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## AGENDA REPORT Public Hearing

September 10, 2018

**TO:** San Diego Commissioners

**FROM:** Keene Simonds, Executive Officer  
John Traylor, Local Government Consultant  
Linda Zambito, Analyst I

**SUBJECT: RESCHEDULED FROM AUGUST 6<sup>th</sup> MEETING  
Joint-Reorganization and Associated Sphere of Influence  
Amendments | Concurrent Dissolution of the Julian-Cuyamaca  
Fire Protection District and Latent Power Area Expansion of  
County Service Area No. 135 (RO18-09 et al.)**

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## SUMMARY

The San Diego Local Agency Formation Commission (LAFCO) will consider a joint-reorganization proposal filed by the Julian-Cuyamaca Fire Protection District (FPD) and County Service Area (CSA) No. 135. The Julian-Cuyamaca FPD serves as lead applicant and is requesting LAFCO approval to dissolve and transfer all fire protection and emergency medical services to the County of San Diego and its Fire Authority through CSA No. 135. The transfer would involve a concurrent LAFCO approval to expand CSA No. 135's latent power area to provide fire protection and emergency medical services to include the affected territory and its 4,100 estimated residents. Associated sphere of influence amendments are required to facilitate the reorganization. Staff recommends approval subject to terms. Protest proceedings would apply.

## BACKGROUND

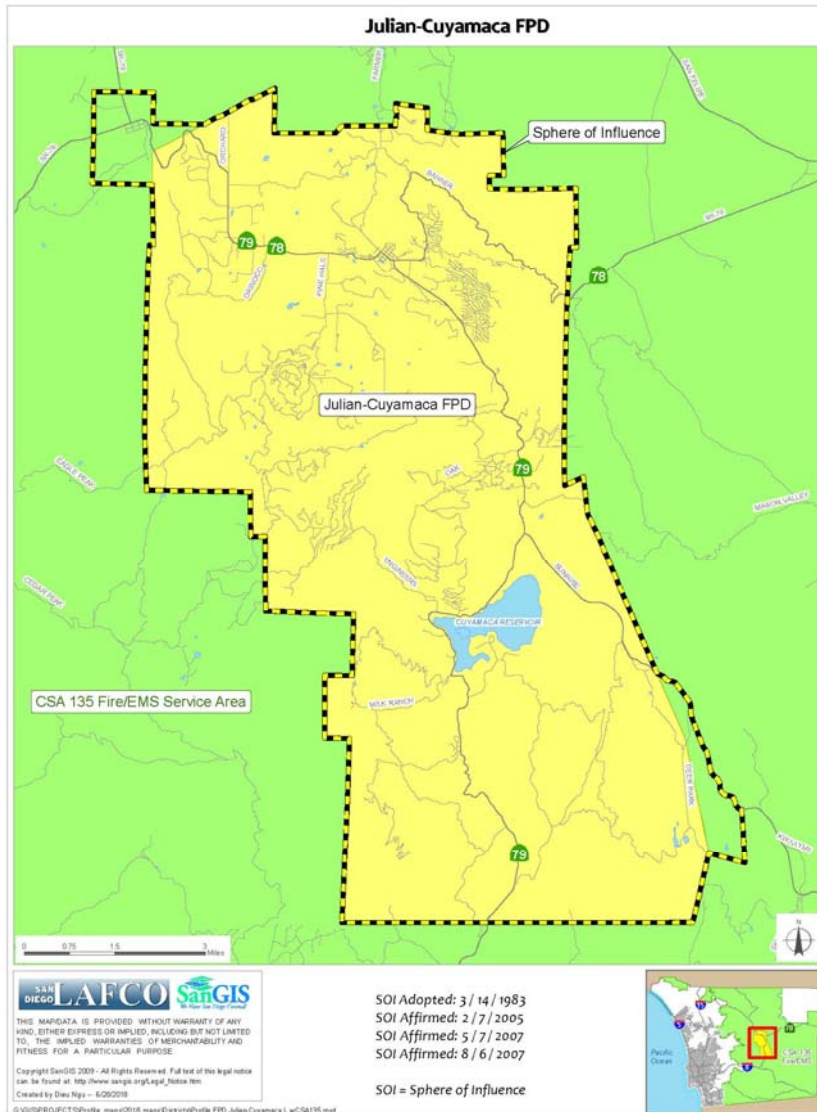
### Joint-Proposal Request

On April 11, 2018, Julian-Cuyamaca FPD filed a resolution of application with San Diego LAFCO to dissolve and cease all corporate powers subject to requested terms. The requested terms include the concurrent approval by LAFCO to designate CSA No. 135 as the successor agency and assume all fire protection and emergency medical services. CSA No. 135 – and through the Board of Supervisors – filed a supporting application with LAFCO on May 15<sup>th</sup>

to expand its established latent power area for fire protection and emergency medical services and consent therein to serving as the successor agency.

### Affected Territory

The affected territory spans approximately 81 square miles or 52,000 unincorporated acres and is located 35 miles to the northeast of the closest incorporated community, City of Poway. The northern half of the affected territory is anchored by the unincorporated community of Julian and includes a mix of local and tourist-serving retail and commercial uses as well as public facilities. Development within this portion of the affected territory is guided by the Julian Community Plan. The southern half of the affected territory is more rural with agrarian uses ranging from orchards to vineyards. It also includes a significant portion of public lands – estimated at approximately 52% of the total affected territory – and highlighted by the Cuyamaca Rancho State Park. San Diego LAFCO estimates the total resident population within the affected territory is 4,100.



## Subject Agencies

The joint-reorganization proposal filed with San Diego LAFCO involves two subject agencies: Julian-Cuyamaca FPD and CSA No. 135.<sup>1</sup> Summaries of both subject agencies follow.

- Julian-Cuyamaca FPD is an independent special district governed by a five-member Board elected at large to four-year terms. Julian-Cuyamaca FPD was formed in 1983 as an all-volunteer fire agency before transitioning to its current professional/volunteer status with a full-time chief beginning in 1999.<sup>2</sup> The fire chief serves as general manager and oversees Julian-Cuyamaca FPD's fire protection and emergency medical services. An overview of these services follows.<sup>3</sup>
  - Fire operations are presently staffed by a pool of 12 volunteer firefighters and supplemented by nearly 50 on-call reserves. Actual services are delivered out of two fire stations – No. 56 in Julian and No. 57 in Lake Cuyamaca.<sup>4</sup> Services have been recently augmented as a result of Julian-Cuyamaca FPD entering into a no-fee contract in May 2018 with the County Fire Authority to receive supplemental fire protection in response to the retirement of the FPD chief and the dissolution filing with LAFCO. The contract outlines provisions for County Fire Authority to dedicate a fire engine with a paramedic/first responder as well as assign an interim fire chief. Fire operations are primarily funded in proportional order by two special parcel assessments, general property taxes, and subventions.<sup>5</sup>
  - Emergency medical operations focus on onsite treatment and advanced-life ambulance transport services with the latter the byproduct of an exclusive operating contract awarded in 2014. The contract is with the County's Health and Human Services Agency (HHS) and designates Julian-Cuyamaca FPD as the authorized ambulance transport provider for the greater Julian region, which extends beyond the District boundary and is approximately 449 square miles in size.<sup>6</sup> Staffing is provided by six full-time FPD employees divided between three paramedics and three emergency medical technicians.<sup>7</sup> The contract runs through June 30, 2019. Emergency medical operations are organized as an enterprise and primarily funded in proportional order by service charges and baseline contract funding from HHS. Julian-Cuyamaca FPD also previously received an annual \$60,000 subsidiary from the County for operation costs before it was terminated as part of an earlier contract clause in 2018.

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<sup>1</sup> State law defines "subject agency" to mean any district or city for which a change of organization or reorganization is proposed.

<sup>2</sup> The formation of the Julian-Cuyamaca FPD in 1983 merged two volunteer companies, Julian and Cuyamaca.

<sup>3</sup> Related activities authorized under the principal act include rescue, hazardous materials, and weed/rubbish abatement.

<sup>4</sup> Typical staffing patterns within Julian-Cuyamaca FPD include a duty chief, driver operator, and one or more crew members.

<sup>5</sup> Julian-Cuyamaca FPD maintains two special parcel assessments. The first assessment was approved by voters and enacted in 1984 and funds general fire protection operations. The assessment is a variable rate with the majority of parcels paying \$50. The second assessment was approved by voters in 2006 to fund the construction and maintenance of a new fire station. This assessment is \$50 per parcel.

<sup>6</sup> Julian-Cuyamaca FPD was awarded a contract by HHS starting in April 2014 to provide ambulance services to the "Julian" operating area; one of four unincorporated areas within the county with a contracted ambulance provider.

<sup>7</sup> Additional on-call paramedics and emergency medical technicians are also used by Julian-Cuyamaca FPD to supplement paid staff as needed.

- CSA No. 135 is a dependent special district governed by the County Board of Supervisors. CSA No. 135 was formed in 1994 for the initial and limited purpose of providing a public safety regional communications system spanning all of the unincorporated area and within 10 of the 18 cities.<sup>8</sup> Services were expanded in 2008 through a latent power activation by LAFCO to include fire protection and emergency medical services within a designated portion of the District’s unincorporated jurisdictional boundary. The activation represented a significant marker in a multi-year planning effort by the Board of Supervisors to create the County Fire Authority and formalize fire protection in the unincorporated areas with additional details footnoted.<sup>9</sup> CSA No. 135 is administered by the County Fire Authority and funded through the County’s General Fund. Administrative services include contracting with CALFIRE to staff 15 County-owned fire stations located throughout San Diego County. County Fire Authority currently contracts 115 CALFIRE sworn staff. This contracted staff augments 42 CALFIRE personnel assigned to San Diego County.<sup>10</sup>

### Affected Local Agencies

The affected territory lies within the jurisdictional boundaries of the following local agencies directly subject to San Diego LAFCO.<sup>11</sup>

- Julian Community Services District
- Wynola Water District
- Majestic Pines Community Services District
- Lake Cuyamaca Parks and Recreation
- Resource Conservation District of Greater San Diego County
- San Diego County Flood Control District

### DISCUSSION

This item is for San Diego LAFCO to consider approving – with or without modifications – the joint-reorganization proposal to transfer fire protection and emergency medical services within the affected territory from Julian-Cuyamaca FPD to the County Fire Authority through CSA No. 135. The Commission may also consider applying conditions so long as it does not directly regulate land use, property development, or subdivision requirements. Specific action approvals underlying the proposed joint-reorganization under LAFCO law follows.

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<sup>8</sup> CSA No. 135’s regional communications system involves an 800 megahertz radio signal operated by County Sheriff.

<sup>9</sup> San Diego LAFCO’s approval to activate CSA No. 135’s latent powers in 2008 fulfilled the first of a three-part County plan to extend fire protection throughout the unincorporated area and marked by initially assuming services for nearly one dozen volunteer companies. The second part was approved by LAFCO in December 2011 and expanded the latent powers area by over 136,000 acres and in step with the concurrent dissolutions of five dependent special districts: CSA Nos 109, 110, 111, 112, and 113. The third part involves dissolution of independent special districts and concurrent expansion of CSA No. 135’s latent powers to assume fire protection responsibilities therein. This final step commenced in 2015 with LAFCO approving reorganizations involving Pine Valley and Rural FPDs. The joint-reorganization to dissolve Julian-Cuyamaca FPD and transfer all fire protection and emergency medical services to County Fire Authority through CSA No. 135 is part of this third phase.

<sup>10</sup> CALFIRE personnel assigned to County Fire Authority work three days straight at their assigned station followed by four days off. The seven-member crew assigned to each station includes: (a) two fire captains; (b) two engineers; (c) two firefighters/paramedics; and (d) additional fire captain or firefighter/paramedic.

<sup>11</sup> State law defines “affected local agency” as any entity that contains, or would contain, or whose sphere contains or would contain, any territory for which a change of organization is proposed or ordered. Notice of the proposal and hearing were provided to the agencies.

- 1) Amend and eliminate Julian-Cuyamaca FPD's sphere of influence.
- 2) Amend and expand CSA No. 135's fire protection and emergency medical service specific sphere of influence to include the affected territory.
- 3) Approve dissolution of the Julian-Cuyamaca FPD and name CSA No. 135 as successor.
- 4) Expand CSA No. 135's existing fire protection and emergency medical service latent power area to include the affected territory.

Additional discussion with respect to proposal purpose and Commission focus follows.

### **Proposal Purpose**

The underlying purpose of the joint-reorganization proposal as communicated by both subject agencies in their application materials filed with San Diego LAFCO is to regionalize fire protection and emergency medical services in the affected territory through the economies of scale provided by the County Fire Authority through CSA No. 135. Julian-Cuyamaca FPD is the lead applicant and following several years of discussion the Board voluntarily filed for dissolution on the premise CSA No. 135 will be approved as successor agency. Julian-Cuyamaca FPD listed three specific justifications for the proposal in adopting its resolution of application. These justifications are to (a) ensure continuity of fire protection and emergency medical services; (b) provide long-term security of fire protection service; and (c) eliminate duplication of management, administration, and oversight associated with operating duplicative special districts in the region.

### **Commission Focus**

Staff has identified three central and sequential policy items for San Diego LAFCO in considering the merits of the joint-reorganization proposal. These central policy items for Commission consideration are the stand-alone merits of the (a) premising sphere of influence amendments, (b) timing of the reorganization itself, and (c) whether discretionary modifications and/or terms are appropriate. The Commission must also consider other relevant statutes within and outside of LAFCO law as detailed in the succeeding sections.

### **ANALYSIS**

The analysis of the joint-reorganization proposal is organized into two subsections below. The first subsection considers the three central and sequential policy issues introduced in the preceding section. This pertains to evaluating the merits of the premising sphere of influence amendments, timing of the associated reorganization involving Julian-Cuyamaca FPD and CSA No. 135, and whether approval modifications and/or terms are appropriate. The second subsection considers other germane issues under LAFCO law or applicable State statutes and highlighted by the California Environmental Quality Act (CEQA).



## Central Policy Items

### Item No. 1 | Sphere of Influence Amendments

The joint-reorganization proposal necessitates San Diego LAFCO approve two related sphere of influence amendment actions under Government Code 56375.5 and provisions therein requiring consistency between boundary changes and affected agencies' spheres. The first action involves amending and eliminating Julian-Cuyamaca FPD's sphere of influence. The second action involves amending and expanding CSA No. 135's fire protection and emergency medical specific sphere of influence to include the affected territory. Consideration of both amendment actions is premised on the Commission's statutory task to designate spheres of influence to demark the affected agencies' appropriate current and future service areas relative to community benefits and needs. Consideration is further premised on the use of spheres of influence as policy tools to inform subsequent decision-making and applicability to known and/or future proposals.

Staff believes it would be appropriate for the Commission to proceed and approve both sphere of influence amendments for the cumulative effect of recognizing CSA No. 135 as the best current and future service provider for the affected territory. The merits underlying the sphere of influence amendments draw on three specific and relatively equal policy factors. First, and as inferred in the Board decision to seek dissolution, Julian-Cuyamaca FPD's ability to continue to provide an adequate and consistent level of services within the affected territory appears tenuous given – and among other factors – its increasingly antiquated business model to rely on available and able community volunteers. Second, CSA No. 135 appears advantageously positioned to immediately assume fire protection and emergency medical services within the affected territory at a consistent and higher level of service. Third, the affected territory is entirely surrounded by CSA No. 135's activated latent power area and expansion therein to include the subject lands would facilitate the elimination of a non-jurisdictional CSA corridor and associated inefficiencies.

#### Conclusion | Merits of Sphere of Influence Amendments

Approval of the sphere of influence amendments to designate CSA No. 135 – and not Julian-Cuyamaca FPD – as the appropriate current and future provider of fire protection and emergency medical services for the affected territory is warranted. Justification is marked by the preceding analysis and highlighted by emphasizing the role of spheres to facilitate the realignment of local government services in step with their highest and best uses. Additional analysis supporting the conclusion – including addressing the mandatory factors required under LAFCO law – is provided as part of Appendix A.

## Item No. 2 | Reorganization Timing

The joint-reorganization proposal involves two concurrent boundary changes divided between the dissolution of the Julian-Cuyamaca FPD and expansion of CSA No. 135's fire protection and emergency medical services latent power area to include the affected territory. State law emphasizes San Diego LAFCO consider the timing of the reorganization relative to the need and adequacy of the subject services as well as consistency with various local policies. This latter item – notably – includes the effects of the reorganization on the Commission's legislative directive to enact orderly and efficient local government.

Staff believes the timing of the joint-reorganization is appropriate and highlighted by the analysis of the 15 specific factors required for consideration under LAFCO law anytime boundary changes – including dissolutions and latent power area expansions – are proposed. The majority of the prescribed factors focus on the impacts of the reorganization on the administrative, service, and financial capacities of the receiving agency: CSA No. 135 (emphasis added). No single factor is determinative. The analysis also takes into account unique and germane local conditions underlying the proposal, and this includes a referendum effort and pending ballot measure involving Julian-Cuyamaca FPD. A summary of key conclusions generated in the review of these items follows.

- Service Needs

The present and planned land uses of the affected territory merits organized fire protection and emergency medical services. This need is highlighted by an existing residential population of over 4,100 and steady influx of tourists underlying the relatively constant service demands experienced over the last five years. Demands during the 60-month period include onsite arrivals averaging 469 annually or 1.3 daily.

- Service Capacities and Levels

CSA No. 135 serves as an implementing vehicle for the County Fire Authority to provide fire protection and emergency medical services through a significant portion of unincorporated San Diego County. Information collected and analyzed in reviewing the reorganization proposal indicates County Fire Authority has available and sufficient capacities to immediately assume and increase fire protection and emergency medical service levels in the affected territory without adverse impacts to existing constituents. This includes noting the following and related factors:

- The affected territory will receive a consistent and increased level of service given the transition to a 24/7 staffing schedule provided by County Fire Authority through CALFIRE. This transition contrasts with the exiting volunteer sign-up schedule utilized by Julian-Cuyamaca FPD, which – and despite good-faith efforts – is subject to coverage fluctuations and deficits.

- County Fire Authority would assume all existing facilities and equipment of the Julian-Cuyamaca FPD as part of a requested approval term. This includes taking possession and assuming operations out of Julian-Cuyamaca FPD's Station No. 56.<sup>12</sup> County Fire Authority will also reassign an existing and available fire engine and water tender to Station No. 56. No significant new or additional facilities or equipment would be needed for CSA No. 135 to immediately assume services.
- County Fire Authority will amend its contract with CALFIRE to provide dedicated staffing to serve the affected territory at levels consistent with other County stations with the assignment of eight CALFIRE personnel to Julian. The associated costs have been included in the adopted 2018-2019 budget.<sup>13</sup> Existing Julian volunteers and reserves will also be offered inclusion into the County Volunteer Reserve Firefighter Program subject to successful testing.
- County Fire Authority and through its contract with CALFIRE is familiar with the unique service characteristics of the affected territory. This familiarity is borne from long-standing mutual-aid arrangements and accentuated more recently by a supplemental service contract. The familiarity is also reflected in County/CALFIRE engines responding to 69% of all onsite incidents within the affected territory exclusively or in conjunction with Julian-Cuyamaca FPD over the last five years. These preceding factors provide reasonable assurances County Fire Authority can ensure timely service to the affected territory going forward.
- Service Funding and Costs

CSA No. 135 is funded through General Fund allocations authorized by the County Board of Supervisors. While discretionary, the amount of funding provided to CSA No. 135 is considered reliable given the allocations have progressively increased in step with the creation of the County Fire Authority in 2008 and is currently budgeted at \$2.466 million; the latter representing more than a two-fold budget increase over the last five years. Similarly, overall discretionary funding made by the Board of Supervisors to County Fire Authority as a whole has progressively increased and presently budgeted at \$41.099 million. CSA No. 135 would receive up to approximately \$0.300 million in additional annual funding in assuming service responsibilities within the affected territory. Two-thirds of this additional funding would be drawn from the transfer of existing property tax apportionments from Julian-Cuyamaca FPD to CSA No. 135. The other one-third would be drawn from continuing one of the two existing annual special parcel assessments established by Julian-Cuyamaca FPD in 1984 and it involves a \$50 tax to fund structural fire protection services.<sup>14</sup> (The second special assessment established in 2006 funds the

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<sup>12</sup> An apparent disagreement exists involving the ownership status of the land tied to Station No. 56 and whether it would transfer to CSA No. 135 as part of an approved joint-reorganization approval. Based on publicized statements the Kumeyaay Diegueño Land Conservancy believes an existing deed clause transfers the land to the organization should it no longer be used by Julian-Cuyamaca FPD as a fire station. Attempts by LAFCO staff to meet with the Kumeyaay Diegueño Land Conservancy to discuss the matter have not generated a response. CSA No. 135 – and through County Counsel – has reviewed the matter and believes the land will transfer to CSA as successor agency.

<sup>13</sup> Budgeted year-one costs for the staff assigned to Julian is \$1.592 million.

<sup>14</sup> It is possible the annual funding transferred to CSA No. 135 associated with the joint-reorganization decreases to approximately \$0.200 million.



construction of a new fire station through its own \$50 tax would not be transferred. CSA No. 135 has agreed to pay off the remaining \$1.598 million debt and retire the assessment.<sup>15</sup>) No new funding from the community is proposed by CSA No. 135 to assume services due to the reorganization.

- Local Conditions

Staff is aware the reorganization filing by Julian-Cuyamaca FPD is contested by several community members and related stakeholders. This includes opposition to the reorganization by the organizing arm of the volunteer firefighters, Julian Fire Plugs Association. Submitted comments of opposition received by LAFCO ranges in scope from the loss of local control to inadequate response times by the County Fire Authority. It is also noted a referendum effort was pursued by certain community members against the FPD Board's action to file the reorganization with LAFCO, but subsequently denied by the Court.<sup>16</sup> A separate initiative effort to revise and increase the existing \$50 special assessment in Julian-Cuyamaca FPD to \$200 on the auspice of providing funding to remain independent has been validated by the Register of Voters and will appear on the November ballot. If enacted the total new revenue that would be raised with increasing the existing special assessment from \$50 to \$200 is estimated by LAFCO at \$0.350 million.<sup>17</sup>

### Conclusion | Merits of Reorganization Timing

The timing of the reorganization and transfer therein of fire protection and emergency medical services within the affected territory from Julian-Cuyamaca FPD to CSA No. 135 is warranted. Justification is marked by the preceding analysis and highlighted by the immediate ability of County Fire Authority to provide consistent and higher service levels while at a reduced costs to constituents. This conclusion acknowledges there is opposition to the reorganization in the community. The extent of the opposition is not known, however, and can be appropriately vetted during protest proceedings. Additional analysis supporting the conclusion is provided in Appendix B.

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This decrease would occur should voters within the affected territory approve a November 6<sup>th</sup> citizens' initiative to repeal and replace the 1984 special parcel assessment to support the continued independent operations of the Julian-Cuyamaca FPD. This initiative would increase the existing parcel assessment from \$50 to \$200, but – importantly – includes a termination clause should the Julian-Cuyamaca FPD be dissolved. Accordingly, should the reorganization be approved but not completed by November 6<sup>th</sup> and voters proceed to approve the referenced initiative, the existing 1984 special parcel assessment is terminated and no associated monies would be transferred to CSA No. 135.

<sup>15</sup> Debt total reflects amount owed as of July 1, 2017.

<sup>16</sup> The referendum generated 255 valid signatures according to the Register of Voters. This amount exceeded the 134 signature threshold required under Elections Code to be placed on the November 6<sup>th</sup> ballot, but mooted in step with the County Superior Court determining in a related matter the referendum does not apply to Julian-Cuyamaca FPD's administrative action to request reorganization approval by LAFCO.

<sup>17</sup> The estimate applies a three-fold increase to the most recent year-end revenue total generated from the special assessment associated with funding the construction of a new fire station - \$118,190 (FY2017).

### **Item No. 3 | Modifications and Terms**

No boundary modifications to the joint-reorganization proposal have been identified by staff meriting consideration by San Diego LAFCO. Approval would eliminate a non-jurisdictional corridor within CSA No. 135's fire protection and emergency medical latent power area.

Julian-Cuyamaca FPD has submitted an extensive list of requested terms associated with dissolution. These requested terms are memorialized in Julian-Cuyamaca FPD's Resolution of Application (Resolution No. 2018-03). Staff has reviewed the terms with Commission Counsel and believes all conform to LAFCO law and appropriate to apply. A full listing of requested terms is provided in Attachment One and includes the following key provisions:

- CSA No. 135 shall be designated successor agency.
- All records and assets of Julian-Cuyamaca FPD will be transferred to CSA No. 135 through the County and include – but are not limited to – offices, equipment, supplies, monies, funds, licenses, permits, entitlements, contracts, and land.
- All liabilities of Julian-Cuyamaca FPD will be transferred to CSA No. 135 through the County and include – but are not limited to – land, equipment, vehicles, contractual rights and obligations, materials, supplies, and accounts payable.
- CSA No. 135 through the County Fire Authority shall offer equivalent employment to Julian-Cuyamaca FPD's Administrative Assistant.
- All Julian-Cuyamaca FPD volunteer firefighters will be offered reserve positions with the County Fire Authority subject to completing medical/background screening.
- CSA No. 135 through the County will pay off the remaining balance on Julian-Cuyamaca FPD's loan to construct its new fire station and retire the existing special assessment established in 2006 and paid by landowners within the affected territory.

Along with standard items staff has identified two special terms it believes merit assignment to Commission approval. The first special term identified by staff is to condition approval to require CSA No. 135 to establish a three-member subcommittee to its existing Fire Advisory Board comprising residents of the affected territory. The purpose of the subcommittee would be to provide input to the Advisory Board on the transition and ongoing delivery thereafter of fire protection and emergency medical services relative to community needs. Additional details – including appointment categories – are footnoted.<sup>18</sup> The second special term identified by staff involves conditioning approval on Julian-Cuyamaca FPD establishing an interim arrangement for an outside contractor to assume ambulance transport services for the greater Julian area in step with honoring its HHS contract. This term is needed given

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<sup>18</sup> As part of the special term for CSA No. 135 to create a subcommittee to the Fire Advisory Board it is recommended appointments – and as permissible – include members representing each of the following three categories: (a) current member of the Julian-Cuyamaca FPD; (b) member of the Julian Chamber of Commerce; and (c) member of the Julian Fire Plug Association.

the County does not have the prerequisite job classifications to directly staff and assume this service. It would also task Julian-Cuyamaca FPD to require the contractor to offer equivalent employment to the six affected employees through June 30, 2019 – the date the current HHS contract terms – subject to meeting standard qualifications of the contractor. Standard terms are also recommended.<sup>19</sup>

### Conclusion | Merits of Modifications and Terms

No modifications to the joint-reorganization boundary appear warranted. Terms are recommended and include all requested conditions from Julian-Cuyamaca FPD as well as special conditions identified by LAFCO staff. These special terms involve (a) CSA No. 135 creating a three-member subcommittee of area residents to provide ongoing input to its Fire Advisory Board and (b) Julian-Cuyamaca FPD establishing an interim arrangement with a contractor to assume FPD’s ambulance transport responsibilities with HHS that includes offering employment to current employees. Standard terms would also apply.

## Other Statutory Considerations

### Exchange of Property Tax Revenues

California Revenue and Taxation Code (RTC) Section 99(b)(6) requires the adoption of a property tax exchange agreement by the affected local agencies before LAFCOs can consider jurisdictional changes. Markedly, and pertinent to this joint-reorganization proposal, RTC Section 99(b)(5) allows the County Board of Supervisors to adopt a single resolution establishing a tax exchange on behalf of the affected agencies given their status as special districts. Towards this end, at its July 11, 2018 meeting, the Board of Supervisors adopted tax exchange covering the proposal to transfer 100% of all property tax proceedings assigned to Julian-Cuyamaca FPD to CSA No. 135 through the County. The total monetary value of the adopted exchange for the current fiscal year is \$195,145.

### Environmental Review

CEQA requires San Diego LAFCO to assess whether environmental impacts would result from activities approved under the Commission’s statutory authority. Accordingly, San Diego LAFCO is tasked with making two distinct determinations as lead agency under CEQA with respect to the joint-proposal. This involves the (a) accommodating sphere of influence amendments and the (b) reorganization itself. The Executive Officer has determined both actions – sphere of influence amendments and the reorganization – qualify as projects under CEQA, but are exempt from further review based on the following findings.

<sup>19</sup> CSA No. 135 did not request special terms to the joint-reorganization in its own resolution of application.

- The sphere of influence amendments qualify for exemption under State CEQA Guidelines Section 15061(b)(3). This exemption appropriately applies given it can be seen with certainty spheres of influence are planning policies and any amendments do not make any changes to the environment or authorize any new uses or services.
- The reorganization qualifies for exemption under State CEQA Guidelines Section 15320. This exemption appropriately applies given the affected territory is already within an authorized fire protection and emergency medical provider and the reorganization will not change the geographic area where services are presently authorized.

### **Protest Proceedings**

An approval of the joint-reorganization by San Diego LAFCO would require protest proceedings under Government Code Section 57000. As allowed under State law the Executive Officer would be delegated the responsibility to administer the protest proceedings and hold a noticed hearing to accept written objections filed by registered voters and/or landowners within the affected territory. The following thresholds would apply in valuing protests and determining next steps:

- Should less than 25% of (a) registered voters and/or (b) landowners holding less than 25% of the assessed value of land within the affected territory file written protests the reorganization will be ordered without an election.
- Should 25% to 50% of (a) registered voters and/or (b) landowners holding 25% to 50% of the assessed value of land within the affected territory file written protests the reorganization will be ordered subject to an election at a future date.
- Should more than 50% of (a) registered voters and/or (b) landowners holding 50% or more of the assessed value of land within the affected territory file written protests the reorganization will be terminated.

Should the Commission proceed with an approval, staff has tentatively scheduled a protest hearing for the reorganization at 10:00 am on Tuesday, October 16, 2018 in the Chambers at the County Operations Center at 5520 Overland Avenue in San Diego. Notice for the protest hearing would be provided to landowners and registered voters no less than 21-days in advance.<sup>20</sup> Further – and importantly should this apply – all protest forms received by LAFCO would need to be signed on or after the date the protest hearing is noticed; signatures dated ahead of the noticing of the protest hearing are invalid under State law.

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<sup>20</sup> Official protest forms for both landowners and voters are available on the LAFCO website with additional instructions.

## RECOMMENDATION

Staff recommends approval of the joint-reorganization and associated sphere of influence amendments consistent with Alternative One as outlined in the succeeding section. Approval provides for the orderly transfer of fire protection and emergency medical responsibilities from Julian-Cuyamaca FPD to County Fire Authority through CSA No. 135, and in doing so represents the best available service option now and going forward. Justification to proceed with the reorganization now is marked by the immediate ability of County Fire Authority to provide consistent and increased service levels within the affected territory by assigning fulltime firefighters at all times to Station 56. This contrasts with Julian-Cuyamaca FPD and its dependency on a dedicated but – nonetheless – increasingly limited pool of available volunteers, which results in inconsistent and – at times – deficit service levels. Proceeding with the joint-reorganization now is further justified given the immediate cost-savings to landowners given County Fire Authority has agreed to pay off all debts and retire the current \$50 annual special parcel assessment for the construction and ongoing maintenance of a new fire station (No. 56) within the affected territory.<sup>21</sup> It relatedly also mitigates the need for voters to proceed with approving a qualifying ballot measure in November to increase a separate existing special parcel assessment from \$50 to \$200 to help steady Julian-Cuyamaca FPD's finances and, among other needs, back-fill lost subsidy funding from the County. Reorganization also – *and holistically* – is consistent with an earlier Commission recommendation borne out of extensive studying in the early 2000s and widely communicated thereafter to consolidate fire services in the unincorporated area under one service provider – County Fire Authority – whenever the timing is right (emphasis added). Julian-Cuyamaca FPD's decision by its elected representatives to file for dissolution coupled with the analysis of the factors required under LAFCO law serves to sufficiently quantify the timing is right to proceed with reorganization at this time.

Additional pertinent details underlying the approval recommendation follows.

- Approval would be subject to protest proceedings. This ensures all community members – landowners and/or registered voters – will have the opportunity to directly participate in the decision-making with respect to proceeding with the reorganization if approved by the Commission.
- Approval terms are recommended. The majority of the recommended terms incorporate requested conditions made by Julian-Cuyamaca FPD. Staff is also recommending terms. This includes two special terms staff believes will further effectuate an orderly transfer of fire protection and emergency medical services. The first special term requires CSA No. 135 to establish a three-person subcommittee to its existing Fire Advisory Board to comprise designated representatives of the affected territory to provide direct input to the County Fire Authority going forward. The second special term requires Julian-Cuyamaca FPD prior to dissolution to establish an interim arrangement for an outside contractor to assume ambulance

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<sup>21</sup> The effective date to retire the assessment would be July 1, 2019.



transport responsibilities per the HHS contract for the greater Julian region. This term is needed given the County does not have the prerequisite job classifications to directly staff and assume this service. It would also task Julian-Cuyamaca FPD to require the contractor to offer equivalent employment to the six affected employees through June 30, 2019 subject to meeting standard qualifications of the contractor.

## ALTERNATIVES FOR ACTION

The following alternative actions are available and can be accomplished a single motion:

### **Alternative One | Approval (Recommended):**

Approve the reorganization and associated sphere of influence amendments subject to protest proceedings and specified terms through the adoption of the attached draft resolution.

### **Alternative Two | Continuation:**

Continue the item to either the next regular meeting set for October 1, 2018 or a special meeting at a designated time and place. This option includes providing direction to staff for any additional information as requested.

### **Alternative Three | Disapprove:**

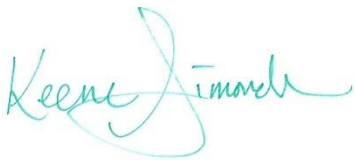
Disapprove the reorganization and associated sphere of influence amendments and direct the Executive Officer to execute a resolution. This option would preclude a similar proposal being presented to the Commission for a period of no less than one year.

## PROCEDURES FOR CONSIDERATION

This item has been placed on the agenda as part of a noticed public hearing. The following procedures, accordingly, are recommended in the consideration of this item:

- 1) Receive verbal report from staff;
- 2) Invite comments from the lead applicant, Julian-Cuyamaca FPD;
- 3) Invite comments from the co applicant, CSA No. 135 (County Fire Authority);
- 4) Open the hearing and invite audience comments; and
- 5) Close the hearing, discuss item, and consider action on recommendation.

On behalf of staff,



Keene Simonds  
Executive Officer

**San Diego LAFCO**

September 10, 2018 Special Meeting

Agenda Item No. 1 | Proposed Joint-Reorganization Proposal Involving Julian-Cuyamaca FPD and CSA No. 135

Appendices:

- A) Analysis of Sphere of Influence Factors Per Government Code Section 56425
- B) Analysis of Boundary Change Factors Per Government Code Section 56668

Attachments:

- 1) LAFCO Draft Resolution of Approval
- 2) Julian-Cuyamaca FPD (Lead Applicant) Resolution of Application
- 3) County of San Diego (Co Applicant) Resolution of Application
- 4) Listing of all Affected APNs in Affected Territory
- 5) Public Comments on the Joint-Reorganization Proposal Received as of July 16, 2018

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## APPENDIX A

### Government Code Section 56425 Sphere of Influence Statements

#### 1) The present and planned land uses, including agricultural and open-space lands.

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The affected territory spans close to 52,000 acres and is entirely unincorporated, and as such subject to the adopted land use policies of the County of San Diego. The northern half of the affected territory is anchored by the unincorporated community of Julian and includes its own historic district with a mix of local and tourist-serving retail and commercial uses as well as public facilities. Development within this portion of the affected territory is guided by the Julian Community Plan with no significant future growth anticipated. The southern half of the affected territory is more rural with agrarian uses ranging from orchards to vineyards. It also includes a significant portion of public lands – estimated at approximately 52% of the total affected territory – and highlighted by the Cuyamaca Rancho State Park. Development within this portion is guided by Central Mount Subregional Plan with minimal new future growth anticipated. LAFCO estimates the total resident population is 4,100.

#### (2) The present and probable need for public facilities and services in the area.

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Existing and planned uses within the affected territory as described above merits organized fire protection and emergency medical services. This need is highlighted by an existing residential population of over 4,000 and steady influx of tourists underlying the relatively constant service demands experienced over the last several years.

#### (3) The present capacity of public facilities and adequacy of public services the agency provides or is authorized to provide.

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Julian-Cuyamaca FPD presently provides fire protection and emergency medical services to the affected territory. These services are considered adequate when volunteer staffing is fully available; the latter being a variable. CSA No. 135 serves as an implementing vehicle for the County Fire Authority to provide fire protection and emergency medical services throughout a significant portion of unincorporated San Diego County – including lands surrounding Julian-Cuyamaca FPD. County Fire Authority has available and sufficient capacities to immediately assume and increase service levels to the affected territory with 24-hour professional firefighters while at a reduce cost to constituents.

**(4) The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency.**

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The affected territory has developed strong social and economic ties to the Julian-Cuyamaca FPD and highlighted by the community's ongoing involvement in supporting FPD's volunteer-based service activities. The affected territory also possesses – albeit to a different degree – communities of interest with the surrounding region served by CSA No. 135 through County Fire Authority given the shared experience of being part of the “backcountry” area of San Diego County.

**(5) The present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence.**

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The northern half of the affected territory – which includes the main population center of Julian – qualifies as a disadvantaged unincorporated community (DUC) based on statute and implementing LAFCO policy. The sphere of influence amendments serve to facilitate the delivery of enhanced fire protection and emergency medical services to all of the affected territory by transitioning coverage from Julian-Cuyamaca FPD to County Fire Authority through CSA No. 135, and as such do not adversely impact residents within the DUC.



## APPENDIX B

### Government Code Section 56668 Boundary Change Factors

- 1) Population and population density; land area and land use; per capita assessed valuation; topography, natural boundaries, and drainage basins; proximity to other populated areas; the likelihood of significant growth in the area, and in adjacent areas, during the next 10 years.**

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The affected territory is approximately 52,000 unincorporated acres in size and is located in rural east San Diego County, north of Interstate-8, and south of the San Ysabel Reservation. Elevation ranges between 4,000 and 4,500 feet above sea-level. The affected territory is bisected by two County of San Diego's Community Planning Areas: Julian to the north and Cuyamaca to the south. The majority of the estimated 4,100 residents in the affected territory lie within the northern half and specifically in the communities of Julian, Whispering Pines, and Kentwood-in-the-Pines. The southern half of the affected territory is largely dedicated to public lands and marked by the Cuyamaca Rancho State Park. Existing County land use policies contemplate no significant new growth within or adjacent to the affected territory within the next 10 years. Total assessed value (land and structures) within the affected territory is \$736.584 million as of July 2018.

