



San Diego County Local Agency Formation Commission

Commission Meeting
March 2, 2020

Chair

Dianne Jacob

Vice Chair

Andy Vanderlaan

Commissioners

Jo MacKenzie

Jim Desmond

Mark Kersey

Mary Casillas Salas

Bill Wells

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Alternates

Chris Cate

Greg Cox

Erin Lump

Harry Mathis

Paul McNamara

Agenda Item No. 5 CONSENT ITEMS



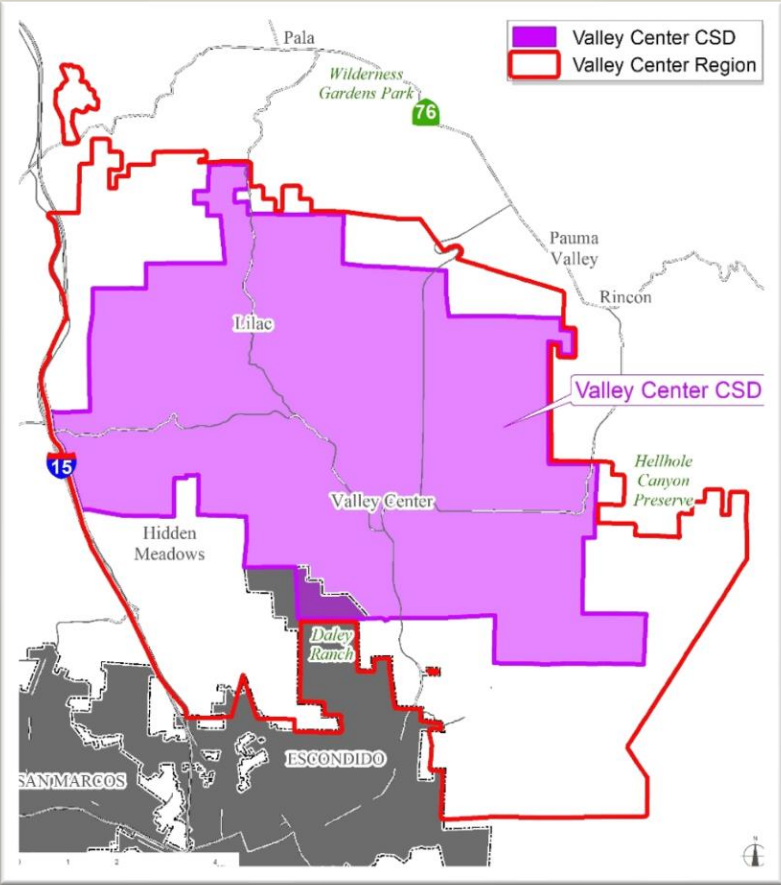
- a) Approval of Meeting Minutes for January 6, 2020 (action)
- b) Budget Update for 2019-2020 | 2nd Quarter Actuals with Year-End Projections (action)
- c) Commission Ratification | Recorded Payments for December 2019 and January 2020 (action)
- d) Proposed “Orpheus Avenue-Gupta Change of Organization” | Annexation to the Leucadia Wastewater District; CO19-29 (action)
- e) Progress Report on 2019-2020 Workplan (action)
- f) Current Proposals and Related Activities (information)
- g) Update on the Special Districts Advisory Committee (information)



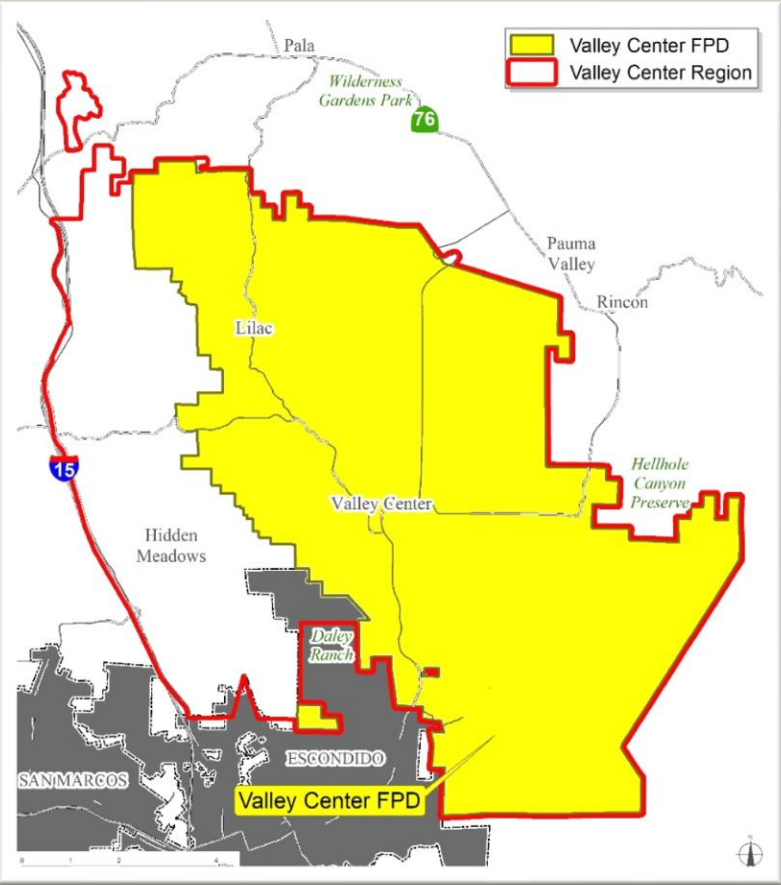
**Final Report and Related Actions |
Municipal Service Review on the
Valley Center Region (action)**

