Resolution No. 18-056

Meeting Date: 05/15/18 (02)

A RESOLUTION OF THE BOARD OF SUPERVISORS OF THE COUNTY OF SAN DIEGO

TO AMEND THE SPHERE OF INFLUENCE OF THE LATENT POWERS FOR FIRE PROTECTION AND EMERGENCY MEDICAL SERVICES FOR COUNTY SERVICE AREA 135, AND TO EXPAND THE AREA WITHIN COUNTY SERVICE AREA 135 WHERE THE LATENT POWERS OF FIRE PROTECTION AND EMERGENCY MEDICAL SERVICES ARE EXERCISED AS AUTHORIZED BY LAFCO, INTO THE TERRITORY WITHIN THE BOUNDARIES OF THE FORMER JULIAN-CUYAMACA FIRE PROTECTION DISTRICT

WHEREAS, the Board of Directors of the Julian-Cuyamaca Fire Protection District (JCFPD) filed an application to the Local Agency Formation Commission (LAFCO) on April 11, 2018 and authorized, pursuant to the provisions of the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 (Gov. Code Sec 56000, et seq.), the dissolution of the Julian-Cuyamaca Fire Protection District and the related amendment of the applicable sphere of influence ("Proposed Dissolutions"); and

WHEREAS, the Board of Supervisors desires that, concurrently with the Proposed Dissolution, the sphere of influence for the latent powers area (fire protection and emergency medical services) of County Service Area (CSA) 135 (San Diego Regional Communications/Fire Protection) be amended to reflect the territory of the former JCFPD; and

WHEREAS, the latent powers of CSA 135 to provide fire protection and emergency medical services, activated by LAFCO on November 19, 2008, have been exercised as authorized by LAFCO, for a geographically limited area within the boundaries of the CSA ("latent powers subarea"); and

WHEREAS, the Board of Supervisors desires that, concurrently with the Proposed Dissolution, the latent powers subarea of CSA 135 for fire protection and emergency medical services, be expanded to include the territory of former JCFPD; and

WHEREAS, the reasons for the proposed sphere of influence amendment and latent powers area expansion are as follows:

- (1) To ensure continuity of fire protection and emergency medical service for the territory of the former JCFPD;
- (2) To ensure the long-term security of fire protection service to the communities within the territory of JCFPD; and
- (3) To eliminate duplication of management, administration, and oversight associated with the operation of multiple Special Districts providing the same service.

WHEREAS, a plan for service prepared pursuant to Government Code Section 56824.12 is provided as Exhibit B; and

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WHEREAS, the boundaries of the affected territory is depicted in Exhibit A; and

WHEREAS, CSA 135 shall use best efforts to improve current Insurance Service Office (ISO) ratings within the expanded latent powers subarea zone; and

WHEREAS, pursuant to the Notice of Exemption filed on May 15, 2018 and Section 15320 of the California Environment Quality Act (CEQA) Guidelines, the request is a project under CEQA but is categorically exempt from further review under Public Resources Code Section 15320; and

WHEREAS, all other legal prerequisites to the adoption of this Resolution have been met; and

WHEREAS, this request requires a concurrent amendment to CSA 135's fire protection and emergency medical specific sphere of influence and is conditioned on approval of the proposal on file with LAFCO as of April 11, 2018 to dissolve the JCFPD.

NOW, THEREFORE, IT IS HEREBY RESOLVED THAT, pursuant to California Government Code sections 56428 and 25210.2, subdivision (g), application is hereby made to the LAFCO to:

- (1) Amend the sphere of influence for fire protection and emergency medical services latent powers within CSA 135 to include the territory of the former JCFPD.
- (2) Expand the latent power area for fire protection and emergency medical services within CSA 135 to include the territory of the former JCFPD.

IT IS FURTHER RESOLVED THAT:

- (1) The above recitals are true and correct.
- (2) The Director, County Fire Authority, or designee, is hereby authorized and directed to file a certified copy of this Resolution with the Executive Officer of the LAFCO; and
- (3) The Director, County Fire Authority, or designee, is hereby authorized and directed to prepare the necessary LAFCO Application documents, conduct investigations, and take any action necessary to process the application.