- 2) The need for municipal services; the present cost and adequacy of municipal services and controls in the area; probable future needs for those services and controls; probable effect of the proposed incorporation, formation, annexation, or exclusion and of alternative courses of action on the cost and adequacy of services and controls in the area and adjacent areas.**

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The County of San Diego acts as the primary purveyor of general governmental services to the affected territory. This includes community planning, roads, street lighting, and law enforcement. There are also a number of smaller local governmental agencies that provide services to the affected territory. This includes the Julian Community Services District (potable water), Wynola Water District (potable water), Majestic Pines Community Services District (potable water), Lake Cuyamaca Parks and Recreation (recreation and park), Resource Conservation District of Greater San Diego County (watershed & soil conservation) and San Diego County Flood Control District (flood control). This proposal affects only fire protection and emergency medical services and is the focus of the succeeding analysis.

- **Baseline | Julian-Cuyamaca FPD as Service Provider**

Julian-Cuyamaca FPD is the current provider of fire protection and emergency medical services within the affected territory. Fire operations serve as the main function and are presently staffed by a pool of 12 volunteer firefighters and supplemented by nearly 50 on-call reserves with the majority of services delivered out of Fire Station No. 56 in Julian. This station was built in 2017 and is approximately 6,000 square feet in size and includes resting accommodations for up to 14 along with a kitchen, bathroom and laundry facilities, and meeting rooms. A second station – No. 57 in Lake Cuyamaca – is also owned and operated by Julian-Cuyamaca FPD and generally used as needed. Staffing for fire operations is organized by volunteers signing up for work-shifts that typically consist of a duty chief, driver operator, and one or more crew members. Central firefighting equipment includes 12 vehicles marked by a HME RAT Engine (2014), International Pumper (2002), and Ford Pumper (1994). Other core firefighting equipment is footnoted.<sup>22</sup> Emergency medical operations focus on onsite treatment and advance-life ambulance transport and staffed by six full-time employees: three full-time paramedics and three full-time emergency medical technicians. Transport is accomplished through two ambulance vans and the byproduct of a contract award from County HHS designating Julian-Cuyamaca FPD as the exclusive service provider for the greater Julian region through June 30, 2019. A pool of additional on-call paramedics and emergency medical technicians are also used by Julian-Cuyamaca FPD when needed. Overall service demands within the affected territory have stayed relatively consistent over the last five years with dispatch calls averaging 530 annually or 1.5 daily. Close to 13% of these dispatched calls were canceled and resulted in onsite arrivals averaging 469 annually or 1.3 daily. Julian-Cuyamaca FPD responded exclusively to 16% of all onsite incidents. Nearly one-half of all onsite incidents involved joint-responses by Julian-Cuyamaca FPD, County, and CALFIRE engines. The following table summarizes annual onsite demands – including agency responders – since 2013.<sup>23</sup>

Annual Incidents in Julian-Cuyamaca FPD Boundary (Source: CALFIRE)						
Year	2013	2014	2015	2016	2017	Average
Total Dispatched Incidents	512	473	551	594	519	530
Total Onsite Incidents	460	421	494	513	458	469
- Responded by JCFPD Only	20%	20%	20%	10%	12%	16%
- Responded by County/CALFIRE Only	23%	23%	23%	26%	22%	23%
- Responded by JCFPD & County/CALFIRE	46%	49%	45%	44%	47%	46%

<sup>22</sup> Core apparatus includes – and irrespective of condition - an extractor, breathing apparatus fill station, 20 breathing apparatus harnesses, and 51 breathing apparatus bottles. County Fire Authority will be evaluating all equipment to determine what – if any – meets current standards.

<sup>23</sup> It is pertinent to note Julian-Cuyamaca FPD recently entered into a no-fee contract to receive supplemental fire protection from the County Fire Authority in response to the retirement of the FPD Chief in May 2018. This contract includes County Fire Authority dedicating a fire engine with a paramedic/first responder and assigning an Interim Chief to oversee daily operations consistent with FPD Board direction.

- **Reorganization |  
CSA No. 135 (County Fire Authority) as Service Provider**

Should the Commission approve the joint-reorganization proposal the County Fire Authority through CSA No. 135 would assume fire protection and emergency medical services for the affected territory. County Fire Authority serves approximately 1.5 million unincorporated acres in San Diego County – including all surrounding lands to Julian-Cuyamaca FPD – and does so through a contract with CALFIRE. County Fire Authority currently contracts for 115 CALFIRE sworn staff distributed among 15 County-owned fire stations. This contracted staff supplements 42 CALFIRE personnel assigned to San Diego County. The contract also provides CALFIRE’s assigned Unit Chief for San Diego County doubles as the County Fire Authority Chief. Approval of the reorganization would be termed to transfer all Julian-Cuyamaca FPD equipment and related facilities to County Fire Authority through CSA No. 135. County Fire Authority would continue to operate Fire Station No. 56 in Julian year-round and assign eight fulltime crewmembers to provide 24/7 coverage. (An existing County Type I Engine, Patrol, and Water Tender presently housed nearby at CALFIRE’s Station No. 50 would be relocated to Station No. 56.) Station No. 57 in Lake Cuyamaca would be closed with County Fire Authority choosing instead to utilize CALFIRE’s adjacent Station No. 51 as needed.<sup>24</sup> Reorganization would also be termed that all current Julian-Cuyamaca FPD volunteer firefighters would be offered reserve positions with County Fire Authority subject to completing standard screenings. CSA No. 135 would also assume emergency medical service operations from Julian-Cuyamaca FPD. This includes inheriting the contract with HHS to provide ambulance transport for the greater Julian area through June 30, 2019. County Fire Authority, however, does not have the authorized job classes to directly staff and assume this service. To this end, staff is recommending the Commission term approval to require Julian-Cuyamaca FPD to establish an interim arrangement with an outside contractor to assume and manage its ambulance transport services ahead of dissolution. The term would also task Julian-Cuyamaca FPD to require the selected contractor to offer equivalent employment to the affected employees through June 30, 2019 subject to meeting standard qualifications and testing of the contractor.

**3) The effect of the proposed action and of alternative actions, on adjacent areas, on mutual social and economic interests, and on local governmental structure.**

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Approval of the joint-reorganization proposal would have a substantive impact on the affected territory and its established social and economic ties to the Julian-Cuyamaca FPD. These ties would cease and would be redirected towards the communities of interests that also exist between the affected territory and the County Fire Authority and the latter’s expanding role as the predominant fire protection and emergency medical provider for the “backcountry” area of San Diego County.

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<sup>24</sup> The County Fire Authority reports Station No. 57 requires substantial improvements to bring the facility into compliance. Accordingly, if the reorganization proceeds, Julian-Cuyamaca FPD intends to offer Station No. 57 to the Lake Cuyamaca Parks and Recreation District.

**4) The conformity of the proposal and its anticipated effects with both the adopted commission policies on providing planned, orderly, efficient patterns of urban development, and the policies/priorities set forth in G.C. Section 56377.**

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The Commission has previously determined the affected territory merits organized fire protection and emergency medical services in support of current and planned development as evident by approving the formation of the Julian-Cuyamaca FPD in 1983. In 2005 and again in 2007, the Commission prepared a series of studies exploring opportunities to improve fire protection services throughout the unincorporated area in response to several significant fire events in San Diego County. Collectively these studies led to a recommended three-phase approach to consolidate fire protection services into an empowered single local agency, and in doing so remedy all unserved and underserved unincorporated areas; the latter category – notably – included identifying Julian-Cuyamaca FPD. The joint-reorganization, accordingly, is consistent with this earlier Commission recommendation. Additionally, the proposal would not induce or otherwise facilitate the loss of open-space lands, and as such does not conflict with the provisions of Government Code Section 56377.

**5) The effect of the proposal on maintaining the physical and economic integrity of agricultural lands, as defined by G.C. Section 56016.**

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Portions of the affected territory qualify as agricultural land under LAFCO law. The joint-reorganization proposal, nonetheless, is specific to transferring fire protection and emergency medical services between two local governmental agencies and would not adversely effect the physical or economic well-being of the agricultural lands.

**6) The definiteness and certainty of the boundaries of the territory, the nonconformance of proposed boundaries with lines of assessment, the creation of islands or corridors of unincorporated territory, and other similar matters.**

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The affected territory is conterminous with the existing jurisdictional boundary of the Julian-Cuyamaca FPD. This boundary is certain and known with surveyed metes and bounds on file with LAFCO. Approval would be termed on the submittal of a map and geographic description of the affected territory for both the (a) dissolution of the Julian-Cuyamaca FPD and (b) expansion of the latent power fire protection and emergency medical services area of CSA No. 135 consistent with the requirements of the State Board of Equalization. Approval would also eliminate an existing non-jurisdictional “island” within the CSA No. 135 latent power area for fire protection and emergency medical services.

**7) Consistency with the city or county general plans, specific plans, and adopted regional transportation plan.**

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The affected territory is entirely unincorporated and subject to the land use policies of the County of San Diego. The County's implementing land use policy documents for the affected territory are divided between the Julian Community Plan and Central Mountain Subregional Plan and both contemplate the role and need for organized fire protection and emergency medical services to support current and planned development. The proposal does not conflict with San Diego Forward, the regional transportation plan prepared and adopted by San Diego Association of Governments or SANDAG.

**8) The sphere of influence of any local agency affected by the proposal.**

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As detailed in the accompanying agenda report, the joint-reorganization proposal would necessitate two concurrent sphere of influence amendment actions. The first action involves amending and eliminating Julian-Cuyamaca FPD's sphere of influence to a zero designation. The second action involves amending and expanding CSA No. 135's fire protection and emergency medical specific sphere of influence to include the affected territory. Approval of the sphere of influence amendments to designate CSA No. 135 – and not Julian-Cuyamaca FPD – as the appropriate current and future provider of fire protection and emergency medical services for the affected territory is warranted.

**9) The comments of any affected local agency or other public agency.**

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The subject agencies serve as applicants to the joint-reorganization proposal. Julian-Cuyamaca FPD serves as lead and adopted its resolution of application to dissolve at a noticed public hearing held on April 10, 2018. CSA No. 135 through the County of San Diego adopted its resolution of application in support of the reorganization and consent therein to serve as successor agency at a noticed public hearing on May 15, 2018. No other public agencies have provided comments on the proposal as of the agenda report publication.

**10) The ability of the newly formed or receiving entity to provide the services which are the subject of the application to the area, including the sufficiency of revenues for those services following the proposed boundary change.**

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CSA No. 135 is funded through General Fund allocations provided by the County Board of Supervisors. While discretionary, the amount of funding provided to CSA No. 135 is considered reliable given the allocations have progressively increased in step with the creation of the County Fire Authority in 2008 and currently set to cover budgeted costs at \$2.466 million; the latter representing a 262% budget increase over the last five years. Similarly, overall discretionary funding made by the Board of Supervisors to County Fire Authority as a whole has progressively increased each year and presently budgeted at \$41.099 million and includes – pertinently – placeholder costs to transfer over to CSA No. 135



the \$1.592 million in costs to assume fire protection and emergency medical services in Julian. CSA No. 135 would receive up to approximately \$0.300 million in additional annual funding in assuming service responsibilities within the affected territory. Two-thirds of this additional funding would be drawn from the transfer of existing property tax apportionments from Julian-Cuyamaca FPD to CSA No. 135. The other one-third would be drawn from continuing one of the two existing special assessments established by Julian-Cuyamaca FPD and it involves a \$50 tax approved in 1984 to fund fire protection services.<sup>25</sup> No new funding from the community is proposed by CSA No. 135 to assume services.

It is separately noted – and in contrast to CSA No. 135’s singular revenue stream – Julian-Cuyamaca FPD relies on several sources to fund fire protection and emergency medical services and meet budgeted operating expenses; the latter most recently set at \$1.066 million.<sup>26</sup> Over the last three audited fiscal years, nearly half of all funding for Julian-Cuyamaca FPD has been drawn from service fees tied to operating the HHS contract to provide ambulance transport services in the greater Julian region through June 30, 2019. These service fees have represented between 52% and 46% of annual revenue totals during the period. The remaining half of annual revenues during this period have been drawn in proportional order by two special parcel assessments (18% to 15%), property taxes (16% to 13%), and grants (17% to 3%). Until recently Julian-Cuyamaca FPD also received a sizeable portion of its annual revenues – approximately 19% to 15% – from the County to help cover fire administrative costs as well as ambulance service. The majority of this supplemental funding ended in July 2016 with all contributions ceasing by January 2018.

An overall review of Julian-Cuyamaca FPD finances shows the District has experienced a significant and largely negative financial change over the last three audited fiscal years in concert with the County ending its financial support. Liquidity levels have experienced the largest change as measured by current ratio with year-end totals decreasing from 121.5 to 5.0; the latter leaving the District with \$5 in available cash for every \$1 in obligations due within one year. Capital has also sizably decreased with the arrival of long-term debt associated with the construction of a new fire station and marked by the District’s debt ratio rising from 2% to 38% (i.e., \$38 of every \$100 in FPD assets are financed.) The total margin has improved during this period from (4%) to (24%) and aided – among other items – by sizable grant awards in 2016-2017. The improvement in total margin, however, has been offset by a concurrent decrease in unrestricted reserves from \$1.105 million to \$0.655 million; a difference of (41%).

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<sup>25</sup> See Footnote No. 14.

<sup>26</sup> Budgeted amount represents adopted expense totals for FY2018 and divided between fire operations at \$0.503 million and emergency medical (ambulance) at \$0.509 million.

**11) Timely availability of adequate water supplies for projected needs as specified in G.C. Section 65352.5.**

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The majority of the affected territory – and in particular the more densely inhabited areas – already lies within and receives domestic water service from several special districts. Approval of the joint-reorganization proposal is specific to transferring fire protection and emergency medical services between two local governmental agencies and would not affect the timely availability of water supplies within the affected territory.

**12) The extent to which the proposal will affect a city or cities and the county in achieving their respective fair shares of the regional housing needs as determined by the appropriate council of governments.**

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The joint-reorganization proposal does not impact any local agencies in accommodating their regional housing needs. All potential residential units associated with the affected territory are already assigned to the County of San Diego. This assignment would not change as a result of proposal being approved.

**13) Any information or comments from the landowner or owners, voters, or residents of the affected territory.**

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LAFCO has received several written comments from residents (landowners and/or voters) within the affected territory regarding the joint-reorganization proposal. These comments generally outline opposition to the proposal for various reasons and marked by interest to retain local control over fire protection and emergency medical services in the community. Copies all comments received as of the publication date of the agenda report are attached.

**14) Any information relating to existing land use designations.**

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The County of San Diego General Plan designates a mix of land use designations for the affected territory. These designations range in intensity from open-space to commercial.

**15) The extent to which the proposal will promote environmental justice.**

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The northern half of the affected territory – which includes the main population center of Julian – qualifies as a disadvantaged unincorporated community or DUC based on statute and implementing LAFCO policy. The joint-reorganization proposal aims to provide a more uniform and higher level of fire protection and emergency medical services throughout the affected territory and consistent with service provided in the surrounding area. The expected uniformity in service levels for the broader “backcountry” region treats all subject residents equally and do not raise any environmental justice concerns.

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**RESOLUTION OF THE SAN DIEGO LOCAL AGENCY FORMATION COMMISSION**

**APPROVING A JOINT-REORGANIZATION AND  
ASSOCIATED SPHERE OF INFLUENCE AMENDMENTS**

**CONCURRENT DISSOLUTION OF THE JULIAN-CUYAMACA FIRE PROTECTION DISTRICT AND  
LATENT POWER AREA EXPANSION OF COUNTY SERVICE AREA NO. 135  
(RO18-09 ET AL.)**

**WHEREAS**, the Julian Cuyamaca Fire Protection District (FPD) has filed a resolution of application with the San Diego County Local Agency Formation Commission, hereinafter referred to as “Commission,” pursuant to the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000; and

**WHEREAS**, the Julian-Cuyamaca FPD’s application requests dissolution and cession of all corporate powers within its approximate 52,000 acre jurisdictional boundary subject to certain terms, including concurrent Commission approval to transfer fire protection and emergency medical service responsibilities to the County of San Diego and its Fire Authority through County Service Area (CSA) No. 135; and

**WHEREAS**, the County of San Diego, acting on behalf of CSA No. 135, filed a supporting resolution of application with the Commission requesting expansion of CSA No. 135’s existing latent power fire protection and emergency medical service area to include the affected territory; and

**WHEREAS**, the application filings by Julian-Cuyamaca FPD and County of San Diego are complementary and processed by the Commission as a joint-reorganization proposal; and

**WHEREAS**, the Commission’s Executive Officer has reviewed the joint-reorganization proposal and prepared a report with recommendations; and

**WHEREAS**, the Executive Officer’s report and recommendations on the joint-reorganization proposal and need for concurrent sphere of influence amendments have been presented to the Commission in the manner provided by law; and

**WHEREAS**, the Commission heard and fully considered all the evidence presented at a noticed public hearing along with reviewing the necessary concurrent sphere of influence amendments for consistency under Government Code Section 56375.5 on September 10, 2018.

**NOW, THEREFORE, BE IT RESOLVED**, the Commission hereby finds, determines, and orders the following:

1. The hearing was held on the date set therefore, and due notice of said hearing was given in the manner required by law.
2. At the hearing, the Commission called for, heard, and considered all interested parties and public comments and read and considered the Executive Officer’s report.

3. The Commission serves as lead agency under the California Environmental Quality Act (CEQA) in considering two distinct “projects” associated with the joint-reorganization proposal and as detailed in the Executive Officer’s report: (a) accommodating sphere of influence amendments and the (b) reorganization itself. The Commission’s findings follow.
  - a) The sphere of influence amendments qualify as a project, but are exempt from additional review per CEQA Guidelines section 15061(b)(3). This exemption appropriately applies because it can be seen with certainty spheres of influence are planning policies and amendments do not make any changes to the environment or authorize any new uses or services and thus there is no possibility that the activity in question may have a significant effect on the environment.
  - b) The reorganization qualifies as a project, but is exempt from additional review under CEQA Guidelines section 15320. This exemption appropriately applies given the affected territory is already within an authorized fire protection and emergency medical provider and the reorganization will not change the geographic area where services are authorized and exercised.
4. The Commission conditionally APPROVES the following sphere of influence amendments.
  - a) The sphere of influence for Julian-Cuyamaca FPD is amended to a transitional or zero status and shown in Exhibit A-1.
  - b) The fire protection and emergency medical service specific sphere of influence for CSA No. 135 is amended to include all of the affected territory and shown in Exhibit A-2.
5. The Commission conditions the approved sphere of influence amendments as described on the recordation of the associated joint-reorganization identified as RO18-09 et al.
6. The written statements of the Commission addressing the mandatory factors required for consideration any time spheres of influence are adopted, amended, or updated under Government Code Section 56425 are provided as Exhibit B.
7. The Commission conditionally APPROVES the proposed joint-reorganization proposal identified as RO18-09 et al. without modification or amendment and as shown in Exhibit C.
  - a. The following conditions must be satisfied within one calendar year – or August 6, 2019 – unless prior written request for an extension is received and approved by the Commission.
    - i. Completion of the 30-day reconsideration period provided under Government Code Section 56895.
    - ii. Receipt and confirmation by the County of San Diego Assessor’s Office of the completeness of maps and geographic descriptions of the affected territory showing the (a) dissolution of Julian-Cuyamaca FPD and (b) expansion of CSA No. 135’s latent power fire protection and emergency medical service area.

- iii. Upon the Commission's order giving approval to the joint-reorganization, Julian-Cuyamaca FPD is prohibited from taking any of the actions contained in Government Code section 56885.5, including:
    1. Approving any increase in compensation or benefits for members of the governing board, its officers, or the executive officer of the agency.
    2. Appropriating, encumbering, expending, or otherwise obligating, any revenue of the agency beyond that provided in the current budget at the time the dissolution is approved by the commission.
  - iv. Upon successful completion of medical and background screening, Julian-Cuyamaca FPD volunteer firefighters shall be offered reserve positions/transitioned into the San Diego County Volunteer Reserve Firefighter Program. Personnel unable to meet these requirements may be offered positions as Support Reserves.
  - v. Julian-Cuyamaca FPD must establish an interim arrangement for an outside contractor to assume ambulance transport services for the greater Julian area through June 30, 2019 consistent with its contract with County Health and Human Service Agency. This includes requiring the contractor to offer equivalent employment to the six affected Julian-Cuyamaca FPD employees through June 30, 2019 subject to meeting standard qualifications and testing of the contractor.
- b. The following conditions apply upon and after the effective date of the joint-reorganization as defined in No. 11 below:
- i. Successor Agency. Upon and after effective date, CSA No. 135 shall be the successor to Julian-Cuyamaca FPD for purpose of providing structural fire protection and emergency medical services, and succeeding to all of the rights, duties, and obligations of the extinguished district with respect to enforcement, performance, or payment of any outstanding bonds, including revenue bonds, or other contracts and obligations within the territory previously included within the extinguished district.
  - ii. Organization and Governance. The dissolved fire protection district will become part of the fire protection and emergency medical services subarea of CSA No. 135. CSA No. 135 is governed by the five-member Board of Supervisors and the Deputy County Administrative Officer for the Public Safety Group will serve as the Fire Warden. Operationally, the County of San Diego will continue to contract with CAL FIRE to provide services. A seven-member fire advisory board has been created in accordance with County Board Policy A-74. The fire advisory board shall create a Julian-Cuyamaca subcommittee to provide feedback on fire protection services in the affected territory. The subcommittee shall consist of three persons as follows initially: one current Julian-Cuyamaca FPD Board member; one member of the Chamber of Commerce; and one member from the Julian Plugs Fire Association. In its discretion, the fire advisory board may change the membership categories of such subcommittee over time in the event it becomes impractical to fill certain membership categories.

- iii. Employees. As of the effective date, the Julian-Cuyamaca FPD Secretary shall be offered equivalent employment as determined by the County with the County, CSA No. 135, or through a contract with another agency/service provider..
- iv. Tax Revenues. Upon the effective date, the legal existence of Julian-Cuyamaca FPD shall cease except as otherwise required by law. All property tax revenues and voter-approved special tax or special assessment revenues (if any), received or receivable by Julian-Cuyamaca FPD as of the effective date shall be collected or collectible by CSA No. 135 for the exclusive use of funding the services within the Territory. CSA No. 135 property taxes, special taxes, and special assessments shall not be available for other CSA No. 135 or County purposes.
- v. Plan for Service. CSA No. 135 shall provide the services within the territory provided by Julian-Cuyamaca FPD per the Plan for Services adopted by the County of San Diego. CSA No. 135 will provide a Paramedic Fire Engine in Julian at Fire Station #56. CSA No. 135 will fund the year-round staffing of CAL FIRE Cuyamaca Fire Station #51 with an expanded scope BLS Fire Engine. Julian Fire Station #56 will be considered a must-cover priority #1 station subject to the 30-minute move up. Levels of services may improve or increase prior to the day immediately preceding the Effective Date.
- vi. Transfer of Facilities. Upon the effective date, the facilities located at the real properties identified on Exhibit B of Julian-Cuyamaca FPD Application shall be transferred to CSA No. 135 for use in providing the services. The facility in the community of Cuyamaca will not be transferred and will be disposed of by the Julian-Cuyamaca FPD prior to the effective date of dissolution.
- vii. Transfer of Assets. CSA No. 135 shall accept all real and personal property, books, records, papers, offices, equipment, supplies, moneys, funds, appropriations, licenses, permits, entitlements, agreements, contracts, claims, judgments, and all other assets and obligations transferred from Julian-Cuyamaca FPD in "as-is" condition, without any payment or repair obligation from Julian-Cuyamaca FPD . All incidental liabilities, such as accounts payable, contract obligations and consumer deposits, shall be transferred to CSA No. 135's appropriate, respective, isolated accounts. All assets including, but not limited to cash reserves, land, structures, appurtenances, rolling stock, personal property including tools, office furniture, fixtures and equipment, and held by Julian-Cuyamaca FPD, shall be transferred to the appropriate services zone of CSA No. 135 as of the effective date.
- viii. Transfer by Operation of Law. Except as otherwise provided herein, the ownership, possession, and control of all books, records, papers, offices, equipment, supplies, moneys, funds, appropriations, licenses, permits, entitlements, agreements, contracts, claims, judgments, land, and other assets and property, real or personal, owned or leased by, connected with the administration of, or held for the benefit or use of, Julian-Cuyamaca FPD shall transfer to CSA No. 135. CSA No. 135 is the successor to Julian-Cuyamaca FPD and, except as otherwise provided herein, the provisions of Government Code sections 57450 et seq. applicable to successor agencies to dissolved agencies apply to CSA No. 135.

- ix. Insurance Service Office (ISO) Ratings. CSA No. 135 will petition the ISO to update Julian-Cuyamaca FPD's former 5/9 rating of properties within the Territory to the County's 3/3x ISO rating. Julian-Cuyamaca FPD maintains a class 5/9 ISO Fire Department rating.
  - x. Explorer Program. CSA No. 135 shall assume and continue support for Julian-Cuyamaca FPD Explorer Program in place on the day immediately preceding the Effective Date.
  - xi. Community Events. County and/or state firefighters stationed in Julian will participate in community events as requested.
  - xii. District Firefighters. Upon successful completion of medical and background screening, Julian-Cuyamaca FPD volunteer firefighters shall be offered reserve positions/transitioned into the San Diego County Volunteer Reserve Firefighter Program. Personnel unable to meet these requirements may be offered positions as Support Reserves.
  - xiii. Benefit Fee | No. 3115-01. The County will pay the remaining balance on the Fire Station loan using the collected Fire Station benefit fee established in 2006 and additional County funds. The Fire Station benefit fee – identified by the Assessor as Fund No. 3115-01 – will then be discontinued no later than July 1, 2019.
  - xiv. Benefit Fee | No. 3115-40. CSA No. 135 shall be assigned all revenues collected by the Fire Protection benefit fee established in 1984. The Fire Protection benefit fee is identified by the Assessor by Fund No. 3115-40.
8. The affected territory as designated by the Commission is inhabited as defined in Government Code Section 56046.
  9. The Commission delegates to the Executive Officer performing all conducting authority proceeding requirements under Government Code Section 57000.
  10. Both subject agencies' utilize the regular assessment roll of the County of San Diego.
  11. The effective date of the reorganization proposal shall be the date of recordation of the Certificate of Completion.
  12. As allowed under Government Code 56107, the Commission authorizes the Executive Officer to make non-substantive corrections to this resolution to address any technical defect, error, irregularity, or omission.

PASSED AND ADOPTED by the San Diego County Local Agency Formation Commission on September 10, 2018 by the following vote:

AYES:

NOES:

ABSENT:

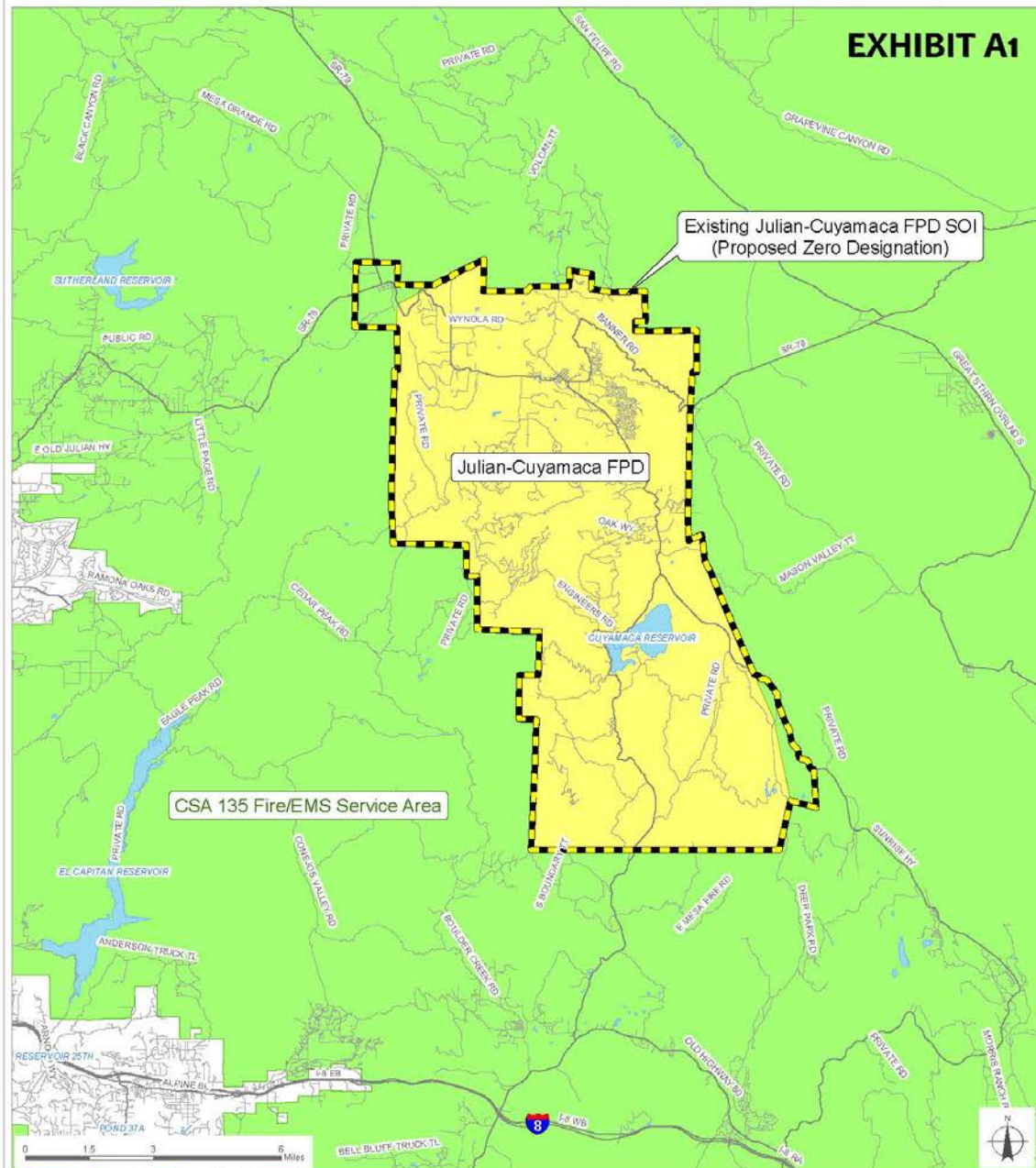
ABSTAINING:



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# EXHIBIT A-1

## Julian-Cuyamaca FPD Sphere of Influence (Proposed Zero Designation)



**EXHIBIT A1**

Existing Julian-Cuyamaca FPD SOI  
(Proposed Zero Designation)

Julian-Cuyamaca FPD

CSA 135 Fire/EMS Service Area

**SAN DIEGO LAFCO SanGIS**  
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Created by Diesu Ngu - 7/17/2010

GIS\PROJECTS\Julian FPD\Profile FPD-Julian-Cuyamaca L w CSA135.mxd

- Julian-Cuyamaca FPD
- Julian-Cuyamaca FPD SOI
- CSA 135 Fire/EMS Service Area

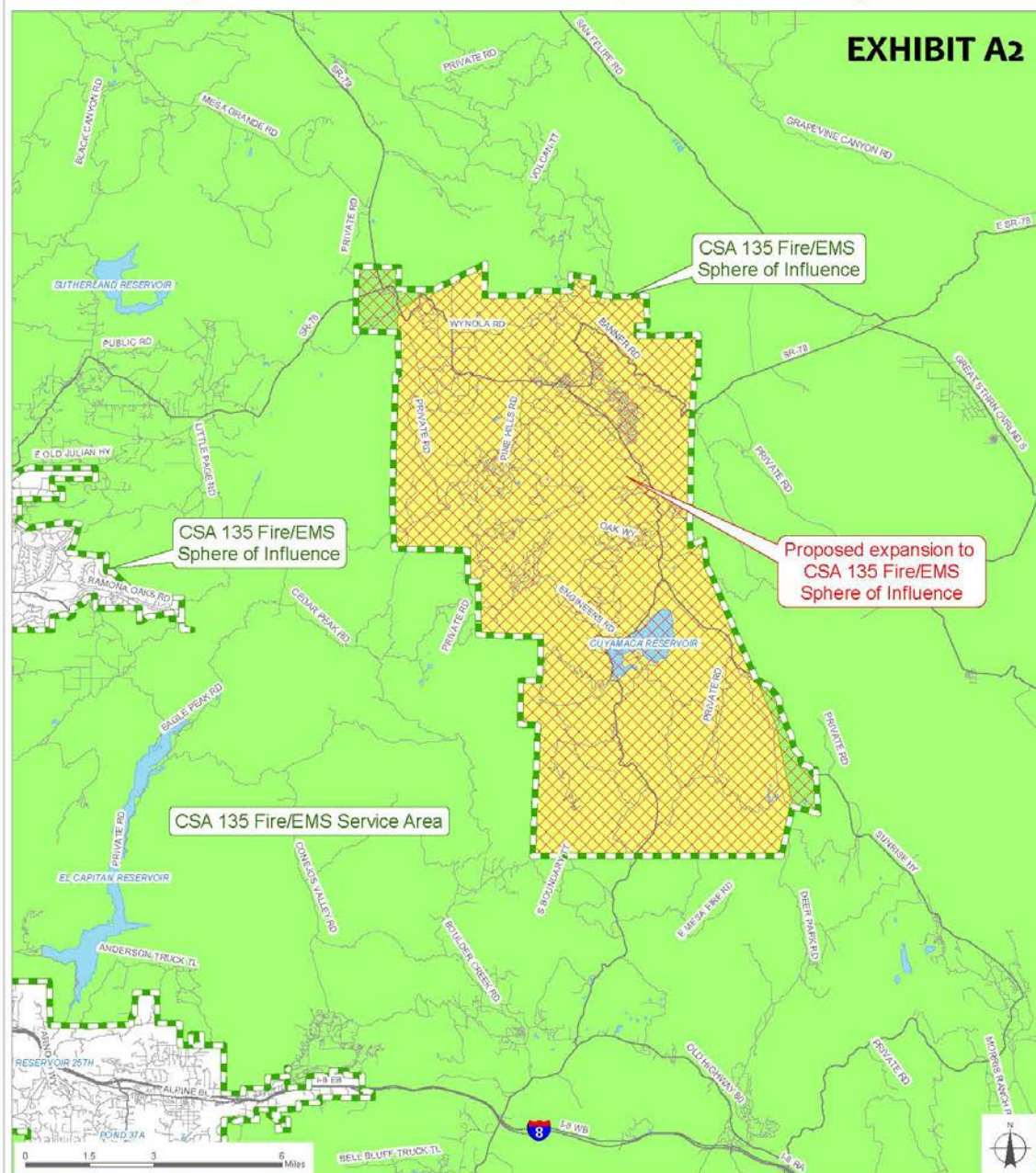
SOI = Sphere of Influence



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# EXHIBIT A-2

## Proposed CSA 135 Fire/EMS Service Area Sphere of Influence Expansion



**SAN DIEGO LAFCO SanGIS**  
30 Years of Smart Growth

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Created by Dieu Ngu - 7/17/2010

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- Proposed CSA 135 Fire/EMS SOI Expansion
- CSA 135 Fire/EMS Service Area
- CSA 135 Fire & EMS Service Area SOI
- Julian-Cuyamaca FPD

SOI = Sphere of Influence



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## EXHIBIT B

### Government Code Section 56425 Sphere of Influence Statements

**1) The present and planned land uses, including agricultural and open-space lands.**

---

The affected territory spans close to 52,000 acres and is entirely unincorporated, and as such subject to the adopted land use policies of the County of San Diego. The northern half of the affected territory is anchored by the unincorporated community of Julian and includes its own historic district with a mix of local and tourist-serving retail and commercial uses as well as public facilities. Development within this portion of the affected territory is guided by the Julian Community Plan with no significant future growth anticipated. The southern half of the affected territory is more rural with agrarian uses ranging from orchards to vineyards. It also includes a significant portion of public lands – estimated at approximately 52% of the total affected territory – and highlighted by the Cuyamaca Rancho State Park. Development within this portion is guided by Central Mount Subregional Plan with minimal new future growth anticipated. LAFCO estimates the total resident population is 4,100.

**(2) The present and probable need for public facilities and services in the area.**

---

Existing and planned uses within the affected territory as described above merits organized fire protection and emergency medical services. This need is highlighted by an existing residential population of over 4,000 and steady influx of tourists underlying the relatively constant service demands experienced over the last several years.

**(3) The present capacity of public facilities and adequacy of public services the agency provides or is authorized to provide.**

---

Julian-Cuyamaca FPD presently provides fire protection and emergency medical services to the affected territory. These services are considered adequate when volunteer staffing is fully available; the latter being a variable. CSA No. 135 serves as an implementing vehicle for the County Fire Authority to provide fire protection and emergency medical services throughout a significant portion of unincorporated San Diego County – including lands surrounding Julian-Cuyamaca FPD. County Fire Authority has available and sufficient capacities to immediately assume and increase service levels to the affected territory with 24-hour professional firefighters while at a reduce cost to constituents.

**(4) The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency.**

---

The affected territory has developed strong social and economic ties to the Julian-Cuyamaca FPD and highlighted by the community's ongoing involvement in supporting FPD's volunteer-based service activities. The affected territory also possesses – albeit to a different degree – communities of interest with the surrounding region served by CSA No. 135 through County Fire Authority given the shared experience of being part of the “backcountry” area of San Diego County.