Agenda Item No. 6a

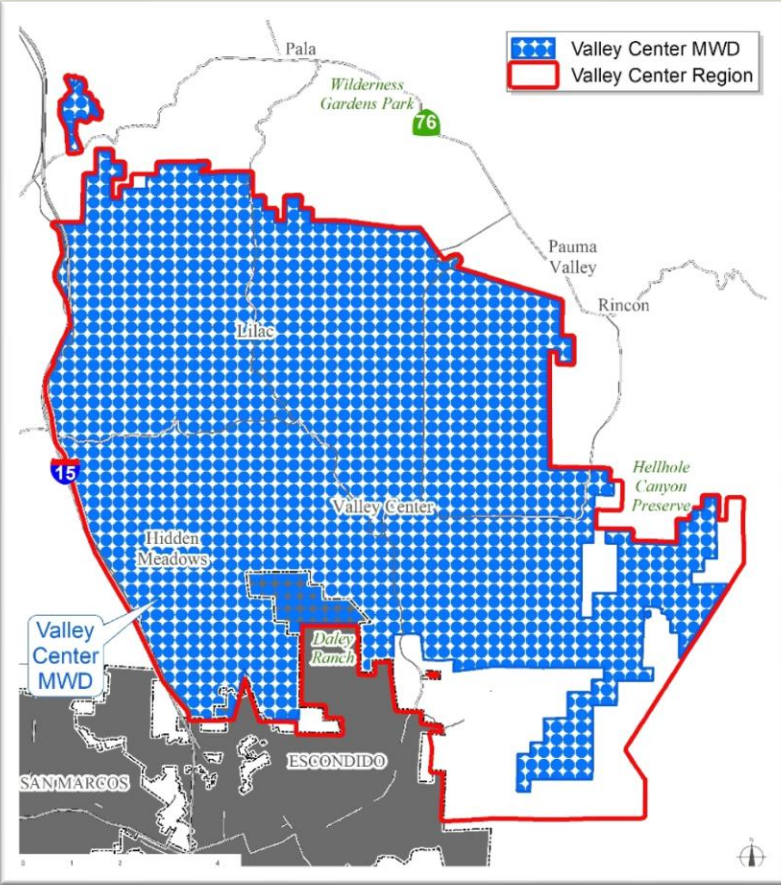
Valley Center CSD

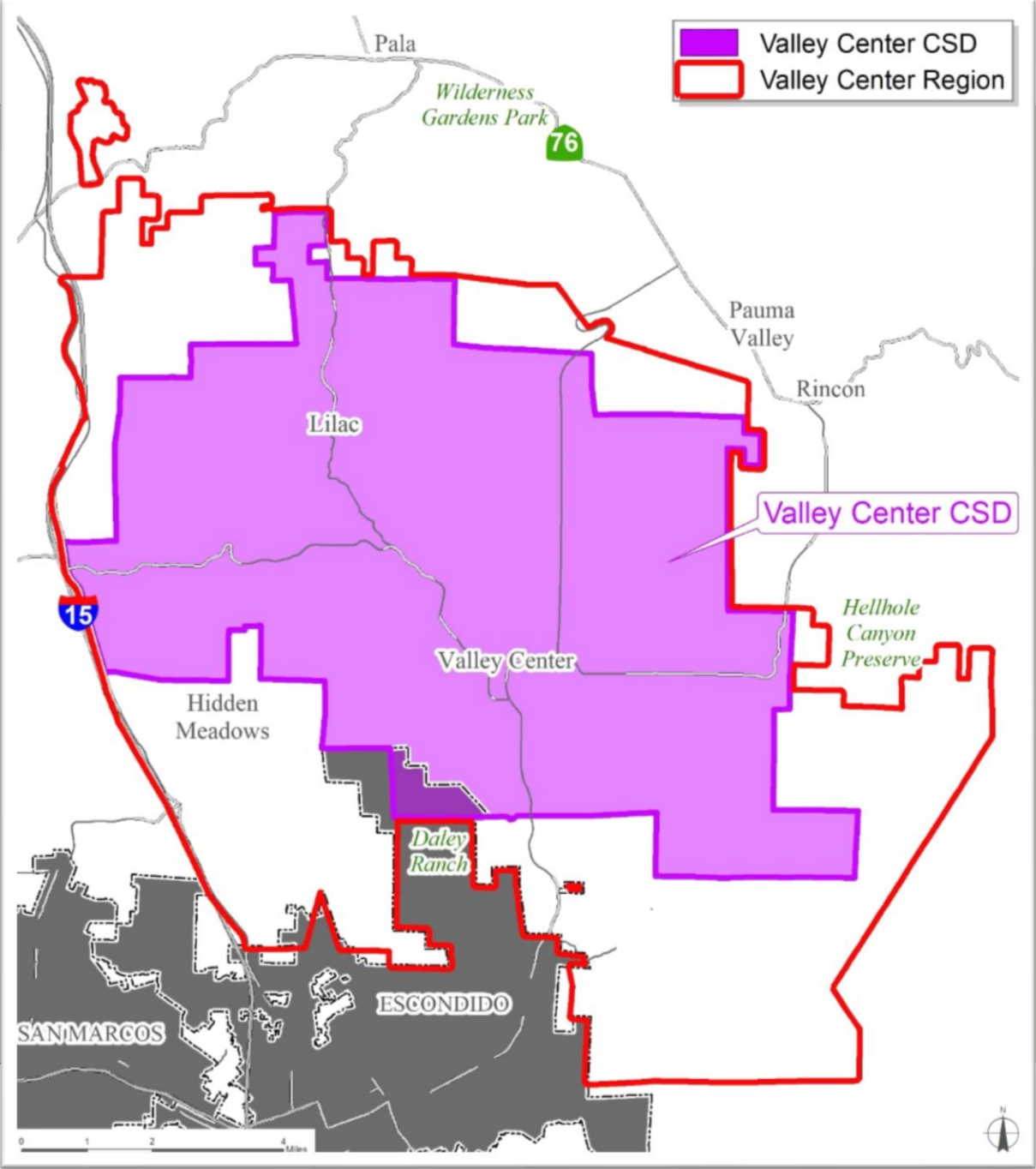


Valley Center FPD



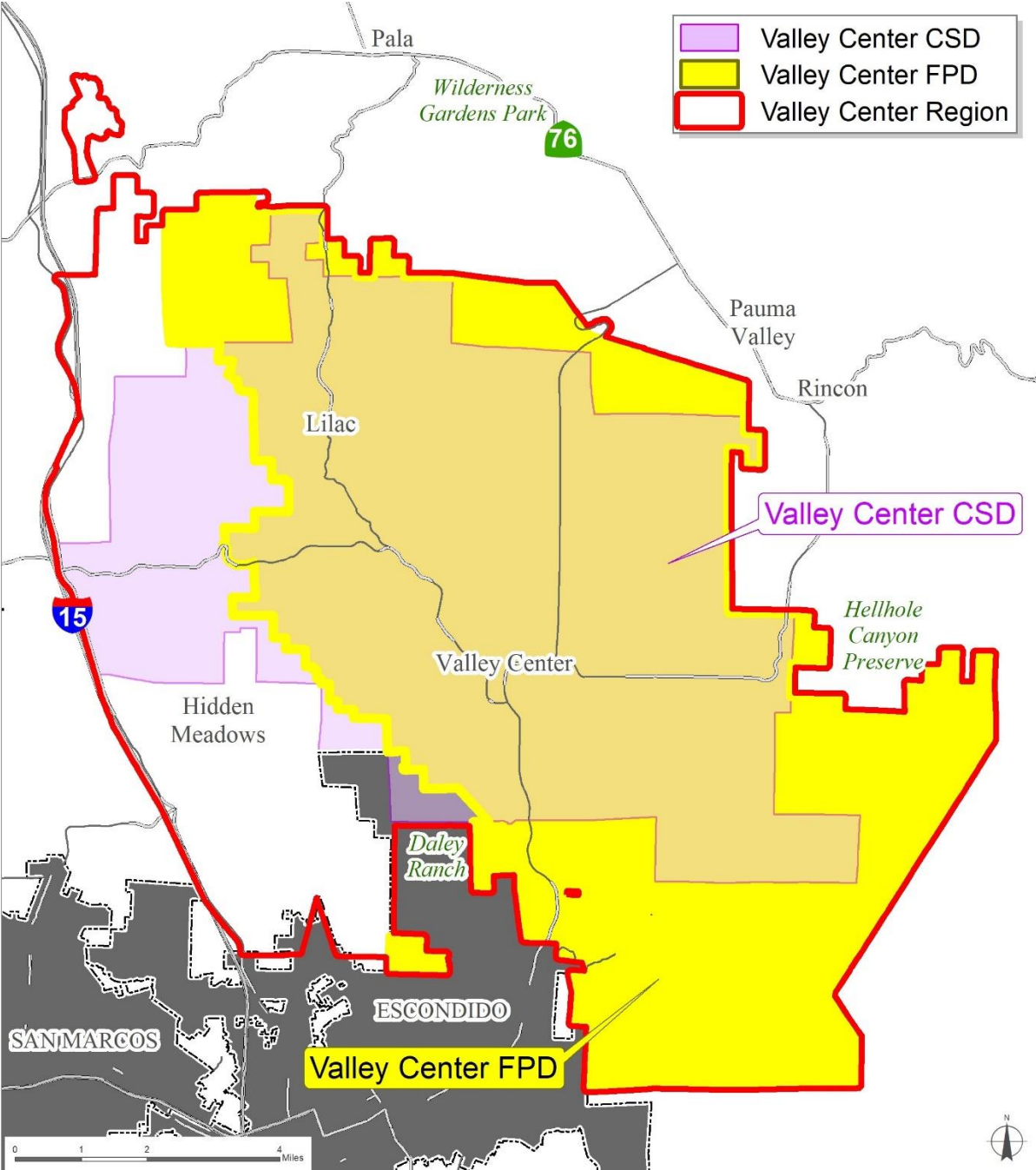
Valley Center MWD





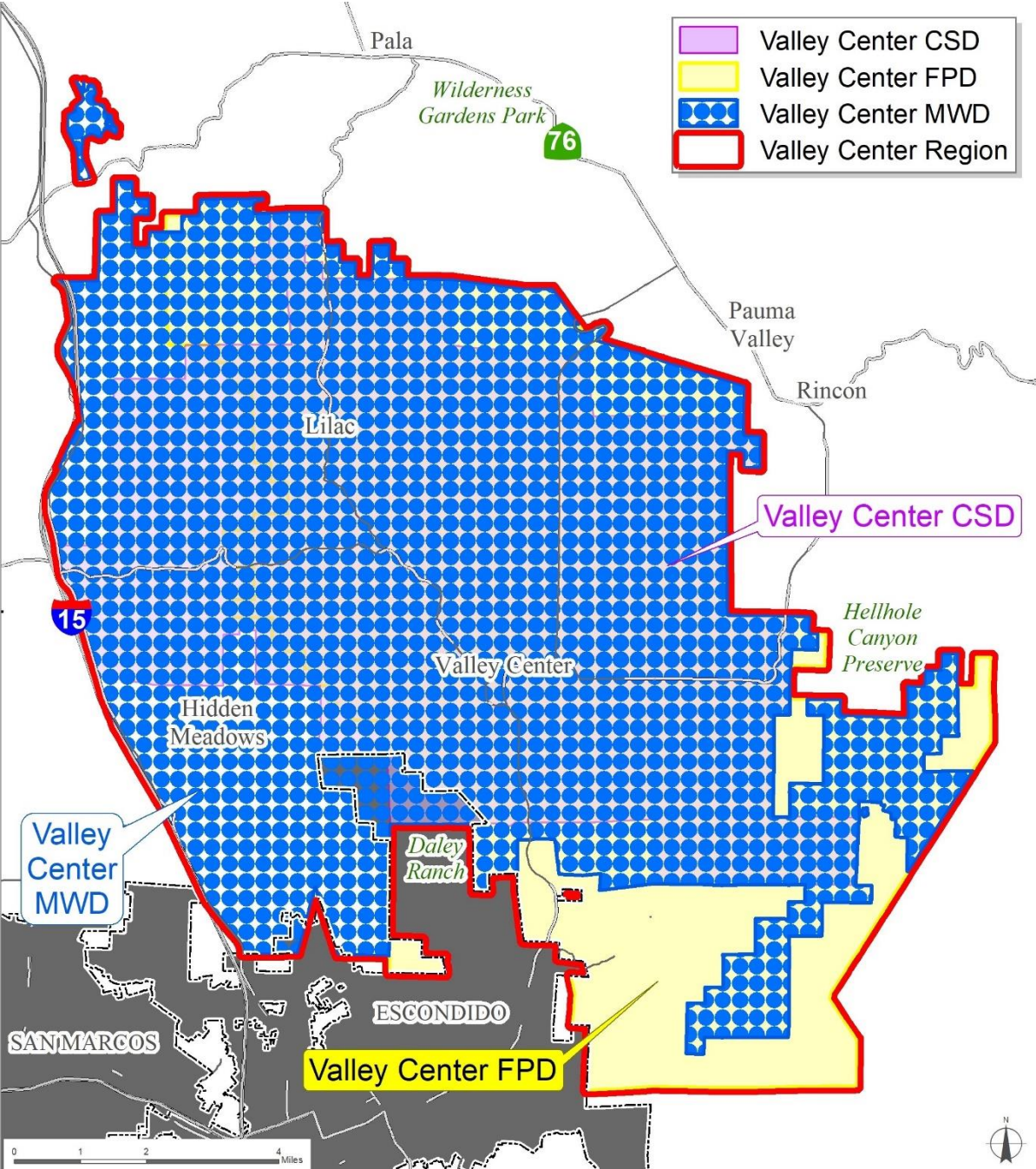
Agenda Item No. 6a

Valley Center FPD



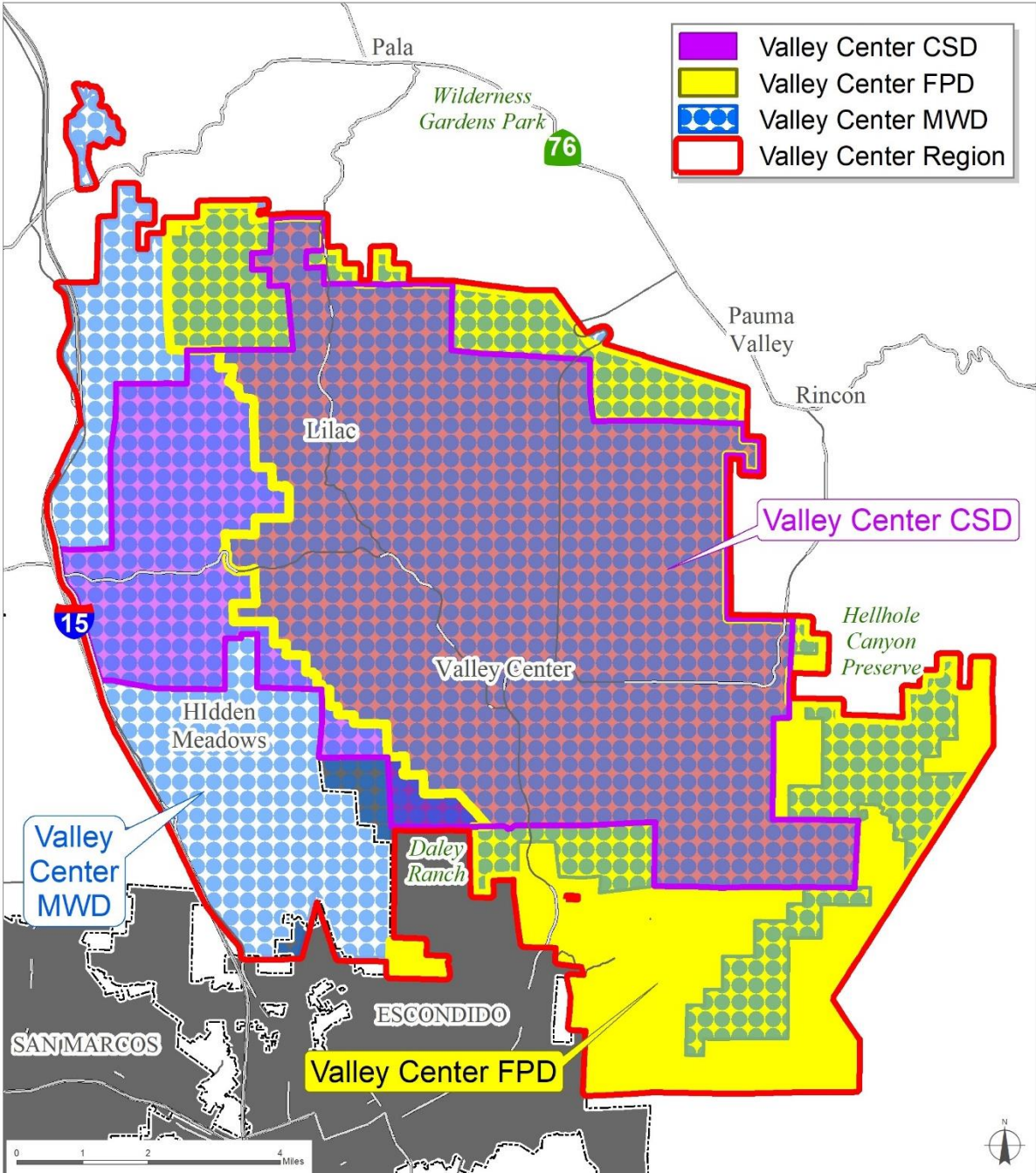
Agenda Item No. 6a

Valley Center MWD



Agenda Item No. 6a

All 3 Overlap



Agenda Item No. 6a

Final Reading I

Municipal Service Review on
the Valley Center Region

receive staff presentation

-

discuss and provide feedback

-

consider recommendations

Summary of Key Conclusions

Predominant Themes in the MSR Draft:

1. Changing Community Character
2. Expanding Community Needs
3. Variations in Financial Stress
4. Distinct and Valued Roles
5. Realigning Park and Recreation Services

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Agenda Item No. 6a

