CEQA Guidelines"), the City is the lead agency for the Project, as the public agency with the principal responsibility for approving the proposed Project; and

WHEREAS, pursuant to CEQA Guidelines section 15063, the City opted to forego the preparation of an Initial Study, and determined that an Environmental Impact Report ("EIR") would be prepared to address potential direct and cumulative impacts associated with biological resources, cultural/tribal cultural resources, geology and soils, hazards and hazardous, noise, and transportation; and

WHEREAS, in accordance with CEQA Guidelines section 15082, the City issued and distributed a Notice of Preparation ("NOP") of an EIR to the State Clearinghouse, local and regional responsible agencies, and other interested parties on July 1, 2021, for a 30-day comment period, which ended on August 2, 2021. In addition to distribution of the NOP, a public scoping meeting was held on July 22, 2021; and

WHEREAS, the City prepared and circulated a Draft EIR for the Project for review and comment by the public, agencies, and organizations pursuant to the CEQA Guidelines by filing a Notice of Availability ("NOA") of the Draft EIR for review with the County Clerk of the County of San Diego. The NOA was also mailed to organizations and parties expressing interest in the Project on September 14, 2022, notifying the general public, public agencies, and interested individuals and organizations that a 45-day public review period would begin on September 20, 2022, and end on November 3, 2022. The NOA was also

filed with the City Clerk, published in the Escondido Times-Advocate, and posted on the City's website; and

WHEREAS, on September 13, 2022, pursuant to CEQA Guidelines section 15085, the City filed a Notice of Completion of the Draft EIR with the Office of Planning and Research through the State Clearinghouse (SCH No. 2021060702), circulating the Draft EIR to State Agencies for review; and

WHEREAS, during the 45-day public comment period of the Draft EIR, the City consulted with and requested comments from all responsible and trustee agencies, other regulatory agencies and others pursuant to CEQA Guidelines sections 15086 and 15087; and

WHEREAS, the City received comments concerning the Draft EIR from public agencies, organizations, and individuals, and, pursuant to CEQA Guidelines section 15088, the City prepared responses to all written comments received on the Draft EIR which raised environmental issues; and

WHEREAS, the City has determined that the comments received on the Draft EIR did not contain any significant new information within the meaning of CEQA Guidelines section 15088.5 and therefore, recirculation of the Draft EIR is not required; and

WHEREAS, the City prepared a Final EIR that contains the information required by CEQA Guidelines section 15132, including the Draft EIR; the technical appendices and referenced documents; revisions and additions to those documents; public and agency comments on the Draft EIR; a list of persons, organizations, and agencies who commented on the Draft EIR; and the City's responses to said comments; and

WHEREAS, the Final EIR concludes that all potentially significant environmental impacts would be mitigated to less-than-significant levels; and

WHEREAS, the Planning Commission did hold a duly noticed public hearing as prescribed by law to consider the certification of the Final EIR on December 13, 2022, during which it considered all factors

relating to the EIR and the Project, including additional evidence and public testimony from those wishing to be heard regarding certification of the Final EIR; and

WHEREAS, at that meeting, the Planning Commission adopted Planning Commission Resolution No. 2022-14, recommending that the City Council certify the Final EIR, adopt the CEQA Findings of Fact, and adopt the Mitigation Monitoring and Reporting Program ("MMRP"), and approve the Project; and

WHEREAS, pursuant to Public Resources Code section 21092.5, the City provided a Notice of City Council Public Hearing to all organizations and individuals who had previously requested such notice, and published the Notice of Public Hearing in the Escondido Time-Advocate and The Paper, and posted the Notice on the City's website; and

WHEREAS, on January 11, 2023, the City Council held a duly noticed public hearing as prescribed by law to consider the Planning Commission's recommendation to certify the Final EIR and approve the Project, during which it considered all factors relating to the EIR and the Project, including additional evidence and public testimony from those wishing to be heard regarding certification of the Final EIR; and

WHEREAS, the City Council has carefully reviewed and considered all environmental documentation comprising the Final EIR, including the Draft EIR and the revisions and additions thereto, the technical appendices and referenced documents, and the public comments and the responses thereto, contained in Exhibit "B" on file in the Office of the City Clerk and incorporated herein by this reference as though fully set forth herein, and has found that the Final EIR considers all potentially significant environmental impacts of the Project and is complete and adequate, and fully complies with all requirements of CEQA and the CEQA Guidelines; and