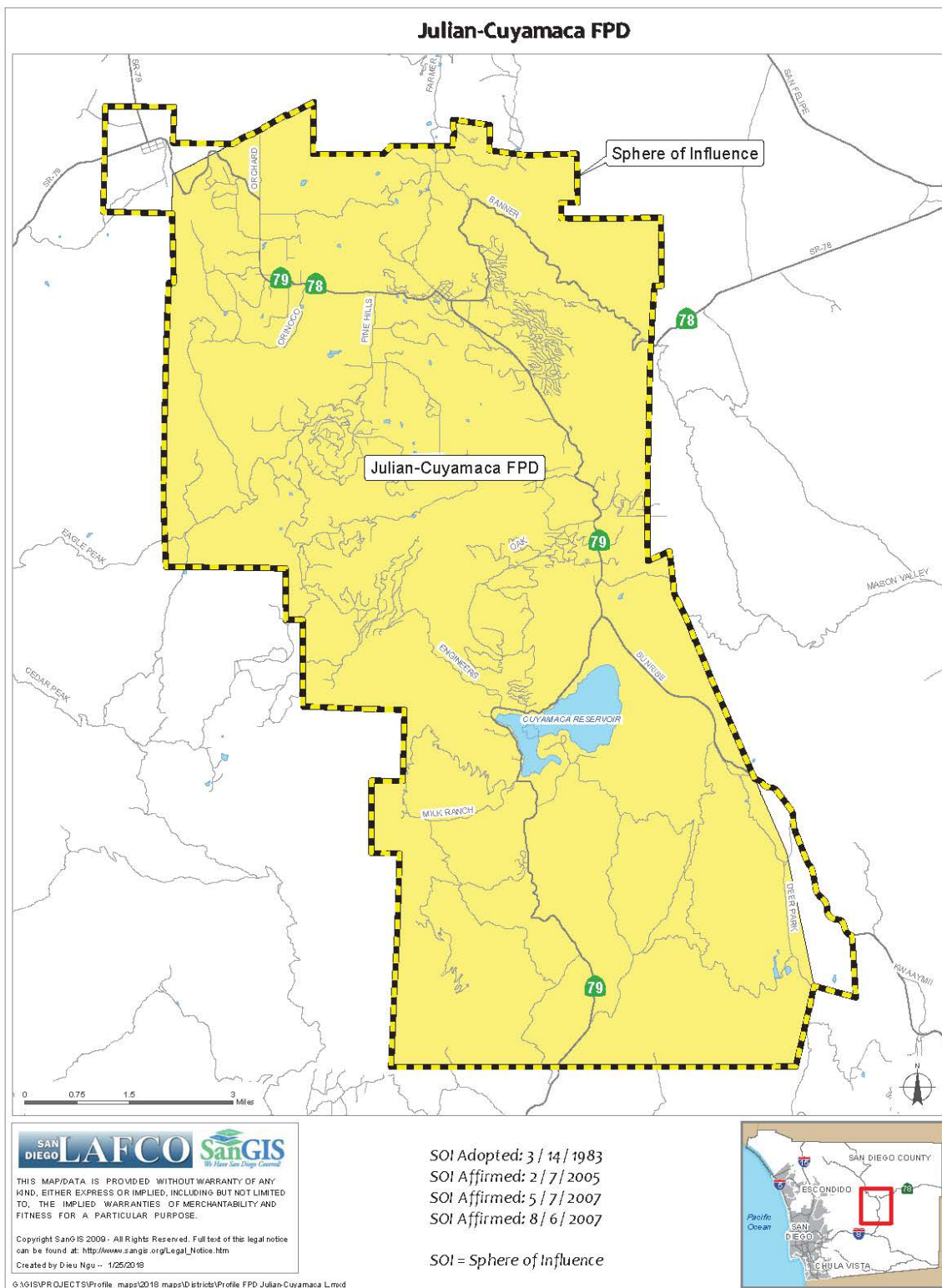
**(5) The present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence.**

---

The northern half of the affected territory – which includes the main population center of Julian – qualifies as a disadvantaged unincorporated community (DUC) based on statute and implementing LAFCO policy. The sphere of influence amendments serve to facilitate the delivery of enhanced fire protection and emergency medical services to all of the affected territory by transitioning coverage from Julian-Cuyamaca FPD to County Fire Authority through CSA No. 135, and as such do not adversely impact residents within the DUC.



# EXHIBIT C Affected Territory





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RECEIVED

APR 11 REC'D

Resolution No. 2018-03

SAN DIEGO LAFCO

A RESOLUTION OF APPLICATION  
BY THE JULIAN/CUYAMACA FIRE PROTECTION DISTRICT  
REQUESTING THE LOCAL AGENCY FORMATION COMMISSION  
TO TAKE PROCEEDINGS  
TO DISSOLVE THE JULIAN-CUYAMACA FIRE PROTECTION DISTRICT

**RESOLVED**, by the Board of Directors of the Julian-Cuyamaca Fire Protection District, that

**WHEREAS**, the Board of Directors of the Julian-Cuyamaca Fire Protection District (JCFPD) desires to initiate proceedings pursuant to the Cortese/Knox/Hertzberg Local Government Reorganization Act of 2000, Division 3, commencing with section 56000 of the California Government Code, for Dissolution of the District; and

**WHEREAS**, the proposed change of organization includes the following jurisdictional change:

Dissolution of the JCFPD; and

**WHEREAS**, the reason(s) for the proposed change(s) of organization is/are as follows:

- (1) Ensure continuity of fire protection and emergency medical service for the territory of the former JCFPD;
- (2) Ensure the long-term security of fire protection service to the communities within the territory of JCFPD; and
- (3) Eliminate duplication of management, administration, and oversight associated with the operation of multiple Special Districts providing the same service; and

**WHEREAS**, the map of the current JCFPD territory is attached hereto as Attachment A and by this reference is incorporated herein; and

**WHEREAS**, terms and conditions for the proposed dissolution of JCFPD are set forth in Attachment B.

**WHEREAS**, the proposed dissolution of JCFPD is contingent upon the designation of CSA No. 135 as successor to JCFPD to deliver at least all of the JCFPD services at levels no less than those provided by JCFPD on the day immediately prior to the effective date of the proposed dissolution; and

**NOW, THEREFORE, BE IT RESOLVED**, that this Resolution of Application is hereby approved and adopted by the Board of Directors of the Julian-Cuyamaca Fire Protection District.

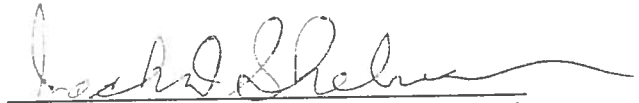
**BE IT FURTHER RESOLVED**, that the Local Agency Formation Commission of San Diego County is hereby requested to undertake such proceedings for the proposed change of organization of the JCFPD that includes the territory as described in Attachment A according to the terms and


conditions in Attachment B and in the manner provided by the Cortese/Knox/Hertzberg Local Government Reorganization Act of 2000.

**BE IT FURTHER RESOLVED**, that the JCFPD president is hereby authorized to execute the LAFCO application in substantially the form attached hereto as Attachment C and the JCFPD Chief or designee is hereby authorized to execute all other documents related to proposed dissolution of the JCFPD.


**PASSED AND ADOPTED** by the Board of Directors of the Julian-Cuyamaca Fire Protection District at a regular/special meeting thereof held on April 10, 2018 by the following vote:

AYES: *Keisten Gharlin, Aida Toller, Jack Shelver*  
NOES: *Brian Kramer*  
ABSENT: *Buddy Zuput*  
ABSTAIN:

  
\_\_\_\_\_  
(Name)  
President  
Jack Shelver

  
\_\_\_\_\_  
(Name)  
Chief  
Rick Marinelli

ATTEST:

  
\_\_\_\_\_  
(Name)  
Secretary  
Marcia Spahr

Resolution No. 2018-03 \_\_\_\_\_

Julian/Cuyamaca Fire Protection District

RECEIVED

APR 11 REC'D

**SAN DIEGO LOCAL AGENCY FORMATION COMMISSION**  
APPLICATION FOR EXPANSION OF LATENT POWERS IN ASSOCIATION WITH  
**JULIAN/CUYAMACA FIRE PROTECTION DISTRICT**  
SPECIAL DISTRICT DISSOLUTION

The following information must be submitted with the application;  
additional information may be requested during proposal review.

1. Completed APPLICATION(S) FOR LATENT POWERS EXPANSION AND DISTRICT DISSOLUTION;
2. Certified resolution of application from each subject district or a landowner or registered voter petition making application (Government Code § 56700);
3. A metes – and – bounds legal (geographic) description from the perimeter of the subject area and a reproducible map. Information about mapping requirements is available at [www.sdlafco.org/forms/legal\\_description.pdf](http://www.sdlafco.org/forms/legal_description.pdf); or from the County Assessor's Mapping Division at 619/531-6468;
4. One copy of each subject districts' adopted budget and staffing schedules for the current and previous fiscal year, most recent audits, capital improvement programs/plans, master service plans, and one copy of a five-year proposed budget and staffing schedule for the reorganized agency detailing expenditures, anticipated revenues, and reserves;
5. Completed CAMPAIGN CONTRIBUTION DISCLOSURE FORM and EVALUATION CHECKLIST for DISCLOSURE OF POLITICAL EXPENDITURES;
6. LAFCO processing fee or contact LAFCO staff;
7. Terms and Conditions. Terms and conditions should address assumptions underlying a the proposal, including but limited to: (1) transfer of personnel and personnel rights; (2) restrictions on the use of discretionary revenue; (3) organization and governance; (4) proposed effective date of reorganization;
8. Completed SUBJECT AGENCY SUPPLEMENTAL INFORMATION FORM from each subject agency; and
9. List of agencies, groups, and individuals that were contacted regarding the proposal.

SAN DIEGO LOCAL AGENCY FORMATION COMMISSION  
9335 Hazard Way · Suite 200 · San Diego, CA 92123  
(858) 614-7755 · [www.sdlafco.org](http://www.sdlafco.org)

APPLICATION FOR EXPANSION OF LATENT POWERS IN ASSOCIATION WITH SPECIAL DISTRICT DISSOLUTION

Application is hereby jointly made to San Diego Local Agency Formation Commission (LAFCO) to:

- 1. Amend the sphere of influence for the JCFPD to a transitional (zero) designation.
2. Amend the sphere of influence for the fire and EMS latent powers area of CSA No. 135 to include the territory within the former JCFPD.
3. Dissolve JCFPD. (Note: JCFPD is responsible for adopting the resolution of application for this jurisdictional change).
4. Expansion of the fire and EMS latent powers area within CSA No. 135. (Note: The County of San Diego is responsible for adopting the resolution of application for this jurisdictional change).

As a part of this application for EXPANSION OF CSA No. 135's LATENT POWERS IN ASSOCIATION WITH DISSOLUTION OF THE JULIAN/CUYAMACA FIRE PROTECTION DISTRICT (JCFPD) as applicants, agree to defend, indemnify, hold harmless, and release the San Diego LAFCO, its agents, officers, attorneys, and employees from any claim, action, or proceeding brought against any of them, the purpose of which is to attack, set aside, void, or annul the approval of this application or adoption of the environmental document which accompanies it. This indemnification obligation shall include, but not be limited to, damages, costs and expenses, including attorney fees.

The persons signing this application will be considered proponents for the proposed actions and will receive all related notices and other communications. I acknowledge that EXPANSION OF CSA NO. 135's LATENT POWERS IN ASSOCIATION WITH DISSOLUTION OF THE JCFPD may result in the imposition of existing taxes, fees, or assessments within the subject districts on the effective date of consolidation. Any rights to a hearing, assessment ballot proceeding, or an election on those existing taxes, fees and assessments under Articles XIII C and XIII D of the State Constitution (Proposition 218) are hereby waived.

(1) Signature: [Handwritten Signature] Date: 4/10/18
Print/Type Name: JACK D SHEWER
Representing: JULIAN CUYAMACA FIRE PROTECTION DISTRICT
Address:
Telephone: ( )

(2) Signature: [Handwritten Signature] Date:
Print/Type Name: Rick Marinelli
Representing: JCFPD
Address: 3407 Hwy 79, Julian, Ca. 92031 Telephone: 760-765-1510

APPLICATION FOR EXPANSION OF LATENT POWERS IN ASSOCIATION WITH  
SPECIAL DISTRICT DISSOLUTION

RECEIVED  
APR 11 11:27 AM  
SAN DIEGO LAFCO

*Please respond fully to the following requests for information; use additional sheets of paper as required. Respond with NA to items that do not apply.*

**GENERAL INFORMATION**

1. *Why is EXPANSION OF LATENT POWERS IN ASSOCIATION WITH SPECIAL DISTRICT DISSOLUTION proposed?*

- (1) To ensure continuity of fire protection and emergency medical service for the territory of the former JCFPD;
- (2) To ensure the long-term security of fire protection service to the communities within the territory of JCFPD; and
- (3) To eliminate duplication of management, administration, and oversight associated with the operation of multiple Special Districts providing the same service.

2. *Identify existing dispatch providers and discuss all changes in providers or amendments to existing communications agreements that would be required to accommodate the proposal.*

CAL FIRE San Diego dispatches JCFPD and CSA 135. There will be no change with the latent powers area expansion and district dissolution, and therefore no changes to communications agreements.

Monte Vista Interagency Communications Center  
2249 Jamacha Rd, El Cajon, CA 92109

3. *Describe any proposed changes to paramedic service, which would be required as a result of the proposal.*

Currently, Paramedic (ALS) Service is provided out of fourteen CSA 135 Career Stations. Within the next year, Paramedic Service will be added at Julian Station 56 (bringing the total ALS stations in CSA 135 to fifteen). This service will be in place by July 30, 2018. Thus, there will be an increase in the level of paramedic service resulting from the LAFCO process.

4. How would the proposal affect exclusive operating areas (EOA) for the subject districts?

There will be no change to the exclusive operating areas for the subject districts resulting from the LAFCO process. The Ambulance Contract between the County and JCFPD expires June 30, 2019. JCFPD may exercise an early termination or initiate a subcontract, whereby the County EMS/County Fire would contract with another service provider for the existing EOA until the Unified Service Area is put into place.

5. Please identify current and proposed staffing:

Currently, JCFPD Volunteer Firefighters staff the Julian Station as available. Within the next year, Paramedic Service is proposed for Julian Station 56. This service will be in place by July 30, 2018.

<b>Safety</b>	<b>Julian / Cuyamaca FPD</b>	<b>CSA No. 135</b>	<b>Reorganized District (CSA No. 135)</b>
Number of paid personnel:	0 Daily	75 Daily	80 Daily
Number of paid reserves:	0 Daily	3-15 Daily	3-17 Daily
Number of non-paid reserves:	1-6 daily	0 to 10 daily	0 to 10 daily
<b>Non-Safety</b>			
Number of Admin / Support	1	N/A	1 (County)

6. List specific position classifications for all additional personnel that would be hired as a result of consolidation or reorganization.

No additional personnel will be hired as a result of the latent powers expansion and district dissolution. Admin personnel currently employed by JCFPD will be offered the opportunity of employment by the County, CAL FIRE, or a contract agency/service provider. Ambulance personnel currently employed by JCFPD will be offered employment by a contract agency/service provider.

San Diego County, through the CAL FIRE agreement, will add 6 personnel to staff the paramedic engine in Julian.

7. Describe if there are any retirement liabilities that would result from the proposal and how liabilities would be addressed.

There are no retirement liabilities resulting from the latent powers expansion and district dissolution.

8. List services currently provided and services that the reorganized agency would provide:

An overall Basic Life Support (BLS) level of service is currently provided by the volunteers staffing the stations within the district. Paramedic (ALS) Fire Service is San Diego LAFCO Application for Expansion of Latent Powers in Association with Special District Dissolution

proposed for Julian Station 56, should the reorganization occur. This added service will be in place by July 30, 2018. Fire prevention services are currently provided by the County and will continue after dissolution.

The ALS EMS Ambulance Contract between the County and JCFPD expires June 30, 2019. JCFPD may exercise an early termination or initiate a subcontract, whereby the County EMS/County Fire would contract with another service provider for the existing EOA until the Unified Service Area is put into place.

9. *Briefly discuss any **new** service that would be provided within the reorganized district.*

CSA 135 will add a first-response paramedic fire engine in Julian and a basic life support career-staffed fire engine in Cuyamaca.

10. *List existing automatic and mutual agreements and indicate which agreements may need to be amended to facilitate reorganization.*

County Service Area 135 surrounds the JCFPD. There will be no need for new or amended automatic or mutual aid agreements.

11. *Describe the governance structure of each district; include number of directors, whether elected or appointed, and terms of office. Discuss whether former FPD board members will have any formal advisory role after reorganization.*

---

**JCFPD:** Elected 5-member Board of Directors

**CSA No. 135:** Elected 5-member Board of Supervisors

**CSA No. 135 (after reorganization):** Elected 5-member Board of Supervisors

A seven-member fire advisory board has been formed in accordance with County Board Policy A-74. The current Julian Board of Directors may become a sub-committee of the CSA 135 Fire Advisory Board.

12. *Discuss how the proposal will affect opportunities for furthering efficiencies, such as usage of joint powers agreements, joint powers authorities, regional planning opportunities, etc. List current shared activities with other service providers, including shared facilities and staff and the reorganized district is planning to provide. Discuss how the proposal will further these efforts.*

The proposal will provide opportunities for organizational efficiencies. The reorganization will combine administrative and operational resources from JCFPD and CSA 135. In addition, fleet services and equipment management will be consolidated through a logistical support unit.



13. District Population	See Table One
14. Registered Voters	See Table One
15. Acres / Square miles	See Table One
16. Most recent ISO rating	See Table One

**Table 1. District Information**

Question	JCFPD	CSA 135 Latent Powers Area
<b>13</b>	<b>Population <sup>1</sup></b>	<b>Population <sup>1</sup></b>
	3,562	38,248/1,039,060
<b>14</b>	<b># of Registered Voters</b>	<b># of Registered Voters</b>
	2,246	556,657
<b>15</b>	<b>Acres</b>	<b>Acres</b>
	52,160	1,500,000
<b>16</b>	<b>Most Recent ISO Rating</b>	<b>Most Recent ISO Rating</b>
	5/9	3/3X
<b>17</b>	<b>Anticipated ISO Rating</b>	<b>Anticipated ISO Rating</b>
	3/3X	3/3X
<b>18a</b>	<b>Predominant Land Use</b>	<b>Predominant Land Use</b>
	Rural	Rural
	Semi-Rural Residential	Outlying
	Public Agency Lands	Semi-Rural
<b>18b</b>	<b>Existing General Plan Designation</b>	<b>Existing General Plan Designations</b>
	Rural Lands	Rural Lands
	Semi-Rural Residential	Semi-Rural Residential
	Public Agency Lands	Public Agency Lands
	Open Space	Open Space
	General Commercial	General Commercial

17. Briefly discuss the anticipated ISO rating for the reorganized agency and the ISO process for reevaluating the consolidated service area.

ISO ratings help establish appropriate fire insurance premiums for residential and commercial properties. ISO assigns classifications ranging from 1 to 10. Class 1 generally represents superior property fire protection, and Class 10 indicates that the area's fire-suppression program doesn't meet ISO's minimum criteria.

See Table One – It is anticipated that the ISO rating will improve from a 5/9 to a 3/X.

18. Describe prevalent land uses in each district; list predominant General Plan designations:

See Table One.

19. Briefly discuss all development or change in land-use that the proposal would allow.

There is no change in development or land-use proposed that would occur as a result of the reorganization.

20. What sphere of influence is proposed for the reorganized agency?

The Structural Fire / EMS Sphere of Influence will generally be coterminous with the boundary of the CSA 135 latent powers area. Because CSA 135 surrounds the district, no changes to the current Sphere of Influence of the dissolved district boundaries are anticipated as a result of the reorganization.

21. Discuss the ability of the reorganized district to provide services to all territory within the district's sphere of influence. Include a discussion of the cost to extend services.

CAL FIRE MVU dispatches JCFPD, and the latent powers area of CSA 135. There will be no change with the reorganized district. CAL FIRE uses the closest resource concept for dispatch which would extend to any areas within the sphere of influence. There will be no additional cost to extend services to these areas beyond the addition of the ALS Engine currently proposed.

22. Briefly explain how each districts' operations have been financed; list major revenue sources and identify the percent of operational funding which each source represents.

JCFPD: Property tax 50%, Voter-Approved Assessments (50%);

CSA No. 135: Property tax (50%), General Purpose Revenue (50%);

SDCFA: General Purpose Revenue (90%), Grants (10%).

23. List special taxes approved by voters within each district. If the reorganized agency will continue to levy voter-approved taxes, explain restrictions and processes concerning collection and expenditure of special tax revenue.

There are currently two voter approved special tax assessments collected by the district.

County Fund	Description	Parcels	FY 16/17 Total Assessment
3115-01	Julian-Cuyamaca Fire Protection District Special Tax	4,560	\$118,190
3115-40	Julian-Cuyamaca Structural Fire Protection	1,931	\$ 99,955

Fund 3115-01 is used to fund the debt service on the new Fire Station. The County will pay this fire station debt and the fund will be discontinued. Fund 3115-40 is used to pay for structural fire protection and will continue after dissolution.

The special tax levies collected will be used to serve the residents within the geographic areas from which they are collected. Discrete funds will be created for each tax to allow differentiation and use of the taxes to provide services to the residents within the respective voter approved assessment areas.

24. Briefly describe if new equipment or equipment upgrades that would be required to implement proposal. Provide cost estimates and explain how capital funds will be available for purchase.

No new equipment would be needed as a result of the latent powers expansion and district dissolution.

## SUPPLEMENTAL FISCAL AND GENERAL INFORMATION

For the questions in this section, please submit answers on additional pages, indicate who provided the information, and attach the pages to this form.

1. *Per requirements in Government Code Section 56653, submit with this application a plan for providing services within the affected territory. At a minimum the plan for services must include: (1) An enumeration and description of the services to be provided; (2) The level and range of services to be provided; (3) An indication of when services can be feasibly extended to the reorganization territory; (4) An indication of any improvements or upgrades of facilities that the reorganized agency will make or require; and (5) Information with respect to how services will be financed.*

A plan for service is included in Attachment A.

2. *Provide a copy of each district's: adopted budgets and staffing schedules for the current and previous fiscal-year and the most recent audits, Capital Improvement Programs, Master Service Plans, and a copy of a five-year proposed budget and staffing schedule for the consolidated/reorganized agency detailing expenditures, anticipated revenues, and reserves.*
3. *Explain how operations for each district have been financed and include a narrative summary of all sources of revenues and expenditures. Cite the fiscal year for the data and indicate how the sources of revenue and associated expenditures will change with consolidation/reorganization. If new opportunities for additional revenue will result from the proposal (e.g., joint agency grant applications, etc.) please elaborate. See response to Application for Special District Dissolution #22.*
4. *Describe any voter-approved charges or taxes that each district currently levies, and indicate if the successor district would continue to levy them after this change of organization. See response to Application for Special District Dissolution #23.*
5. *Discuss the opportunities for improved service delivery associated with proposed changes in government organization through merging staff, staff reduction/attrition, phasing out of positions, etc. See response to Application for Special District Dissolution #12.*
6. *What will be the major source(s) of funding for the successor district?*

The Board of Supervisors provides General Purpose Revenue to fund the Fire Authority. In addition, a small portion of the fire and emergency medical services are funded through property taxes.

7. *Indicate if the successor district plans to establish improvement districts as a mechanism to continue the collection of fees and taxes in each former district's territory. If the proposed improvement district has different boundaries than the former district, provide a map and legal description. If improvement districts or tax zones are proposed to be formed, explain the rationale used to determine the boundaries and associated benefit fees, taxes, or assessments.*

There are no plans to establish new improvement districts as a result of the proposed consolidation/ reorganization. Within Julian/Cuyamaca Fire Protection District (JCFPD), there are two voter-approved fixed charge special assessments/ tax levies.

The special tax levies collected will be used to serve the residents within the geographic areas from which they are collected. Discrete funds will be created for each tax to allow differentiation and use of the taxes only within the respective voter approved assessment areas. The existing boundaries will remain the same and there are no sunset provisions for these taxes.

8. *If the successor district proposes to levy additional fees or taxes as a result of this proposal, indicate how those costs will be levied, and what the cost will be for each resident/service user.*

There are no new fees or taxes as a result of the proposed consolidation/ reorganization.

- 
9. *Discuss any opportunities for cost-savings or cost-avoidance. Include in the response any proposed actions to decrease or charges/fees; whether employee salaries and benefits will be increased or decreased; effects on equipment purchases, facility planning, shared facility usage, insurance costs, overall service costs, etc. Note that any associated cost-savings/increases needs to be reflected in the proposed budgets submitted with the LAFCO application.*

The proposal will provide opportunities for organizational efficiencies. The reorganization will combine administrative and operational resources from JCFPD and CSA 135. In addition, fleet services and equipment management will be consolidated through a logistical support unit.

10. *Discuss any prohibitions that would affect the proposed consolidation/reorganization, including prohibitions in the Principal Acts, pending litigation, court judgments, restricted assets, or other legal and financial issues/constraints.*

There are no known prohibitions that would impact the proposed consolidation/ reorganization.

11. *List any terms and conditions that are requested for this proposal. See Attachment B.*

12. *List all agencies, groups and individuals contacted regarding this proposal.*

13. Are there any jurisdictional issues/conflicts associated with the proposal?

YES  NO (If yes, please complete the LAFCO Policy L-107 form)

14. Identify and discuss performance objectives associated with the reorganized district. Include in the discussion the performance measures that would be used to ensure that no service decrease would be experienced related to the following categories: station staffing; actual response times; automatic/mutual aid provided and received; assets that will be transferred; liabilities that will be assumed; planned and needed capital projects.

San Diego County Fire has adopted response time goals for fire and emergency medical services that utilize four regional categories identified by land use designation and population density: Urban, Rural, Outlying, and some hard to serve or extreme outlying areas defined as Desert. These regional categories are consistent with the San Diego County General Plan for Safety definition for travel time standards for fire protection services. These same standards will be applied to the area currently served by JCFPD, with the expectation that the Department meet these performance standards on 80% of all code 3 emergency incidents. The adopted standards are defined below.

- ❖ **Call Processing Time:** The San Diego County Fire and EMS Dispatch Center has established a call processing time standard of 1 minute 20 seconds (01:20). This time standard begins at the time the call is received at the Secondary Public Safety Answer Point (PSAP) and includes the call taking, call processing, and queue time. This time standard ends when the incident is ready to be dispatched.
- ❖ **Station Alerting and Turn Out Time:** San Diego County Fire has established a station alerting and turn out time standard of 1 minute and 40 seconds (01:40) for all code 3 incidents. This time standard begins at the time of dispatch and includes station alerting, fire station acknowledgment, and personnel preparation for response. This time standard ends when the personnel and apparatus are responding.
- ❖ **Travel Time:** San Diego County Fire has established a travel time standard for all code 3 incidents dependent on the regional category. For Urban area incidents, the standard is 5 minutes (05:00), Rural area incidents is 10 minutes (10:00), Outlying area incidents is 20 minutes (20:00), and Desert area incidents is 45 minutes (45:00). This time standard begins when the personnel and apparatus are responding and includes the travel time to the scene of the emergency incident. This time standard ends when the unit arrives on scene at the emergency.
- ❖ **Total Response Time:** Total Response Time is the sum of each of the above parts.

**FIRE DEPARTMENT FIRST DUE RESPONSE STANDARD**

RESPONSE CATEGORY	CALL PROCESSING TIME	STATION ALERTING AND TURNOUT TIME	TRAVEL TIME	TOTAL RESPONSE TIME
URBAN	1:20	1:40	5:00	<b>08:00</b>
RURAL	1:20	1:40	10:00	<b>13:00</b>
OUTLYING	1:20	1:40	20:00	<b>23:00</b>
DESERT	1:20	1:40	45:00	<b>48:00</b>

To meet the established response time goals and provide the highest level of service, San Diego County Fire utilizes an Integrated Cooperative Regional Fire Protection System. A key element of this system is having resources allocated in such a way that they are capable of arriving on scene, ready to mitigate an emergency within established performance standards. To achieve this San Diego County Fire always dispatches the closest available resource, regardless of jurisdiction or boundaries, to an emergency incident. The closest available resource is determined through the use of an Automatic Vehicle Locator (AVL) and is supported through Mutual and Automatic Aid agreements with surrounding agencies.

It is important to note that the existing JCFPD service area is almost exclusively bordered by County Fire service area; County Fire staffs two 24/7 ALS engines capable of reaching the JCFPD service area within 10 minutes and three 24/7 ALS engines capable of reaching the JCFPD service area within 20 minutes. Additionally, through its partnership with the State of California, County Fire makes use of three BLS engines within the JCFPD service area and two BLS engines capable of reaching the JCFPD service area within 20 minutes. In total, there are twelve fire stations within 30 minutes of the JCFPD service area capable of offering support on a major emergency incident or to ensure that “move up and cover” service area coverage is available during an extended incident. Julian has been identified by San Diego County Fire as a must cover station. This means that when the primary engine is predicted to be committed to an incident for 30 minutes or longer, a second engine is “moved up” from a surrounding community to provide service area coverage and respond to the next emergency incident. During major incidents, all engines within the Cooperative Regional Fire Protection System are strategically located to provide the greatest level of service possible.

The County/ latent powers area of CSA 135 shall be the successor to all assets, liabilities and service responsibilities of the dissolved districts, including land, equipment, vehicles, contractual rights and obligations, materials, supplies and all monies, including cash on hand, monies due but not collected, and other obligations.

# ATTACHMENT A

## Plan for Service

- (1) An enumeration and description of the services to be provided;

Structural Fire Protection and Emergency Medical Services: Staffing will increase over the levels today:

Paramedic Service will begin on July 30, 2018 at Julian Fire Station 56, where the County will place a full time, year-round staffed Paramedic Fire Engine. The County will also provide winter funding to maintain an Expanded Scope Basic Life Support Fire Engine at CAL FIRE Cuyamaca Fire Station 51 year-round. As of the effective date, equipment will be housed at CAL FIRE Cuyamaca Station 51.

Fire Prevention Services: Fire prevention services are currently provided under contract by the County and will continue after dissolution.

- (2) The level and range of services to be provided;

County Fire will implement ALS service for Julian Station 56, bringing the total number of County Fire ALS stations up to fifteen. Staffing is 24-hour coverage, seven days per week, 365 days per year.

---

The County will ensure a Battalion Chief is on duty in Battalion 5 (Julian) 24 hours per day. The County will ensure that an ambulance is stationed in Julian.

- (3) An indication of when services can be feasibly extended to the reorganization territory;

Services within the affected territory are provided today through the JCFPD volunteer firefighters. No change to the services is anticipated.

Paramedic Service will begin on July 30, 2018 at Julian Fire Station 56. Fire prevention services are currently provided under contract by the County and will continue after dissolution.

- (4) An indication of any improvements or upgrades of facilities that the reorganized agency will make or require;

The Julian Fire Station is newly constructed. No significant improvements will be needed as a result of the LAFCO process.

- (5) Information with respect to how services will be financed



The services will be financed using District and the CSA No. 135 Latent Powers Subarea existing funding (Property Tax Revenue, County General Purpose Revenue, and Special Benefit Fees). It is anticipated that the funding will continue to be budgeted within the same categories of services after the reorganization is complete.

- (6) The total estimated cost to provide the new or different function or class of services within the special district's jurisdictional boundaries.

Tables 1 and 2 below provide the five-year budgets of CSA 135 and the County Fire Authority.

- (7) An identification of existing providers, if any, of the new or different function or class of services proposed to be provided and the potential fiscal impact to the customers of those existing providers.

Fire and emergency medical services are currently provided within the Julian/Cuyamaca Fire Protection District by volunteer firefighters. Under this proposal, these services will be provided by CAL FIRE employees under contract with the County of San Diego and County Reserve firefighters.

- (8) The plan for service involves the activation of latent powers as exercised in the following resolutions:

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[TITLE OF COUNTY BOARD OF SUPERVISORS RESOLUTION]

- (9) A plan for financing the establishment of the new or different function or class of services within the special district's jurisdictional boundaries.

See question (6) above. Financing will be provided through property tax assessment revenue allocated through the County's annual budgeting process.

- (10) Alternatives for the establishment of the new or different functions or class of services within the special district's' jurisdictional boundaries.

An alternative to the proposal could be for the Fire Protection District to remain. This will result in a loss of the County funding provided to the District, with a resulting reduction in fire and emergency medical services to the area.

# EXHIBIT B

## Terms and Conditions

### RECOMMENDED TERMS AND CONDITIONS

Dissolution of Julian/Cuyamaca Fire Protection District and  
Expansion of Latent Powers of County Service Area 135 (San Diego County  
Regional Communications System / Fire Protection) to Provide Structural Fire  
Protection and Emergency Medical Services within the Service-Specific Area

1. Prohibition on Dissolved Agency. Upon the Commission's order giving approval to the dissolution of the Julian/Cuyamaca Fire Protection District (hereafter referred to as JCFPD), the FPD is prohibited from taking any of the actions contained in Government Code Section 56885.5, including:
  - (a) Approving any increase in compensation or benefits for members of the governing board, its officers, or the executive officer of the agency.
  - (b) Appropriating, encumbering, expending, or otherwise obligating, any revenue of the agency beyond that provided in the current budget at the time the dissolution is approved by the commission.
2. Successor Agency. Upon and after the Effective Date, CSA No. 135 shall be the successor to JCFPD for purpose of providing structural fire protection and emergency medical services, and succeeding to all of the rights, duties, and obligations of the extinguished district with respect to enforcement, performance, or payment of any outstanding bonds, including revenue bonds, or other contracts and obligations within the territory previously included within the extinguished district (Government Code Sections 25210.1 et seq., 56700 and 56886(m)).
3. Employees. As of the effective date, the District Secretary shall be offered equivalent employment as determined by the County with the County, CSA No. 135, or through a contract with another agency/service provider. (Government Code Section 56886(l)).
4. Organization and Governance. The dissolved fire protection district will become part of the fire protection and emergency medical services subarea of CSA No. 135. CSA No. 135 is governed by the five-member Board of Supervisors and the Deputy County Administrative Officer for the Public Safety Group will serve as the Fire Warden. Operationally, the County of San Diego will continue to contract with CAL FIRE to provide services. A seven-member fire advisory board has been created in accordance with County Board Policy A-74. [Government Code Section 56886(k)]
5. Transfer by Operation of Law. If the proposed jurisdictional changes are approved by LAFCO, then as of the effective date, CSA No. 135 shall have ownership, possession, and control of all books, records, papers, offices, equipment, supplies, moneys, funds, appropriations, licenses, permits, entitlements, agreements, contracts, claims, judgments, land, and other assets and property, real or personal, owned or leased by, connected with the administration of, or held for the benefit or use of, JCFPD. Refer to Exhibit B containing a list of assets, property ownership, leases, and contractual obligations. The County of San Diego, on behalf of CSA No. 135, shall be the successor to all assets, liabilities, and service responsibilities of the dissolved district, including but not limited to, land, equipment, vehicles, contractual rights and obligations, materials, and supplies. CSA No. 135 shall be

the successor to all monies, including cash on hand, monies due but not collected and other obligations. The County of San Diego, on behalf of CSA No. 135, shall be the successor to all liabilities and service responsibilities of the dissolved district, including, but limited to land, equipment, vehicles, contractual rights and obligations, materials, supplies and all accounts payable and other obligations. Exhibit B on file in the LAFCO office lists improved and unimproved land owned by JCFPD prior to the Effective Date and to be owned by CSA No.135 on and after the Effective Date. Exhibit B also lists Real Property Lease (Easement) to which JCFPD is bound as landlord or tenant prior to the Effective Date and which bind CSA No.135 on and after the Effective Date. Exhibit B lists contracts binding upon JCFPD prior to Effective Date and to be binding upon CSA No. 135 after the Effective Date.

6. Tax Revenues. Upon the Effective Date, the legal existence of JCFPD shall cease, except as otherwise required by law and the Resolution of the Board of JCFPD's governing board adopting these terms and conditions to the Matter. All property tax revenues and voter-approved special tax or special assessment revenues (if any), received or receivable by JCFPD as of the Effective Date shall be collected or collectible by CSA No. 135 for the exclusive use of funding the Services within the Territory. CSA No. 135 property taxes, special taxes, and special assessments shall not be available for other CSA No. 135 or County purposes.
7. Plan for Service. CSA No. 135 shall provide the services within the territory provided by JCFPD per the Plan for Services adopted by the County of San Diego. CSA No. 135 will provide a Paramedic Fire Engine in Julian at Fire Station #56. CSA No. 135 will fund the year-round staffing of CAL FIRE Cuyamaca Fire Station #51 with an expanded scope BLS Fire Engine. Julian Fire Station #56 will be considered a must-cover priority #1 station subject to the 30-minute move up. Levels of Services may improve or increase prior to the day immediately preceding the Effective Date.
8. Transfer in "As-Is" Condition. CSA No. 135 shall accept all real and personal property, books, records, papers, offices, equipment, supplies, moneys, funds, appropriations, licenses, permits, entitlements, agreements, contracts, claims, judgments, and all other assets and obligations transferred from JCFPD in "as-is" condition, without any payment or repair obligation from JCFPD [Government Code Section 56886(h)]. All incidental liabilities, such as accounts payable, contract obligations and consumer deposits, shall be transferred to CSA No.135's appropriate, respective, isolated accounts. All assets including, but not limited to cash reserves, land, structures, appurtenances, rolling stock, personal property including tools, office furniture, fixtures and equipment, and held by JCFPD, shall be transferred to the appropriate services zone of CSA No.135 as of the Effective Date.
9. Property Tax Transfer. Prior to issuance of the Certificate of Filing for the Matter, the County Board of Supervisors, as the governing body for CSA No. 135, shall commence and complete a property tax transfer process, as outlined in Revenue and Taxation Code Section et seq. 99.02, to transfer the fire related ad valorem property tax revenues to CSA No. 135. [Government Code Section 56886(s)]
10. Transfer of Facilities. Upon the Effective Date, the facilities located at the real properties identified on Exhibit B of Julian-Cuyamaca Application shall be transferred to CSA No.135 for use in providing the Services. The facility in the community of Cuyamaca will not be transferred and will be disposed of by the JCFPD prior to the effective date of dissolution.
11. Insurance Service Office (ISO) Ratings. CSA No. 135 will petition the ISO to update Julian's former 5/9 rating of properties within the Territory to the County's 3/3x ISO rating. Julian/Cuyamaca Fire Protection District maintains a class 5/9 ISO Fire Department rating.

Resolution No. 18-056  
Meeting Date: 05/15/18 (02)

**A RESOLUTION OF THE BOARD OF SUPERVISORS OF THE  
COUNTY OF SAN DIEGO  
TO AMEND THE SPHERE OF INFLUENCE OF THE LATENT POWERS FOR FIRE  
PROTECTION AND EMERGENCY MEDICAL SERVICES FOR COUNTY SERVICE  
AREA 135, AND TO EXPAND THE AREA WITHIN COUNTY SERVICE AREA 135  
WHERE THE LATENT POWERS OF FIRE PROTECTION AND EMERGENCY  
MEDICAL SERVICES ARE EXERCISED AS AUTHORIZED BY LAFCO, INTO THE  
TERRITORY WITHIN THE BOUNDARIES OF THE FORMER  
JULIAN-CUYAMACA FIRE PROTECTION DISTRICT**

WHEREAS, the Board of Directors of the Julian-Cuyamaca Fire Protection District (JCFPD) filed an application to the Local Agency Formation Commission (LAFCO) on April 11, 2018 and authorized, pursuant to the provisions of the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 (Gov. Code Sec 56000, et seq.), the dissolution of the Julian-Cuyamaca Fire Protection District and the related amendment of the applicable sphere of influence ("Proposed Dissolutions"); and

WHEREAS, the Board of Supervisors desires that, concurrently with the Proposed Dissolution, the sphere of influence for the latent powers area (fire protection and emergency medical services) of County Service Area (CSA) 135 (San Diego Regional Communications/Fire Protection) be amended to reflect the territory of the former JCFPD; and

WHEREAS, the latent powers of CSA 135 to provide fire protection and emergency medical services, activated by LAFCO on November 19, 2008, have been exercised as authorized by LAFCO, for a geographically limited area within the boundaries of the CSA ("latent powers subarea"); and

WHEREAS, the Board of Supervisors desires that, concurrently with the Proposed Dissolution, the latent powers subarea of CSA 135 for fire protection and emergency medical services, be expanded to include the territory of former JCFPD; and

WHEREAS, the reasons for the proposed sphere of influence amendment and latent powers area expansion are as follows:

- (1) To ensure continuity of fire protection and emergency medical service for the territory of the former JCFPD;
- (2) To ensure the long-term security of fire protection service to the communities within the territory of JCFPD; and
- (3) To eliminate duplication of management, administration, and oversight associated with the operation of multiple Special Districts providing the same service.