Final Reading |

Municipal Service Review on
the Valley Center Region

receive staff presentation

-

discuss and provide feedback

-

consider recommendations

Summary of Recommendations

1. Coordinate with County/ SANDAG for population buildout.
2. Update Commission Rule No. 4 identifying the function, class and authorized location under statute.
3. Explore future opportunities to share and/or consolidate resources between VCFPD and County of San Diego.
 - Consistent with LAFCO's standing policy objective to facilitate the orderly extension of the County Fire Authority in unincorporated San Diego County based on timing with community preferences.

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Continued to next slide

Agenda Item No. 6a

Final Reading I

Municipal Service Review on
the Valley Center Region

receive staff presentation

-

discuss and provide feedback

-

consider recommendations

Summary of Recommendations

4. All three affected agencies' existing and separate operations appropriately serve the region and exploring a regional consolidation is not merited at this time.
5. Avoid creation of new standalone wastewater facilities and require future development to connect to VCMWD's system unless special or local conditions merit otherwise including engineering, environmental, and economic considerations.
6. VCCSD to remedy existing deficiencies with its annual audit process and establish present-day values for its capital assets less appropriate depreciation amounts.

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Agenda Item No. 6a

Final Reading I

Municipal Service Review on
the Valley Center Region

receive staff presentation