WHEREAS, at the January 11, 2023, public hearing, City Council members independently and jointly reviewed and analyzed the Draft and Final EIR, and these documents reflect the independent judgment of the City Council and the City as the Lead Agency for the Project. The City Council considered all significant impacts, mitigation measures, Project alternatives identified in the Final EIR, and considered

all written and oral communications from the public regarding the environmental analysis, and found that all potentially significant impacts of the Project have been reduced to a less-than-significant level; and

WHEREAS, CEQA and the CEQA Guidelines provide that no public agency shall approve or carry out a project for which an EIR has been completed that identifies one or more significant effects of the project unless the public agency makes certain written findings for each of the significant effects, accompanied by a statement of facts supporting each finding; and

WHEREAS, pursuant to CEQA Guidelines sections 15091 and 15097, the City of Escondido has prepared CEQA Findings of Fact, attached as Exhibit "C," and an MMRP, attached as Exhibit "D," which are incorporated herein by this reference as though fully set forth herein.

NOW, THEREFORE, BE IT RESOLVED that the City Council of the City of Escondido, in its independent judgment, hereby finds that:

- 1. The foregoing recitations are true and correct.
- 2. In determining whether the proposed Project has a significant impact on the environment, and in adopting these Findings pursuant to Public Resources Code section 21081, the City has based its decision on substantial evidence and has complied with Public Resources Code sections 21081.5 and 21082.2 and CEQA Guidelines section 15901(b). In addition, the City has analyzed the potential for adverse secondary impacts that could result from the mitigation measures proposed as part of the Project pursuant to CEQA Guidelines section 15126.4(a)(1)(D), and finds that no additional significant adverse impacts would result from implementation of Project mitigation measures.
- 3. The Record of Proceedings upon which the City Council bases its decision includes, but is not limited to: (1) the Final EIR and the appendices and technical reports cited in and/or relied upon in preparing the Final EIR; (2) the staff reports, City files and records and other documents, prepared for and/or submitted to the City relating to the Final EIR and the Project itself; (3) the evidence, facts, findings and other determinations set forth herein; (4) the General Plan and the Escondido Municipal Code; (5) all

designs, plans, studies, data and correspondence submitted to the City in connection with the Final EIR and the Project itself; (6) all documentary and oral evidence received at public workshops, meetings, and hearings or submitted to the City during the comment period relating to the Final EIR and/or elsewhere during the course of the review of the Project itself; (7) the recommendations of the Planning Commission and City staff; and (8) all other matters of common knowledge to the City, including, but not limited to, City, state, and federal laws, policies, rules, regulations, reports, records and projections related to development within the City and its surrounding areas.

- 4. The Final EIR was published on the City's web site, made available for public review on December 8, 2022, and response to comments were forwarded to public agencies and others that provided comments on the draft EIR. The Final EIR also has been made available to the City Council to enable ample opportunity for individual review in advance of the public hearing.
- 5. The Final EIR is adequate and provides good-faith disclosure of available information on the Project and all reasonable and feasible alternatives thereto.
- 6. The information provided in the various reports submitted in connection with the Project and in the responses to comments on the Draft EIR, the information added to the Final EIR, and the evidence presented in written and oral testimony at public hearings on the Project, do not constitute significant new information that would require recirculation of the EIR pursuant to Public Resources Code section 21092.1 and CEQA Guidelines section 15088.5.
- 7. The findings of the Planning Commission, contained in Planning Commission Resolution No. 2022-14, on file with the Office of the City Clerk and incorporated herein by reference, are hereby adopted as the findings of the City Council.
- 8. The City has made no decisions that constitute an irretrievable commitment of resources toward the proposed Project prior to certification of the Final EIR, nor has the City previously committed to a definite course of action with respect to the proposed Project.