WHEREAS, a plan for service prepared pursuant to Government Code Section 56824.12 is provided as Exhibit B; and

Resolution No. 18-056  
Meeting Date: 05/15/18 (02)

WHEREAS, the boundaries of the affected territory is depicted in Exhibit A; and

WHEREAS, CSA 135 shall use best efforts to improve current Insurance Service Office (ISO) ratings within the expanded latent powers subarea zone; and

WHEREAS, pursuant to the Notice of Exemption filed on May 15, 2018 and Section 15320 of the California Environment Quality Act (CEQA) Guidelines, the request is a project under CEQA but is categorically exempt from further review under Public Resources Code Section 15320; and

WHEREAS, all other legal prerequisites to the adoption of this Resolution have been met; and

WHEREAS, this request requires a concurrent amendment to CSA 135's fire protection and emergency medical specific sphere of influence and is conditioned on approval of the proposal on file with LAFCO as of April 11, 2018 to dissolve the JCFPD.

NOW, THEREFORE, IT IS HEREBY RESOLVED THAT, pursuant to California Government Code sections 56428 and 25210.2, subdivision (g), application is hereby made to the LAFCO to:

- (1) Amend the sphere of influence for fire protection and emergency medical services latent powers within CSA 135 to include the territory of the former JCFPD.
- (2) Expand the latent power area for fire protection and emergency medical services within CSA 135 to include the territory of the former JCFPD.

IT IS FURTHER RESOLVED THAT:

- (1) The above recitals are true and correct.
- (2) The Director, County Fire Authority, or designee, is hereby authorized and directed to file a certified copy of this Resolution with the Executive Officer of the LAFCO; and
- (3) The Director, County Fire Authority, or designee, is hereby authorized and directed to prepare the necessary LAFCO Application documents, conduct investigations, and take any action necessary to process the application.

APPROVED AS TO FORM AND LEGALITY  
COUNTY COUNSEL

By Suedy Alfaro  
Senior Deputy County Counsel

ON MOTION of Supervisor Jacob, seconded by Supervisor Cox, the above Resolution was passed and adopted by the Board of Supervisors, County of San Diego, State of California, on this 15<sup>th</sup> day of May, 2018, by the following vote:

AYES: Cox, Jacob, Roberts, Horn

ABSENT: Gaspar

- - -

STATE OF CALIFORNIA)  
County of San Diego)<sup>SS</sup>

I hereby certify that the foregoing is a full, true and correct copy of the Original Resolution entered in the Minutes of the Board of Supervisors.

DAVID HALL  
Clerk of the Board of Supervisors

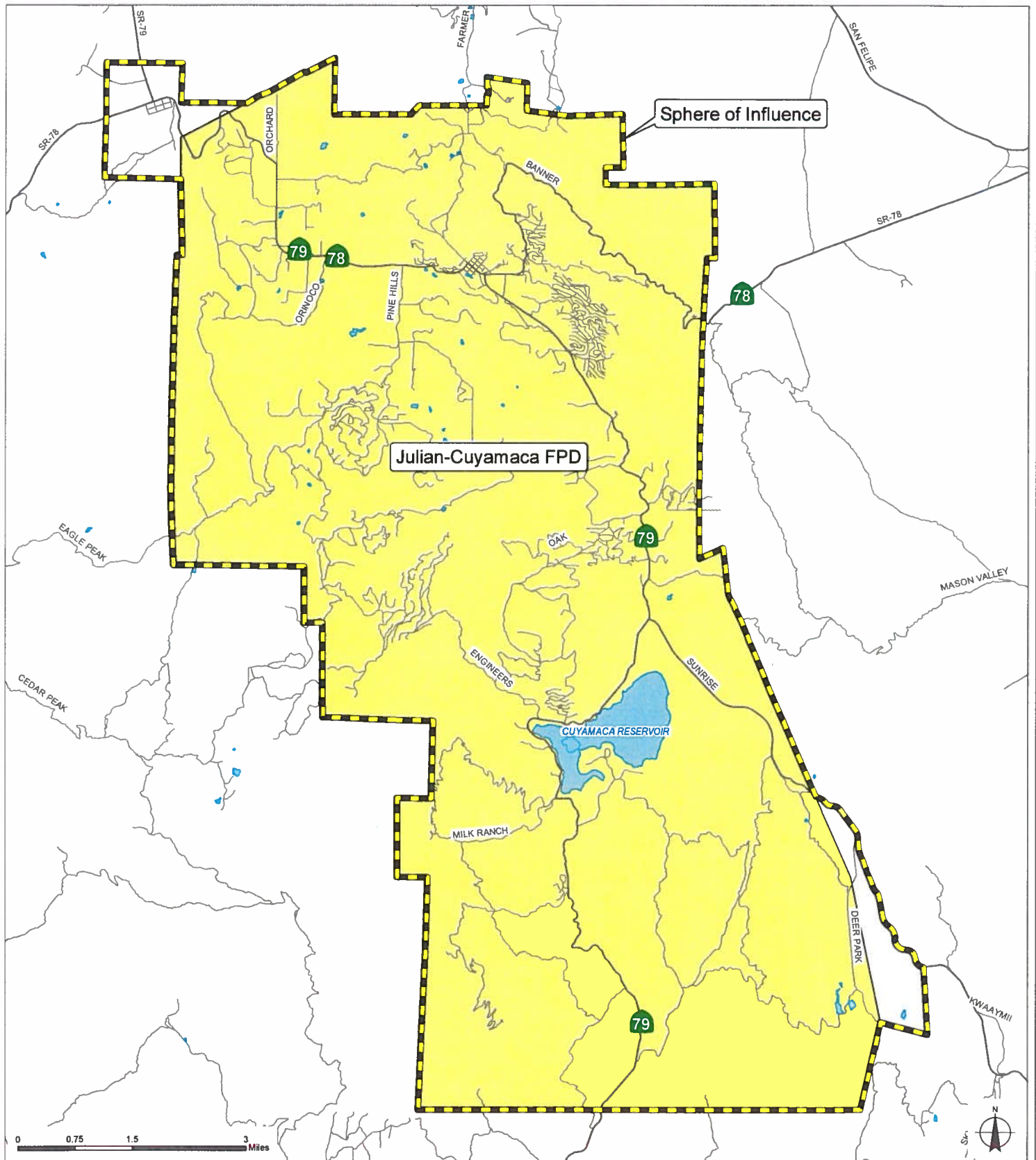
By: C. Rodriguez  
Chrystal Rodriguez, Deputy



Resolution No. 18-056  
Meeting Date: 05/15/18 (02)



# ATTACHMENT B- EXHIBIT A Julian-Cuyamaca FPD



**SAN DIEGO LAFCO** **SanGIS**  
*We Have San Diego Covered*

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Created by Dieu Ngu - 1/25/2018

SOI Adopted: 3 / 14 / 1983  
 SOI Affirmed: 2 / 7 / 2005  
 SOI Affirmed: 5 / 7 / 2007  
 SOI Affirmed: 8 / 6 / 2007

SOI = Sphere of Influence



### Plan for Service

Pursuant to Government Code Sections 56653 and 56824.12, this plan describes services to be provided by the San Diego SDCFA Authority (SDCFA) within the Julian-Cuyamaca Fire Protection District (JCFPD) territory upon the JCFPD's dissolution.

(1) An enumeration and description of the services to be provided:

Fire Protection and Emergency Medical Services: Paramedic Service will be provided at Julian Fire Station 56, where SDCFA will place a full time, year-round staffed Paramedic Fire Engine. SDCFA will also provide winter funding to maintain an Expanded Scope Basic Life Support Fire Engine at CAL FIRE Cuyamaca Fire Station 51 year-round.

Fire Prevention Services: Fire prevention services are currently provided under contract by SDCFA and will continue after dissolution.

(2) The level and range of services to be provided:

SDCFA will implement Advanced Life Support (ALS) service for Julian Station 56, bringing the total number of SDCFA ALS stations up to fifteen. Staffing is 24-hour coverage, seven days per week, 365 days per year. SDCFA will ensure a Battalion Chief is on duty in Battalion 5 (Julian) 24 hours per day.

(3) An indication of when services can be feasibly extended to the reorganization territory:

Fire Protection and Emergency Medical Services: Fire protection and emergency medical services within the affected territory are provided today through JCFPD volunteer firefighters. Under this proposal, these services will be provided by CAL FIRE employees under contract with SDCFA of San Diego and County Reserve firefighters. Paramedic Services are anticipated to be provided at Julian Fire Station 56 prior to or upon dissolution. No extension of services is anticipated.

Fire prevention services are currently provided under contract by SDCFA and will continue after dissolution.

(4) An indication of any improvements or upgrades of facilities that the reorganized agency will make or require:

The Julian Fire Station is newly constructed. No significant improvements will be made or required as a result of the LAFCO process.

(5) Information with respect to how services will be financed:

The services will be financed using JCFPD and CSA No. 135 Latent Powers Subarea existing funding (Property Tax Revenue, County General Purpose Revenue, and Special Taxes Revenue). It is anticipated that the funding will continue to be budgeted within the same categories of services after the reorganization is complete.



Exhibit B

- (6) The total estimated cost to provide the new or different function or class of services within the special district’s jurisdictional boundaries:

Tables 1 and 2 below provide the five-year budget projections for CSA 135 and San Diego County Fire Authority.

**Table 1. CSA 135**

Description	Department Projection				
	2018-19	2019-20	2012-21	2021-22	2022-23
<b>Salaries &amp; Benefits</b>	-	-	-	-	-
Utilities	156,708	156,708	156,708	156,708	156,708
Facilities Management	336,631	336,631	336,631	336,631	336,631
Station Improvements/Maintenance	136,000	136,000	136,000	136,000	136,000
Equipment/Vehicles, Maintenance	135,000	135,000	135,000	135,000	135,000
Communications, radios	98,482	98,482	98,482	98,482	98,482
Insurance	28,000	28,000	28,000	28,000	28,000
Station Supplies	277,000	277,000	277,000	277,000	277,000
Contracted Services	1,009,455	1,009,455	1,009,455	1,009,455	1,009,455
Water	29,400	29,400	29,400	29,400	29,400
Bottled Gas	58,020	58,020	58,020	58,020	58,020
Other Services and Supplies	198,499	198,499	198,499	198,499	198,499
<b>Total Services and Supplies</b>	<b>2,463,195</b>	<b>2,463,195</b>	<b>2,463,195</b>	<b>2,463,195</b>	<b>2,463,195</b>
<b>Operating Transfers Out to Fire Authority (staff cost)</b>	<b>53,000</b>	<b>53,000</b>	<b>53,000</b>	<b>53,000</b>	<b>53,000</b>
<b>Total Expense</b>	<b>2,516,195</b>	<b>2,516,195</b>	<b>2,516,195</b>	<b>2,516,195</b>	<b>2,516,195</b>
CSA 135 current tax revenue	73,000	73,000	73,000	73,000	73,000
San Diego Rural current tax revenue	743,626	743,626	743,626	743,626	743,626
Pine Valley current tax revenue	226,584	226,584	226,584	226,584	226,584
<b>Total Taxes Current Property Revenue</b>	<b>1,043,210</b>	<b>1,043,210</b>	<b>1,043,210</b>	<b>1,043,210</b>	<b>1,043,210</b>
Palomar Structure Fire Prot. & EMS	50,208	50,208	50,208	50,208	50,208
San Pasqual Fire Protection	45,100	45,100	45,100	45,100	45,100
Rural West Com Service Zone	357,000	357,000	357,000	357,000	357,000
Dulzura Service Zone	12,200	12,200	12,200	12,200	12,200
Potrero Service Zone	15,500	15,500	15,500	15,500	15,500
Jacumba Service Zone	16,800	16,800	16,800	16,800	16,800
Descanso Service Zone	56,000	56,000	56,000	56,000	56,000
Mount Laguna Fire Prot. & EMS	17,200	17,200	17,200	17,200	17,200
Tecate Service Zone	12,100	12,100	12,100	12,100	12,100
San Diego Rural fire, CFD 04-01	15,800	15,800	15,800	15,800	15,800
San Diego Rural fire, CFD 09-01	544,500	544,500	544,500	544,500	544,500
<b>Total Special Assessment Revenue</b>	<b>1,142,408</b>	<b>1,142,408</b>	<b>1,142,408</b>	<b>1,142,408</b>	<b>1,142,408</b>
<b>Other Ongoing Revenue</b>	<b>330,577</b>	<b>330,577</b>	<b>330,577</b>	<b>330,577</b>	<b>330,577</b>
<b>Total Revenue</b>	<b>2,516,195</b>	<b>2,516,195</b>	<b>2,516,195</b>	<b>2,516,195</b>	<b>2,516,195</b>

**Table 2. San Diego County Fire Authority**

Description	Department Projection				
	2018-19	2019-20	2012-21	2021-22	2022-23
<b>Salaries &amp; Benefits</b>	<b>3,072,502</b>	<b>3,164,677</b>	<b>3,259,617</b>	<b>3,357,406</b>	<b>3,458,128</b>
CAL FIRE	24,676,213	25,416,499	26,178,994	26,964,364	27,773,295
Other Contracts	1,482,524	1,662,000	1,711,860	1,763,216	1,816,112
One-time Project	4,500,000				
VFF Program ( <i>stipend &amp; background checks</i> )	600,000	600,000	600,000	600,000	600,000
Station Improvements/Maintenance	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000
Equipment/Vehicles	892,000	918,760	946,323	974,712	1,003,954
Communications, radios	1,332,563	1,332,563	1,332,563	1,332,563	1,332,563
Information Technology	2,136,781	2,136,781	2,136,781	2,136,781	2,136,781
General Supplies	1,307,264	1,307,264	1,307,264	1,307,264	1,307,264
<b>Total Services and Supplies</b>	<b>37,927,345</b>	<b>34,373,867</b>	<b>35,213,785</b>	<b>36,078,900</b>	<b>36,969,969</b>
<b>Operating Transfers Out</b>	<b>100,096</b>	<b>100,096</b>	<b>100,096</b>	<b>100,096</b>	<b>100,096</b>
<b>Total Expense</b>	<b>41,099,943</b>	<b>37,638,640</b>	<b>38,573,498</b>	<b>39,536,402</b>	<b>40,528,193</b>
Charges for Current Services	3,393,758	3,553,276	3,730,940	3,917,487	4,113,361
Other Miscellaneous	271,473	271,473	271,473	271,473	271,473
Operating Transfer In	53,000	53,000	53,000	53,000	53,000
General Purpose Revenue	37,381,707	33,760,891	34,518,085	35,294,442	36,090,359
<b>Total Revenue</b>	<b>41,099,938</b>	<b>37,638,640</b>	<b>38,573,498</b>	<b>39,536,402</b>	<b>40,528,193</b>

- (7) An identification of existing providers, if any, of the new or different function or class of services proposed to be provided and the potential fiscal impact to the customers of those existing providers:

Fire protection and emergency medical services are currently provided within JCFPD by volunteer firefighters. Under this proposal, these services will be provided by CAL FIRE employees under contract with SDCFA and County Reserve firefighters. There is no anticipated fiscal impact to the customers of these existing providers.

- (8) A written summary of whether the new or different function or class of services will involve the activation or divestiture of the power to provide a particular service or services, service function or functions, or class of service or services:

The proposed expansion of latent powers and dissolution of JCFPD involves the activation of latent powers as exercised in the following resolution:

A RESOLUTION OF THE BOARD OF SUPERVISORS OF THE COUNTY OF SAN DIEGO TO AMEND THE SPHERE OF INFLUENCE OF THE LATENT POWERS FOR FIRE PROTECTION AND EMERGENCY MEDICAL SERVICES FOR COUNTY SERVICE AREA 135, AND TO EXPAND THE AREA WITHIN COUNTY SERVICE AREA 135 WHERE THE LATENT POWERS OF FIRE PROTECTION AND EMERGENCY MEDICAL SERVICES ARE EXERCISED AS AUTHORIZED BY LAFCO, INTO THE TERRITORY WITHIN THE BOUNDARIES OF THE FORMER JULIAN-CUYAMACA FIRE PROTECTION DISTRICT.

- (9) A plan for financing the establishment of the new or different function or class of services within the special district's jurisdictional boundaries:

See items (5) and (6) above. Financing will be provided through property tax assessment revenue allocated through SDCFA's annual budgeting process.

- (10) Alternatives for the establishment of the new or different functions or class of services within the special district's jurisdictional boundaries:

An alternative to the proposal could be for JCFPD to remain intact and continue to fund its own fire protection and emergency medical services. With decreasing funds coming into JCFPD, this will result in a reduction in fire and emergency medical services to the area.

## Listing of all Affected APNs in Julian-Cuyamaca FPD

2471800500	2480701400	2481601500	2481803500	2482200400	2482410600	2500111300	2500802300
2471800900	2480701500	2481601600	2481803600	2482200500	2482410700	2500111400	2500802500
2471801100	2480702200	2481601800	2481900500	2482200600	2482410800	2500112000	2500803300
2471802300	2480702500	2481602000	2481900700	2482200700	2482420100	2500112100	2500803500
2471802500	2480702600	2481602100	2481900800	2482200800	2482420200	2500112200	2500803600
2471802600	2480702700	2481602200	2481900900	2482200900	2482420300	2500112300	2500803700
2471802700	2480703200	2481602300	2481901000	2482201000	2482420400	2500112600	2500803800
2471802800	2480703300	2481602400	2481901100	2482201100	2482420500	2500112700	2500804400
2471802900	2480703400	2481602500	2481901200	2482201200	2482420600	2500112800	2500804500
2480500100	2480703500	2481602600	2481901400	2482201300	2482420700	2500112900	2500804600
2480500200	2480703600	2481602700	2481901500	2482201400	2482420800	2500113000	2500804700
2480500300	2480703900	2481602800	2481902100	2482201500	2482420900	2500113100	2500810400
2480500600	2480704200	2481603000	2481902200	2482201600	2482421000	2500113200	2500810500
2480501500	2480704300	2481603200	2481902400	2482201700	2482421100	2500113700	2500810600
2480501600	2480704400	2481603300	2481902600	2482201800	2482421200	2500113800	2500810700
2480501800	2480704600	2481603400	2482001100	2482201900	2482421300	2500200300	2500811000
2480501900	2480704800	2481603500	2482001300	2482202000	2482421400	2500200500	2500811300
2480502100	2480705000	2481603800	2482001400	2482202100	2482421500	2500200600	2500811400
2480502200	2480705100	2481700300	2482001500	2482202200	2482421600	2500200700	2500811500
2480502300	2480705300	2481700400	2482001700	2482202300	2491901200	2500200800	2500811600
2480502400	2480800700	2481700900	2482001800	2482202400	2500100800	2500200900	2500900800
2480502500	2480802100	2481701000	2482001900	2482202500	2500101300	2500201000	2500902200
2480503500	2480802200	2481701300	2482002000	2482202600	2500102500	2500201400	2500902900
2480503600	2480802600	2481701600	2482002100	2482202700	2500102600	2500201500	2500903200
2480503700	2480802700	2481701700	2482002200	2482202800	2500103500	2500201800	2500903300
2480600100	2480802900	2481701900	2482002300	2482202900	2500104300	2500201900	2500903500
2480600300	2480803100	2481702000	2482002400	2482203000	2500104600	2500202100	2500903600
2480600400	2480803200	2481702100	2482002500	2482203100	2500104800	2500202200	2500903700
2480600500	2480803300	2481702200	2482002600	2482203200	2500104900	2500202300	2500903800
2480601000	2480803400	2481702300	2482002700	2482203300	2500105000	2500300100	2500903900
2480601100	2480803500	2481702400	2482100100	2482300200	2500105100	2500300600	2500904100
2480601300	2480803600	2481702500	2482100200	2482300300	2500105200	2500300800	2500904200
2480601400	2480803700	2481702600	2482100300	2482300400	2500105300	2500300900	2500904300
2480601500	2480803900	2481702800	2482100400	2482300500	2500105400	2500301100	2500904400
2480601700	2480804000	2481800200	2482100500	2482300600	2500105700	2500301900	2500904500
2480602100	2481500500	2481800300	2482101000	2482300700	2500105800	2500302000	2500904600
2480602300	2481500700	2481800400	2482101100	2482300800	2500105900	2500700300	2500904700
2480602400	2481500800	2481800800	2482101200	2482300900	2500106000	2500700400	2501000200
2480602500	2481500900	2481800900	2482101300	2482301100	2500106100	2500700500	2501000400
2480602600	2481501100	2481801400	2482101500	2482301300	2500106200	2500700600	2501000500
2480602700	2481501200	2481801500	2482101600	2482301500	2500106300	2500700700	2501000600
2480602800	2481502000	2481801900	2482101700	2482301600	2500106400	2500700800	2501000700
2480602900	2481502200	2481802100	2482101800	2482301700	2500106500	2500700900	2501001300
2480603000	2481502300	2481802200	2482101900	2482301900	2500106600	2500701000	2501001600
2480603500	2481502400	2481802500	2482102000	2482302000	2500106900	2500701100	2501001700
2480603600	2481600200	2481802600	2482102100	2482302100	2500107000	2500701200	2501001800
2480603700	2481600300	2481802700	2482102200	2482302200	2500107100	2500701800	2501001900
2480603800	2481600400	2481802800	2482102300	2482302300	2500107200	2500701900	2501002400
2480603900	2481600600	2481802900	2482102700	2482302400	2500107300	2500702000	2501002500
2480700600	2481601000	2481803000	2482103300	2482410100	2500107400	2500702100	2501100300
2480700800	2481601100	2481803100	2482103600	2482410200	2500110500	2500702200	2501100600
2480701100	2481601200	2481803200	2482200100	2482410300	2500110600	2500702300	2501101100
2480701200	2481601300	2481803300	2482200200	2482410400	2500110900	2500702400	2501101400
2480701300	2481601400	2481803400	2482200300	2482410500	2500111200	2500801800	2501101500

## Listing of all Affected APNs in Julian-Cuyamaca FPD

2501101600	2501207300	2501620900	2501700900	2502040500	2502082500	2502140400	2890610300
2501101900	2501207900	2501621100	2501800500	2502040800	2502082600	2502140500	2890610400
2501102000	2501208000	2501621300	2501800600	2502040900	2502082700	2502140600	2890610500
2501102100	2501208100	2501621400	2501801400	2502041000	2502082800	2502141000	2890610600
2501102200	2501208200	2501621500	2501801500	2502041100	2502090100	2502141100	2890610700
2501102300	2501208300	2501621600	2501801900	2502041200	2502090200	2502141200	2890610800
2501102400	2501208400	2501630100	2501802000	2502050100	2502090400	2502141300	2890610900
2501102500	2501208500	2501630200	2501802100	2502050200	2502110100	2502141700	2890620100
2501102600	2501208600	2501630500	2501802200	2502050300	2502110300	2502141900	2890620200
2501102700	2501300100	2501630600	2501802300	2502050400	2502110400	2502142000	2890620500
2501103400	2501300300	2501630700	2501802400	2502050500	2502110500	2502142100	2890620600
2501103500	2501300500	2501630800	2501802500	2502050600	2502110600	2502142400	2890620700
2501103600	2501300600	2501630900	2501802600	2502050700	2502110700	2502142500	2890630100
2501103700	2501300900	2501631000	2501802700	2502050800	2502110800	2502142700	2890630200
2501103800	2501301100	2501631400	2501802900	2502050900	2502111100	2502142900	2890630300
2501103900	2501301500	2501631500	2501803000	2502060100	2502111200	2502143000	2890630400
2501104000	2501301700	2501631600	2501803200	2502060200	2502111300	2502143100	2891000200
2501104300	2501301900	2501631700	2501803400	2502060300	2502111400	2502150100	2891000300
2501104400	2501302100	2501631800	2501803600	2502060400	2502111700	2502150400	2891000800
2501104600	2501302200	2501632000	2501803700	2502060700	2502111800	2502150600	2891001200
2501104700	2501302300	2501632100	2502000100	2502060800	2502112500	2502150700	2891001400
2501110400	2501302700	2501632200	2502000200	2502060900	2502112600	2502200100	2891001500
2501110500	2501302800	2501632300	2502000300	2502061000	2502112700	2502200200	2891001600
2501110600	2501302900	2501632400	2502000400	2502061100	2502112800	2502200300	2891200100
2501110700	2501303000	2501640100	2502000700	2502061200	2502112900	2502300100	2891200400
2501110800	2501500100	2501640200	2502000800	2502061300	2502113000	2502300200	2891200800
2501200100	2501500200	2501640300	2502001200	2502061400	2502113100	2502300300	2891201100
2501200400	2501500700	2501640400	2502010100	2502061500	2502114000	2502300600	2891201400
2501200500	2501500900	2501640500	2502010200	2502061600	2502114200	2502300700	2891203200
2501200700	2501501000	2501640600	2502010300	2502061700	2502114400	2502310100	2891204000
2501200900	2501501100	2501640700	2502010400	2502061800	2502114500	2502310200	2891204100
2501201600	2501501200	2501640800	2502010800	2502070100	2502114600	2502310300	2891210100
2501201700	2501501300	2501640900	2502020100	2502070200	2502120700	2502400100	2891210200
2501202200	2501501400	2501641000	2502020200	2502070300	2502120800	2502400300	2891210300
2501202300	2501501500	2501641100	2502020300	2502070400	2502120900	2502710200	2891210400
2501202500	2501501600	2501641200	2502020500	2502070600	2502121000	2502710500	2891210500
2501202600	2501501800	2501641300	2502020600	2502070700	2502121200	2502710600	2891210600
2501202700	2501501900	2501641400	2502020900	2502070800	2502121300	2502710800	2891210700
2501202800	2501502100	2501641500	2502021000	2502070900	2502121600	2502710900	2891210800
2501203100	2501502200	2501641600	2502021200	2502071000	2502121700	2502711000	2891210900
2501203200	2501502300	2501641800	2502021300	2502071100	2502121800	2502720100	2891211000
2501203300	2501502400	2501641900	2502021500	2502071200	2502121900	2502720300	2891211100
2501203400	2501610100	2501642100	2502021600	2502071300	2502123800	2502720400	2891211200
2501203600	2501610200	2501642200	2502030100	2502071400	2502124100	2502720500	2891211300
2501203700	2501610900	2501642400	2502030200	2502071500	2502124200	2502720600	2891211400
2501203800	2501611200	2501642700	2502030300	2502071700	2502125000	2502720700	2891310100
2501203900	2501611300	2501700100	2502030400	2502071800	2502125100	2502720800	2891310200
2501205100	2501611500	2501700200	2502030500	2502080100	2502130100	2890300300	2891310300
2501205200	2501611600	2501700300	2502030600	2502080200	2502130200	2890301200	2891310500
2501205600	2501612000	2501700400	2502030700	2502080500	2502130300	2890600100	2891310600
2501205700	2501612100	2501700500	2502040100	2502081400	2502130400	2890600700	2891310700
2501206400	2501620100	2501700600	2502040200	2502082000	2502130500	2890603400	2891310800
2501206500	2501620200	2501700700	2502040300	2502082300	2502140200	2890610100	2891310900
2501207200	2501620800	2501700800	2502040400	2502082400	2502140300	2890610200	2891311100

## Listing of all Affected APNs in Julian-Cuyamaca FPD

2891311400	2891331200	2892113900	2892410800	2893801900	2894202400	2894311400	2894500300
2891311700	2891332600	2892114200	2892410900	2893802000	2894202700	2894311500	2894500400
2891311800	2891332700	2892114400	2892411000	2893802400	2894202900	2894311600	2894500500
2891311900	2891332800	2892114500	2892411100	2893802500	2894203000	2894311900	2894500800
2891312300	2891333000	2892114900	2892411200	2893802700	2894203700	2894312000	2894501000
2891312400	2891333100	2892115000	2892411300	2893802800	2894203800	2894312100	2894501100
2891312800	2891800100	2892115100	2892700400	2893802900	2894204000	2894312200	2894501200
2891312900	2891800600	2892122100	2892700800	2893803000	2894204100	2894312400	2894501300
2891313100	2891800700	2892122200	2892701600	2893803100	2894204200	2894312500	2894501400
2891313200	2891800900	2892122300	2892701900	2893803200	2894204300	2894312600	2894501700
2891313300	2891801000	2892122400	2892702000	2893803300	2894204400	2894312700	2894501900
2891313800	2891801500	2892122500	2892702100	2894000100	2894204500	2894312800	2894502000
2891313900	2891801600	2892122600	2892702200	2894000600	2894204600	2894312900	2894502100
2891314000	2891801700	2892122700	2892702400	2894000700	2894204700	2894313000	2894502200
2891314100	2891801900	2892122800	2892702500	2894000800	2894204800	2894320100	2894502300
2891314200	2891901600	2892122900	2892703000	2894000900	2894204900	2894320200	2894600100
2891314400	2891903700	2892123000	2892703200	2894001000	2894205000	2894320300	2894600200
2891314600	2891903800	2892123100	2892703700	2894001100	2894205100	2894321100	2894600700
2891315300	2891904100	2892123200	2892703800	2894001600	2894205200	2894321200	2894600800
2891320100	2891904200	2892123300	2892703900	2894001800	2894205300	2894321700	2894600900
2891320200	2891904400	2892124000	2892704000	2894001900	2894205400	2894321800	2894601000
2891320300	2891904800	2892124100	2892704300	2894002000	2894205500	2894321900	2894601100
2891320400	2891904900	2892130100	2892704400	2894002100	2894205600	2894326500	2894601200
2891320500	2891905000	2892130200	2892704500	2894002200	2894205700	2894326600	2894601300
2891320600	2891905100	2892130500	2892704700	2894002300	2894205800	2894327100	2894601400
2891320700	2891905200	2892140200	2892704800	2894002400	2894205900	2894327200	2894601500
2891320800	2891905400	2892140300	2892704900	2894002500	2894206000	2894330100	2894601600
2891320900	2891905500	2892140400	2892705100	2894002600	2894206100	2894330200	2894601700
2891321000	2891910100	2892140600	2892705300	2894002700	2894301100	2894330300	2894601900
2891321100	2891910200	2892140700	2892705400	2894002800	2894301200	2894330400	2894602100
2891321200	2891910300	2892140800	2892705500	2894003000	2894301300	2894330500	2894602300
2891321300	2891910500	2892141000	2892801000	2894003100	2894301400	2894400100	2894700200
2891321500	2891910600	2892141100	2892801100	2894003200	2894302100	2894400600	2894700300
2891321600	2891910700	2892141200	2892801300	2894003300	2894302200	2894400700	2894700700
2891321700	2891910800	2892141300	2892801400	2894003400	2894302500	2894400800	2894701100
2891321800	2891910900	2892400200	2893001000	2894003500	2894302800	2894401000	2894701200
2891321900	2891911000	2892400300	2893001100	2894200100	2894302900	2894401300	2894701300
2891322000	2891911100	2892400600	2893001300	2894200200	2894303600	2894401600	2894701400
2891322100	2891911200	2892400700	2893001500	2894200600	2894304100	2894401700	2894701500
2891322200	2891911300	2892400800	2893001700	2894200700	2894304200	2894401800	2894701600
2891322300	2891911400	2892400900	2893001900	2894200800	2894304300	2894401900	2894701700
2891322600	2892112200	2892401000	2893002000	2894200900	2894304400	2894402000	2894702000
2891322700	2892112300	2892401100	2893002300	2894201000	2894304500	2894402200	2894703100
2891322800	2892112500	2892401200	2893002400	2894201100	2894305100	2894402600	2894703300
2891322900	2892112700	2892402300	2893002500	2894201200	2894305200	2894402800	2894703400
2891323000	2892112800	2892402400	2893002700	2894201300	2894305300	2894402900	2894703500
2891323100	2892113100	2892402500	2893002800	2894201400	2894305400	2894403000	2894703600
2891330100	2892113200	2892402600	2893800100	2894201500	2894305500	2894403100	2894703700
2891330300	2892113300	2892402900	2893800700	2894201600	2894310100	2894403200	2894703800
2891330400	2892113400	2892410100	2893800800	2894201700	2894310400	2894403300	2900500900
2891330500	2892113500	2892410400	2893800900	2894201800	2894310500	2894403400	2900502600
2891330700	2892113600	2892410500	2893801000	2894201900	2894310700	2894403500	2900503100
2891331000	2892113700	2892410600	2893801100	2894202000	2894311000	2894403700	2900503300
2891331100	2892113800	2892410700	2893801700	2894202100	2894311300	2894403800	2900503400

## Listing of all Affected APNs in Julian-Cuyamaca FPD

2900503600	2901411200	2902102600	2910101300	2910303700	2910502200	2910820700	2910870100
2900503700	2901411500	2902102700	2910101400	2910303800	2910502400	2910820800	2910870200
2900503800	2901411800	2902102800	2910101600	2910304100	2910502500	2910820900	2910870300
2900503900	2901412100	2902102900	2910101700	2910304600	2910510100	2910830300	2910870400
2900504000	2901412700	2902103000	2910101800	2910304700	2910510200	2910830400	2910870600
2900701600	2901413700	2902103100	2910101900	2910304800	2910510300	2910830500	2910870900
2900702800	2901413900	2902103200	2910102000	2910304900	2910720100	2910830800	2910871000
2900703000	2901414000	2902200100	2910102100	2910305000	2910720500	2910830900	2910871100
2900703100	2901414100	2902200200	2910102600	2910305100	2910720800	2910831000	2911100300
2900703200	2901414200	2902200300	2910210300	2910310800	2910720900	2910831100	2911100500
2900703300	2901414300	2902200400	2910210400	2910310900	2910721000	2910831400	2911100800
2900703400	2901414400	2902200500	2910210500	2910311000	2910721100	2910831600	2911100900
2900703700	2901414500	2902200600	2910210600	2910320100	2910721300	2910832000	2911101000
2900703800	2901420100	2902200700	2910210700	2910320200	2910721400	2910832100	2911101100
2900703900	2901420200	2902200800	2910210800	2910320300	2910721500	2910840100	2911101300
2900704000	2901420300	2902201200	2910220100	2910320400	2910721800	2910840200	2911101500
2900704100	2901420400	2902201300	2910220200	2910320500	2910721900	2910840300	2911101700
2900704200	2901420500	2902201400	2910220300	2910400100	2910722100	2910840500	2911101800
2900704300	2902000800	2902201500	2910220400	2910400600	2910730100	2910841300	2911102000
2900704400	2902001200	2902201600	2910220500	2910400700	2910730200	2910841400	2911102200
2900704500	2902001300	2902201700	2910220600	2910400800	2910730300	2910841500	2911102400
2900704600	2902001400	2902201800	2910220700	2910400900	2910730600	2910841600	2911102500
2900704700	2902001500	2902201900	2910230200	2910401200	2910730800	2910841700	2911102600
2900710100	2902001600	2902202000	2910230300	2910401400	2910730900	2910841800	2911102800
2900710200	2902001700	2902202100	2910230400	2910402700	2910731000	2910842300	2911102900
2900710300	2902001800	2902202200	2910230700	2910403100	2910731100	2910842400	2911103000
2900711200	2902002300	2902202300	2910230800	2910403200	2910731200	2910842500	2911103100
2900711300	2902002400	2902202400	2910230900	2910403300	2910740100	2910842600	2911103200
2900711400	2902002500	2902300400	2910231000	2910403400	2910740700	2910842700	2911103300
2900711500	2902010300	2902300500	2910231100	2910403500	2910740800	2910850100	2911103400
2900712300	2902010400	2902300600	2910231400	2910404100	2910750200	2910850500	2911210200
2900712400	2902100200	2902300700	2910231700	2910404300	2910750300	2910850600	2911210400
2900712500	2902100300	2902301100	2910231900	2910404600	2910750400	2910850700	2911210800
2900712600	2902100400	2902301300	2910232000	2910405100	2910750500	2910850800	2911210900
2900713100	2902100500	2902301400	2910232100	2910405600	2910770800	2910850900	2911211000
2900713600	2902100600	2902301600	2910232200	2910406000	2910770900	2910851100	2911211100
2900713800	2902100700	2902301700	2910232300	2910406600	2910771000	2910851200	2911211200
2900713900	2902100800	2902301800	2910232400	2910406700	2910771100	2910851400	2911211300
2900714000	2902100900	2902301900	2910232500	2910407100	2910780100	2910851500	2911211800
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2900800700	2902101100	2902302100	2910232700	2910410600	2910790200	2910851900	2911212500
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2900801700	2902101300	2902302400	2910232900	2910410800	2910790700	2910852200	2911212700
2900801800	2902101400	2902302500	2910233000	2910500700	2910791100	2910852300	2911213100
2900801900	2902101500	2902302700	2910233100	2910500900	2910791200	2910860200	2911213200
2900802000	2902101600	2902302800	2910233200	2910501000	2910791300	2910860300	2911213300
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2900803200	2902101800	2902303100	2910301200	2910501300	2910791500	2910860500	2911213500
2900803300	2902101900	2902303200	2910301300	2910501400	2910791600	2910860600	2911213700
2900810300	2902102000	2902303300	2910301500	2910501500	2910820100	2910860700	2911220300
2901410100	2902102100	2910100900	2910302300	2910501600	2910820200	2910860800	2911220400
2901410300	2902102200	2910101000	2910302400	2910501900	2910820400	2910861100	2911220600
2901411000	2902102300	2910101100	2910302900	2910502000	2910820500	2910861200	2911220700
2901411100	2902102500	2910101200	2910303100	2910502100	2910820600	2910861300	2911220800