APPROVED AS TO FORM AND LEGALITY COUNTY COUNSEL

By Suedy Alfaro Senior Deputy County Counsel ON MOTION of Supervisor Jacob, seconded by Supervisor Cox, the above Resolution was passed and adopted by the Board of Supervisors, County of San Diego, State of California, on this 15th day of May, 2018, by the following vote:

AYES:

Cox, Jacob, Roberts, Horn

ABSENT:

Gaspar

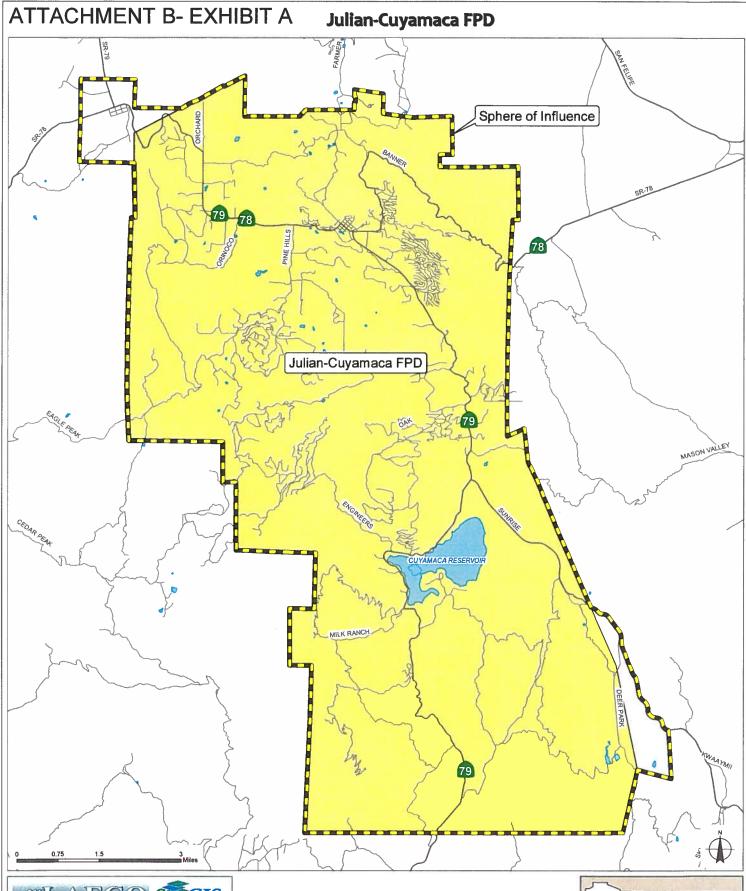
STATE OF CALIFORNIA) County of San Diego)^{SS}

I hereby certify that the foregoing is a full, true and correct copy of the Original Resolution entered in the Minutes of the Board of Supervisors.

DAVID HALL Clerk of the Board of Supervisors

By: Chrystal Rodriguez, Deputy

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Created by Dieu Ngu - 1/25/2018

SOI Adopted: 3/14/1983 SOI Affirmed: 2/7/2005 SOI Affirmed: 5/7/2007

SOI Affirmed: 8 / 6 / 2007

SOI = Sphere of Influence



Plan for Service

Pursuant to Government Code Sections 56653 and 56824.12, this plan describes services to be provided by the San Diego SDCFA Authority (SDCFA) within the Julian-Cuyamaca Fire Protection District (JCFPD) territory upon the JCFPD's dissolution.

(1) An enumeration and description of the services to be provided:

Fire Protection and Emergency Medical Services: Paramedic Service will be provided at Julian Fire Station 56, where SDCFA will place a full time, year-round staffed Paramedic Fire Engine. SDCFA will also provide winter funding to maintain an Expanded Scope Basic Life Support Fire Engine at CAL FIRE Cuyamaca Fire Station 51 year-round.

Fire Prevention Services: Fire prevention services are currently provided under contract by SDCFA and will continue after dissolution.