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discuss and provide feedback

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consider recommendations

Summary of Recommendations

7. Reorganize VCCSD into a new CSA to access County Parks and Recreation resources coupled with a direct connection to developer-paid amenities.
8. VCCSD and County of San Diego to coordinate a reorganization proposal to transition the CSD into a new stand-alone CSA and establish current CSD Board into advisory committee.
9. LAFCO proceed and update the spheres for all three affected agencies with no changes and satisfy planning requirement under G.C. Section 56425.

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Agenda Item No. 6a

Final Reading |

Municipal Service Review on
the Valley Center Region

receive staff presentation

-

discuss and provide feedback

-

consider recommendations

**DISCUSSION |
CONSIDER RECOMMENDATIONS**

Agenda Item No. 6b



Sphere of Influence Updates for the Valley Center Region | CANCELLED



Adoption of Proposed Workplan and Budget for 2020-2021

Agenda Item No. 6c

Proposed Workplan & Budget for 2020-2021

receive presentation

-

ask questions

-

invite public comments

-

consider recommendation

TWO ITEMS IN ONE ACTION

Item No. 1: Proposed Workplan

- 20 projects listed in priority
- MSR work continues:
 - ... focus on completing MSRs already underway; pause on new MSRs
- Policy updates:
 - ... study schedule and Rule No. 4 (Special Districts Advisory Cmte)

Item No. 2: Proposed Budget

- Generally status quo
 - ... expenses increasing 1.9% - or \$36k - and largely tied to salaries (COLA)
 - ... reducing use of reserves leading to 2.9% increase in agency contributions