## Listing of all Affected APNs in Julian-Cuyamaca FPD

2911220900	2911701100	2911930400	2912013700	2912032300	2912061300	2912142500	2912210800
2911221000	2911701200	2911930600	2912013800	2912040900	2912061500	2912142700	2912211100
2911221100	2911701800	2911930700	2912013900	2912041000	2912061600	2912143100	2912211200
2911221200	2911701900	2911930900	2912014000	2912041100	2912061700	2912143200	2912211600
2911221300	2911702300	2911931100	2912014900	2912041500	2912061800	2912143300	2912211700
2911221400	2911702600	2911931800	2912015100	2912041600	2912061900	2912143400	2912211800
2911221500	2911702700	2911931900	2912015200	2912041700	2912062000	2912143500	2912211900
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2911222000	2911703100	2911941100	2912015800	2912042000	2912062300	2912143800	2912212200
2911302000	2911710100	2911941200	2912015900	2912042100	2912062400	2912143900	2912212400
2911302300	2911710900	2911941800	2912016000	2912042200	2912111400	2912150100	2912212600
2911302800	2911711000	2911941900	2912016100	2912042300	2912111800	2912150200	2912212700
2911302900	2911711100	2911942000	2912016200	2912042500	2912112100	2912150800	2912212800
2911303300	2911711200	2911942100	2912016600	2912042700	2912112200	2912150900	2912212900
2911303400	2911711300	2911942200	2912016700	2912043400	2912112500	2912151000	2912213000
2911303600	2911711600	2911942300	2912016800	2912043500	2912112900	2912151700	2912213100
2911303900	2911711700	2911942700	2912016900	2912043600	2912113000	2912152400	2912213200
2911310100	2911800100	2911942900	2912017000	2912043700	2912113200	2912152600	2912410300
2911310200	2911800300	2911943000	2912017100	2912043800	2912113800	2912153000	2912410600
2911310300	2911910300	2911943100	2912017200	2912050200	2912113900	2912153100	2912410800
2911310400	2911910400	2911950300	2912017300	2912050300	2912114000	2912154100	2912411400
2911310500	2911920200	2911950600	2912017500	2912050500	2912114100	2912154400	2912411500
2911310600	2911920300	2911950700	2912017900	2912050600	2912114200	2912154800	2912411700
2911310700	2911920400	2911950800	2912018000	2912050700	2912114300	2912155000	2912411800
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2911311300	2911920700	2911951800	2912020200	2912051100	2912120900	2912155700	2912412600
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2911500300	2911921100	2911952300	2912020800	2912052400	2912121300	2912156100	2912413100
2911500400	2911921200	2911952400	2912020900	2912052800	2912121600	2912156200	2912413400
2911500500	2911921300	2911952500	2912021000	2912052900	2912130400	2912156300	2912413500
2911500600	2911921500	2911952600	2912021800	2912053000	2912130600	2912156400	2912420100
2911500700	2911921900	2911952700	2912021900	2912053200	2912130700	2912156500	2912420200
2911501000	2911922000	2911952800	2912022000	2912053900	2912130800	2912156600	2912420500
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2911600300	2911922200	2911953000	2912023100	2912054300	2912131300	2912156800	2912420700
2911600600	2911922300	2912010200	2912023400	2912054400	2912131800	2912156900	2912420800
2911600700	2911922400	2912010700	2912023700	2912054500	2912132100	2912157000	2912421000
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2911601200	2911923000	2912011100	2912024000	2912055000	2912132500	2912157300	2912421400
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2911601400	2911923200	2912011400	2912024200	2912055400	2912132700	2912157500	2912421900
2911601700	2911923300	2912012500	2912024300	2912055500	2912132800	2912157600	2912422200
2911601800	2911923500	2912012600	2912030100	2912055700	2912132900	2912210100	2912422300
2911602100	2911923900	2912012700	2912030400	2912055800	2912133000	2912210200	2912422400
2911602400	2911924000	2912012800	2912030800	2912055900	2912140400	2912210300	2912422500
2911602500	2911924300	2912013100	2912031300	2912056000	2912141700	2912210400	2912422600
2911700800	2911930100	2912013200	2912031500	2912060400	2912141800	2912210500	2912422700
2911700900	2911930200	2912013300	2912031600	2912061000	2912142300	2912210600	2912422800
2911701000	2911930300	2912013600	2912032200	2912061100	2912142400	2912210700	2912423200



## Listing of all Affected APNs in Julian-Cuyamaca FPD

2912423600	2912443300	2912556200	2912575600	2912627000	2912651500	2912681200	2912731500
2912423700	2912450100	2912556300	2912575700	2912627100	2912651600	2912681300	2912731600
2912423800	2912450200	2912556600	2912575800	2912630300	2912652100	2912681500	2912731700
2912424100	2912450500	2912556700	2912575900	2912630600	2912652200	2912681600	2912732100
2912424200	2912450800	2912556800	2912576000	2912630700	2912653000	2912690600	2912732500
2912424300	2912450900	2912556900	2912576500	2912631000	2912653500	2912690800	2912732600
2912424900	2912451300	2912557100	2912576600	2912631200	2912654000	2912691300	2912732700
2912425000	2912510700	2912557200	2912576900	2912631300	2912654100	2912691400	2912732800
2912425100	2912511200	2912557300	2912577000	2912631400	2912654200	2912691500	2912733000
2912425200	2912511300	2912557400	2912577100	2912631700	2912654500	2912710100	2912733100
2912425300	2912511700	2912557600	2912577200	2912632400	2912654600	2912710200	2912733200
2912425500	2912511800	2912557800	2912577300	2912632500	2912654700	2912710500	2912740100
2912426000	2912511900	2912557900	2912577400	2912632600	2912654800	2912710700	2912740200
2912426100	2912512100	2912558000	2912577500	2912632700	2912654900	2912710900	2912740300
2912426500	2912512200	2912558100	2912577600	2912632800	2912655000	2912711000	2912740400
2912426700	2912512300	2912558200	2912611100	2912633100	2912655100	2912711100	2912740500
2912426800	2912512700	2912558300	2912611400	2912633200	2912655200	2912711200	2912740600
2912427000	2912513000	2912558400	2912611500	2912633300	2912655300	2912711300	2912740700
2912427100	2912513100	2912559100	2912611700	2912633600	2912655400	2912711400	2912740800
2912427300	2912513200	2912559200	2912612000	2912633700	2912655500	2912711700	2912740900
2912427400	2912513300	2912559300	2912612100	2912633800	2912655600	2912711800	2912741000
2912427500	2912513400	2912559400	2912612200	2912633900	2912655700	2912712000	2912741100
2912427600	2912513500	2912559500	2912612300	2912634500	2912660400	2912712600	2912741200
2912427700	2912513600	2912570500	2912620100	2912634600	2912660800	2912712700	2912741300
2912427800	2912513700	2912570600	2912620200	2912634700	2912661200	2912712900	2912741400
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2912428100	2912521600	2912571200	2912621100	2912635200	2912662200	2912713500	2912750200
2912430400	2912530200	2912571500	2912621400	2912635300	2912662300	2912713600	2912750600
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2912430800	2912532800	2912571800	2912622100	2912640700	2912662500	2912713900	2912751000
2912431600	2912532900	2912571900	2912622200	2912640800	2912662600	2912714100	2912751100
2912431900	2912533000	2912572000	2912622300	2912640900	2912662700	2912714200	2912751200
2912433500	2912533100	2912572100	2912622400	2912641000	2912662800	2912714300	2912751300
2912433900	2912533200	2912572200	2912622600	2912641100	2912662900	2912714400	2912751400
2912434600	2912533400	2912572500	2912622700	2912641200	2912663000	2912714500	2912751500
2912434700	2912533500	2912572600	2912622800	2912641300	2912663100	2912720100	2912751700
2912434800	2912540800	2912573300	2912622900	2912641400	2912670100	2912720200	2912751800
2912434900	2912540900	2912573400	2912623000	2912641500	2912670700	2912720300	2912752100
2912435000	2912541400	2912573500	2912623100	2912641900	2912670800	2912720500	2912752200
2912435100	2912541900	2912573600	2912623300	2912642000	2912671100	2912720600	2912752400
2912435200	2912542200	2912573700	2912623400	2912642200	2912671200	2912720700	2912752600
2912440500	2912542300	2912573800	2912623700	2912642300	2912671800	2912720800	2912752700
2912440900	2912542400	2912574100	2912623800	2912642400	2912671900	2912721600	2912753000
2912441800	2912542600	2912574200	2912625200	2912642500	2912672100	2912721700	2912753400
2912442000	2912543100	2912574300	2912625500	2912642600	2912672200	2912721900	2912753700
2912442200	2912551400	2912574400	2912625600	2912642700	2912672400	2912722000	2912753800
2912442300	2912551500	2912574500	2912626000	2912642800	2912672500	2912722100	2912753900
2912442400	2912551600	2912575000	2912626100	2912642900	2912680400	2912722300	2912754000
2912442500	2912551700	2912575100	2912626500	2912643200	2912680500	2912730100	2912754100
2912442700	2912553200	2912575200	2912626600	2912643300	2912680600	2912731000	2912754200
2912443000	2912554900	2912575300	2912626700	2912643400	2912680700	2912731200	2912754300
2912443100	2912555000	2912575400	2912626800	2912651300	2912680800	2912731300	2912754400
2912443200	2912555100	2912575500	2912626900	2912651400	2912680900	2912731400	2912754500

## Listing of all Affected APNs in Julian-Cuyamaca FPD

2912754600	2913200300	2914000500	2920102700	2920211900	2920514300	2920551400	2920641300
2912754700	2913200400	2914000600	2920102800	2920212000	2920514400	2920551500	2920641400
2912754800	2913200500	2914000700	2920104900	2920212100	2920514500	2920551600	2920641500
2912754900	2913700100	2914000900	2920105000	2920212200	2920514700	2920551700	2920641700
2912755000	2913700200	2914001000	2920110100	2920212300	2920514900	2920551800	2920642300
2912755100	2913700300	2914001100	2920110400	2920212400	2920520300	2920552000	2920642400
2912755200	2913700400	2914001200	2920110500	2920212500	2920520400	2920552400	2920642700
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2912755700	2913702700	2914001700	2920111200	2920410900	2920530800	2920553000	2920644100
2912756000	2913710100	2914001800	2920111600	2920411000	2920531200	2920553100	2920644200
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2912756500	2913710500	2914002600	2920112200	2920412300	2920531600	2920560900	2920644600
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2913002000	2913901100	2920101100	2920210400	2920512300	2920547100	2920620700	2920660900
2913002200	2913901200	2920101200	2920210500	2920512400	2920548100	2920620900	2920661000
2913002300	2913901300	2920101300	2920210600	2920512700	2920548600	2920621000	2920661100
2913002400	2913901400	2920101400	2920210700	2920513200	2920548700	2920621100	2920661200
2913002500	2913901500	2920101500	2920210800	2920513400	2920548800	2920630500	2920670600
2913002600	2913901600	2920101600	2920210900	2920513500	2920548900	2920630600	2920670700
2913002700	2913901900	2920101700	2920211000	2920513600	2920549000	2920630700	2920681300
2913002800	2913902000	2920102000	2920211300	2920513700	2920549100	2920630800	2920681700
2913003000	2913902100	2920102100	2920211400	2920513900	2920549200	2920630900	2920681800
2913003100	2914000200	2920102200	2920211500	2920514000	2920549300	2920640100	2920681900
2913003300	2914000300	2920102300	2920211600	2920514100	2920550100	2920640700	2920682000
2913003400	2914000400	2920102600	2920211700	2920514200	2920550400	2920641200	2920690800

## Listing of all Affected APNs in Julian-Cuyamaca FPD

2920690900	2920751700	2921203200	2921320500	2921404300	2921503000	2930201600	2930306700
2920691200	2920751900	2921203300	2921320600	2921404400	2921503100	2930201700	2930306800
2920691300	2920760500	2921203400	2921320700	2921404500	2921503200	2930201800	2930306900
2920691700	2920760600	2921203700	2921320800	2921410300	2921503300	2930201900	2930307000
2920691800	2920760700	2921204600	2921321000	2921410400	2921503400	2930202200	2930307200
2920692000	2920760800	2921204800	2921321300	2921410600	2921503500	2930202300	2930307300
2920692400	2920760900	2921204900	2921321400	2921410800	2921503600	2930202400	2930307400
2920693900	2920770800	2921205200	2921321500	2921410900	2921503700	2930202900	2930307500
2920694000	2920771100	2921205500	2921321600	2921411000	2921504000	2930203000	2930307600
2920710400	2920771200	2921205600	2921321900	2921411100	2921504100	2930203100	2930307800
2920710500	2920771400	2921205700	2921322000	2921411200	2921504200	2930203400	2930308100
2920710600	2920771600	2921205800	2921322100	2921411300	2921504400	2930203500	2930308300
2920710700	2920771700	2921206300	2921322300	2921411400	2921504500	2930203600	2930308400
2920710800	2920771900	2921206400	2921322400	2921411500	2921504600	2930203700	2930308500
2920720500	2920772000	2921206500	2921322500	2921411600	2921504700	2930203800	2930308700
2920720800	2920772100	2921206600	2921330200	2921411700	2921505600	2930204400	2930308900
2920721100	2920772200	2921206700	2921330300	2921411800	2921505700	2930204500	2930309000
2920721200	2920772300	2921206800	2921340300	2921411900	2921510200	2930204800	2930309100
2920721300	2920772400	2921206900	2921340500	2921412000	2921510300	2930210400	2930309200
2920721500	2920772600	2921207000	2921340600	2921412100	2921510500	2930300300	2930309300
2920730600	2920772700	2921207100	2921340700	2921412200	2921510600	2930300500	2930310200
2920730900	2920772800	2921207200	2921340800	2921412300	2921510700	2930300600	2930310300
2920731000	2920772900	2921207500	2921340900	2921412500	2921510800	2930300700	2930310500
2920732100	2920773000	2921207600	2921341000	2921412700	2921510900	2930301000	2930310600
2920732200	2920773100	2921207700	2921341100	2921412800	2921511000	2930301100	2930310700
2920732400	2920773200	2921207800	2921341700	2921412900	2921511100	2930301200	2930310800
2920732600	2920773400	2921208100	2921341800	2921413000	2921511400	2930301700	2930410200
2920733400	2920773600	2921208200	2921342100	2921413100	2921511500	2930301900	2930410300
2920733600	2920780800	2921208300	2921342200	2921413200	2921512200	2930302000	2930410400
2920733800	2920780900	2921208400	2921342300	2921413300	2921512400	2930302100	2930410500
2920733900	2920781000	2921208500	2921342400	2921413400	2921512700	2930302200	2930410600
2920734000	2920790500	2921208600	2921342500	2921413500	2921512800	2930302300	2930410700
2920734400	2920790600	2921209200	2921342600	2921413600	2921512900	2930302400	2930410800
2920734900	2920790800	2921209300	2921343100	2921413700	2921513000	2930302600	2930410900
2920735100	2920791100	2921209400	2921343200	2921413900	2921513100	2930302800	2930411100
2920735200	2920791200	2921209500	2921400200	2921414000	2921513200	2930302900	2930411200
2920735400	2920791300	2921209600	2921400300	2921414100	2921513300	2930303100	2930411800
2920735500	2920791400	2921310100	2921400400	2921414200	2921513400	2930303200	2930411900
2920735600	2920791800	2921310200	2921400500	2921414300	2921513500	2930303300	2930412400
2920736000	2920791900	2921310300	2921400600	2921414400	2930100400	2930303400	2930420100
2920736100	2920800300	2921310500	2921400900	2921414500	2930101600	2930303500	2930420800
2920736200	2920800400	2921310600	2921401000	2921414600	2930102300	2930304200	2930421800
2920736300	2921200800	2921310700	2921401100	2921414700	2930102400	2930304300	2930421900
2920740400	2921201000	2921310800	2921401200	2921414800	2930102500	2930304400	2930422000
2920740600	2921201100	2921311000	2921402200	2921414900	2930102600	2930304600	2930422100
2920740800	2921201200	2921311100	2921403000	2921415000	2930102700	2930305100	2930423200
2920740900	2921201300	2921311300	2921403500	2921415100	2930102800	2930305300	2930423600
2920741000	2921201500	2921311500	2921403600	2921500100	2930103000	2930305700	2930423700
2920741200	2921201900	2921311600	2921403700	2921500200	2930103100	2930305900	2930424100
2920741300	2921202000	2921311700	2921403800	2921500300	2930103200	2930306100	2930424200
2920741400	2921202300	2921320100	2921403900	2921500400	2930103300	2930306200	2930430500
2920751100	2921202500	2921320200	2921404000	2921500500	2930201300	2930306300	2930430600
2920751500	2921202600	2921320300	2921404100	2921502800	2930201400	2930306500	2930430700
2920751600	2921203100	2921320400	2921404200	2921502900	2930201500	2930306600	2930431200

## Listing of all Affected APNs in Julian-Cuyamaca FPD

2930431700	2930611900	2930713700	2930816600	2930843300	2930930800	2931014700	2931041000
2930432300	2930612700	2930713800	2930820800	2930843500	2930931500	2931020100	2931041100
2930432600	2930612800	2930714100	2930820900	2930843600	2930931600	2931020200	2931041400
2930433000	2930613800	2930714500	2930821300	2930843700	2930931800	2931020300	2931041500
2930440600	2930613900	2930714900	2930821600	2930910200	2930933000	2931020400	2931041800
2930441800	2930614000	2930715100	2930821700	2930911200	2930933100	2931020500	2931041900
2930441900	2930614100	2930715300	2930821800	2930911400	2930933200	2931020600	2931042100
2930442200	2930620400	2930715500	2930823300	2930911500	2930933300	2931020700	2931042200
2930442700	2930620500	2930715600	2930823400	2930911600	2930933400	2931020800	2931042300
2930511000	2930620600	2930720100	2930823500	2930912100	2930933600	2931020900	2931042500
2930511100	2930620700	2930720200	2930823600	2930912700	2930933700	2931021000	2931043000
2930511200	2930620800	2930721100	2930823700	2930912800	2930933800	2931021100	2931043100
2930511300	2930621100	2930721300	2930823800	2930913400	2930933900	2931021200	2931110400
2930511400	2930621900	2930721400	2930824200	2930913500	2930934000	2931022000	2931110500
2930514400	2930622000	2930722800	2930824300	2930913600	2930934400	2931022100	2931110600
2930515000	2930622100	2930722900	2930824700	2930913700	2930934500	2931022800	2931111600
2930515200	2930622200	2930723300	2930824800	2930913800	2930934600	2931022900	2931112500
2930515400	2930622300	2930723400	2930824900	2930913900	2930934800	2931023000	2931113200
2930515500	2930630100	2930723500	2930830300	2930914000	2930934900	2931023100	2931113600
2930520100	2930630500	2930724000	2930830600	2930914200	2930935200	2931023500	2931113700
2930522400	2930630600	2930724100	2930830700	2930914600	2930935300	2931023600	2931113800
2930523200	2930630700	2930724200	2930830800	2930914800	2930935500	2931023700	2931121100
2930523300	2930630800	2930724400	2930830900	2930914900	2930940100	2931023800	2931121200
2930523500	2930630900	2930730900	2930831000	2930921300	2930940200	2931023900	2931121400
2930523600	2930631900	2930731000	2930831100	2930921400	2930940300	2931024300	2931121700
2930523700	2930632400	2930733300	2930831900	2930921500	2930940400	2931024400	2931121800
2930523800	2930632500	2930733900	2930832000	2930921600	2930940500	2931024500	2931121900
2930531000	2930640700	2930734000	2930832100	2930921800	2930940600	2931030400	2931122400
2930531300	2930640800	2930734100	2930832800	2930922000	2930940700	2931030500	2931122500
2930531400	2930641300	2930740600	2930832900	2930922100	2930941300	2931030600	2931122600
2930534200	2930710100	2930740700	2930833000	2930922200	2930941400	2931030700	2931122700
2930534600	2930710200	2930740800	2930833100	2930922600	2930941500	2931031400	2931123800
2930534700	2930710300	2930741600	2930833300	2930923000	2930941600	2931031800	2931124000
2930535100	2930710400	2930741900	2930833400	2930923100	2930941700	2931032100	2931124100
2930535400	2930710500	2930742200	2930833500	2930923200	2930941800	2931032200	2931130100
2930540400	2930710600	2930743000	2930833600	2930923300	2930941900	2931032300	2931130200
2930540900	2930711100	2930743100	2930833700	2930923400	2930942500	2931032400	2931130300
2930541000	2930711200	2930810500	2930833800	2930923500	2931010800	2931032800	2931130400
2930541600	2930711700	2930810600	2930834200	2930923600	2931010900	2931032900	2931130500
2930541800	2930711900	2930810700	2930834900	2930924100	2931011000	2931033000	2931130600
2930542400	2930712000	2930811900	2930835100	2930924300	2931011100	2931033100	2931130700
2930543000	2930712100	2930812000	2930835500	2930924400	2931011400	2931033200	2931130800
2930543100	2930712200	2930812500	2930836100	2930924500	2931011500	2931033600	2931130900
2930543200	2930712600	2930812600	2930836200	2930924900	2931012700	2931033800	2931131000
2930543300	2930712700	2930812700	2930836300	2930925100	2931012800	2931033900	2931131300
2930610100	2930712800	2930812800	2930836600	2930925200	2931013100	2931034000	2931131400
2930610200	2930712900	2930812900	2930836700	2930925300	2931013500	2931040200	2931131500
2930610300	2930713000	2930813500	2930836800	2930930100	2931013900	2931040300	2931131600
2930610400	2930713100	2930813600	2930840400	2930930200	2931014000	2931040400	2931131700
2930610500	2930713200	2930814100	2930840500	2930930300	2931014100	2931040500	2931131800
2930610600	2930713300	2930814200	2930841200	2930930400	2931014200	2931040600	2931131900
2930610700	2930713400	2930815500	2930841500	2930930500	2931014400	2931040700	2931132000
2930611200	2930713500	2930816000	2930842500	2930930600	2931014500	2931040800	2931132800
2930611800	2930713600	2930816300	2930842600	2930930700	2931014600	2931040900	2931132900

## Listing of all Affected APNs in Julian-Cuyamaca FPD

2931133000	2931214700	2931234100	2931350100	2931441400	2931803000	2932021400	2932120500
2931133100	2931220300	2931234200	2931350200	2931441500	2931803400	2932021500	2932120600
2931133200	2931220400	2931234300	2931350500	2931441700	2931804600	2932021600	2932120700
2931133300	2931220500	2931234400	2931350700	2931441800	2931804700	2932021700	2932120800
2931133400	2931220600	2931234700	2931350800	2931510100	2931805000	2932021800	2932120900
2931133600	2931220700	2931234800	2931350900	2931510200	2931805200	2932022300	2932121000
2931133800	2931220800	2931240100	2931360100	2931510300	2931805700	2932022400	2932121100
2931140400	2931221100	2931240200	2931420100	2931510700	2931805800	2932022500	2932121200
2931140600	2931221800	2931240300	2931420200	2931510900	2931805900	2932022600	2932121300
2931140700	2931221900	2931240400	2931420300	2931511000	2931806000	2932022700	2932121400
2931140800	2931222000	2931240500	2931420400	2931511100	2931806100	2932022800	2932121500
2931140900	2931222200	2931240600	2931420500	2931511200	2931806300	2932023100	2932121600
2931141000	2931222300	2931240700	2931420600	2931511300	2931806400	2932023300	2932121700
2931141100	2931222600	2931240800	2931420700	2931511400	2931806600	2932023400	2932121800
2931141200	2931222700	2931240900	2931420800	2931511900	2931806700	2932023500	2932121900
2931141300	2931222800	2931241000	2931420900	2931512200	2931806800	2932023600	2932122000
2931141400	2931222900	2931241100	2931421000	2931512300	2931806900	2932023800	2932122200
2931141500	2931223500	2931241200	2931421100	2931520100	2931807000	2932110100	2932122300
2931141600	2931223800	2931241300	2931421201	2931522600	2931807100	2932110200	2932122500
2931141700	2931223900	2931241400	2931421202	2931522700	2931807300	2932110300	2932122600
2931141800	2931224000	2931241500	2931421300	2931522800	2931807400	2932110400	2932122700
2931141900	2931224100	2931241600	2931421400	2931530900	2932010100	2932110500	2932122800
2931142000	2931224200	2931241700	2931421500	2931531700	2932010200	2932110600	2932122900
2931142100	2931230100	2931241800	2931421600	2931531800	2932010300	2932110700	2932200200
2931142200	2931230400	2931241900	2931421700	2931531900	2932010400	2932110800	2932200300
2931142400	2931230500	2931242000	2931421800	2931532000	2932010500	2932110900	2932200400
2931142500	2931230600	2931242100	2931421900	2931532500	2932010600	2932111000	2932200600
2931142800	2931231300	2931242400	2931422000	2931532600	2932010700	2932111100	2932200800
2931210200	2931231400	2931242500	2931422100	2931532800	2932010800	2932111200	2932201700
2931210400	2931231500	2931242600	2931422200	2931532900	2932010900	2932111300	2932201800
2931210500	2931231700	2931242700	2931422300	2931533100	2932011000	2932111400	2932201900
2931210600	2931231800	2931242800	2931422400	2931533200	2932011100	2932111500	2932202000
2931210700	2931231900	2931242900	2931422500	2931533300	2932011200	2932111600	2932202100
2931210800	2931232000	2931243000	2931430100	2931533400	2932011300	2932111700	2932202200
2931210900	2931232100	2931243100	2931430200	2931540300	2932011500	2932111800	2932202500
2931211000	2931232200	2931243200	2931430300	2931540500	2932011600	2932111900	2932202600
2931211100	2931232300	2931243400	2931430400	2931540600	2932011800	2932112000	2932202700
2931211200	2931232400	2931243500	2931430500	2931540700	2932011900	2932112100	2932202800
2931211300	2931232500	2931244000	2931430600	2931540800	2932012000	2932112200	2932203100
2931211400	2931232600	2931244100	2931431000	2931541200	2932012100	2932112300	2932203200
2931211800	2931232700	2931244200	2931431100	2931541300	2932012200	2932112400	2932203300
2931211900	2931232800	2931310500	2931431400	2931541400	2932012300	2932112500	2932203400
2931212300	2931232900	2931312700	2931431500	2931541500	2932012500	2932112600	2932203500
2931212400	2931233000	2931313400	2931432000	2931541600	2932012600	2932112700	2932204100
2931213100	2931233100	2931313600	2931432100	2931541700	2932012700	2932112800	2932204200
2931213200	2931233200	2931320100	2931432200	2931541800	2932020100	2932113000	2932204300
2931213300	2931233300	2931320300	2931432300	2931541900	2932020300	2932113100	2932204400
2931213400	2931233400	2931320400	2931432500	2931542100	2932020400	2932113200	2932204500
2931213500	2931233500	2931322000	2931432700	2931700400	2932020600	2932113300	2932204600
2931213600	2931233600	2931324100	2931440100	2931701300	2932020700	2932113400	2932204700
2931213700	2931233700	2931332000	2931440200	2931701800	2932020800	2932113500	2932210100
2931214100	2931233800	2931332400	2931440300	2931701900	2932021100	2932113600	2932210200
2931214400	2931233900	2931332700	2931440700	2931802700	2932021200	2932120300	2932210300
2931214600	2931234000	2931332800	2931440800	2931802800	2932021300	2932120400	2932210400

## Listing of all Affected APNs in Julian-Cuyamaca FPD

2932210500	2940123000	2940817900	2940840600	2940912400	2940960100	2941512600	2941801900
2932210600	2940123100	2940818000	2940840700	2940912500	2940960200	2941512700	3350101900
2932210700	2940123200	2940820100	2940840800	2940912700	2940960300	2941512800	3350102100
2932210800	2940300100	2940820200	2940840900	2940912800	2940960400	2941512900	3350102200
2932210900	2940300300	2940820300	2940841000	2940912900	2940960500	2941513000	3350102300
2932211000	2940300400	2940820400	2940841100	2940913000	2940960600	2941513100	3350102500
2932211100	2940300500	2940820500	2940841200	2940913100	2940960700	2941513200	3350102600
2932211200	2940300600	2940820800	2940841300	2940913200	2940960800	2941513300	3350102800
2932211300	2940300700	2940821100	2940841800	2940913300	2940961100	2941513400	3350102900
2940111700	2940300800	2940821200	2940841900	2940913400	2941100200	2941513500	3350200100
2940114900	2940300900	2940821300	2940842200	2940913500	2941100600	2941513600	3350200200
2940115100	2940604000	2940821400	2940842400	2940913600	2941103000	2941513700	3350200300
2940115200	2940604300	2940821500	2940842500	2940913700	2941103200	2941513800	3350200500
2940115500	2940604400	2940821700	2940842600	2940913800	2941103400	2941513900	3350200600
2940116000	2940701100	2940822100	2940842900	2940913900	2941103500	2941514000	3350201300
2940116100	2940701200	2940822500	2940843000	2940920100	2941103600	2941514100	3350201500
2940117000	2940701300	2940822800	2940843100	2940920200	2941103700	2941514300	3350201600
2940117200	2940701600	2940822900	2940843200	2940920300	2941103800	2941514400	3350201700
2940117300	2940702700	2940823000	2940843300	2940920400	2941104300	2941514600	3350300600
2940117400	2940702900	2940823300	2940843400	2940920500	2941104400	2941514900	3350300900
2940117500	2940703600	2940823400	2940843500	2940920600	2941104500	2941600300	3350301000
2940117700	2940704100	2940823500	2940843600	2940920700	2941106000	2941600400	3350301100
2940117800	2940704500	2940823600	2940843700	2940920800	2941106800	2941601700	3350301200
2940117900	2940704700	2940823700	2940844000	2940920900	2941106900	2941601900	3350301300
2940118100	2940704800	2940823800	2940844400	2940921000	2941107000	2941602000	3350400100
2940118400	2940705000	2940823900	2940844500	2940921100	2941107100	2941602200	3350400200
2940118500	2940705100	2940824000	2940844800	2940921200	2941107700	2941602300	3350400300
2940120100	2940705200	2940824100	2940844900	2940921300	2941107800	2941602600	3350400900
2940120200	2940705300	2940824200	2940845000	2940921400	2941107900	2941602700	3350500100
2940120300	2940705400	2940824300	2940845100	2940930100	2941300100	2941602800	3350600100
2940120500	2940705700	2940824400	2940845200	2940930200	2941300200	2941603200	3350700100
2940120600	2940705800	2940824700	2940845300	2940930300	2941510100	2941603300	3350700200
2940120700	2940710300	2940824800	2940845400	2940930800	2941510200	2941603400	3350700600
2940120800	2940710400	2940824900	2940845500	2940930900	2941510300	2941603600	3350700800
2940120900	2940710500	2940825000	2940910100	2940931100	2941510400	2941603700	3350710100
2940121100	2940710600	2940825100	2940910200	2940931200	2941510500	2941603900	3350710200
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2940121400	2940711000	2940825500	2940910500	2940931500	2941511000	2941800300	3350800500
2940121500	2940815800	2940825600	2940910600	2940931600	2941511100	2941800400	3350800600
2940121600	2940816200	2940825700	2940910700	2940932000	2941511200	2941800500	3350810100
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2940121900	2940816500	2940830300	2940911200	2940932300	2941511500	2941800800	3351000400
2940122000	2940816600	2940830400	2940911300	2940940100	2941511600	2941800900	3351100500
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2940122500	2940817200	2940830900	2940911900	2940941400	2941512100	2941801400	3371300900
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2940122700	2940817600	2940831200	2940912100	2940941600	2941512300	2941801600	7601530500
2940122800	2940817700	2940831300	2940912200	2940941700	2941512400	2941801700	7601540200
2940122900	2940817800	2940831400	2940912300	2940941800	2941512500	2941801800	7601540800

## Listing of all Affected APNs in Julian-Cuyamaca FPD

7601540900	7725009149
7601541100	7725009150
7601541200	7728940001
7601750100	7728944001
7601750600	
7601750700	
7725009101	
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7725009104	
7725009105	
7725009106	
7725009107	
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7725009148	



**Chair**

Jo MacKenzie, Director  
Vista Irrigation District

**Vice Chair**

Ed Sprague, Director  
Olivenhain Municipal Water

**Members**

Catherine Blakespear, Mayor  
City of Encinitas

Bill Horn, Supervisor  
County of San Diego

Dianne Jacob, Supervisor  
County of San Diego

Andrew Vanderlaan  
Public Member

Bill Wells, Mayor  
City of El Cajon

Lorie Zapf, Councilmember  
City of San Diego

**Alternate Members**

Lorie Bragg, Councilmember  
City of Imperial Beach

Chris Cate, Councilmember  
City of San Diego

Greg Cox, Supervisor  
County of San Diego

Judy Hanson, Director  
Leucadia Wastewater District

Harry Mathis  
Public Member

**Executive Officer**

Keene Simonds

**Counsel**

Michael G. Colantuono

**MEMORANDUM**

August 6, 2018

**TO:** San Diego Commissioners

**FROM:** John Traylor, Consultant  
Linda Zambito, Analyst I

**SUBJECT: Agenda Item No. 9 | Written Comments Received on Joint-Reorganization Proposal as of July 16, 2018**

The San Diego Local Agency Formation Commission (LAFCO) received 11 distinct written comments in the course of processing the joint-reorganization proposal filed by Julian-Cuyamaca FPD and CSA No. 135 through July 16<sup>th</sup>. (Total does not include processing and/or otherwise procedural inquiries.) Copies of all 11 comment letters are attached. Summarizes of the comments with brief staff responses are provided below.

**Comment Letter No. 1 | Julian Fire Plugs**

This written correspondence is dated April 24, 2018 from the Julian Fire Plugs. The correspondence requests LAFCO suspended its consideration of the joint-reorganization proposal until after November 6<sup>th</sup> election. The correspondence also alleges the Julian-Cuyamaca FPD Board committed a series of violations of the Brown Act in the process of approving a reorganization filing with LAFCO.

Staff Response:

LAFCO has a statutory obligation to process duly-filed proposals under prescribed timelines. All information required under statute and local policy has been provided by the two subject agencies, and as such the Executive Officer is tasked with bringing the joint-reorganization proposal to the Commission for consideration at a notice hearing. A formal response was also provided.



**Comment Letter No. 2 |**

**Dr. Patricia Landis & William Everett Residents**

**Karen Kiefer, Julian-Cuyamaca FPD Paramedic**

This written correspondence is dated April 25, 2018. The correspondence addresses a pending citizens' initiative to raise a special parcel assessment for voter consideration in November to support continued operations at Julian-Cuyamaca FPD. The letter requests LAFCO defer consideration of the joint-reorganization proposal until after November.

Staff Response:

See response to Comment No. 1. A formal response was also provided.

**Comment Letter No. 3 |**

**Leslie Crouch, Resident**

The written correspondence is dated May 2, 2018. The letter self-reports to represent over 300 registered voters within the affected territory and details justification to deny the joint-reorganization proposal and retain Julian-Cuyamaca FPD as the fire protection and emergency medical service provider for the affected territory.

Staff Response:

Information noted.

**Comment Letter No. 4 |**

**Dr. Patricia Landis, Resident**

The written correspondence is dated May 2, 2018. The letter is similar in form/context to Letter No. 3 above and details justification to deny the joint-reorganization proposal and retain the Julian-Cuyamaca FPD.

Staff Response:

Information noted.

**Comment Letter No. 5 |**

**Craig A. Sherman, Attorney**

The written correspondence is dated May 4, 2018. The correspondence focuses on the earlier action by the Commission in considering a fee waiver request for the joint-reorganization proposal. The correspondence also provides additional comments on the demerits of the reorganization and associated referendum efforts.

Staff Response:

Information noted.

**Comment Letter No. 6 |  
Toni Harter, Resident**

The written correspondence is dated May 8, 2018. The letter is similar in form/context to Letters No. 3 and 4 above and details justification to deny the joint-reorganization proposal and retain the Julian-Cuyamaca FPD.

Staff Response:

Information noted.

**Comment Letter No. 7 |  
Julian Fire Plugs**

The written correspondence is dated May 8, 2018 from the Julian Fire Plugs. The letter requests Commissioner Jacob recuse herself from any and all LAFCO meetings and/or hearings relating to the joint-reorganization citing County conflicts.

Staff Response:

State law directs all Commissioners to exercise their independent judgement while serving on LAFCO and irrespective of the interest of the appointing authority, whether it involves the County, cities, or special districts. Accordingly, there is no statutory need for any of the County members on LAFCO to recuse themselves from considering the joint-reorganization proposal. A formal response was also provided.

**Comment Letter No. 8 |  
Dr. Patricia Landis, Resident**

The email correspondence is dated May 30, 2018. The correspondence contained a copy of an article titled “Julian Firefight: New Chief Faces Lawsuits, Protests over County ‘Hostile Takeover’” from the Times of San Diego.

Staff Response:

Information noted.

**Comment Letter No. 9 |  
Karen Kiefer, Julian-Cuyamaca FPD Paramedic**

The written correspondence is dated May 30, 2018. The correspondence addresses several topics and includes a recent vote of no confidence that had been served to former JCFPD Fire Chief Marinelli and another notice with intent to recall the Board President Jack Shelver. The letter also outlines concerns with the potential transfer of fire protection and emergency medical responsibilities to the County Fire Authority involving staffing patterns, response times, and community outreach.

**San Diego LAFCO**

August 6, 2018 Regular Meeting

Memorandum to Agenda Item No. 9 | Written Comments on Dissolution of Julian Cuyamaca Fire Protection District

Staff Response:

Information noted.

**Comment Letter No. 10 |**

**Lorie Foss, Resident**

The written correspondence was hand-delivered to LAFCO on June 15, 2018 and identifies staffing patterns of the County Fire Authority using Palomar Mountain Fire Station as an example. The correspondence cites OSHA regulations regarding the “2 in 2 out” interior fire attack for structure firefighting. The information also identifies an error in the daily staffing statement submitted by the JCFPD Board. The Board identified zero non-paid reserves on duty at Julian Station 56, which has been corrected on the Board’s application for dissolution to reflect there are 1 to 6 non-paid reserves on duty.

Staff Response:

Information noted.

**Comment Letter No. 11 |**

**Dr. Patricia Landis, Resident**

The email correspondence is dated June 27, 2018 and provides detailed background information and history of the Julian-Cuyamaca community. The correspondence states not all of the registered voters and property owners support the joint-reorganization. It also identifies an issue regarding the land which the new fire station sits on and states if the County were to take over the land should revert back to the Kumeyaay Land Conservancy.

Staff Response:

Information noted and incorporated into the agenda report as appropriate. Staff also addresses the referenced land dispute involving Station No. 56 in Footnote No. 12.

Attachments: as stated



**JULIAN FIRE PLUGS**

A 501(c)(3) non-profit corporation  
Serving Julian-Cuyamaca Fire Protection District  
P.O. Box 1052  
Julian, CA 92036  
<http://www.julianfireplugs.org/>  
[JulianFirePlugs@gmail.com](mailto:JulianFirePlugs@gmail.com)



April 24 2018

RECEIVED

San Diego LAFCO  
9335 Hazard Way, Suite 200  
San Diego, CA 92123

APR 27 2018

Attention: Keene Simonds, Executive Officer  
John Traylor, Project Manager

SAN DIEGO LAFCO

Re: Julian-Cuyamaca Fire Protection District

Gentlemen:

On April 10, 2018, the Board of Directors of Julian-Cuyamaca Fire Protection District (JCFFD) voted three to one to file a Resolution with LAFCO to begin dissolution of JCFFD. This vote was contrary to an overwhelming protest by community members.