- 9. The City Council finds and determines that the applicable provisions of CEQA and the State CEQA Guidelines have been duly observed in conjunction with said hearing and the considerations of this matter and all of the previous proceedings related thereto. The City Council finds and determines that (a) the Final EIR is complete and adequate in scope and has been completed in compliance with CEQA and the State CEQA Guidelines for implementation thereof; (b) the Final EIR was presented to the City Council, and the City Council has fully reviewed and considered the information in Final EIR prior to approving the Project; and (c) the Final EIR reflects the City Council's independent judgment and analysis; and, therefore, the Final EIR is hereby declared to be certified in relation to the subject of this Resolution. The Final EIR and CEQA Findings of Fact are attached hereto as Exhibit "B" and Exhibit "C," respectively, and are incorporated herein by reference as though fully set forth herein.
- 10. Pursuant to Public Resources Code section 21081.6 and CEQA Guidelines section 15091(d), the City Council hereby adopts and approves the MMRP with respect to the significant environmental effects identified in the Final EIR, and hereby makes and adopts the provisions of the MMRP as conditions of approval for the Project. The MMRP is attached hereto as Exhibit "D," which is incorporated herein by reference as through fully set forth herein.
- 11. This action is final on the date this Resolution is adopted by the City Council. Time limits for judicial review, as governed by Code of Civil Procedure section 1094.6, shall apply.
- 12. Pursuant to Public Resources Code section 21081.6(a)(2) and CEQA Guidelines section 15091(e), all documents and other materials which constitute the record of proceedings are located at the City of Escondido, City Hall. The City Clerk, whose office is located at 201 North Broadway, Escondido CA 92025, is hereby designated as the custodian of the documents and other materials which constitute the record of proceedings upon which the City Council's decision is based, which documents and materials shall be available for public inspection and copying in accordance with the provisions of the California Public Records Act.



MITIGATION MONITORING AND REPORTING PROGRAM (MMRP)

North Iris Project (PHG20-0032, PL20-0738, PL20-0739, PL21-0126, PL21-0127 PL21-0128 and PHG20-0032). SCH No. 2021060702

INTRODUCTION AND SUMMARY

Pursuant to Section 21081.6 of the Public Resources Code and the *California Environmental Quality Act (CEQA) Guidelines* Section 15097, public agencies are required to adopt a monitoring or reporting program to assure that mitigation measures and revisions identified in Final Environmental Impact Report (FEIR) are implemented. As stated in Section 21081.6 of the Public Resources Code:

"... the public agency shall adopt a reporting or monitoring program for the changes made to the project or conditions of project approval, adopted in order to mitigate or avoid significant effects on the environment."

Pursuant to Section 21081(a) of the Public Resources Code, findings must be adopted by the F5 makers coincidental to certification of the FEIR. The Mitigation Monitoring and Reporting Program (MMRP) must be adopted when making the findings (at the time of approval of the project).

As defined in the CEQA Guidelines, Section 15097, "reporting" is suited to projects that have readily measurable or quantitative measures or which already involve regular review. "Monitoring" is suited to projects with complex mitigation measures, such as wetland restoration or archaeological protection, which may exceed the expertise of the local agency to oversee, are expected to be implemented over a period of time or require careful implementation to assure compliance. Both reporting and monitoring would be applicable to the proposed project.

MITIGATION MATRIX

To sufficiently track and document the status of mitigation measures, a mitigation matrix has been prepared and includes the following components:

- Impact
- Mitigation Measure
- Action
- Timing
- Responsibility

The mitigation matrix is included in Table 0.4-1. Additionally, the project will be required to adhere to the project design and compliance measures listed in Table 0.4-2.

Table 0.4-1. North Iris Residential Project Mitigation Monitoring and Reporting Program