(2) The level and range of services to be provided:

SDCFA will implement Advanced Life Support (ALS) service for Julian Station 56, bringing the total number of SDCFA ALS stations up to fifteen. Staffing is 24-hour coverage, seven days per week, 365 days per year. SDCFA will ensure a Battalion Chief is on duty in Battalion 5 (Julian) 24 hours per day.

(3) An indication of when services can be feasibly extended to the reorganization territory:

Fire Protection and Emergency Medical Services: Fire protection and emergency medical services within the affected territory are provided today through JCFPD volunteer firefighters. Under this proposal, these services will be provided by CAL FIRE employees under contract with SDCFA of San Diego and County Reserve firefighters. Paramedic Services are anticipated to be provided at Julian Fire Station 56 prior to or upon dissolution. No extension of services is anticipated.

Fire prevention services are currently provided under contract by SDCFA and will continue after dissolution.

(4) An indication of any improvements or upgrades of facilities that the reorganized agency will make or require:

The Julian Fire Station is newly constructed. No significant improvements will be made or required as a result of the LAFCO process.

(5) Information with respect to how services will be financed:

The services will be financed using JCFPD and CSA No. 135 Latent Powers Subarea existing funding (Property Tax Revenue, County General Purpose Revenue, and Special Taxes Revenue). It is anticipated that the funding will continue to be budgeted within the same categories of services after the reorganization is complete.

(6) The total estimated cost to provide the new or different function or class of services within the special district's jurisdictional boundaries:

Tables 1 and 2 below provide the five-year budget projections for CSA 135 and San Diego County Fire Authority.

Table 1. CSA 135

Description	Department Projection						
	2018-19	2019-20	2012-21	2021-22	2022-23		
Salaries & Benefits	V		-	-	_		
Utilities	156,708	156,708	156,708	156,708	156,708		
Facilities Management	336,631	336,631	336,631	336,631	336,631		
Station Improvements/Maintenance	136,000	136,000	136,000	136,000	136,000		
Equipment/Vehicles, Maintenance	135,000	135,000	135,000	135,000	135,000		
Communications, radios	98,482	98,482	98,482	98,482	98,482		
Insurance	28,000	28,000	28,000	28,000	28,000		
Station Supplies	277,000	277,000	277,000	277,000	277,000		
Contracted Services	1,009,455	1,009,455	1,009,455	1,009,455	1,009,455		
Water	29,400	29,400	29,400	29,400	29,400		
Bottled Gas	58,020	58,020	58,020	58,020	58,020		
Other Services and Supplies	198,499	198,499	198,499	198,499	198,499		
7.10							
Total Services and Supplies	2,463,195	2,463,195	2,463,195	2,463,195	2,463,195		
Operating Transfers Out to Fire Authority (staff cost)	53,000	53,000	53,000	53,000	53,000		
Total Expense	2,516,195	2,516,195	2,516,195	2,516,195	2,516,195		
CSA 135 current tax revenue	73,000	73,000	73,000	73,000	73,000		
San Diego Rural current tax revenue	743,626	743,626	743,626	743,626	743,626		
Pine Valley current tax revenue	226,584	226,584	226,584	226,584	226,584		
Total Taxes Current Property Revenue	1,043,210	1,043,210	1,043,210	1,043,210	1,043,210		
Palomar Structure Fire Prot. & EMS	50,208	50,208	50,208	50,208	50,208		
San Pasqual Fire Protection	45,100	45,100	45,100	45,100	45,100		
Rural West Com Service Zone	357,000	357,000	357,000	357,000	357,000		
Dulzura Service Zone	12,200	12,200	12,200	12,200	12,200		
Potrero Service Zone	15,500	15,500	15,500	15,500	15,500		
Jacumba Service Zone	16,800	16,800	16,800	16,800	16,800		
Descanso Service Zone	56,000	56,000	56,000	56,000	56,000		
Mount Laguna Fire Prot. & EMS	17,200	17,200	17,200	17,200	17,200		
Tecate Service Zone	12,100	12,100	12,100	12,100	12,100		
San Diego Rural fire, CFD 04-01	15,800	15,800	15,800	15,800	15,800		
San Diego Rural fire, CFD 09-01	544,500	544,500	544,500	544,500	544,500		
Total Special Assessment Revenue	1,142,408	1,142,408	1,142,408	1,142,408	1,142,408		
Other Ongoing Revenue	330,577	330,577	330,577	330,577	330,577		
Total Revenue	2,516,195	2,516,195	2,516,195	2,516,195	2,516,195		