The Board of Directors, under the direction of President Jack Shelver, committed a series of violations of the Brown Act in the process of reaching this Resolution, including repetitive Board votes. These violations were observed and protested by the community and have not been corrected. In addition, legal claims have been filed against Fire Chief Marinelli for alleged discrimination, and the Julian Volunteer Fire Association declared a "Vote of No Confidence" against the Chief for allegedly violating numerous labor laws. These legal claims have not yet been filed with the court, but they are coming.

A Citizens' Initiative to raise the current benefit fee that supports our volunteer fire department will be on the November ballot. The claim that JCFFD cannot be sustained on its current revenue has not been proven. JCFFD has survived for 34 years on an annual benefit fee of \$50. The ballot Initiative will increase this amount four-fold, to an annual fee of \$200. That revenue will not only sustain the District, it will enable an increase in the level of services.

You are requested to suspend progress on the Resolution to dissolve JCFFD until after the November election. If the Initiative passes, this should be notice to LAFCO that this community wants to remain independent and is willing to pay to do so.

Please provide notice of all hearings related to Julian-Cuyamaca Fire Protection District, in advance, to Julian Fire Plugs.

Respectfully,

JULIAN FIRE PLUGS  
Jan Payne, President  
Cathy Ozburn, Vice President  
Greg Hidley, Treasurer  
Patricia Landis, Secretary  
Sheana Fry, Director  
Barbara Nigro, Director  
Brian Kramer, Director

*Jan W Payne*  
\_\_\_\_\_  
*Patricia Landis*  
\_\_\_\_\_  
*Sheana Fry*  
\_\_\_\_\_  
*Barbara Nigro*  
\_\_\_\_\_

jan.payne@hughes.net  
k8t.ohh@gmail.com  
ghidley@ucsd.edu  
plandis@ucsd.edu  
sfryinthemtns@gmail.com  
bnigro@pacbell.net  
colobiker@gmail.com

cc: LAFCO, 1112 I Street #100, Sacramento, CA 95814

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April 25, 2018

RECEIVED

APR 27 2018

San Diego LAFCO  
9335 Hazard Way, Suite 200  
San Diego, CA 92123

SAN DIEGO LAFCO

Attention: Keene Simonds, Executive Officer  
Michael Colantuono, Legal Counsel

Re: Julian-Cuyamaca Fire Protection District (JCFPD)

Gentlemen:

The undersigned are proponents of legislation to be placed on the November 6, 2018, general election ballot in San Diego County. Enclosed is a copy of the proposed "Citizens' Initiative to Repeal and Replace Julian-Cuyamaca Fire Protection District Benefit Fee."

Over 300 registered voters within this District signed the Petition to place this Initiative on the ballot. The Petitions were filed with the Registrar of Voters on Friday, April 20. The Registrar has until June 6 to confirm the signatures and proceed toward placing the Initiative on the ballot.

It took less than five weeks to acquire nearly 14% of the signatures of registered voters on the Petition to place the Initiative on the ballot. Volunteers in the community did all this work; no professionals were required. We are prepared and feel confident we can secure 25% of the signatures of registered voters on a LAFCO Protest Petition; sufficient to require a ballot measure to address dissolution of our volunteer fire department.

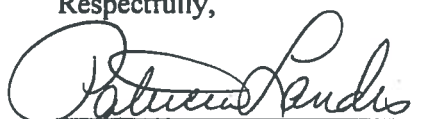
We are a prior Board member, retired firefighter and current paramedic-firefighter. We are fully aware of the financial and staffing situation of JCFPD. There is no financial crisis and Julian Fire Station 56 has ample volunteers and reserves (over 50) to staff the station 24/7/365...and has been doing so. We are confident the Citizens' Initiative will pass with 50%+1 and this will provide the additional revenue necessary to sustain JCFPD and raise the level of services.

We request your proceedings be suspended until after the November election, allowing a vote of the community to make the decision regarding dissolution. If over 50% of the registered voters choose to increase their benefit fee to support JCFPD, this should be equivalent to a LAFCO Protest Petition signed by 50% of the voters.

We request that a copy of all documents filed by any party with regard to dissolution of JCFPD be provided to each of us, and that any and all conferences and hearing dates be provided to us, **IN ADVANCE.**

Thank you for your consideration.

Respectfully,



Dr. Patricia Landis  
3617 Calico Ranch Gate  
Julian, CA 92036  
[plandis@ucsd.edu](mailto:plandis@ucsd.edu)



William Everett  
P.O. Box 2468  
Julian, CA 92036  
[everettbill576@gmail.com](mailto:everettbill576@gmail.com)



Karen Klefer  
P.O. Box 1978  
Julian, CA 92036  
[nan4krn@yahoo.com](mailto:nan4krn@yahoo.com)

**CITIZENS' INITIATIVE TO REPEAL AND REPLACE  
JULIAN-CUYAMACA FIRE PROTECTION DISTRICT BENEFIT FEE**

**CITIZENS RESIDING WITHIN THE BOUNDARIES OF THE JULIAN-CUYAMACA FIRE PROTECTION DISTRICT ARE PROPOSING FOR ADOPTION THE REPEAL OF THE EXISTING ANNUAL BENEFIT FEE APPROVED IN 1984, AND ITS REPLACEMENT WITH AN ANNUAL BENEFIT FEE MORE CONSISTENT WITH CURRENT EXPENSES, TO RAISE THE LEVEL OF SERVICE FOR EMERGENCY MEDICAL RESPONSE, FIRE SUPPRESSION AND RELATED SERVICES WITHIN THE BOUNDARIES OF THE JULIAN-CUYAMACA FIRE PROTECTION DISTRICT.**

Citizens of Julian-Cuyamaca Fire Protection District propose as follows:

**Section 1.** It is the purpose and intent of this initiative to authorize the levy of a special tax on parcels of real property on the secured property tax roll of San Diego County that are within the Julian-Cuyamaca Fire Protection District (the "District"), to raise revenue for the District for the purpose of providing and enhancing necessary fire protection, prevention and emergency medical services. Specifically, the special benefit tax shall be imposed for the purpose of staffing the District with a full-time Fire Chief and adding personnel deemed necessary to reduce the time in responding to structure fires and medical emergencies. These fees will also bring revenue into line with current costs and replenish the District's general reserves for operational expenses.

**Section 2.** The citizens within the District do hereby determine and propose for adoption the repeal and replacement of the annual Benefit Fee approved by voters on November 6, 1984, with a new annual Benefit Fee for emergency medical response, fire suppression and related services within the boundaries of the Julian-Cuyamaca Fire Protection District, to be levied upon parcel, class of improvement to property, and use of property basis, in an amount not to exceed the following:

- (a) Parcels with existing construction shall be taxed according to the following schedule:
  - (1) Improved Property: Every parcel within the District with a Single (1) Unit (single family residence or commercial structure): \$200.00
  - (2) Improved Property: Every parcel within the District with Two (2) Units (residential or commercial): \$250.00
  - (3) Improved Property: Every parcel within the District with Three to Ten (3-10) Units: \$300.00
  - (4) Improved Property: Every parcel within the District with More than Ten (>10) Units: \$350.00
- (b) Separate parcels attached to a parcel containing a Unit shall be assessed as Vacant Land.
- (c) Vacant parcels shall be taxed according to the following schedule:
  - (1) Vacant Land: Each parcel within the District containing less than one (0-.99) acres, without a Unit: \$2.00
  - (2) Vacant Land: Each parcel within the District containing one to five (1-5) acres, without a Unit: \$20.00
  - (3) Vacant Land: Each parcel within the District containing 5.1 to 10 acres, without a Unit: \$30.00
  - (4) Vacant Land: Each parcel within the District containing greater than ten (>10) acres, without a Unit: \$50.00

**Section 3. Cost of Living Increase.** The fee imposed by this initiative shall be subject to an annual cost-of-living increase that is based on the Consumer Price Index for San Diego County area, determined by the U.S. Department of Labor. The maximum increase for each year shall not exceed three percent (3%).

**Section 4. Low-Income Homeowner Exemption.** The tax imposed by this initiative shall be subject to an exemption for owners of single-family residential units in which they reside whose combined family income, from all sources for the previous calendar year, is at or below the income level qualifying as "very low-income" for a family of such size under Section 8 of the United States Housing Act of 1937 (42 U.S.C. §§ 1437 *et seq.*), for such year. Owners who qualify for this exemption shall be taxed at \$50.00 per parcel. The application process will be in the form of self-certification under penalty of perjury. Owners must apply for the exemption provided for in this section annually by petition to the Fire Chief of the Julian-Cuyamaca Fire Protection District in the manner and at the time set forth by the Fire Chief. Such petitions shall be on forms provided by the Fire Chief and shall provide such information as the Fire Chief may require.

**Section 5.** Such charges shall be charged to any parcel, improvement, and use of property to which fire protection services may be made available, whether or not such fire protection service is actually used



upon such parcel, improvement, or use of property except such tax shall not be imposed upon a federal or state governmental agency or other local agency.

**Section 6.** The Citizens of Julian-Cuyamaca Fire Protection District do hereby propose that the appropriations limit of the District established under Article XIII B of the California Constitution shall be increased by the amount collected by the levy of this special tax in accordance with the applicable requirements of state law.

**Section 7.** Pursuant to Government Code Section 53724(c), the special benefit tax proposed by this initiative shall be submitted to the voters within the boundaries of the Julian-Cuyamaca Fire Protection District in conjunction with the statewide general election to be held on November 6, 2018. The ballot initiative shall be worded as provided by agreement of the voters of the District.

**Section 8.** If adopted by fifty percent (50%) plus one (1) of the voters, the special tax shall be collected in the same manner and shall be subject to the same penalties as assessments and other revenues collected for the District by the County of San Diego.

**Section 9.** If the initiative is approved, the special benefit taxes shall not exceed the maximum charges set forth in Section 2 hereof.

**Section 10.** Accountability Measures.

(a) Account. Upon the levy and collection of the tax authorized by this initiative, an account shall be created into which the proceeds of the tax will be deposited. The proceeds of the tax authorized by this initiative shall be applied only to the specific purposes identified in this initiative.

(b) Annual Report. An annual report that complies with the requirements of Government Code Section 50075.3 shall be filed with the District Board of Directors no later than January 1 of each year in which the tax is levied.

**Section 11.** Pursuant to Elections Code Section 9141(a)(3), and California Supreme Court Opinion S234148 dated August 28, 2017, this initiative shall be considered adopted and go into effect if this initiative is approved by fifty percent (50%) plus one (1) vote of the voters.

**Section 12.** The sole purpose of the levy of this special tax on parcels of real property within the Julian-Cuyamaca Fire Protection District is to provide revenue on behalf of the District for the purpose of maintaining and enhancing fire protection and emergency medical service. If, at any time in the future after the approval and implementation of this Initiative, the Julian-Cuyamaca Fire Protection District is dissolved, voluntarily or through any other legal action, this benefit fee shall terminate on the corresponding date that the Julian-Cuyamaca Fire Protection District is legally determined to be dissolved.

**Section 13.** If any portion of this initiative shall be declared unconstitutional, invalid, or otherwise unenforceable, the other provisions of this initiative shall remain in full force and effect.

**Section 14.** The special benefit tax proposed by this initiative shall have no effect upon Proposition S, commonly known as the Benefit Fee for Construction of a New Fire Station and maintenance of District's real property, passed by the voters of the Julian-Cuyamaca Fire Protection District on November 7, 2006.

**Section 15.** Definitions. The term "fire protection services" includes both fire protection and emergency medical services.

Statement of the reasons for the proposed action as contemplated in said petition is as follows:

The revenue from the proposed benefit fee will provide sufficient funds to raise the level of fire and emergency medical services to residents and visitors within the District by hiring a Full-time Fire Chief, paying the increased operational expenses of the fire district, replenishing the general reserves that were diminished by costs associated with building the new fire station, adding staff (e.g., paramedic firefighters) and providing stipends to volunteers and reserve firefighters, as deemed appropriate and voted for by the Board of Directors of Julian-Cuyamaca Fire Protection District.

Patricia Landis  
Former JCFPD Board Member  
3617 Calico Ranch Gate  
Julian, CA 92036

William Everett  
Retired JCFPD Volunteer Firefighter  
4824 Pine Ridge Way  
PO Box 2468  
Julian, CA 92036

Karen Kiefer  
Paramedic-Firefighter  
3836 Crescent Drive  
PO Box 1978  
Julian, CA 92036

February 22, 2018.



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MAY 02 2018

SAN DIEGO LAFCO

May 2, 2018

San Diego LAFCO  
9335 Hazard Way, Suite 200  
San Diego, CA 92123

Attention: Keene Simonds, Executive Officer  
John Traylor, Project Manager

Re: Julian-Cuyamaca Fire Protection District (JCFPD)

Dear Mr. Traylor:

This letter, representing over 300 registered voters with JCFPD, is a protest against the dissolution of our volunteer fire department.

In July 2017, the Board of JCFPD invited Chief Tony Mecham and Herman Reddick to present a proposal for dissolving the District and assuming responsibility for fire protection in Julian and Lake Cuyamaca. That Board hearing, and every one since then, has been attended by 50 to over 100 members of the community. At every Board meeting, the community stood up and presented their view that the District should remain independent. In October 2017, the JCFPD Board voted 4:1 to decline the County's offer. Board President Jack Shelver was the only person voting to accept the County offer. That has been his goal for over five years and he has consistently pressed for dissolution of the District.

The JCFPD Board invited Chief Mecham to do another presentation, in the evening, and this was attended by well over 100 community members. Again, nine out of ten of the public speakers pleaded with the Board to remain independent. The reasons were varied and included:

1. JCFPD is responsible and accountable for the delivery and support of Fire and Emergency Services. It has done so since 1984, after San Diego County backed out of supporting volunteer fire stations in the unincorporated area of San Diego County. With determination and hard work, the Julian-Cuyamaca Fire Protection District was formed. The community has supported this volunteer fire department through payment of property taxes, benefit fees and fundraising. Over the past 34 years, our taxes and fees have built a new fire station and grants helped purchase a state of the art fire Engine. Our volunteers have trained hundreds of reserve firefighters, presented CPR and first aid classes, organized the Fire Explorers program and organized community fundraising events. We do not want to lose this valuable asset.
2. Julian Fire Station 56 is staffed with a BLS engine 24 hours a day, 7 days a week and 365 days a year. Since completing the new Julian fire station, which has comfortable sleeping and kitchen accommodations (unlike the old fire station), JCFPD has recruited over 40 Reserves and has had no difficulty staffing. The current level of staffing exceeds the SDCFA/CalFire plan.
3. Over a two-year period, 2016-2017, the San Diego County Fire Authority (SDCFA) placed a paramedic staffed engine at CalFire Station 50 in Julian. The goal was to provide back-up for the

Julian Ambulance Service, and provide a paramedic in the District whenever the ambulance was transporting a patient. During this time, CalFire either failed to respond to a medical emergency, or was delayed in responding multiple times. The reason for their failures or delays was that they were unable to find the home or location of the emergency. In every case, JCFPD volunteers responded or were first on the scene. Julian and Lake Cuyamaca have many roads that appear on GPS to be connected, but are not. CalFire staff is unfamiliar with the area, rely on their GPS and have little or no knowledge of the unorthodox layout of roads in this community. CalFire lacks knowledge of local terrain, street and neighborhoods which is vital in responding quickly and effectively. Because of the multiple failures or delays by CalFire, in some situations life-threatening, the community has no confidence CalFire will be able to locate a fire or a medical emergency timely. JCFPD personnel know the neighborhoods and streets and how to get around on our confusing roadway system. They know when a four-wheel vehicle is required and when turning around is going to be difficult. This community has confidence that the volunteer firefighters, leading reserves, will show up when needed because they have resided and served this community for decades.

4. There is no financial crisis, no disaster and no reason to dissolve JCFPD at this time. An audit of the finances will reveal JCFPD has adequate reserves to meet unexpected expenses for an indeterminate period of time. JCFPD Volunteer firefighters have the resources to purchase a water tender to replace the vehicle repossessed by the County. Numerous proposals have been made by various JCFPD staff and community members for increasing revenue through utilizing its current assets.
5. Over 13% of the registered voters in Julian-Cuyamaca have signed a Petition to place an Initiative on the November 2018 ballot to increase financial support and to maintain an independent volunteer fire department. JCFPD has subsisted on an annual benefit fee of \$50 per structure for 34 years. An increase to \$200 will sustain the District and allow for an increase in the level of service. This increase in revenue will provide for a full-time Fire Chief and the addition of paid paramedic-firefighters. In addition, revenue from property taxes is expected to increase over time due to an increase in new building. JCFPD lost revenue after the Cedar Fire due to the loss of many homes. Slowly, these homes have been rebuilt, and in the past five years we have had many new homes built in the District. New homes are, typically, large and provide a significant increase in the tax revenue to JCFPD.
6. CalFire will not leave or stop serving the JCFPD. CalFire is required by California law to provide wildland fire prevention, mitigation, and wildland response to all areas that are designated by the State of California as State Responsibility Areas, (SRA). All of JCFPD is SRA.
7. Loss of Local Control and community knowledge: If JCFPD is dissolved, the volunteers serving this community will decline offers by San Diego County and CalFire to join their organizations. History and experience has shown that volunteers from other back country stations have been redeployed to station outside their community causing them to resign. We will lose all control over those and other decisions. The community will have little or no way to ensure accountability for promises made by SDCFA and CalFire. Currently, residents can approach the Fire Chief or attend a JCFPD Board meeting to complain or ask questions. If JCFPD is dissolved, community members will have to attend a San Diego Board of Commissioners meeting (60 miles

and 1.5 hours away), or complain to the CalFire Headquarters in Sacramento (Over 500 miles away). Currently, the community has the ability to ensure accountability; after dissolution, we would be powerless.

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9. The cost of contracting CalFire is high and becoming more expensive yearly. Currently, JCFPD has the ability to control the cost of payroll. CalFire Local Union 2881 is a very powerful and connected labor union in the State of California and Julian-Cuyamaca residents would have no seat at the table in negotiations. If CalFire is contracted by SDCFA, the cost for fire service can escalate out of control, as it has done in other areas (see Riverside County Fire Department budget).
10. CalFire has demonstrated poor judgment in work requirements. CalFire personnel are required to work three days in a row, or 72 hours straight. This works well for a wildland fire since call volume is not high. Most fire agencies nationwide work 48 hour shifts. This is done to decrease fatigue, reduce accidents and potential mistakes and errors in judgment that longer work hours can cause. This is especially true as fire personnel continue to respond to traffic accidents, medical emergencies and other emergencies that may cause them interruptions in sleep. Sleep deprivation takes its toll on fire personnel and exhausted Paramedics have been shown to have an adverse effect on a patient's outcome.
11. If SDCFA and CalFire cannot afford to continue providing fire protection and emergency medical service for Julian and Lake Cuyamaca due to escalating costs and inadequate revenue, we will have no recourse. If JCFPD is dissolved, the cost and effort of reinstating a special fire district would be prohibitive. We would be out of luck and, as a community sitting in the heart of wildfire country, in a very dangerous situation.
12. The expectations for service in CSA-135 are dismal. Currently, CalFire is staffing most of the stations with one engine and two personnel dispersed across a large geographical area. As resources are shifted around and staff are redeployed, there is often a station without an engine and sometimes an engine but no Engineer. The plan for service for San Diego unincorporated area is expected to be a replication of the Plan implemented by Riverside County Fire Department. This is an even scarier scenario because CalFire predicts in Riverside for "Rural" areas (100 to 500 population per square mile) that structure fires will cause significant damage and victims inside a structure may not be able to be resuscitated due to response time and staffing. This plan is certainly not an improvement of services in JCFPD.
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geographical areas of JCFPD, often fail to carry vehicle extrication equipment, and do not carry ladders suitable to perform rescues or access roofs of homes. JCFPD Volunteer firefighters are experienced and well-trained in structural firefighting in JCFPD.

14. JCFPD has over 40 Reserve firefighters, willing to volunteer their time because JCFPD Officers are willing to train and mentor these new recruits. Our battle tested Volunteer firefighters appreciate and respect the Reserves and help them with career job placement. SDCFA has difficulty retaining Reserve firefighters. The number of Reserves has been steadily decreasing because they do not like the work conditions at stations controlled by CalFire
15. CalFire contracts with local agencies are proposed in a "Cafeteria Plan" which means either the County or the recipient of services pay additional fees for services. For example, the Riverside County Fire Department charges \$399 per hour for an emergency medical call. SDCFA could be charged by CalFire for Fire inspections, Code enforcement, Paramedic service, covering special events, and managing Fire Explorer or CERT programs. Basically, CalFire can and will provide almost any service; it will just cost the community for every service requested. How will San Diego County pay these costs?
16. CalFire Officer coverage is deep; however, it lacks consistency, continuity and focused leadership. Officers are often deployed to different geographical areas within the State of California, either to gain experience that leads to promotions, or to train others to help them with career goals. Compounding the problem, CalFire Officers and all other staff can be deployed to cover a wildfire at any location within the State of California, leaving Julian and Lake Cuyamaca abandoned or inadequately staffed. JCFPD currently has a Fire Chief, two (2) Battalion Chiefs, two (2) Captains, six (6) Driver/Operator/Engineers, and three (3) Driver/Operator/Engineers in training. All of these Officers serve the District and assist with training and staffing. They all remain within the District with the focus of protecting this community and providing emergency medical and fire suppression services at all times.
17. Proposition 13 prevents government agencies from increasing property taxes without approval of 2/3<sup>rd</sup>s of the registered voters. Attempts to increase property taxes across the state since Proposition 13 was enacted have failed. Therefore, revenue necessary to support CSA 135 will have to come from another source. The San Diego County Board of Supervisors has the power and authority to assess a special fire service fee, without voter approval. That process subverts the intent of Prop 13 by imposing a tax in the disguise of a "fee" without voter approval. JCFPD can provide fire and emergency medical service at an annual cost of \$200 per household, with approval of JCFPD registered voters, because of low overhead and ability to micromanage expenses. The overall result is less cost to the property owners in JCFPD, and less cost to the general population in the unincorporated area of San Diego County.
18. The JCFPD Proposal to LAFCO states: *"Currently, Paramedic (ALS) Service is provided out of fourteen CSA 135 Career Stations. Within the next year, Paramedic Service will be added at Julian Station 56 (bringing the total ALS stations in CSA 135 to fifteen). This service will be in place by July 30, 2018. Thus, there will be an increase in the level of paramedic service resulting from the LAFCO process."* This plan is an abomination of due process for several reasons.  
First: The immediate result of placing a SDCFA/CalFire engine at Julian Station 56 will be the resignation of all but one volunteer firefighter, and over half of the Reserves who will refuse to work with and under the direction of CalFire staff.

Second: CalFire will determine staffing and all operational procedures.

Third: CalFire will have control of all JCFPD assets with no accountability to the community.

Fourth: Assuming a Referendum against dissolution is approved by the voters in JCFPD, and the Initiative increasing revenue is also approved, it will be a hardship on a new Board of Directors to re-institute all former staffing and procedures.

Fifth: The message being sent is that the decision is made, bypassing due process for protest and vote.

Sixth: JCFPD has two Battalion Chiefs: Mike Van Bibber and James Stowers, who have functioned as Acting Chief of JCFPD when Fire Chief Marinelli was not on duty. Chief Marinelli works three (3) days a week and is off duty four (4) days a week. He has also taken additional vacation and sick days during the past year, leaving Acting Chief Van Bibber and Acting Chief Stowers in charge over sixty percent (60%) of the time. Either or both of these Battalion Chiefs are fully able to serve as Interim Fire Chief until the final decision regarding dissolution is made.

Seventh: CalFire has two (2) stations in the Julian-Cuyamaca area and is free to place an ALS Engine at either of its own stations without dispute from JCFPD residents and voters.

**We object in the most strenuous way to the placement of any and all SDCFA and/or CalFire staff at JCFPD Station 56 and/or 57 until such time as a final decision has been made regarding dissolution.**

19. On a purely subjective and emotional level, the community feels safe and secure under the protection of JCFPD and its Volunteer firefighters who are well-trained and experienced family, friends and neighbors. We fear for the safety of our property and lives under the protection of an agency that has its offices and officers in locations from 60 miles (San Diego City) to 525 miles (Sacramento) from our homes.

Despite overwhelming support for JCFPD independence, the Board voted 3:2 in February to resume negotiations with the County; and, in April voted 3:1 to dissolve. Board President Shelver encouraged a re-vote by placing items on the agenda favoring that direction until he was able to convince two of the Board members to go along with him. This procedure of re-voting included many Brown Act violations, including serial communications, either directly or through Chief Rick Marinelli, and negotiations with the County outside of public awareness and, in fact, outside the awareness of two of the JCFPD Board members: Brian Kramer and Harry Seifert. The Brown Act violations will be litigated.

We are among the 311 registered voters who signed the Petition to Repeal and Replace the Benefit Fee for JCFPD. We request that the Citizens' Initiative that will be on the November 6, 2018 ballot be your guide as to what the residents of Julian and Lake Cuyamaca want for our community.

PLEASE PROVIDE THE UNDERSIGNED, IN ADVANCE, NOTIFICATION OF ANY HEARINGS RELATED TO THIS MATTER AT THE EMAIL ADDRESS DESIGNATED.

Respectfully submitted,



Leslie Crouch, P.O. Box 1591, Julian, CA 92036  
1wetduck@sbcglobal.net

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May 2, 2018

San Diego LAFCO  
9335 Hazard Way, Suite 200  
San Diego, CA 92123

Attention: Keene Simonds, Executive Officer  
John Traylor, Project Manager

Re: Julian-Cuyamaca Fire Protection District (JCFPD)

RECEIVED

MAY 07 2018

SAN DIEGO LAFCO

Dear Mr. Traylor:

I have been a property owner in JCFPD since 2000 and a permanent resident since 2007. I am a proponent of the Initiative to Repeal and Replace the Julian-Cuyamaca Fire Protection District Benefit Fee. This letter is a protest against dissolution of JCFPD. The reasons for my protest, along with over 300 registered voters in JCFPD, are varied and include:

1. JCFPD is responsible and accountable for the delivery and support of Fire and Emergency Services. It has done so since 1984, after San Diego County backed out of supporting volunteer fire stations in the unincorporated area of San Diego County. With determination and hard work, the Julian-Cuyamaca Fire Protection District was formed. The community has supported this volunteer fire department through payment of property taxes, benefit fees and fundraising. Over the past 34 years, our taxes and fees have built a new fire station and grants helped purchase a state of the art fire Engine. Our volunteers have trained hundreds of reserve firefighters, presented CPR and first aid classes, organized the Fire Explorers program and organized community fundraising events. I do not want to lose this valuable asset.
2. Julian Fire Station 56 is staffed with a BLS engine 24 hours a day, 7 days a week and 365 days a year. Since completing the new Julian fire station, which has comfortable sleeping and kitchen accommodations (unlike the old fire station), JCFPD has recruited over 40 Reserves and has had no difficulty staffing. The current level of staffing exceeds the SDCFA/CalFire plan.
3. Over a two-year period, 2016-2017, the San Diego County Fire Authority (SDCFA) placed a paramedic staffed engine at CalFire Station 50 in Julian. The goal was to provide back-up for the Julian Ambulance Service, and provide a paramedic in the District whenever the ambulance was transporting a patient. During this time, CalFire either failed to respond to a medical emergency, or was delayed in responding multiple times. The reason for their failures or delays was that they were unable to find the home or location of the emergency. In every case, JCFPD volunteers responded or were first on the scene. Julian and Lake Cuyamaca have many roads that appear on GPS to be connected, but are not. CalFire staff is unfamiliar with the area, rely on their GPS and have little or no knowledge of the unorthodox layout of roads in this community. CalFire lacks knowledge of local terrain, street and neighborhoods which is vital in responding quickly and effectively. Because of the multiple failures or delays by CalFire, in some situations life-threatening, the community has no confidence CalFire will be able to locate a fire or a



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Second: CalFire will determine staffing and all operational procedures.  
Third: CalFire will have control of all JCFPD assets with no accountability to the community.  
Fourth: Assuming a Referendum against dissolution is approved by the voters in JCFPD, and the Initiative increasing revenue is also approved, it will be a hardship on a new Board of Directors to re-institute all former staffing and procedures.  
Fifth: The message being sent is that the decision is made, bypassing due process for protest and vote.  
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(3) days a week and is off duty four (4) days a week. He has also taken additional vacation and sick days during the past year, leaving Acting Chief Van Bibber and Acting Chief Stowers in charge over sixty percent (60%) of the time. Either or both of these Battalion Chiefs are fully able to serve as Interim Fire Chief until the final decision regarding dissolution is made.

Seventh: CalFire has two (2) stations in the Julian-Cuyamaca area and is free to place an ALS Engine at either of its own stations without dispute from JCFPD residents and voters.

**I object in the most strenuous way to the placement of any and all SDCFA and/or CalFire staff at JCFPD Station 56 and/or 57 until such time as a final decision has been made regarding dissolution. Doing so would violate due process.**

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Your thoughtful, objective and fair evaluation of this matter will be appreciated.

Respectfully submitted,

Dr. Patricia Landis  
3617 Calico Ranch Gate  
Julian, CA 92036

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A Professional Law Corporation

1901 FIRST AVENUE, SUITE 219  
SAN DIEGO, CA 92101

TELEPHONE  
(619) 702-7892

FACSIMILE  
(619) 702-9291

May 4, 2018

***Via Email***

SAN DIEGO LAFCO  
c/o John Traylor, Consultant ([john.traylor@sdcounty.ca.gov](mailto:john.traylor@sdcounty.ca.gov))  
c/o Keene Simonds, Executive Officer ([keene.simonds@sdcounty.ca.gov](mailto:keene.simonds@sdcounty.ca.gov))  
c/o Tamaron Lockett, Clerk of the Board ([tamaron.lockett@sdcounty.ca.gov](mailto:tamaron.lockett@sdcounty.ca.gov))  
9335 Hazard Way, Suite 200  
San Diego, CA 92123

To Appointed Commissioners and Administrative Staff of LAFCO:

Re: *Objections to Premature Decision Regarding Application for Expansion of Latent Powers in Association with Special District Dissolution Agenda Item No. 10 – Business Action Item (Non-Public Hearing) Dissolution of the Julian-Cuyamaca Fire Protection District and Latent Power Expansion of County Service Area No. 135 (action)*

**REQUESTED ACTION:** DENY “CONCURRENT REQUEST” TO APPROVE THE REORGNIZATION (EXPANSION) OF CSA 135 AND ITS LATENT POWERS

**EXPLANATION AND REASON FOR REQUESTED ACTION:**

WHILE LAFCO CAN POLITICALLY GIFT THE COUNTY OVER \$150,000 VIA A “WAIVER OF FEES” TO ASSIST IN WRESTING THE JULIAN-CUYAMACA FIRE DISTRICT FROM THE LOCAL COMMUNITY

LAFCO CANNOT LEGALLY OR PRACTICALLY PROCEED WITH “CONCURRENT TRANSFER OF THE LATENT POWERS OF CSA-135” BECAUSE THAT IS THE HEART, AND ENTIRETY, OF THE ISSUE PENDING BEFORE LAFCO AS ONLY RECENTLY BEING FILED AND VETTED, AND THERE BEING NO OPPORTUNITY FOR REVIEW, COMMENT, AND PUBLIC HEARING

This office has been retained and represents the long-tenured local fire company (Julian Volunteer Fire Company Association, a statutorily recognized fire company) and numerous interested local firefighters, and local voting and taxpaying district citizens located within the Julian-Cuyamaca Fire Protection District.

Page Three

May 4, 2018

Agenda Item No. 10 – Business Action Item (Non-Public Hearing)

Dissolution of the Julian-Cuyamaca Fire Protection District and  
Latent Power Expansion of County Service Area No. 135 (action)

5. The JCFPD never agreed to interim transfer of control and function of the JCFPD prior final review, processing, and LAFCO approval of the dissolution application.

6. There are significant procedural and substantive notice defects because LAFCO only recently circulated its request for information and comments in a “Notice of Proposal and Preliminary Staff Report” and gave the public and other agencies until May 31, 2018 to respond. As stated in the April 11, 2018 preliminary staff report and notice:

All interested agencies and related stakeholders are invited to review and submit comments on the proposal – including any requested terms – by Thursday, May 31, 2018. Comments should be directed to LAFCO Consultant John Traylor at. . . .

7. Information about the pending application, and LAFCO’s pending consideration about the conditional dissolution, and reorganization (expansion) of CSA 135, is not readily available and has not been adequately noticed and published. First, there has been no Government Code publication. Second, the Notice of Proposal “Preliminary Staff Report” is not readily available, as recently researched and as seen on LAFCO’s website as of May 3, 2018.



8. The public has been relying on time to review staff reports and information – with said time to do so expressly noticed and given until at least May 31, 2018. One or more persons have expressed a number of inaccuracies in the application materials and above-referenced Preliminary Staff Report. LAFCO has not been able to receive and process such information from interested persons and other agencies.

9 Consistent with laws, process, and timelines, news agencies have also been reporting to the public that LAFCO will hold a public hearing on the matter:

The district's application will pass through San Diego's Local Agency Formations Commission (LAFCO) and there will be a public hearing on whether to go through with the dissolution.

May 8, 2018

RECEIVED

San Diego LAFCO  
9335 Hazard Way, Suite 200  
San Diego, CA 92123

MAY 09 2018

SAN DIEGO LAFCO

Attention: Keene Simonds, Executive Officer  
John Traylor, Project Manager

Re: Julian-Cuyamaca Fire Protection District (JCFPD)

Dear Mr. Simonds and Mr. Traylor:

This letter, representing over 300 registered voters in the Julian-Cuyamaca Fire Protection District (JCFPD), is a protest against the application for dissolution of our volunteer fire department.

In July 2017, the Board of JCFPD invited Chief Tony Mecham and Herman Reddick to present a proposal for dissolving the District and assuming responsibility for fire protection in Julian and Lake Cuyamaca. That Board hearing, and every one since then, has been attended by 50 to over 100 members of the community. At every Board meeting, the community stood up and presented their view that the District should remain independent. In September 2017, the JCFPD Board voted 4:1 to decline the County's offer. Board President, Jack Shelver, was the only person voting to accept the County offer. That has been his goal since 2013 and he has consistently pressed for dissolution of the District.

The JCFPD Board invited Chief Mecham to do another presentation, in the evening, and this was attended by well over 100 community members. Again, nine out of ten of the public speakers pleaded with the Board to remain independent. The reasons were varied and included:

1. JCFPD is responsible and accountable for the delivery and support of Fire and Emergency Services. It has done so since 1984, after San Diego County backed out of supporting volunteer fire stations in the unincorporated area of San Diego County. With determination and hard work, the Julian-Cuyamaca Fire Protection District was formed. The community has supported this volunteer fire department through payment of property taxes, benefit fees and fundraising. Over the past 34 years, our taxes and fees have built a new fire station and grants helped purchase a state of the art fire Engine. Our volunteers have trained hundreds of reserve firefighters, presented CPR and first aid classes, organized the Fire Explorers program and organized community fundraising events. We do not want to lose this valuable asset.



San Diego LAFCO

May 8, 2019

Page 2

2. Julian Fire Station 56 is staffed with a BLS engine 24 hours a day, 7 days a week and 365 days a year. Since completing the new Julian fire station, which has comfortable sleeping and kitchen accommodations (unlike the old fire station), JCFPD has recruited over 40 Reserves and has had no difficulty staffing. The current level of staffing exceeds the SDCFA/CalFire plan.

3. Over a two-year period, 2016-2017, the San Diego County Fire Authority (SDCFA) placed a paramedic staffed engine at CalFire Station 50 in Julian. The goal was to provide back-up for the Julian Ambulance Service, and provide a paramedic in the District whenever the ambulance was transporting a patient. During this time, CalFire either failed to respond to a medical emergency, or was delayed in responding multiple times. The reason for their failures or delays was that they were unable to find the home or location of the emergency. In every case, JCFPD volunteers responded or were first on the scene. Julian and Lake Cuyamaca have many roads that appear on GPS to be connected, but are not. CalFire staff is unfamiliar with the area, rely on their GPS and have little or no knowledge of the unorthodox layout of roads in this community. CalFire lacks knowledge of local terrain, street and neighborhoods which is vital in responding quickly and effectively. Because of the multiple failures or delays by CalFire, in some situations life-threatening, the community has no confidence CalFire will be able to locate a fire or a medical emergency timely. JCFPD personnel know the neighborhoods and streets and how to get around on our confusing roadway system. They know when a four-wheel vehicle is required and when turning around is going to be difficult. This community has confidence that the volunteer firefighters, leading reserves, will show up when needed because they have resided and served this community for decades.

4. There is no financial crisis, no disaster and no reason to dissolve JCFPD at this time. An audit of the finances will reveal JCFPD has adequate reserves to meet unexpected expenses for an indeterminate period of time. JCFPD Volunteer firefighters have the resources to purchase a water tender to replace the vehicle repossessed by the County. Numerous proposals have been made by various JCFPD staff and community members for increasing revenue through utilizing its current assets.

5. Over 13% of the registered voters in Julian-Cuyamaca have signed a Petition to place an Initiative on the November 2018 ballot to increase financial support and to maintain an independent volunteer fire department. JCFPD has subsisted on an annual benefit fee of \$50 per structure for 34 years. An increase to \$200 will sustain the District and allow for an increase in the level of service. This increase in revenue will provide for a full-time Fire Chief and the addition of paid paramedic-firefighters. In addition, revenue from property taxes is expected to increase over time due to an increase in new building. JCFPD lost revenue after the Cedar Fire due to the loss of many homes. Slowly, these homes have been rebuilt, and in the past five years

we have had many new homes built in the District. New homes are, typically, large and provide a significant increase in the tax revenue to JCFPD.

6. CalFire will not leave or stop serving the JCFPD. CalFire is required by California law to provide wildland fire prevention, mitigation, and wildland response to all areas that are designated by the State of California as State Responsibility Areas, (SRA). All of JCFPD is SRA.

7. Loss of Local Control and community knowledge: If JCFPD is dissolved, the volunteers serving this community will decline offers by San Diego County and CalFire to join their organizations. History and experience has shown that volunteers from other back country stations have been redeployed to station outside their community causing them to resign. We will lose all control over those and other decisions. The community will have little or no way to ensure accountability for promises made by SDCFA and CalFire. Currently, residents can approach the Fire Chief or attend a JCFPD Board meeting to complain or ask questions. If JCFPD is dissolved, community members will have to attend a San Diego Board of Supervisors meeting (60 miles and 1.5 hours away), or complain to the CalFire Headquarters in Sacramento (over 500 miles away). Currently, the community has the ability to ensure accountability; after dissolution, we would be powerless.