Responsibility		Applicant/Land Owner, Project Biologist, Contractor	Applicant/Land Owner, Project Biologist
Timing		For construction activities proposed for the period of February 15 through August 31, conduct survey within seven days prior to the start of construction activities.	Prior to issuance of Agrading permit.
Action		If construction is proposed during the breeding season, conduct a preconstruction survey. If nesting birds are present, implement buffer zone and avoidance measures. If nesting birds are not detected during the preconstruction survey, no further mitigation is required.	Provide proof of off- site mitigation credits at a city- approved mitigation bank submitted to the City Director of Development Services
Mitigation Measure		MM-BIO-1 Trimming, grubbing, and clearing of vegetation shall be avoided during the avian breeding season, which generally runs from February 15 to August 31 (as early as January 1 for some raptors) to the extent feasible. If trimming, grubbing, or clearing of vegetation is proposed to occur during the general avian breeding season, a preconstruction survey shall be conducted by a qualified biologist no more than seven days prior to vegetation clearing to determine if active bird nests are present in the affected areas. If there are no nesting birds (includes nest building or other breeding/nesting behavior) within this area, trimming, grubbing, and clearing of vegetation shall be allowed to proceed. If active bird nests are confirmed to be present during the pre-construction survey, a buffer zone will be established by the biologist. Construction activities shall avoid any active nests until a qualified biologist has verified that the young have fledged, or the nest has otherwise become inactive.	MM-BIO-2 Prior to impacts to any sensitive habitats (disturbed wetland and non-native grassland), the applicant shall purchase off-site mitigation credits at a mitigation bank approved by the City. Mitigation ratios shall be consistent with regional standards (i.e., the Escondido Draft Subarea Plan): non-native grassland minimum 0.5:1 and disturbed wetland minimum 1:1. The disturbed wetland mitigation shall consist of establishment/re-establishment mitigation to shall consist of establishment/re-establishment mitigation to achieve regional no-net-loss standards for potential wetlands. Proof of mitigation purchase shall be provided to the City prior to issuance of the grading permit. Prior to
Impact	BIOLOGICAL RESOURCES	BIO-1 The Project has the potential to impact avian species protected under the MBTA if tree removal, vegetation removal, or other construction activities occur during the nesting season.	BIO-2 Direct impact to 0.1 acre of disturbed wetland and 2.5 acres of non-native grassland.

Responsibility		Applicant/Land Owner, Project Biologist, Contractor
Timing		grading permit.
Action		Provide proof of regulatory permits or documentation that permits are not required. Provide proof of purchase of mitigation credits and /or acquisition or use of other offsite mitigation lands submitted to City Director of Development Services.
Mitigation Measure	impacts to any sensitive habitats (disturbed wetland and non-native grassland), the applicant shall purchase off-site mitigation credits at a mitigation bank approved by the City. Mitigation ratios shall be consistent with regional standards (i.e., the Escondido Draft Subarea Plan): non-native grassland minimum 0.5:1 and disturbed wetland minimum 1:1. The disturbed wetland mitigation shall consist of establishment/re-establishment mitigation to achieve regional no-net-loss standards for potential wetlands. Proof of mitigation purchase shall be provided to the City prior to issuance of the grading permit.	BIO-3 Direct impact to bursel impacts to potentially a total of 0.05 acre (494 jurisdictional resources, demonstration that regulatory linear feet) of virial committees of the USACE/RWQCB or that no such permits are required shall be provided to the jurisdiction (non-wetland or that no such permits are required shall be provided to the city. Permanent impacts to 0.05 acre of USACE/RWQCB water of the US/ water of jurisdictional non-wetland waters of the US/ water of jurisdictional areas minimum 1.1 ratio through one or a combination of the USACE/RWQCB occur of collowing off-site options, unless otherwise required by the USACE, RWQCB, and/or CDFW during the regulatory permitting process: The 0.05 acre of USACE, RWQCB, and/or CDFW during the regulatory permitting process: The 0.05 acre of streambed. Purchase of establishment/re-establishment, rehabilitation bank with a service area that overlaps the project and that is approved by the USACE, RWQCB, and CDFW, such as the San Luis Rey Mitigation Bank; and Brook Forest Conservation/Mitigation Bank; and brook in the region to include establishment/research and/or reservation in the region to include establishment, rehabilitation, enhancement, and/or preservation as the san Luis Rey Mitigation Bank; and solver of establishment, rehabilitation, enhancement, and/or preservation or use of other off-site mitigation lands in the region to include establishment/researching in the region to include establishment, rehabilitation, enhancement, and/or preservation or use of other off-site mitigation lands in the region to include establishment, rehabilitation, enhancement, and/or preservation in the region to include establishment, rehabilitation, enhancement, and/or preservation in the region to include establishment, rehabilitation, enhancement, and/or preservation in the region to include establishment, rehabilitation, enhancement, and/or preservation in the region to include establishment in the region to include establishment.
Impact		BIO-3 Direct impact to a total of 0.05 acre (494 linear feet) of USACE/RWQCB jurisdiction (non-wetland water of the US/ water of the State) and to 0.12 acre of CDFW jurisdictional areas consisting of 0.10 acre of disturbed wetland and 0.02 acre of streambed. The 0.05 acre of uSACE/RWQCB occur within the CDFW jurisdictional limits.