Table 2. San Diego County Fire Authority

Description	Department Projection							
	2018-19	2019-20	2012-21	2021-22	2022-23			
Salaries & Benefits	3,072,502	3,164,677	3,259,617	3,357,406	3,458,128			
CAL FIRE	24,676,213	25,416,499	26,178,994	26,964,364	27,773,295			
Other Contracts	1,482,524	1,662,000	1,711,860	1,763,216	1,816,112			
One-time Project	4,500,000			-				
VFF Program (stipend & background checks)	600,000	600,000	600,000	600,000	600,000			
Station Improvements/Maintenance	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000			
Equipment/Vehicles	892,000	918,760	946,323	974,712	1,003,954			
Communications, radios	1,332,563	1,332,563	1,332,563	1,332,563	1,332,563			
Information Technology	2,136,781	2,136,781	2,136,781	2,136,781	2,136,781			
General Supplies	1,307,264	1,307,264	1,307,264	1,307,264	1,307,264			
Total Services and Supplies	37,927,345	34,373,867	35,213,785	36,078,900	36,969,969			
Operating Transfers Out	100,096	100,096	100,096	100,096	100,096			
Total Expense	41,099,943	37,638,640	38,573,498	39,536,402	40,528,193			
Charges for Current Services	3,393,758	3,553,276	3,730,940	3,917,487	4,113,361			
Other Miscellaneous	271,473	271,473	271,473	271,473	271,473			
Operating Transfer In	53,000	53,000	53,000	53,000	53,000			
General Purpose Revenue	37,381,707	33,760,891	34,518,085	35,294,442	36,090,359			
Total Revenue	41,099,938	37,638,640	38,573,498	39,536,402	40,528,193			

(7) An identification of existing providers, if any, of the new or different function or class of services proposed to be provided and the potential fiscal impact to the customers of those existing providers:

Fire protection and emergency medical services are currently provided within JCFPD by volunteer firefighters. Under this proposal, these services will be provided by CAL FIRE employees under contract with SDCFA and County Reserve firefighters. There is no anticipated fiscal impact to the customers of these existing providers.

(8) A written summary of whether the new or different function or class of services will involve the activation or divestiture of the power to provide a particular service or services, service function or functions, or class of service or services:

The proposed expansion of latent powers and dissolution of JCFPD involves the activation of latent powers as exercised in the following resolution:

A RESOLUTION OF THE BOARD OF SUPERVISORS OF THE COUNTY OF SAN DIEGO TO AMEND THE SPHERE OF INFLUENCE OF THE LATENT POWERS FOR FIRE PROTECTION AND EMERGENCY MEDICAL SERVICES FOR COUNTY SERVICE AREA 135, AND TO EXPAND THE AREA WITHIN COUNTY SERVICE AREA 135 WHERE THE LATENT POWERS OF FIRE PROTECTION AND EMERGENCY MEDICAL SERVICES ARE EXERCISED AS AUTHORIZED BY LAFCO, INTO THE TERRITORY WITHIN THE BOUNDARIES OF THE FORMER JULIAN-CUYAMACA FIRE PROTECTION DISTRICT.

- (9) A plan for financing the establishment of the new or different function or class of services within the special district's jurisdictional boundaries:
 - See items (5) and (6) above. Financing will be provided through property tax assessment revenue allocated through SDCFA's annual budgeting process.
- (10) Alternatives for the establishment of the new or different functions or class of services within the special district's jurisdictional boundaries:

An alternative to the proposal could be for JCFPD to remain intact and continue to fund its own fire protection and emergency medical services. With decreasing funds coming into JCFPD, this will result in a reduction in fire and emergency medical services to the area.