8. Local Control of Costs and Fees for Services. For 34 years, JCFPD has had complete control over the revenue and expenses of the District. With an annual Benefit Fee of only \$50 per structure and tight control over expenses, JCFPD has been able to provide the same level of service as the 19,917 all-volunteer fire departments in the United States, staffed by 82,315 volunteer firefighters (NFPA statistics). According to SDCFA, a single paramedic engine at Julian Fire Station 56 will cost \$1.5 million - three times the total budget of JCFPD. Taxpayers in San Diego County will have to bear this unnecessary expense. A more rational financial decision is to support a small community agency with low overhead and flexibility to respond quickly to crisis.

9. The cost of contracting CalFire is high and becoming more expensive yearly. Currently, JCFPD has the ability to control the cost of payroll. CalFire Local Union 2881 is a very powerful and connected labor union in the State of California and Julian-Cuyamaca residents would have no seat at the table in negotiations. If CalFire is contracted by SDCFA, the cost for fire service can escalate out of control, as it has done in other areas (see Riverside County Fire Department budget).

10. CalFire has demonstrated poor judgment in work requirements. CalFire personnel are required to work three days in a row, or 72 hours straight. This works well for a wildland fire

since call volume is not high. Most fire agencies nationwide work 48 hour shifts. This is done to decrease fatigue, reduce accidents and potential mistakes and errors in judgment that longer work hours can cause. This is especially true as fire personnel continue to respond to traffic accidents, medical emergencies and other emergencies that may cause them interruptions in sleep. Sleep deprivation takes its toll on fire personnel and exhausted Paramedics have been shown to have an adverse effect on a patient's outcome.

11. If SDCFA and CalFire cannot afford to continue providing fire protection and emergency medical service for Julian and Lake Cuyamaca due to escalating costs and inadequate revenue, we will have no recourse. If JCFPD is dissolved, the cost and effort of reinstating a special fire district would be prohibitive. We would be out of luck and, as a community sitting in the heart of wildfire country, in a very dangerous situation.

12. The expectations for service in CSA-135 are dismal. Currently, CalFire is staffing most of the stations with one engine and two personnel dispersed across a large geographical area. As resources are shifted around and staff are redeployed, there is often a station without an engine and sometimes an engine but no Engineer. The plan for service for San Diego unincorporated area is expected to be a replication of the Plan implemented by Riverside County Fire Department. This is an even scarier scenario because CalFire predicts in Riverside for "Rural" areas (100 to 500 population per square mile) that structure fires will cause significant damage and victims inside a structure may not be able to be resuscitated due to response time and staffing. This plan is certainly not an improvement of services in JCFPD.

13. The terrain in Julian and Lake Cuyamaca involves narrow roads and steep driveways. The types of engines used by SDCFA and CalFire are Brush Engines without four-wheel drive and with large wheelbases. These types of fire Engines are poorly suited for structural firefighting in the geographical areas of JCFPD, often fail to carry vehicle extrication equipment, and do not carry ladders suitable to perform rescues or access roofs of homes. JCFPD Volunteer firefighters are experienced and well-trained in structural firefighting in JCFPD.

14. JCFPD has over 40 Reserve firefighters, willing to volunteer their time because JCFPD Officers are willing to train and mentor these new recruits. Our battle tested Volunteer firefighters appreciate and respect the Reserves and help them with career job placement. SDCFA has difficulty retaining Reserve firefighters. The number of Reserves has been steadily decreasing because they do not like the work conditions at stations controlled by CalFire.

15. CalFire contracts with local agencies are proposed in a "Cafeteria Plan" which means either the County or the recipient of services pay additional fees for services. For example, the Riverside County Fire Department charges \$399 per hour for an emergency medical call.

San Diego LAFCO

May 8, 2019

Page 5

SDCFA could be charged by CalFire for Fire inspections, Code enforcement, Paramedic service, covering special events, and managing Fire Explorer or CERT programs. Basically, CalFire can and will provide almost any service; it will just cost the community for every service requested. How will San Diego County pay these costs?

16. CalFire Officer coverage is deep; however, it lacks consistency, continuity and focused leadership. Officers are often deployed to different geographical areas within the State of California, either to gain experience that leads to promotions, or to train others to help them with career goals. Compounding the problem, CalFire Officers and all other staff can be deployed to cover a wildfire at any location within the State of California, leaving Julian and Lake Cuyamaca abandoned or inadequately staffed. JCFPD currently has a Fire Chief, two (2) Battalion Chiefs, two (2) Captains, six (6) Driver/Operator/Engineers, and three (3) Driver/Operator/Engineers in training. All of these Officers serve the District and assist with training and staffing. They all remain within the District with the focus of protecting this community and providing emergency medical and fire suppression services at all times.

17. Proposition 13 prevents government agencies from increasing property taxes without approval of 2/3rds of the registered voters. Attempts to increase property taxes across the state since Proposition 13 was enacted have failed. Therefore, revenue necessary to support CSA 135 will have to come from another source. The San Diego County Board of Supervisors has the power and authority to assess a special fire service fee, without voter approval. That process subverts the intent of Prop 13 by imposing a tax in the disguise of a "fee" without voter approval. JCFPD can provide fire and emergency medical service at an annual cost of \$200 per household, with approval of JCFPD registered voters, because of low overhead and ability to micromanage expenses. The overall result is less cost to the property owners in JCFPD, and less cost to the general population in the unincorporated area of San Diego County.

18. The JCFPD Proposal to LAFCO states: "Currently, Paramedic (ALS) Service is provided out of fourteen CSA 135 Career Stations. Within the next year, Paramedic Service will be added at Julian Station 56 (bringing the total ALS stations in CSA 135 to fifteen). This service will be in place by July 30, 2018. Thus, there will be an increase in the level of paramedic service resulting from the LAFCO process." This plan is an abomination of due process for several reasons.

First: The immediate result of placing a SDCFA/CalFire engine at Julian Station 56 will be the resignation of all but one volunteer firefighter, and over half of the Reserves who will refuse to work with and under the direction of CalFire staff.

Second: CalFire will determine staffing and all operational procedures.

Third: CalFire will have control of all JCFPD assets with no accountability to the community.

Fourth: Assuming a Referendum against dissolution is approved by the voters in JCFPD, and the Initiative increasing revenue is also approved, it will be a hardship on a new Board of Directors to re-institute all former staffing and procedures.

Fifth: The message being sent is that the decision is made, bypassing due process for protest and vote.

Sixth: JCFPD has two Battalion Chiefs: Mike Van Bibber and James Stowers, who have functioned as Acting Chief of JCFPD when Fire Chief Marinelli was not on duty. Chief Marinelli works three (3) days a week and is off duty four (4) days a week. He has also taken additional vacation and sick days during the past year, leaving Acting Chief Van Bibber and Acting Chief Stowers in charge over sixty percent (60%) of the time. Either or both of these Battalion Chiefs are fully able to serve as Interim Fire Chief until the final decision regarding dissolution is made.

Seventh: CalFire has two (2) stations in the Julian-Cuyamaca area and is free to place an ALS Engine at either of its own stations without dispute from JCFPD residents and voters. We object in the most strenuous way to the placement of any and all SDCFA and/or CalFire staff at JCFPD Station 56 and/or 57 until such time as a final decision has been made regarding dissolution.

19. On a purely subjective and emotional level, the community feels safe and secure under the protection of JCFPD and its Volunteer firefighters who are well-trained and experienced family, friends and neighbors. We fear for the safety of our property and lives under the protection of an agency that has its offices and officers in locations from 60 miles (San Diego City) to 525 miles (Sacramento) from our homes.

Despite overwhelming support for JCFPD independence, the Board voted 3:2 in February to resume negotiations with the County; and, in April voted 3:1 to dissolve. Board President Shelver encouraged a re-vote by placing items on the agenda favoring that direction until he was able to convince two of the Board members to agree with him. This procedure of re-voting included many Brown Act violations, including serial communications, either directly or through Chief Rick Marinelli, and negotiations with the County outside of public awareness and, in fact, outside the awareness of two of the JCFPD Board members: Brian Kramer and Harry Seifert. The Brown Act violations will be litigated.

San Diego LAFCO

May 8, 2019

Page 7

We are among the 311 registered voters who signed the Petition to Repeal and Replace the Benefit Fee for JCFPD. We request that the Citizens' Initiative that will be on the November 6, 2018 ballot be your guide as to what the residents of Julian and Lake Cuyamaca want for our community.

**PLEASE PROVIDE THE UNDERSIGNED, IN ADVANCE, NOTIFICATION OF ANY AGENDA ITEMS or HEARINGS RELATED TO THIS MATTER AT THE EMAIL ADDRESSES DESIGNATED BELOW.**

Respectfully submitted,



Toni A. Harter

Mail: P.O. Box 2502, Julian, CA 92036

Residence: 5808 High Meadow Ranch Lane, Julian

Phone: 619 204 4153

**toniharter@hotmail.com**

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## JULIAN FIRE PLUGS

A 501(c)(3) non-profit corporation  
 Serving Julian-Cuyamaca Fire Protection District  
 P.O. Box 1052  
 Julian, CA 92036  
<http://www.julianfireplugs.org/>  
[JulianFirePlugs@gmail.com](mailto:JulianFirePlugs@gmail.com)



May 8, 2018

RECEIVED

MAY 11 2018

SAN DIEGO LAFCO

San Diego LAFCO  
 9335 Hazard Way, Suite 200  
 San Diego, CA 92123

Attention: Keene Simonds, Executive Officer  
 John Traylor, Project Manager

Re: Julian-Cuyamaca Fire Protection District (JCFPD)

Gentlemen:

We hereby request that Dianne Jacob recuse herself from any and all meetings, hearings and processes that relate in any way to the Proposal to dissolve Julian-Cuyamaca Fire Protection District.

It is common knowledge that Supervisor Jacob has been a strong proponent of the San Diego County Fire Authority and the creation of CSA 135. She has been a strong proponent for dissolution of JCFPD. She is a San Diego County Board Supervisor and, therefore, biased in favor of an outcome for the County.

Supervisor Jacob has a clear and unambiguous conflict of interest and should be excluded from all proceedings that relate to this Proposal.

Respectfully,  
 JULIAN FIRE PLUGS

Patricia Landis, Secretary and Agent

Approved by BOD



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RECEIVED

MAY 31 2018

SAN DIEGO LAFCO

May 30, 2018

To LAFCO Board

My name is Karen Kiefer I'm both a resident of Julian since 2009 and employed as a Fire Fighter Paramedic by JCFPD since 2003. I have had the unique opportunity to live and work in Julian.

This letter is in opposition to the dissolution of JCFPD for many reasons. Our community has expressed verbally in board meetings and through several petitions in support of JCFPD we have collected over 800 signatures total.

Our District Chief was served with a Vote of No Confidence and Board President with and Intent to Recall in November 2017 both parties have done their best to dismantle our department administratively and financially. Our board president Shelver stated last year in Pine Hills "the only thing he regrets is not collapsing the volunteer fire department." Both parties REFUSE to allow the citizens to vote because they know our community supports JCFPD.

I want LAFCO to be aware of unethical politics that is directly putting PUBLIC SAFETY AT RISK in the Back Country the very jurisdiction SDFCA Cal Fire Chief Tony Mecham oversees.

January 1, 2018 SDFCA Cal Fire Chief Mecham pulled the Cal Fire Automatic Aid agreement with JCFPD because our board of directors refused to dissolve JCFPD. Santa Ysabel Fire is the closest resource to our district JCFPD Chief Rick Marinelli refused to sign an auto aid agreement with Santa Ysabel Fire after being approached by their Chief many times. The appearance of these decisions made by Chief Mecham and Chief Marinelli was intended to put political pressure on our board to vote for dissolution at the expense of Public Safety in our community.

County Fire Authority or Cal Fire Ranalli threatened the Tribal Chief of Santa Ysabel and told him not to help us. Ranalli retired shortly after. SDFCA Cal Fire Chief Mecham appears to have followed through with the threat and ended the auto aid and even mutual aid agreement with Santa Ysabel Fire by not responding them off reservation.

Recently JCFPD Medic on the ambulance responded to a vehicle into a tree in Santa Ysabel, Santa Ysabel Fire was only minutes away with extrication equipment Cal Fire Dispatch Monte Visa refused upon request to respond Santa Ysabel Fire. The closest Engine with extrication equipment was coming from the City of Ramona over 25 minutes away. We had no idea where E85 was as they leave their community uncovered to move up and cover busier stations which is a policy under the SDFCA Master Mutual Aid Plan.

SDFCA Cal Fire Chief Tony Mecham is directly putting PUBLIC SAFETY AT RISK over POLITICS. This is known and recorded, Mecham is also under investigation or even in litigation with the tribe.

Ranchita is a low populated area that was once staffed DAILY by volunteers. Now under SDFCA they are staffed only 50% of the time not with a Type 1 engine that has the ability to respond to structure fires but a patrol. This means during the time I've been tracking coverage there is no Structure Protection 100% and no EMS Traffic Collision 50% of the month. THE COUTNY OF SAN DIEGO FAILED THE

COMMUNITY OF RANCHITA. The service SDFCA provides decreased, the citizens are fearful and upset and have no voice and no local control.

Shelter Valley is now covered by a County Engine however that Engine is sent to Julian to cover when the Wildland Engines in Cuyamaca and Julian are off the hill. I've also heard dispatch move them to higher populated communities to cover those stations and E53 was assigned to a Wildland Fire in the Incident Action Plan the next day after the Vulcan fire broke for 12 hours. Wildland Fires are the responsibility of the State SDFCA is pulling County Engines assigning them to State Responsible Fires and leaving communities uncovered for their primary mission which is Structure Protection EMS and Traffic Collisions. Shelter Valley is 30 minutes from Julian who is the closest resource.

Shelter Valley under SDFCA Cal Fire Chief Mecham has already suffered tragic incidents due to inadequate coverage or no coverage.

Upon request I can provide dates and data. SDFCA staff in Shelter Valley was moved to Ranchita to cover and closed Station 53 down. A couple hours later 911 was called for a vehicle roll over the closest resource was JCFDP in Julian 30 minutes away. JCFDP arrived on scene to two fatalities and two children who survived.

Another incident in Shelter Valley 911 was called for a structure fire SDFCA crew did not have training to drive the engine and had to run to the scene with a fire extinguisher. I responded to this incident and immediately called for an air ship for inhalation burns.

SDFCA now has a County staffed engine however this engine is moved as needed leaving Shelter Valley without coverage. Prior to the County Shelter Valley was staffed 24/7 and dedicated to their community. The Counties Mutual Aid Plan moves their resources to higher populated communities, SDFCA does not better serve Shelter Valley.

The County E50 was in service from January 1, 2016 to December 31, 2017 two years. During that time that E50 left Julian to go to training in Poway, moved up to cover busier stations when they were out of extended incidents, E50 also responded into the desert up to an hour away to the Imperial County Line and Borrego Springs boarder for all Traffic Collisions they also responded 45 minutes away to Three Sisters Falls those calls are very frequent in the summer months on weekends when tourism increases.

The County has a large service area 1.5 million acres which they are responsible staffed with 14 County Engines the County relies heavily on Cal Fire's Wildland Engines whose primary responsibility is State Wildland Fires at any time and very often they respond out of the County or dedicated for extended periods of time locally.

I've worked in the back country on the ambulance which responds beyond Julian and Cuyamaca since 2003. Prior to the County taking over the volunteer stations had volunteers who staffed their stations 24/7. Intermountain Station 85, their parking lot was always full of vehicles now there's only two vehicles in the parking lot. The County Plan is putting public safety at risk, LOW POPULATION LOW PRIORITY.

The Cedar Fire in 2003 and the Witch Fire in 2007 Diane Jacobs mentioned was the reason why she wanted a regionalized County Fire Department. Those two fires were the responsibility of the State of California Cal Fire not the County those were Wildland Fires.

Diane Jacobs the County Fire Authority who contracts with Cal Fire have put a lot of money into the County Fire Authority to turn back, but the County is not in the best interest of Julian who has more resources within our department than one engine promised to Julian.

County Cal Fire Mecham put our PUBLIC AT RISK by severing the auto aid agreement we know now through the Counties Master Mutual Aid Plan the engine promised will respond significantly out of Julian even if another County Engine is moved to Julian that other community is ABANDONED and left without coverage.

LOW POPULATION IS LOW PRIORITY!!!!!!

Diane Jacobs even said we need to do better for the lower populated areas. Her comment is not good enough why should THE CITIZENS OF JULIAN suffer from decrease in service and resources that is unfortunately happening already in lower populated communities.

The two years SDFCA Cal Fire Chief Mecham placed E50 in Julian that Engine was pulled from Julian many times during high tourism months and off the hill for training. This wouldn't be known unless you listen to dispatch and hear resources moved to higher populated areas.

Cal Fire is the contracted fire service who has approached many Counties. Cal Fire is UNAFFORDABLE AND UNSUSTAINABLE. All we have to do is look at other Counties look at the City of Ramona where Mecham is begging for more money.

Chief Mecham told 100 of our citizens on July 27, 2017 THE SERVICE WILL BE FREE (this is recorded) not only is he putting public safety at risk ending auto aid and mutual aid assistance he also lied to our Board of Directors and community.

The County has 14 Engines for 1.5 million acres relying heavily on Wildland Engines who have priority to the State. Riverside County struggled to fund Fire Services, first they cut staffing resources, imposed fees, and now this year they implemented a Cost Recovery Plan charging \$390 per hour when you call 911 for EMS and Traffic Collisions.

The Citizens of Julian have on the ballot in November 2018 an Initiative \$200 per household with a provision for low income residence. This cost has a significantly less impact on our community rather than County IMPOSED FEES.

JCFPD currently is responsible for a little over 50,000 acres Structure Protection EMS and Traffic Collisions we have over 40 local and nonlocal Volunteers non local are considered Reserves.

JCFPD is covered 24/7 regardless of the fraudulent paperwork submitted by JCFPD Chief Marinelli who stated zero staffing and volunteers come in as needed, see attachment A for our staffing.

JCFPD has 40 personnel covering 50,000 acres

SDFCA has 80 covering 1.5 million acres

Resources: JCFPD

- 2 Type 1 Engines (Structure Engines)
- 2 Rescue vehicles (extrication equipment, over the side equipment, Jaws of life, stabilization equipment, traffic control, air bags, chalk blocks, and many other capabilities)
- 1 Brush Engine
- 3 Utility vehicles
- 1 Chief vehicle
- 1 Support vehicle
- \$40,000 to purchase a Water Tender

SDFCA Proposes:

- 1 Type 1 Engine
- Water Tender?

JCFPD has more resources more personnel and will not abandon the community to respond up to an hour out of Julian or move up and cover busier communities. JCFPD will have less financial impact on our community \$200 per house per year. The County will impose fees how much is up to the County will be more than \$200 per year. We know from other Counties Cal Fire is UNAFFORDABLE AND UNSUSTAINABLE. Riverside cut services resources increased fees and now putting the expense on everyone who calls 911 charging \$390 per hour for the Engine Response.

I want to talk about DATA, I do the data for JCFPD I was the EMS Director before stepping down I could no longer work under an unethical Chief Rick Marinelli who has threatened termination for speaking out.

I submitted data monthly to County EMS showing our ambulance responses in and out of our service area and time compliance. SDFCA Cal Fire Chief Tony Mecham came to Julian July 27, 2017 besides mentioning the County Services will BE FREE Mecham also provided a slide show showing our ambulance compliance was 76% (failing) our COMMUNITY IS AT RISK. Mecham stated this data was from County EMS. I called Joshua Smith at County EMS he said yes Karen its right, I asked for the report and found 12 compliant incidents (missing) and other incorrect times after referencing our records and even our dispatch records.

Mecham also showed another slide (please reference Attachment B) he went back to 2013 as you can see Cal Fire and County Fire he documented they responded to more incidents in our District than we did. I went through all the calls from 2014 within our district and found Mechams data is ABSOLUTELY WRONG.

San Diego County Fire Authority and San Diego County EMS both concluded a study that spanned over several years to evaluate the delivery of Emergency Medical Services in the Rural, Unincorporated and Outlying areas. This study was driven by data. Cal Fire Dispatch is our dispatching service their data is sent to First Watch then reports are pulled. The data Cal Fire Dispatch is putting into First Watch appears to be fraudulent the inaccuracies are too great to be mistakes. Cal Fire Dispatch shows no record of any JCFPD responses from August 27, 2017 through October 17<sup>th</sup> other than the ambulance responses.

This letter is a request that LAFCO undertake a formal investigation at this time of San Diego County Fire Authority Cal Fire Chief Tony Mecham via Cal Fire Monte Vista Dispatch Time Keeping for apparent fraud on the citizens of Julian. The data in dispute needs to be investigated by an appropriate authority. JCFPD Chief Rick Marinelli appears to have submitted false documentation in order to skew public opinion and to mislead LAFCO to favor of the County Fire Authority dissolution of JCFPD. Attached is the true staffing data that was falsified to show zero staffing, when in fact the JCFPD is staffed 24/7

Our Board of Directors have been served with Brown Act Violation for prior violations and the most current as of the last Board Meeting regarding the Interim Agreement between JCFPD and SDFCA Cal Fire.

I believe it would be in the best interest of LAFCO to cease any further actions and decisions toward dissolution of JCFPD until all these matters have been through ally investigated. I would appreciate a response into an investigation if LAFCO does not wish to look into these matters we will proceed to the next step.

Respectfully

Karen Kiefer

P.O. Box 1978

3863 Crescent Dr

Julian CA 92036

(619) 808-5909

**JCFPD disputed data from SDFCA Cal Fire Chief Tony Mecham Cal Fire Dispatch**

The incorrect data from Mecham regarding the ambulance compliance was 76% is in dispute. Upon request I will provide the documentation.

According to JCFPD documented incidents:

2016 592 incidents **Mechams data refer to the chart**

2015 538 incidents

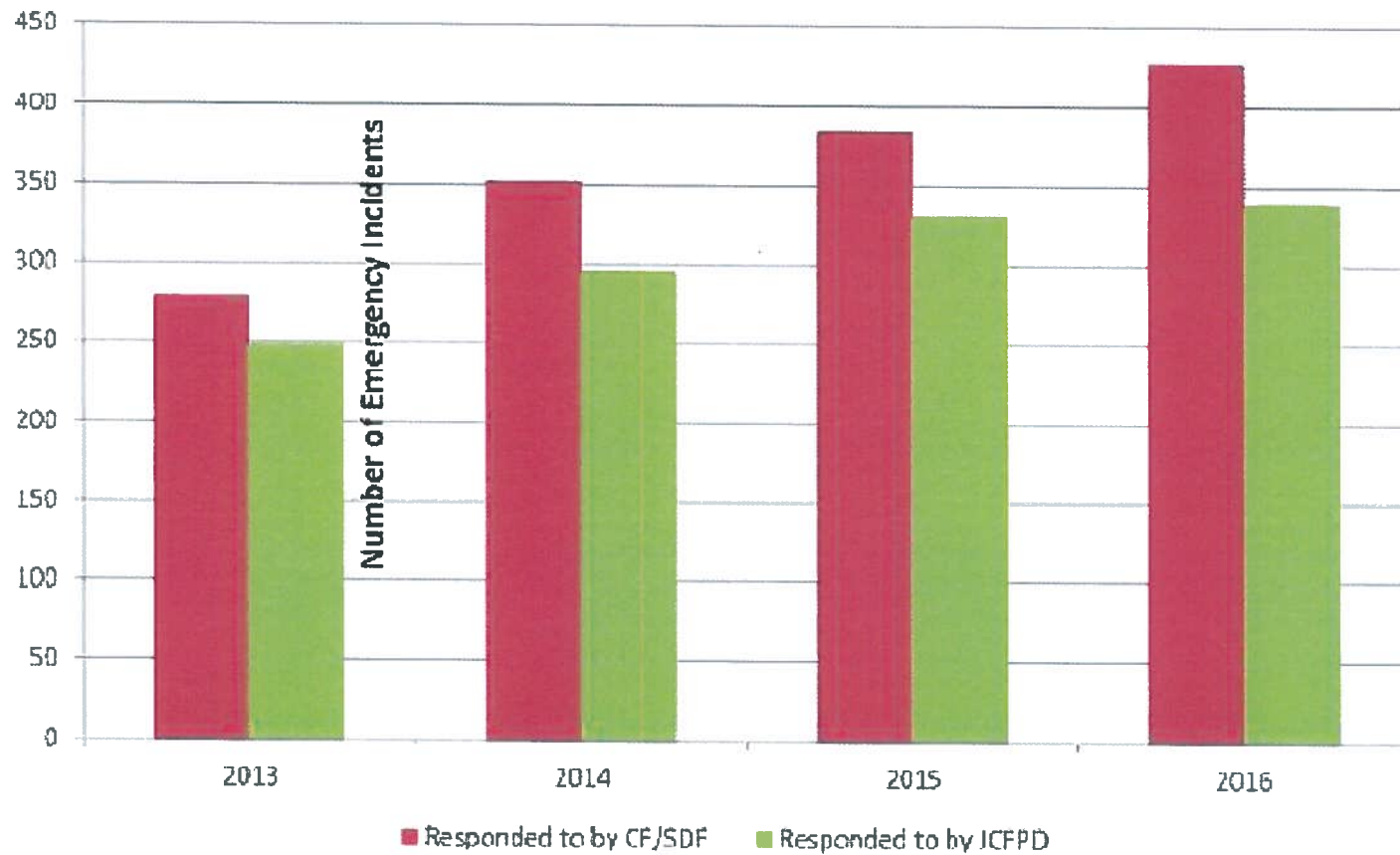
2014 462 incidents

As you can see the appearance of fraudulent data is too great to ignore. The data is intended to sway public opinion of not only our community but the entire study regarding EMS Delivery System over the past several years including San Diego County EMS to further prove to LAFCO SDFCA is and will provide better Structure Protection EMS and Traffic Collision. August 2017 I reported the data dispute 76% compliant to San Diego County EMS then again last month I met with Andy Parr and several other people to discuss the damage of Public Opinion stating they are a regulatory agency and asked them to look into the data. Andy Parr stated they were interested but didn't have the time manpower. Joshua responded he stated one incident was entered late.

Please let me know your response so we can take the next necessary step in an investigation.

Karen Kiefer

# Emergency Incidents

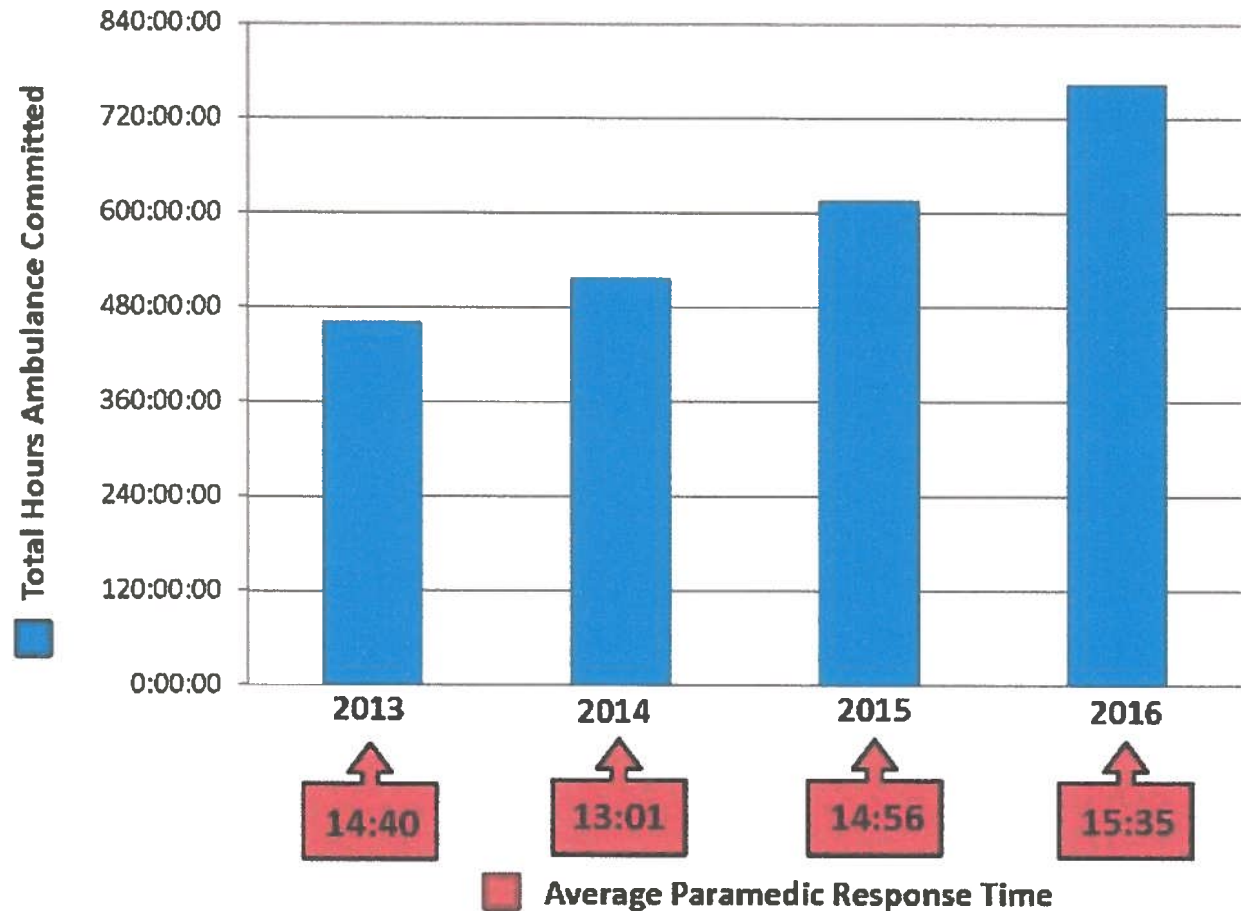


CAL FIRE and County Fire personnel respond side by side with the JCFPD Volunteer Firefighters.



# Community At Risk

## Availability of EMS Services



The single resource ambulance assigned to Julian was unavailable 65% more in 2016 than in 2013. The paramedic response time is also increasing each year. The District is currently only meeting County Contracted Ambulance Response Time Requirements 76% of the time.

## JCFPD STAFFING MAY 2018

RECEIVED  
JUN 11 2018  
SAN DIEGO LAFCO

Date	Staffed	Cross Staffed	Duty Chief	Driver Operator	Crew	Crew	Crew	Crew	Crew
05/01/18	E57	R56	Marinelli	Southcott	Gentry				
05/02/18	E57	R56	Marinelli	Southcott	Preciado	Gentry			
05/03/18	E57	R56	VanBibber/Stowers	Southcott	Preciado	Gentry			
05/04/18	E57	R56	Kloth	Kloth	Sheriffs	Klaus	Hatch 6p 6a		
05/06/18	E57-R56		VanBibber	Crouch	Ballardo	Foster			
05/07/18	R57	E57	Marinelli	Southcott	Foster	Gentry	Thomas to 5p	Hatch 6a 6p	
05/08/18	R56	E57	Marinelli	Baum	Foster	Sheriffs	Schade		
05/09/18	E57	R56	Marinelli	Baum	Rowell	Hardenbrook			
05/10/18	R56	E57	Stowers	Southcott	Androski	Rowell	Hatch	Gentry	
05/11/18	R56	E57	VanBibber	McGowen	Brown	Klaus	McWalters	Hatch 6p 6a	
05/12/18	E57	R56	VanBibber	Crouch	Latson	Ballardo			
05/13/18	E57 R56	U256	VanBibber	Souchcott	Foster	Richards	Latson		
05/14/18	E57	R56	Marinelli	Kuiper	Padilla	Latson			
05/15/18	E57	R56	Marinelli	McGowen/Southcott	Gentry	Schuett	Schellenberg		
05/16/18	E57	BR56 R56	Marinelli	McGowen/Southcott	Gentry	Hardenbrook	Preciado	Schellenberg	Hatch
05/17/18	E57	B56 R56	VanBibber	Southcott	Gentry	Rowell	Khavandegara		
05/18/18	E57	R56	Stowers	Baum	Kluas	Khavandegara	Hatch 6p 6a		
05/19/18	E57	R56	Stowers	Baum	Richards	Forman	Hatch 6p 6a		
05/20/18	E57 R56	BR56	VanBibber	Southcott	Foster	Forman			
05/21/18	E57 R56	BR56	Marinelli	Southcott	Rowell	Padilla			
05/22/18	E57 R56	BR56		Kuiper	Gentry	Rowell	Schellenberg		
05/23/18	R56	E57 BR56	VanBibber	Southcott	Brown	Armas	Hardenbrook	Hatch S57	
05/24/18	E57 R56	BR56	Stowers	Southcott/Kloth	Huerta	Armas	Androski		
05/25/18	R56	E56 Br56	Stowers	Southcott	Androski	Hurerta	Morace		
05/26/18	E57 R56	BR56	Stowers	Kloth	Young	Morace			
05/27/18	E56 R56 S57		VanBibber	Crouch	Valdez	McWaters	Foster	Hatch	
05/28/18	E56 R56		VanBibber	Southcott	Padilla	Foster	Grothe	Juarez	
05/29/18			Marinelli	McGowen	Juarez	Schellenberg			
05/30/18			Marinelli/Stowers	Southcott	Gentry	Hardenbrook	Hatch		





## JCFPD STAFFING APRIL 2018

Date	Apparatus	Duty Chief	Driver Operator	Crew	Crew	Crew	Crew	Crew
04/01/2018	E57 cs R56 BR56	VanBibber	Southcott	Foster	Gentry	Brown		
04/02/2018	R56 – E56 cs BR56	Marinelli	Southcott	Gentry				
04/03/2018	E57 – R56 cs BR56 S57	Marinelli	McGowan	Gentry	VanNatta	Foster	Hatch 6p-6a	
04/04/2018	E57 cs R56 BR56	Marinelli	McGowan	Hardenbrook	Dean	Foster		
04/05/2018	R56 cs E57	Marinelli	Southcott	Khavandegaran	Armas			
04/06/2018	R56 cs E57	Stowers	Southcott	Gentry	Kluas	Armas	Morace	
04/07/2018	R56 cs E57 BR56	Stowers	McGowan	Rau-Ballardo	Morace	Dean		
04/08/2018	E57 – R56	VanBibber	Southcott	Rau-Ballardo	Brown	Valdez	Morace	
04/09/2018	E57 cs R56 BR56	Marinelli	Southcott	Forman	Gentry			
04/10/2018	R56 cs E57	Marinelli	Southcott	VanNatta	Schade			
04/11/2018	E57 – BR56	Marinelli	Baum	Schade	Preciado	Kloth	Young	Hardenbrook
04/12/2018	E57 cs R56 BR56	Stowers	Baum	McWalters	Preciado			
04/13/2018	E57 cs R56 BR56	VanBibber	Southcott	Richards	Preciado			
04/14/2018	E57 – R56	VanBibber	Crouch	McWalters	Brown	Ballardo	Androski	
04/15/2018	E57 – R56 cs BR56	VanBibber	Crouch	Goddard	Brown	Foster		
04/16/2018	E57 – R56	Marinelli	Southcott	Foster	Padilla	Gentry		
04/17/2018	R56 – cs E57	Marinelli	Southcott	Young	Shellenberg			
04/18/2018	E57- R56	VanBibber	Southcott	Richards	Hardenbrook	Foster		
04/19/2018	R56 –cs E57		Southcott	Shellenberg	Huerta	Khavandegaran		
04/20/2018	R57 – cs E57	VanBibber	Southcott- Kloth after 7p	Richards	Sheriffs	Huerta	Klaus	
04/21/2018	E57 – R56	Stowers	Kloth	Sherriffs	Forman	NcWalters		
04/22/2018	E57 – R56- S57	VanBibber	Crouch	McWalters	Goddard	Forman	Juarez	Holeman
04/23/2018	E57 – R56	Marinelli	Southcott	Corlousky	Padilla			
04/24/2018	R56 – cs E57	Marinelli	Southcott	Juarez	Shellenberg	VanNatta		
04/25/2016	E57 – R56	Marinelli	Stowers	VanNatta	Schade	Latson	Harden	Brown

# JCFPD STAFFING

## APRIL 2018

04/26/2018	E57 – R56	Stowers	Stowers	Latson	Klaus	Khavandegara	Sherriffs	Androski
04/27/2018	E57 –R56	Stowers	McGowan	Richards	Sherriffs	Latson		
04/28/2018	R56 – E57	VanBibber	Foster	Gentry	Hurrata			
04/29/2018	R57 – cs E57	VanBibber	Crouch	Foster	Klaus	Holeman		
04/30/2018	R56	Marinelli		Padilla	Gentry			

**JCFPD STAFFING  
MARCH 2018**

Date	Duty Chief	Driver Operator	Crew	Crew	Crew	Crew
03/01/2018	VanBibber	Southcott	Rowell			
03/02/2018	Stowers	Stowers	Richards	Sherriffs		
03/03/2018	Stowers	Shearer	Sherriffs	McGowan		
03/04/2018	Stowers	Shearer	Grothe	Baum	McGowen	
03/05/2018	Marinelli	Southcott	Grothe	Gentry	Hatch	
03/06/2018	VanBibber	Southcott	VanNatta	Gentry	Rowell	
03/07/2018	VanBibber	Southcott	Gentry	VanNatta	Foster	
03/08/2018	VanBibber	Baum	Richards	Kharandegaran		
03/09/2018	VanBibber	Southcott	Gentry	Negrate		
03/10/2018	Stowers	Crouch	Brown	Foster		
03/11/2018	Stowers	Baum	Foster	Androski	Brown	
03/12/2018	Marinelli	Southcott	Reserve	Reserve		
03/13/2018	Marinelli 4pm	Southcott	Foster	Gentry		
03/14/2018	Marinell/VanBibber	Southcott	Gentry	VanNatta	Foster	
03/15/2018	VanBibber	Southcott				
03/16/2018	Stowers	Shearer	Androski	Sherriffs	Richards	
03/17/2018	Stowers	Shearer	Forman	Ballardo		
03/18/2018	VanBibber	Crouch	Foster	Valdez	Forman	
03/19/2018	Marinelli	Baum	Forman			
03/20/2018	Marinelli	Baum	Gentry	Schade	Shellenberg	
03/21/2018	Marinelli	Southcott	VanNatta	Gentry	Dean	Baum
03/22/2018	Stowers	Stowers	Klaus	Androski	Gentry	
03/23/2018	Stowers	Kloth	Androski	Klaus		
03/24/2018	VanBibber	Crouch	Foster	Ncwalters		
03/25/2018			Negrate	Foster	Juarez	
03/26/2018	Stowers	Stowers	Grothe	Juarez		
03/27/2018			Valdez	Juarez		
03/28/2018	Stowers	Southcott	VanNatta	Young		
03/29/2018	Stowers	Southcott	Young	Hardenbrook	Khavandegara	
03/30/2018	Stowers	Baum	Young	McWalters	Klaus	
03/31/2018	Stowers	Baum				

**JCFPD STAFFING  
FEBRUARY 2018**

Date	Duty Chief	Driver Operator	Crew	Crew	Crew	Crew
02/01/2018	Stowers	Baum	Shearer	Sherriffs		
02/02/2018	Stowers	Shearer	Sherriffs	Androski		
02/03/2018	VanBibber	Stowers/Crouch	Padillia	Brown		
02/04/2018	VanBibber	Crouch/Southcott	Brown	Foster		
02/05/2018	Marinelli	Southcott	Negrata	Gentry		
02/06/2018	Marinelli	Southcott	Gentry			
02/07/2018	Marinelli	VanBibber	Gentry			
02/08/2018	Stowers	Kloth	Young	Bower		
02/09/2018	STowers	Kloth	Bower			
02/10/2018	Stowers	Baum	Brown	Grothe	Padilla	
02/11/2018	VanBibber	Baum	McGrowman	Grothe	Valdez	
02/12/2018	Marinelli	Baum	Reserve	Reserve		
02/13/2018	Marinelli	Marinelli	Reserve	Reserve		
02/14/2018	Marinelli/VanBibber	Marinelli/VanBibber	Gentry	Rowell		
02/15/2018	VanBibber	VanBibber	Reserve	Reserve		
02/16/2018	Stowers	Shearer	Bower	Young		
02/17/2018	Stowers	Baum	Richards	Padilla		
02/18/2018	Stowers	Crouch	Richards			
02/19/2018	VanBibber	Southcott	Juarez	Gentry		
02/20/2018	VanBibber	Southcott	Gentry			
02/21/2018	Marinelli	Southcott	Gentry	Foster		
02/22/2018	VanBibber	Southcott	Foster	Khavandegaran		
02/23/2018	Stowers	Shearer	Negrata	Foster	Hardenback	
02/24/2018	Stowers	Baum	Richards	Shearer	Gentry	sherriff
02/25/2018	Crouch	Baum	Foreman	Valdez	McGowen	Foster
02/26/2018	Marinelli	Southcott	Foreman	Juarez	Hatch	
02/27/2018	Marinelli	Southcott	Foster	Shellenberg		
02/28/2018	Marinelli	Southcott	Rowell	Gentry	Foreman	







**From:** [dr.patricia.landis@gmail.com](mailto:dr.patricia.landis@gmail.com) [mailto:[dr.patricia.landis@gmail.com](mailto:dr.patricia.landis@gmail.com)] **On Behalf Of** Patricia Landis  
**Sent:** Wednesday, May 30, 2018 9:24 AM  
**To:** Simonds,Keene <[Keene.Simonds@sdcounty.ca.gov](mailto:Keene.Simonds@sdcounty.ca.gov)>; Traylor, John <[John.Traylor@sdcounty.ca.gov](mailto:John.Traylor@sdcounty.ca.gov)>  
**Subject:** Times of San Diego - News article on JCFPD

Finally, someone got it right! Julian is gearing up for the Protest Petitions. Goal is 50%. You cannot imagine the support in Julian for staying independent.  
Patricia



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## Julian Firefight: New Chief Faces Lawsuits, Protests over County 'Hostile Takeover'

POSTED BY KEN STONE ON MAY 29, 2018 IN POLITICS | 280 VIEWS

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Jeremi Roesler, incoming Julian fire chief, spoke recently in Poway. Image via City of Poway

By Ken Stone

Jeremi Roesler takes over as Julian fire chief Friday, succeeding five-year Chief Rick Marinelli and inheriting a firestorm.