Responsibility		Applicant/Land Owner, Project Biologist, Director of Community Development	Applicant/Land Owner, Project Biologist or Arborist.
Timing		Prior to certificate of occupancy.	Prior to issuance of grading permit.
Action		Review/approve landscape plans	Review/approve infectious tree disease management plan. Implement and avoidance measures.
Mitigation Measure	preservation of USACE, RWQCB, and CDFW jurisdictional resources. Mitigation for RWQCB-jurisdictional waters shall include a minimum 1:1 establishment/ reestablishment to ensure nonet-loss. Final mitigation requirements shall be determined during the permitting process in coordination with the USACE, RWQCB, and CDFW, as appropriate.	MM-BIO-4 The project applicant shall replace impacted mature trees at a minimum 1:1 ratio, unless otherwise determined by the City. The project applicant shall replace protected trees at a minimum 2:1 ratio, unless otherwise determined by the City. The number, size, and species of replacement trees shall be determined on a case-by-case basis by the City's Director of Community Development. This condition can be satisfied on-site if the project's landscape plans include the appropriate number of oak trees and other tree species.	MM-BIO-5 The project applicant shall prepare an infectious tree disease management plan for the project. This plan should include a description of how the infectious tree disease management plan will be implemented. All trees that would be removed by the project should be inspected for contagious tree diseases including, but not limited to, thousand canker fungus (Geosmithia morbida), polyphagous shot hole borer (Euwallacea spp.), and goldspotted oak borer (Agrilus auroguttatus). To avoid the spread of infectious tree diseases, diseased trees should not be transported from the project site without first being treated using best available management practices relevant for each tree disease observed.
Impact		BIO-4 Potential for impacts to 11 protected oak trees and 12 mature oak trees both on- and off-site.	BIO-5 Removal of trees on the project site has the potential to result in the spread of tree insect pests and disease leading to expediting the loss of oaks, alders, sycamore, and other trees in California which support a high biological diversity including special status species.

Responsibility		Applicant/ Landowner, TCA Tribe
Timing		Prior to issuance of Grading Permit and/or during all earth moving and ground disturbing activity.
Action		Enter into Tribal Cultural Resources Treatment and Repatriation Agreement.
Mitigation Measure	CULTURAL RESOURCES/TRIBAL CULTURAL RESOURCES	 MM-CR-1 Prior to the issuance of a grading permit, the Applicant shall enter into a Tribal Cultural Resource Treatment and Monitoring Agreement (also known as a Pre-Excavation Agreement) with a tribe that is traditionally and culturally affiliated with the Project Location ("TCA Tribe"). The purposes of the agreement are (1) to provide the Applicant with clear expectations regarding tribal cultural resources, and (2) to formalize protocols and procedures between the Applicant/Owner and the TCA Tribe for the protection and treatment of, including but not limited to, Native American human remains, funerary objects, cultural agathering areas and cultural items, located and/or discovered through a monitoring program in conjunction with the construction of the Project, including additional archaeological surveys and/or studies, excavations, geotechnical investigations, grading, and all other ground-disturbing activities. The agreement shall incorporate, at a minimum, the performance criteria and standards, protocols, and procedures set forth in mitigation measures MM-CR-2 through MM-CR-10, and the following information: Parties entering into the agreement and contact information. Responsibilities of the Property Owner or their representative, archaeological monitors, and tribal monitors. Project grading and development scheduling, in the event of unexpected discovery, and terms of compensation for the monitors, including overtime and weekend rates, in addition to mileage reimbursement.
Impact	CULTURAL RESOURCES/TF	cR-1 Due to grading and ground disturbing activities, the Project has the potential to impact unidentified archaeological resources on the Project site.

Impact	Mitigation Measure	Action	Timing	Responsibility
	Requirements in the event of unanticipated discoveries, which shall address grading and grubbing requirements including controlled grading and controlled vegetation removal in areas of cultural sensitivity, analysis of identified cultural materials, and on-site storage of cultural materials.			
	 Treatment of identified Native American cultural materials. 			
	 Treatment of Native American human remains and associated grave goods. 			
	 Confidentiality of cultural information including location and data. 			
	 Negotiation of disagreements should they arise. 			
	 Regulations that apply to cultural resources that have been identified or may be identified during project construction. 			
	AMM-CR-2 Prior to issuance of a grading permit, the Applicant shall provide written verification to the City that a qualified archaeologist and a Native American monitor associated with a TCA Tribe have been retained to implement the monitoring program. The archaeologist shall be responsible for coordinating with the Native American monitor. This verification shall be presented to the City in a letter from the Project archaeologist that confirms the selected Native American monitor is associated with a TCA Tribe. The City, prior to any pre-construction meeting, shall approve all persons involved in the monitoring program.	Provision of written verification that qualified archaeologist and Native American monitor associated with a TCA Tribe.	Prior to issuance of Grading Permit.	Applicant/Land Owner