**Draft Municipal Service Review on
County Service Area No. 135
(discussion)**

Agenda Item No. 7a

Municipal Service Review on CSA No. 135

Draft Report

receive presentation

-

ask questions

-

invite public comments

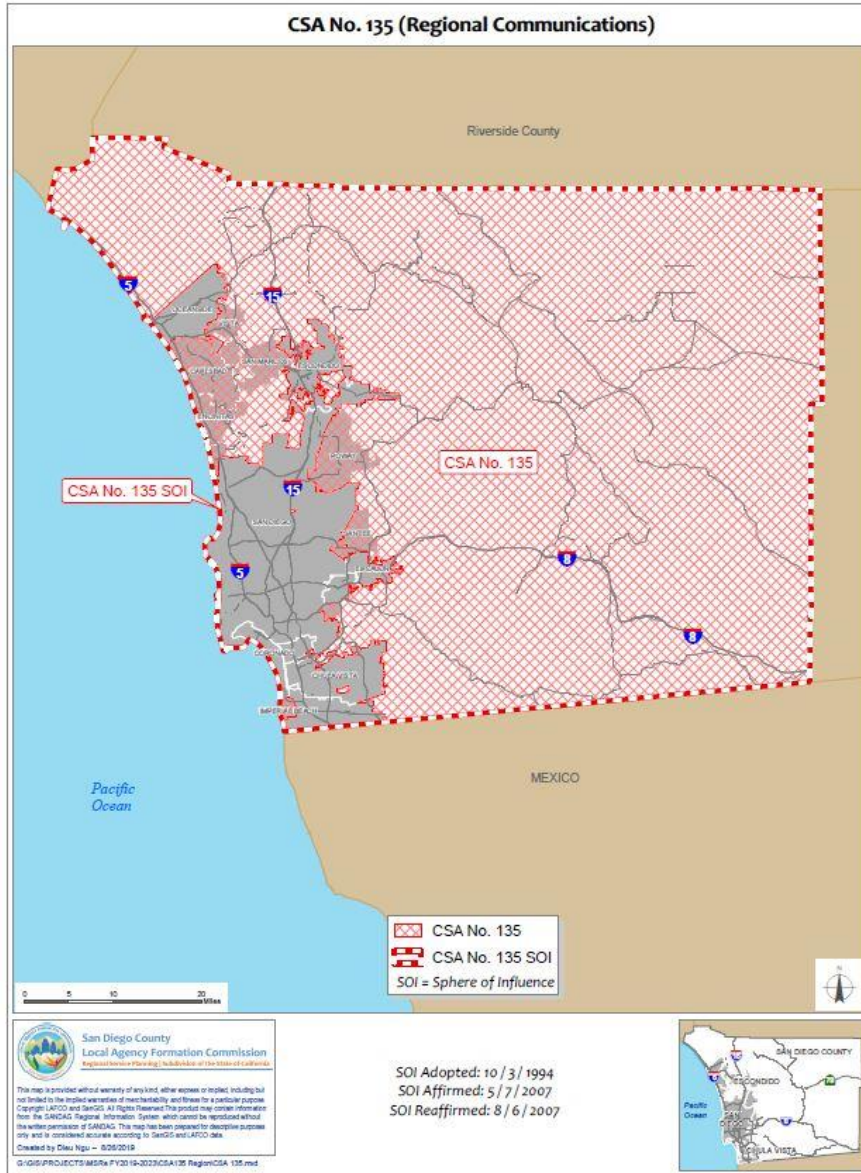
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provide feedback