A battalion chief with Cal Fire's Hemet-area Battalion 5, Roesler will be dealing with lawsuits, complaints of **Brown Act** violations, expected protests at the Julian fire station on state Route 79 and an angry citizenry

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“My boss ... is very adamant that we [volunteers] need to go away,” he said of Marinelli. “He has ceased to communicate with all of his officers for the last several months.”

According to the separation agreement he signed March 20, part-time Chief Marinelli is retiring with a severance package that includes \$26,400. It required him to “use his best efforts to recruit” a new chief.

Marinelli didn’t respond to requests for comment, and Roesler — whose hiring

as chief wasn’t confirmed by a county spokeswoman until Tuesday — also was unavailable for questions.

Last week, before leaving the country for six days, Chief Mecham told Times of San Diego that a Cal Fire unit will “sit side-by-side with the fire engine staffed by the volunteers along with the ambulance and the county reserves, and we’ll basically all respond to calls together.”

The elected five-member board will stay, he said, and “they still keep their authorities.” That’s spelled out in a board-approved interim service agreement.



**Interim Service Agreement between Julian-Cuyamaca Fire Protection District and San Diego County. (PDF)**

Mecham acknowledged that Julian residents are “very vocal” — including those who in eight days gathered 329 petition signatures urging the fire board to resist county efforts to absorb their 34-year-old, 4,000-resident district.

(The county has no fire department. It contracts with Cal Fire for unincorporated area protection.)

“I respond daily to items and issues that are just completely false and without any factual basis,” Mecham said in a phone interview. “So I just reached a point where we’re just going to respond through counsel and make sure that we present a very clear picture of the facts.”

Facts are in dispute, however.

Mecham testified May 15 before the county Board of Supervisors that the Julian fire board had twice turned thumbs down on dissolution. Julian critics say it was three or four times.

Mecham told the board that Cal Fire, on average, responds to nearly 600 calls a year in Julian, and out of those, “597 times we’re getting there well within our established response times.”

Critics scoff — and insist that Cal Fire’s response time is worse than Julian’s (sometimes on account of lack of familiarity with area geography). They swap horror stories of Cal Fire crews getting lost.

## Other key documents:

- [Notice of Julian proposal to San Diego LAFCO \(PDF\)](#)
- [Craig Sherman May 4 letter to San Diego LAFCO \(PDF\)](#)
- [Sherman declaration on behalf of Julian firefighters \(PDF\)](#)
- [Sherman May 14 request for temporary stay order \(PDF\)](#)

County officials contend that Julian's finances are in dire straits — a district limping along on a \$50-a-year fire fee passed in 1984 plus, until January, a \$60,000 county subsidy.

"There's no crisis here," former Julian fire volunteer Bill Everett told county supervisors. "There's no staffing crisis. There's no financial crisis." (Julian voters in November will get a chance to raise their fire fee to \$200 a year.)

County spokeswoman Alex Bell said via email that the service agreement would boost "the current level of fire and **EMS service** to Julian residents and visitors by adding full-time professional firefighters and a paramedic fire engine to the community."

Van Bibber suggests that a "secret" plan hatched by LAFCO and the county said that once all 20 rural fire agencies came under the county umbrella, "they could start asking for taxes and fees."

"Once we go down, if we go down, it is going to affect every property owner in the unincorporated area of the county," he said. "Every one of them."



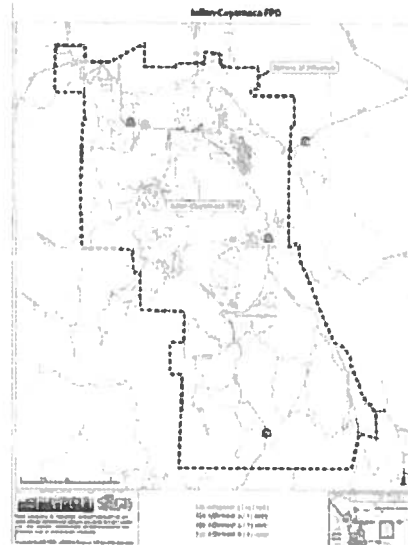
But most galling to the battalion chief and others was a form that Chief Marinelli submitted to LAFCO that said the Julian station is staffed by "O daily" volunteer firefighters.

"I have seven people on duty at the firehouse right now," Van Bibber said Friday. "I have a duty chief assigned today as a supervisor. ... We actually have a duty roster where people are assigned days to work. Just like any other fire department."

He called Marinelli's zero-staffing claim "a complete falsification."

"Go look at the station logbooks," he said. "They'll show you who's been there every single day. And we send that report into Monte Vista, the Cal Fire's dispatch center, [which] sends us on calls. They get that information daily. It's emailed to them every morning."

Van Bibber, 52, disputes the image of volunteer firefighters as local yokels who jump into their pickups to respond to a blaze. In fact, they attend a fire academy and train for 70 hours.



**Map of Julian-Cuyamaca Fire Protection District.**

"To be very blunt, there are members of my department that I would put up against anybody I worked with down in the city," he said.

"They'd hold their own just fine."

Van Bibber blasted another Marinelli claim — that Julian's fleet is falling apart.

"It's all lies. Every bit of it," he said. "It's very sad. You put your faith and trust and confidence in a board and a fire chief to do what's best for the community. And you find out they lied. Ugh. It's brutal."

San Diego attorney Craig Sherman is taking another tack.

He has filed lawsuits on behalf of several volunteer firefighters and their association. They seek to halt the dissolution — or at least force a redo board vote.

Sherman argues that a May 8 Julian board vote on the county deal to insert Cal Fire crews into the Julian station should be voided because it wasn't properly "noticed" — that the public wasn't made aware that the board would take action. Only hear a presentation.

On May 15 — just before the Board of Supervisors voted 4-0 to forward the dissolution request to LAFCO — Judge Kenneth Medel in San Diego Superior Court rejected Sherman's "emergency stay" motion to block the deal.

Sherman will try again with Medel. Southcott vs. Julian-Cuyamaca Fire Protection District will be heard at 10:30 a.m. June 8 in Dept. C-66

downtown.



Frances A. Mosler Trust deed on Julian fire station. (PDF)

But looming large is a stickier issue: Who owns the Station 56 land if the Julian district melts away?

At the county supervisors hearing, John “Eagle Spear” Elliott of the **Kumeyaay Diegueño Land Conservancy** noted that late Julian resident Frances Mosler had deeded 6.4 acres of land to the **Native American Land Conservancy** — acreage later transferred to the Kumeyaay group.

“By dissolving itself as a district, the property where the fire station was

eventually constructed automatically reverts to KDLC for its use consistent with the underlying deed,” Elliott said.

Although Elliott declared KDLC wasn’t taking sides on the Julian dissolution, he said the conservancy hadn’t been approached by the county, LAFCO or the district regarding deed issues.

“I strongly suggest that the parties meet to discuss the county’s future interest, if any, in the property where the former fire district station resides,” he said.

East County Supervisor Dianne Jacob replied: "That definitely will be an issue that the staff will need to look into and work with you on."

(The county's Bell said: "We are very early in the LAFCO consolidation process, which is when issues including property ownership are negotiated.")

San Diego Board Of Supervisors meeting 5-15-2018



Near the end of the 32-minute hearing, local LAFCO executive Keene Simonds said it would take at least 60 days for his staff to review the Julian application. Then the commission would hold a hearing.

"Every landowner, every registered voter, within the [JCFPD] boundary is going to get a letter from my office saying: 'At this day and at this time LAFCO is going to consider the potential dissolution and transfer fire protection to **County Service Area 135.**'"

If LAFCO approves the plan, Simonds said, the public gets two more chances to weigh in — first at a “protest hearing” within 60 days and second in a possible referendum. If enough district voters submit a form opposing the fire handover, “they will vote on this. Straight up or down.”

But **under state law**, another option exists. If at least 50 percent of registered JCFPD voters protest the change, it’s killed.

Cal Fire Chief Mecham is aware of this, but deferred to county lawyers and LAFCO for comment.

It was only 10 years ago that the county, following two major wildfires, set out to consolidate nearly two dozen special districts and volunteer fire departments under one regional umbrella — the county fire authority. Supervisor Jacob said the county has spent close to \$500 million to improve fire-protection in the backcountry.

Van Bibber sees “great irony” in that origin story.

“The **Witch Fire** is said to be the catalyst for this grand plan,” he said. “So a wildland fire that the state agency in charge of wildland fires could not handle is now the reason for putting that same agency also in charge of structure fire protection, further insuring that in the next Witch Fire, both wildland and structure fire protection will be poorly handled, and the abandonment of the outlying areas such as Julian will be all but assured.

"We will be expendable and left with no community/local protection at all," he said via email.

Now only Julian is left to consolidate. Why such a tough nut to crack?

"I don't want to speculate," Mecham said. "It is what it is at this point. And I certainly think that the county's regional offer to spend millions of dollars on fire protection in Julian is the right thing for the community, and I'm not going to comment on the community activism piece."

JCFPD Board meeting May 8, 2018 audio file



But a local charity, the **Julian Fire Plugs**, tried to explain why Julian residents are hanging tough.

"The community of Julian-Cuyamaca is not a municipality," says its website. "Rather, it is a large geographical area that comes together

as a community through social and volunteer activities.”

It called the JCFPD the most significant bond.

“JCFPD volunteers not only protect this community, they organize a variety of community events,” including high school Fire Explorers, a Community Emergency Response Team, an annual Pancake Breakfast at Lake Cuyamaca and “Halloween Trunk or Treat.”

Van Bibber calls Julian “a piece of Americana,” drawing visitors for its slower pace.

“Most of us consider Julian the Mayberry of San Diego County — people that live here like it for that reason,” he said. “It’s a lifestyle that used to be.”

*JULIAN FIREFIGHT: NEW CHIEF FACES LAWSUITS, PROTESTS OVER COUNTY 'HOSTILE TAKEOVER' was last modified: May 30th, 2018 by Ken Stone*

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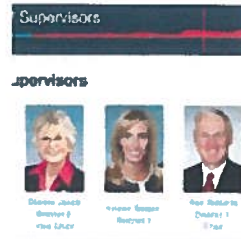
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**Leslie Crouch** · Wetduck Design at Self-Employed

Finally someone that speaks the truth and is not afraid of repercussions from the county.

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**Karen Kiefer** · 55/Paramedic at Julian Guzman Fire Protection District at





**Karen Kiefer** · FF/Paramedic at Julian Cuyamaca Fire Protection District at FF/Paramedic

Thank you Ken Stone for writing this article. I work on the Julian ambulance I listen to dispatch moving County Engines from lower populated areas to higher populated areas to cover leaving their communities to rally uncovered. The County Plan in the back country is a disaster for lower populated communities LOW POPULATION LOW PRIORITY.

Like · Reply · 7m



**Karen Kiefer** · FF/Paramedic at Julian Cuyamaca Fire Protection District at FF/Paramedic

BEWARE !!!! LOW POPULATION LOW PRIORITY

The County Cal Fire Chief Mecham Plan over 15 County Engines for 1.5 Million acres

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# County to fund Palomar Mountain Fire Station on remodel

already in place

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JUN 15 2018

SAN DIEGO LAFCO



Permanent living quarters for firefighters will be built behind the Palomar Mountain Fire Station where a trailer sits in this photo. (County of San Diego)

By **Yvette Urrea Moe**

MARCH 29, 2018

**P**alomar Mountain Fire Station will soon be getting a \$1.8 million remodel that will include permanent living quarters to house four to six firefighters and other improvements.

San Diego County Board of Supervisors voted Tuesday to amend a 50-year lease with the Palomar Mountain Volunteer Fire Department to allow for construction, demolition and reconfiguring of the property, and then send the project out to bid.

The county contracts with Cal Fire to provide fire and emergency medical services in the community of Palomar. The station, built in the early 1990s, sits on 3.29 acres. It has no living quarters or community center.

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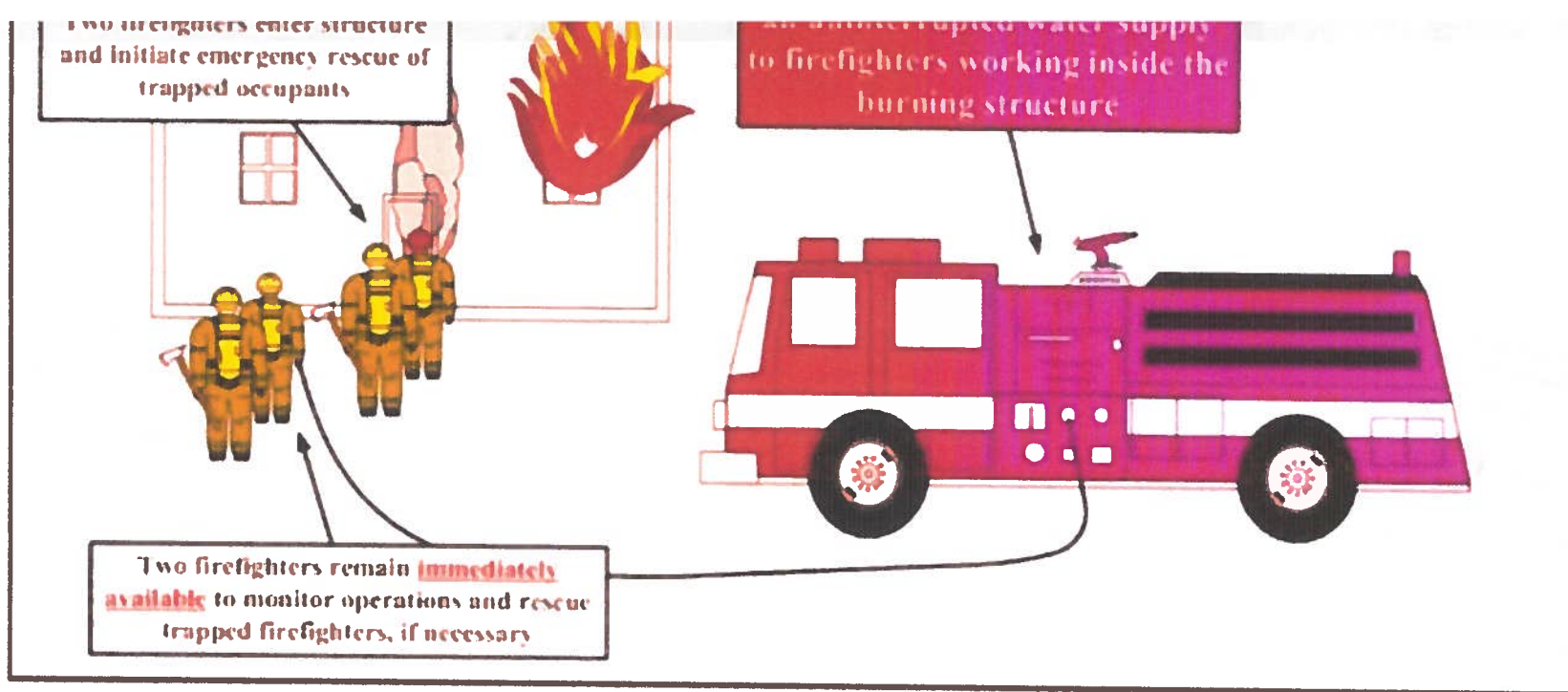
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website

## OSHA Fed Gov't Requirements which override all other regulations

6 The "2 In/2 Out" policy is part of paragraph (g)(4) of OSHA's revised respiratory protection standard, 29 CFR 1910.134. This paragraph applies to private sector workers engaged in interior structural fire fighting and to Federal employees covered under Section 19 of the Occupational Safety and Health Act. States that have chosen to operate OSHA-approved occupational safety and health state plans are required to extend their jurisdiction to include employees of their state and local governments. These states are required to adopt a standard at least as effective as the Federal standard within six months.

OSHA's interpretation on requirements for the number of workers required to be present when conducting operations in atmospheres that are immediately dangerous to life and health (IDLH) covers the number of persons who must be on the scene before fire fighting personnel may initiate an attack on a structural fire. An interior structural fire (an advanced fire that has spread inside of the building where high temperatures, "heat" and dense smoke are normally occurring) would present an IDLH atmosphere and therefore, require the use of respirators. In those cases, at least two standby persons, in addition to the minimum of two persons inside needed to fight the fire, must be present before fire fighters may enter the building.

Letter to Thomas N. Cooper, Purdue University, from Paula O. White, Director of Federal-State Operations, U.S. Department of Labor, Occupational Safety & Health Administration, November 1, 1995.



### Reason for 2 in 2 out OSHA Requirement

When confronted with occupants trapped in a burning structure and a single fire company is on scene, one company staffed with four firefighters is able to initiate emergency search and rescue operations in compliance with "2 In/2 Out" operations. As indicated in the previous graphic, this requires the commitment of every firefighter from the first-in fire company, staffed with four, to participate in the effort, which means that the driver-operator of the apparatus will not be able to tend to the pump to ensure the delivery of water to the firefighters performing the initial attack and search and rescue operations.

Regardless, when there exists an immediate threat to life, only a company of four firefighters can initiate fire suppression and rescue operations in compliance with the "2 In/2 Out" regulation, and in a manner that minimizes the threat of personal injury. In all other instances with a four-person fire company (i.e., when there is not an immediate threat to life), the first-in company must wait until the arrival of the second-in unit to initiate and effective fire suppression and rescue operations. This condition underlines the importance of the availability of fire companies to be staffed with four firefighters, and stresses the benefit of four-person companies and their ability to save lives without the delay in waiting for the second-in company to arrive.



Current understaffing of  
CAL Fire in backcountry

Date	Cal Fire Committe d Resources	Station 56 (JCFVD)	Station 18 (De-Luz)	Station 58 (Ranchita)	Station 84 (San Pasqual)
04/20/2018	2	cs E56 cs BR56 R56 M56	Uncovered	cs WT Patrol	
04/21/2018	2	E56 cs R56 M56		cs WT/ Patrol	
04/22/2018	1	M56	Uncovered	Cs WT - Patrol	
04/23/2018		E56 cs BR56 R56 M56	Uncovered	cs -Wt - Patrol	
04/24/2018		E56 cs BR56 R56 M56		cs WT Patrol	
04/25/2018		BR 56 M56	Uncovered	WT cs Patrol	
		M56		Type 1	
04/27/2018		R56 M56	Uncovered	Uncovered	
04/29/2018		cs E56 R56 M56	Uncovered	Uncovered	
04/30/2018		R56 M56	Uncovered	Uncovered	
05/01/2018		E56 M56	cs WT	Uncovered	
05/02/2018		R56 M56	Uncovered	Uncovered	
05/04/2018		E56 R56 M56	Uncovered	Uncovered	
05/07/2018		M56	Uncovered	Uncovered	
05/08/2018		E56 cs R56 M56	Uncovered	Uncovered	
05/09/2018	2	E56 cs R56 M56	Uncovered	Uncovered	
05/10/2018		cs E56 R56 M56		Uncovered	
05/11/2018	5	cs E56 R56 M56		Cs WT Patrol	
05/12/2018					

05/13/2018					
05/14/2018			Uncovered	cs WT Patrol	

1 of 3

# CAL Fire's ~~Staffing Model~~ Staffing model

elimination of any Type 1 paramedic engine company. The overall negative impact to the County's fire protection system will increase with each station that is converted to the alternate station staffing model.

## Please note downtown FY 17-18 RECOMMENDATIONS

### Alternative Staffing Model Recommendation

Because of funding difficulties necessary to retain 3-person engine companies, the Fire Department must recommend an alternate station staffing model. This recommendation is clearly driven by and understood by the Fire Department as fiscally driven. The model will be based on our four Board Approved Land Use Classifications: Heavy Urban, Urban, Rural and Outlying. Explanations of the Land Use Classification with staffing standards follow.

Julian is  
rural - the rest is  
outlying

### LAND USE CLASSIFICATION INFORMATION

LAND CLASSIFICATION	POPULATION DENSITY	FIRE STAFFING CHARACTERISTICS	RESPONSE TIME	CONTAINMENT GOAL
HEAVY URBAN	>700 per square mile	Land use includes large commercial and industrial complexes, large business parks, high rise and wide rise community centers and high density residential dwelling units of 10 to 20 units per acre.	5:00 or less, 90% of the time	To contain all unwanted fires to the area of origin and prior to flash over initiate search and rescue of trapped, survivable occupants. Moderate to high chance of survivability and access to victims from firefighter rescue. Minimize damage to public, building, adjacent exposures, critical infrastructure, environment, rapidly achieve adequate water supplies and ventilation. EMS. Rapidly initiate BLS/ALS care effectively and efficiently for time-to task. EMS interventions and prior to irreversible brain death, limit workplace injury through sufficient staffing to assess, treat and remove the injured/ill.
URBAN	> 500 per square mile	Land use includes large commercial and industrial complexes, large business parks, high rise and wide rise community centers and high density residential dwelling units of 8 to 20 units per acre.	6:30 or less, 90% of the time	To contain all unwanted fires to the area of origin and prior to flash over. Initiate search and rescue of trapped, survivable occupants. Moderate to high chance of survivability and access to victims from firefighter rescue. Minimize damage to public, building, adjacent exposures, critical infrastructure, environment, rapidly achieve adequate water supplies and ventilation. EMS. Rapidly initiate BLS/ALS care effectively and efficiently for time-to task. EMS interventions and prior to irreversible brain death, limit workplace injury through sufficient staffing to assess, treat and remove the injured/ill.
RURAL	100 to 500 per square mile	Light industrial zones, small community centers and residential dwelling unit density of 2 to 8 units per acre.	10:30 or less, 90% of the time	Difficulty containing all unwanted fires to the general area of origin. Neighboring rooms and overhead attic area can expect to receive damage. Victim rescue from responding firefighters less likely. Unable to assemble first alarm assignment within expected time frames, public

CAL Fire states on CALICO that  
23 min response for rural

				will be affected by critical injury serious to major damages to building, critical infrastructure and environment. Damage anticipated to adjacent exposures. EMS May have delay in assembling sufficient staffing to efficiently and effectively initiate BLS/ALS care and rapidly accomplish time-to-task EMS interventions. may not be capable of initiating resuscitative measures prior to irreversible brain damage. may experience increases of firefighter injuries while assessing, treating and removing the injured or ill
OUTLYING	< 100 per square mile	Areas of rural mountain and desert, agricultural uses, small scale commercial, industrial and manufacturing, service commercial, medium industrial and low density residential dwelling units; 1 dwelling unit per acre to 1 dwelling unit per 5 acres.	17:30 or less, 90% of the time	To contain all unwanted fires to the building of origin. Rapid, uncontrolled spread of fires throughout building is highly likely. Victim survivability not likely. Search and Rescue efforts are not anticipated to be successful. Difficulty achieving adequate water supplies for building of origin and exposures. Adjacent exposures will suffer damage buildings, critical infrastructure and environmental damages will likely suffer extreme damages or be destroyed. EMS May have delay in assembling sufficient staffing to efficiently and effectively initiate BLS/ALS care and rapidly accomplish time-to-task EMS interventions. will not be capable of initiating resuscitative measures prior to irreversible brain damage. may experience increases of firefighter injuries while assessing, treating and removing the injured or ill.

most of Julian

These units will carry a small amount of water (about 250 gallons), have a small pump, paramedic EMS equipment and minimal hand tools. They would not carry a large amount of fire hose, no ladders or other larger fire engine type equipment. The 2-person, Medic Patrol will be able to provide paramedic service and light, first-in, fire suppression action. The Medic Patrol would be staffed by a company officer (Fire Captain or Fire Apparatus Engineer) and a Firefighter II/Paramedic.

We recommend the Board consider allowing the implementation of 2-person, paramedic patrol units.

CAL Fire States on (AFCO) Submission "30 min. outlying response".



## Fire Engine Staffing

**General.** Fire Department Staffing is critically important to accomplishing all the work expected of fire responders. This includes early suppression of fires before a fire takes hold of a building and entraps residents, to handling medical emergencies, to removing victims from entangled locations and to controlling hazardous material discharges. Staffing is expensive but what the public really pays for is firefighter availability for immediate, emergency response.

**Riverside County Fire Standard.** The Riverside County Fire Department staffing standard is a 3-person, municipally staffed, paramedic Type 1 engine company. This standard was enacted by the Board of Supervisors on January 24, 2012 (Policy Item 3.5, Attached as Appendix A). The Fire Department has worked since the enactment to adapt the policy at all fire stations dependent on available funding. Currently, all County Fire Department stations have 3-person staffing with one person being a paramedic. Policy Item 3.5 also requires that the staffing configuration include one Fire Captain, one Fire Apparatus Engineer and one Firefighter II, again, with one person being a paramedic. Today, 24 of the 36 unincorporated area fire stations are municipally staffed.

**National Staffing Requirements and Recommendations.** Aside from direction created by the Board, no national requirements exist mandating fire department staffing.

One regulatory requirement of fire departments is to comply with what is called the '2 In - 2 Out' requirement (Attached as Appendix B). Formally, it is called 29CFR1910.134(g)(4)(i)[1]. The requirement mandates that firefighters never go into a dangerous situation (Immediately Dangerous to Life and Health - IDLH) in a fire or rescue incident alone, and that there be two firefighters outside the hazard area to initiate a rescue of the firefighters inside, should they become in trouble, during the initial stages of the incident where only one crew is operating in the hazard area. If a rescue is suspected or known, firefighters can make or attempt the rescue without complying with this requirement. Many fire departments require 4-personnel staffing to always comply with the requirement. Within Riverside County, consistent with a reasonable fiscal approach, Riverside County has maintained reasonable staffing utilizing the 3-person staffing level.

National Fire Protection Association (NFPA) provides a recommended national standard for staffing. The following describes Standard 1710 (Attached as Appendix C):

*This standard contains minimum requirements relating to the organization and deployment of fire suppression operations, emergency medical operations, and special operations to the public by substantially all career fire departments. 1.1.1 The requirements address functions and objectives of fire department emergency service delivery, response capabilities, and resources. 1.1.2 This standard also contains general requirements for managing resources and systems, such as health and safety, incident management, training, communications, and pre-incident planning. 1.1.3 This standard addresses the strategic and system issues involving the organization, operation, and deployment of a fire department and does not address tactical operations at a specific emergency incident.*

NFPA 1710 recommends 4-persons responding on every engine and for 14 firefighters to respond to a single-family dwelling fire, 27 members responding to an apartment complex and 42 members to a high-rise fire.

Riverside County local fire agencies are typically staffed with either 4 or 3 personnel with most having one of the assignees functioning as a dual-purpose firefighter/paramedic. Within the County, the Cathedral City Fire Department utilizes 2-person engine companies but has an immediate intention to increase to 3-person engine companies. Appendix D shows adopted staffing levels for local and regional fire departments.

From Julian - Cuyamaca Board

**current and proposed staffing:**

Fraudulent LAFCD  
Submission by  
board (Julian) Marinetti, Mech...

ICFPD Volunteer Firefighters staff the Julian Station as available  
Paramedic Service is proposed for Julian Station 56. This service  
effective July 30, 2018.

	<b>Julian / Cuyamaca FPD</b>	<b>CSA No. 135</b>	<b>Reorganized District (CSA No. 135)</b>
<b>paid personnel:</b>	<b>0 Daily</b>	<b>75 Daily</b>	<b>80 Daily</b>
<b>paid reserves:</b>	<b>0 Daily</b>	<b>3-15 Daily</b>	<b>3-17 Daily</b>
<b>non-paid reserves:</b>	<b>0 Daily</b>	<b>0 to 10 daily</b>	<b>0 to 10 daily</b>
<b>Admin / Support</b>	<b>1</b>	<b>N/A</b>	<b>1 (County)</b>

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Traylor, John

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**From:** dr.patricia.landis@gmail.com on behalf of Patricia Landis <plandis@ucsd.edu>  
**Sent:** Wednesday, June 27, 2018 3:11 PM  
**To:** Kimberly Thorner; Jack Bebee; Bill Haynor; Tom Kennedy; Erin Lump; Tony Michel; Mark Robak; Augie Scalzitti; Robert Thomas; Teresa Thomas; Dennis Shepard; Tom Pocklington; Joel Scalzitti; Julie Nygaard; Gary Arant; John Pastore; Horn, Bill; Jacob, Dianne; Mayor Catherine Blakespear; Mayor Bill Wells; Councilmember Lorie Zapf; Vista Irrigation District; Cox, Greg; Mayor Pro Tem Lorie Bragg; Councilmember Chris Cate; Judy Hanson; Simonds, Keene; Traylor, John; Arellano, Ruth; Ed Sprague  
**Subject:** Julian-Cuyamaca Fire Protection District (JCFPD)  
**Attachments:** #1-a Initiative.pdf; #1-b Initiative - Registrar of Voters.pdf; #2 JCFPD HISTORY.pdf; #3-a Referendum.pdf; #3-b Referendum Exhibit A.pdf; #3-c Referendum Exhibit B.pdf; #3-d Referendum Exhibit C.pdf; #3-e Brief for Writ of Mandate.pdf; #3-f Registrars Validation.pdf; #4 Sexual harassment claim.pdf; #5 VONC.pdf; #6 Brown Act Violation.pdf; #7-a PERB.jpg; #7-b PERB.jpg; #7-c PERB.jpg; #7-d PERB.jpg; #7-e PERB.pdf; #8 JCFPD Deed.pdf

June 27, 2018

Ladies and Gentlemen of LAFCO Special Districts Advisory Committee:

Re: Proposal to dissolve Julian-Cuyamaca Fire Protection District

My name is Patricia Landis. I am a Proponent on the Initiative to Raise the Benefit Fee for Julian-Cuyamaca Fire Protection District (Attachment #1). I am a prior member of the JCFPD Board of Directors and a community volunteer for Red Cross Shelters, Julian Fire Plugs and Julian Woman's Club. I am an example of many of the residents in this "Volunteer Community." We have Lyons, American Legion, Woman's Club, Triangle Club, Historical Society, Friends of the Library, JCFPD CERT, Julian Fire Plugs and Julian Arts Guild. Many of us are members of more than one organization. We all do fundraising to support high school scholarships and local charities such as: YMCA Camp, Boy and Girl Scouts, Elizabeth Hospice, domestic violence shelters, food banks, etc., etc., etc., as well as JCFPD. The local merchants and residents are generous with their donations and support of our charitable organizations.

We are not a municipality. Our only government agency is the Julian-Cuyamaca Fire Protection District. This iconic, historic, volunteer fire department is a bond for the fabric of our community. It was formed as a volunteer fire department in the 70s, then as a special fire district in 1984. Over 70% of the registered voters approved benefit fees twice, in 1984 and 2006, to support JCFPD. We now have a Citizens' Initiative on the November ballot and I am confident this will pass because this community is determined to keep its volunteer fire department. Attached is a brief history of our fire department and the current conflict (Attachment #2).

I am sending this directly to you so that you have information that may not be presented to you by the LAFCO Board and staff, whom we believe is biased in favor of dissolving our district and turning operations and all of our assets over to the San Diego County Fire Authority. Two Board members, Dianne Jacob and Bill Horn, are County Supervisors and proponents of the Fire Authority and we have no question as to their vote on the matter. We believe that the County and CalFire are pressuring LAFCO staff to decide the fate of JCFPD before the community can register its wishes in the November election. We believe their fear is that the ballot measures will pass and newly elected Board members will rescind the proposal submitted to LAFCO to dissolve JCFPD. We believe the community has the right to make this significant and historic decision.



In addition to the Initiative, we expect a Referendum to be on the November ballot - to repeal the Resolution to dissolve JCFPD (Attachment #3). This Referendum is currently being litigated. You should know that this Board voted 4 times and the first 3 times they voted to remain independent. Board President Jack Shelver has persisted for over 5 years in his attempt to consolidate JCFPD into the County Fire Authority. After many Brown Act violations by Mr. Shelver through inappropriate communications with other Board members, he finally convinced two ladies, Kirsten Starlin & Aida Tucker, to change their vote. The other two Board members, Brian Kramer & Harry Seifert, have been adamantly against dissolution.

Beginning in July 2017, hundreds of community members have attended every Fire Board meeting and voiced their protest against dissolution. At every meeting, we asked the Board to place the issue on the ballot and let the community decide. Shelver, Starlin & Tucker turned a deaf ear to the community. This resulted in the community signing the above-referenced Referendum against the resolution to dissolve JCFPD. This Referendum will be on the November ballot.

We asked that LAFCO suspend proceedings until after the November election, and to accept the results from the Referendum and Initiative, rather than requiring the community to sign LAFCO Protest Petitions. We are prepared with a mailing, phone calls and a house-to-house campaign to get signatures, and we are confident we can get 25% of the registered voters to sign protest petitions. But, that will only result in one more ballot issue for the community. This is becoming redundant, onerous and a bit ridiculous.

There are several claims and a lawsuit pending. Two Complaints are specifically against the recently retired Fire Chief Rick Marinelli (Attachments #4 & #5), and one is against the Board of Directors for Brown Act violations (Attachment #6). The California Public Employment Relations Board, on June 19, 2018, issued a Complaint against JCFPD, and Chief Rick Marinelli in particular, for unfair practices in violation of California Government Code (Attachment #7). These actions should give LAFCO sufficient cause to suspend the proceedings regarding JCFPD until all legal issues have been resolved.

A final glitch involves the Deed to the land on which the JCFPD fire station now sits. This land was given specifically to JCFPD for community use. If JCFPD is dissolved, the land automatically reverts to the Kumeyaay Land Conservancy. The problem is that JCFPD has a \$1.2 Million mortgage on the station, and it will have to be paid off before JCFPD can be dissolved (Attachment #8).

There is no operational or financial crisis. JCFPD has a dozen Volunteers that serve as Battalion Chiefs, Captains and Engineers. We have over 40 Reserves on the books and many of these are paramedics. We have a budget to cover the current year and over \$300K in cash reserves. We have a new fire station, a rapid attack engine that is a few years old, two ambulances and other response vehicles. Our response time for medical calls is well within the requirements for EMS and our firefighters have never failed to respond to fires within the district. The goal of the County to incorporate JCFPD into CSA 135 is purely based on the desire to have control over all of the incorporated area of San Diego, with no real regard to the desire of the community for local control and the community's belief that JCFPD can and will provide better service than CalFire.

I am asking that you review the attachments prior to the August LAFCO meeting so that you are fully informed regarding our community and the issues. You will see and hear directly from us at the August meeting. In the meantime, if you have any questions, feel free to contact me @ [plandis@ucsd.edu](mailto:plandis@ucsd.edu)

Attachments:

#1 – Initiative to Raise Benefit Fee

#2 – History of JCFPD

- #3 – Referendum to against resolution to dissolve
- #4 – Sexual harassment claim
- #5 – VONC complaint
- #6 – JCFPD Brown Act Violations
- #7 – Complaint of California Public Employment Relations Board
- #8 – Deed to JCFPD station land

Several websites contain more information from the perspective of the Julian-Cuyamaca community. These are:

[www.julianfireplugs.org](http://www.julianfireplugs.org)

<https://www.backcountrystrong.org/>

<http://www.jcfd.com/>

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