Responsibility	Applicant/ Landowner, Archaeologist, Native American Monitor.	Archaeologist, Native American Monitor	Archaeologist, Native American Monitor		
Timing	Prior to and during all earth moving and ground disturbing activity.	During the initial grubbing, site grading, excavation or disturbance of the ground surface (including both onand off-site improvement areas)	During all earth moving and ground disturbing activity.		
Action	Attend pre- construction meetings	and determination of duration and follow and frequency of subsequent monitoring. If potential tribal cultural resources are found, halt ground disturbance and follow			
Mitigation Measure	MM-CR-3 The qualified archaeologist and a Native American monitor shall attend all applicable pre-construction construction meetings with the General Contractor and/or associated meetings subcontractors to explain and coordinate the requirements of the monitoring program.	MM-CR-4 During the initial grubbing, site grading, excavation or disturbance of the ground surface (including both on- and off-site improvement areas), the qualified archaeologist and the Native American monitor shall be present full-time. If the full-time monitoring reveals that the topsoil throughout the Project impact area (both on and off-site) has been previously removed during the development of the roads and buildings within the Project area, then a decrease of monitoring to part-time monitoring or the termination of monitoring can be implemented, as deemed appropriate by the qualified archaeologist in consultation with the Native American monitor. The frequency of subsequent monitoring shall depend on the rate of excavation, the materials excavated, and any discoveries of tribal cultural resources as defined in California Public Resources Code Section 21074. The qualified archaeologist, in consultation with the Native American monitoring the duration and frequency of monitoring considering these factors. Archaeological and Native American monitoring will be discontinued when the depth of grading and soil conditions no longer retain the potential to contain cultural deposits (i.e., soil conditions are comprised solely of fill or granitic bedrock).	MM-CR-5 In the event that previously unidentified tribal cultural resources are discovered, all work must halt within a 100-foot radius of the discovery. The qualified archaeologist and the Native American monitor shall evaluate the significance of the find and shall have the authority to modify the no-work radius as appropriate, using professional judgment. The qualified archaeologist and Native American		
Impact					

Responsibility		Archaeologist, Native American Monitor, City Director of Development Services
Timing		During all earth moving and ground disturbing activity.
Action	procedures listed for discovery.	If potential tribal cultural resource is determined to be significant, notify the City and follow agreed upon treatment and disposition measures.
Mitigation Measure	Monitor shall consider the criteria identified by California Public Resources Code sections 21083.2(g) and 21074, and CEQA Guidelines sections 15064 and 15064.5(c) in determining the significance of a discovered resource. If the professional archaeologist and Native American monitor determine that the find does not represent a culturally significant resource, work may resume immediately, and no agency notifications are required. Isolates and clearly nonsignificant deposits shall be documented in the field and collected and monitored grading can immediately proceed. All unearthed archaeological resources or tribal cultural resources shall be collected, temporarily stored in a secure location, and repatriated for later reburial on the project site, pursuant to the terms of the Pre-Excavation Agreement.	MM-CR-6 If the qualified archaeologist and Native American monitor determine that the find does represent a potentially significant tribal cultural resource, considering the criteria identified by California Public Resources Code sections 21083.2(g) and 21074, and CEQA Guidelines sections 15064 and 15064.5(c), the archaeologist shall immediately notify the City of said discovery. The qualified archaeologist, in consultation with the City, the consulting TCA Tribe(s), and the Native American monitor, shall determine the significance of the discovered resource. A recommendation for the tribal cultural resource's treatment and disposition shall be made by the qualified archaeologist in consultation with the TCA Tribe(s) and be submitted to the City for review and approval. If the find is determined to be a Tribal Cultural Resources Code Section 21074(a) though (c), appropriate treatment measures will be implemented. Work may not resume within the no-work radius until the City, through consultation as set forth herein, determines either that: 1) the discovery does not constitute a Tribal Cultural Resource under CEQA, as defined in California Public Resources Code Section 21074(a) through (c); or 2) the
Impact		