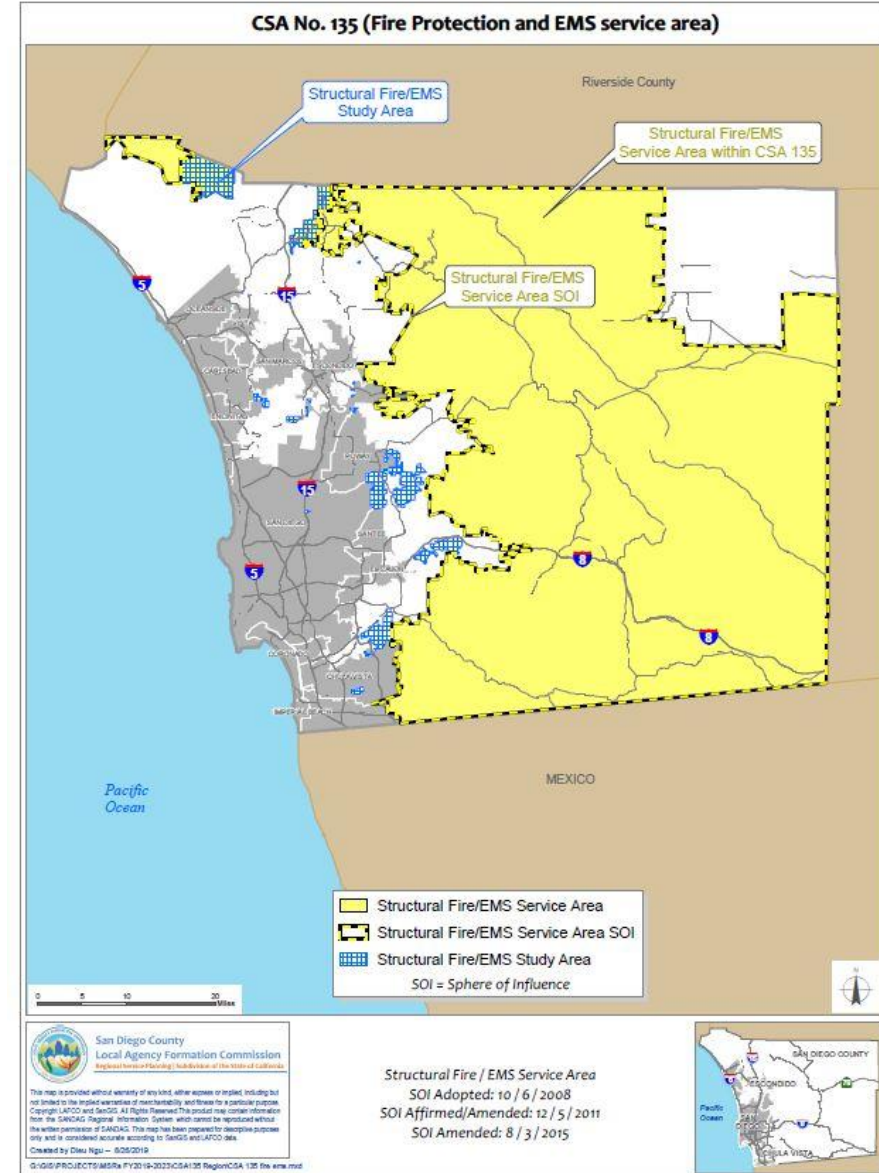
AGENCY OVERVIEW

- Dependent district governed by the County Board of Supervisors
- Initially formed in 1994 to organize and fund public safety radio communications between County and 10 member cities
 - ... administered by County Sheriff – Wireless Division
 - ... \$0.267 million budget
- LAFCO expanded functions in 2008 by activating fire protection and emergency medical services (zone)
 - ... administered by County Fire Authority with CAL FIRE contract
 - ... \$44.142 million budget

CSA No. 135 Public Safety Radio Communications (parent)



CSA No. 135 Fire Protection and Emergency Medical Services (zone)



Agenda Item No. 7a

Municipal Service Review on CSA No. 135

Draft Report

receive presentation

-

ask questions

-

invite public comments

-

provide feedback

KEY CONCLUSIONS

1. Two distinct and separate municipal roles
2. Different and reduced role in public safety radio communications
3. Expanding role in fire protection and emergency medical services
4. Positive financial standing
5. Merits to reorganize and establish a new fire protection district

Agenda Item No. 7a

Municipal Service Review on CSA No. 135

Draft Report

receive presentation

-

ask questions

-

invite public comments

-

provide feedback

RECOMMENDATIONS

1. LAFCO and SANDAG: coordinate buildout projections
2. More analysis needed to address DUC items in statute
3. Opportunity for CFA to further partner with independent districts
4. Better define/redefine CSA No. 135's role for public safety radio
5. Appropriate to separate CSA No. 135 into two distinct agencies
6. Preferred reorganization is to create new dependent FPD
7. County should come forward with proposal (fee waiver)
8. No changes to sphere at this time

Agenda Item No. 7a

Municipal Service Review on CSA No. 135

Draft Report

receive presentation

-

ask questions

-

invite public comments

-

provide feedback

BENEFITS TO CREATING NEW COUNTY FPD...

1. Formalizes County Fire Authority with a jurisdictional boundary
2. Improves governance through a more traditional principal act
3. Responsive to recent amendment to County Charter
4. Empowers County Fire Authority to directly annex city lands

Agenda Item No. 8



EXECUTIVE OFFICER REPORT

Agenda Item No. 9



**COMMISSIONER ANNOUNCEMENTS |
REQUESTS FOR FUTURE ITEMS**

Agenda Item No. 10



CLOSED SESSION

Next Meeting on April 6, 2020



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Commission Meeting
March 2, 2020

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