Impact	Mitigation Measure	Action	Timing	Responsibility
	approved treatment and disposition measures have been completed.			
	MM-CR-7 All sacred sites, significant tribal cultural resources, and unique archaeological resources encountered within the Project area shall be avoided and preserved as the preferred mitigation. The avoidance and preservation of the significant tribal cultural resource or unique archaeological resource must first be considered and evaluated in compliance with all relevant mitigation measures for the Project. If any significant tribal cultural resource or unique archaeological resource has been discovered and such avoidance or preservation measure has been discovered and such avoidance or preservation measure has been deemed to be infeasible by the City's Director of Community Development (after a recommendation is provided by the qualified archaeologist, in consultation with the TCA Tribe(s), making a determination of infeasibility that takes into account the factors listed in California Public Resources Code sections 21061.1, 21081(a)(3), and CEQA Guidelines section 15091, and in accordance with all relevant mitigation measures for the Project), then culturally appropriate treatment of those resources, including but not limited to funding an ethnographic or ethnohistoric study of the resource(s), and/or developing a research design and data recovery program to mitigate impacts shall be prepared by the qualified archaeologist (using professional archaeological methods), in consultation with the TCA Tribe and the Native American monitor, and shall be subject to approval by the City. No artifact sampling for analysis is allowed, unless requested and approved by the consulting TCA Tribe(s). Before construction activities are allowed to resume in the affected area, the research design and data recovery program activities must be concluded to the satisfaction of the City.	If sacred sites, significant tribal cultural resources, and unique archaeological resources are found, halt ground disturbance and follow procedures listed for discovery including avoidance, treatment and disposition.	During all earth moving and ground disturbing activity.	Archaeologist, Native American Monitor, City Director of Development Services

Responsibility	
Res	
Timing	
Action	procedures listed for discovery.
Mitigation Measure	remains are human shall be conducted on site and in situ where they were discovered by a forensic anthropologist, unless the forensic anthropologist and the Native American monitor agree to remove the remains to a temporary off-site location for examination. No further excavation or disturbance of the site or any nearby area reasonably suspected to overlie adjacent remains shall occur until the Coroner has made the necessary findings as to origin and disturbance of the site or any nearby area reasonably suspected to overlie adjacent remains shall occur until the Coroner has made the necessary findings as to origin and disposition. A temporary construction exclusion zone shall be established surrounding the area of the discovery so that the area would be protected, and consultation and treatment could occur as prescribed by law. If the Coroner determines the remains are Native American and not the result of a crime scene, the Coroner will notify the NAHC, which then will designate a Native American Most Likely Descendant (MLD) for the project (California Public Resources Code § 5097.98) for proper treatment and disposition in accordance with California Public Resources Code section 5097.98. The designated MLD will have 48 hours from the time access to the property is granted to make recommendations concerning treatment is reached, the remains. If the City does not agree with the recommendations of the browning to where they were found and where they will not be further disturbed (California Public Resources Code § 5097.98). Work may not resume within the no work radius until the lead agency, through consultation as appropriate, determines that the treatment measures have been completed to their satisfaction. The analysis of the remains shall only occur on site in the presence of the MLD, unless the remains to an off-site location for examination.
Impact	remains on the Project site.

Responsibility		logist		or Sir
Respo		Paleonto	-	Applicant/ Landowner/ Contractor
Timing		Prior to grading and if Paleontologist applicable during initial cut.		Prior to demolition activities.
Action		Site review and if potential for paleontological resources is identified, monitoring of initial cut in any areas that have the potential for resources. construction activities and filing of mitigation report.		Submit verification that asbestos and lead-based paint surveys have been conducted. If found, follow all procedural requirements for abatement, removal and disposal.
Mitigation Measure		GEO-1 The Project has shall retain a qualified paleontologist to review the proposed previously unknown project area to determine the potential for paleontological resources to be encountered. If there is a potential for paleontological resources to be encountered. If there is a potential for paleontological resources to be encountered. If there is a potential for paleontological resources to occur, the paleontologist shall identify the area(s) where these resources are expected to be present, and a qualified paleontological monitor shall be retained to monitor the initial cut in any areas that have the potential to contain paleontological resources.	JS MATERIALS	MM HAZ-1a Prior to demolition activities on the project site, the Applicant shall submit verification to the City of Escondido Building Department that an asbestos survey has been conducted on any buildings that are to be demolished or removed from the project site. If asbestos is found, the Applicant shall follow all procedural requirements and regulations of to properly abate and dispose of all on-site asbestos-containing materials before general demolition activities commence. MM HAZ-1b Prior to demolition activities on the project site, the Applicant shall submit verification to the City of Escondido Building Department that a lead-based paint survey has been conducted at all existing buildings located on the project site. If lead-based paint is found, the applicant shall follow all OSHA procedural requirements and regulations for its proper removal and disposal before general demolition activities commence.
Impact	GEOLOGY AND SOILS	GEO-1 The Project has the potential to disturb previously unknown paleontological resources during Project grading.	HAZARDS AND HAZARDOUS MATERIALS	HAZ-1 Improper removal of asbestos-containing materials and lead-based paint during demolition could expose construction workers to a hazardous release of asbestos or lead.

Responsibility	Applicant/ Landowner/ Contractor		Applicant/ Landowner, Acoustical Engineer, City (Planning Division Manager)
Timing	Prior to construction		Prior to commencement of rock drilling activities.
Action	Submit verification that the undocumented fill has been removed or evaluated for contaminants. If contaminated, follow local and state regulations for removal and disposal.		Preparation of noise mitigation plan and implementation of identified measures including construction of temporary noise barriers.
Mitigation Measure	MM HAZ-2 Prior to construction activities on the project site, the Applicant shall submit verification that the undocumented fill material placed in front of 2039 North Iris Lane has been removed or evaluated for the potential for contaminants. If contaminated, the soil must be removed and disposed of according to local and state regulations. If contaminated soil is identified, the applicant shall follow all procedural and regulatory requirements for its proper removal and disposal before general construction activities commence.		MM-N-1 If rock drill staging occurs within 160 feet of any occupied noise sensitive land uses, sound levels could exceed 75 dBA at property lines. A noise mitigation plan based upon the location of the construction equipment, topography and construction schedule shall be prepared by an acoustical consultant. The noise mitigation plan shall identify measures to reduce sound levels to below 75 dBA. Such measures could include a temporary noise barrier along any property line where the impacts could occur. The proposed noise barrier shall be of solid non-gapping material to adequately reduce construction noise levels below the noise threshold of 75 dBA at the property lines. The noise mitigation plan shall determine the final height and location of a temporary barrier if one is necessary. The mitigation plan shall be submitted to the City for review and approval prior to initiation of rock drill staging activities within 160 feet of any occupied noise sensitive land use.
Impact	HAZ-2 Undocumented fill material located at 2039 North Iris Lane may contain contaminated materials.	NOISE	N-1 If rock drill staging occurs within 160 feet of any occupied noise sensitive land uses, sound levels could exceed 75 dBA at property lines.

Responsibility		ant/Land r						
Res		Applica Owner						
Timing	_	Fee payment shall be Applicant/Land made prior to Owner submittal of grading plans.						
Action		Implement CAPCOA reduction measure and make payment for pedestrian improvements.						
Mitigation Measure		MM-TR-1a The project shall implement CAPCOA reduction measure T-1 (Increase Residential Density). MM-TR-1b The project applicant shall pay the City of Econdido & C7 FOO for redoction improvements at the	following five intersections to reduce VMT impacts:	 Intersection of Centre City Pkwy at Iris Lane (Install high visibility crosswalks on each leg (4 crosswalks) and install pedestrian countdown timers on each corner (4 countdown timers)). 	 Intersection of El Norte at South Iris Lane (Install high visibility crosswalks on each leg (4 crosswalks) and install pedestrian countdown timers on each corner (4 countdown timers)). 	 Intersection of Broadway at Vista Ave (Install high visibility crosswalks on each leg (4 crosswalks) and install pedestrian countdown timers on each corner (4 countdown timers)). 	 Intersection of El Norte Parkway at Mountain View (Install pedestrian countdown timers on each corner (4 countdown timers)). 	 Intersection of Country Club Lane at Broadway (Install high visibility crosswalk (3 crosswalks)).
Impact	TRANSPORTATION	TR-1 The project's per capita VMT exceeds the significance threshold of 15% below regional	average.					

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