

Chair

Jo MacKenzie, Director
Vista Irrigation District

Vice Chair

Ed Sprague, Director
Olivenhain Municipal Water

Members

Catherine Blakespear, Mayor
City of Encinitas

Bill Horn, Supervisor
County of San Diego

Dianne Jacob, Supervisor
County of San Diego

Andrew Vanderlaan
Public Member

Bill Wells, Mayor
City of El Cajon

Lorie Zapf, Councilmember
City of San Diego

Alternate Members

Lorie Bragg, Councilmember
City of Imperial Beach

Chris Cate, Councilmember
City of San Diego

Greg Cox, Supervisor
County of San Diego

Judy Hanson, Director
Leucadia Wastewater District

Harry Mathis
Public Member

Executive Officer

Keene Simonds

Counsel

Michael G. Colantuono

8

AGENDA REPORT Consent | Information

October 1, 2018

TO: San Diego Commissioners
FROM: Robert Barry, Chief Policy Analyst
Linda Zambito, Analyst I
SUBJECT: Current Proposals and Related Activities

SUMMARY

The San Diego Local Agency Formation Commission (LAFCO) will receive a report summarizing active proposals on file with the Commission. This includes three new filings made with LAFCO since the last report was presented at the August 6th meeting. The report also identifies notable pending proposals that are expected to be submitted in the near term. The item is for information only and satisfies LAFCO's reporting requirement under Government Code 56857.

BACKGROUND

LAFCO Proceedings

LAFCO proceedings for consideration of proposed changes of organization or reorganizations – which include incorporations, formations, annexations, detachments, mergers, consolidations, and service power activations or divestures – may be initiated by landowner/voter petitions or resolutions by local agencies. LAFCOs may also initiate proposals specific to forming, consolidating, or dissolving special districts if consistent with the recommendations of approved municipal service reviews. Following submittal, proposals are reviewed for completeness and status letters are sent to applicants within 30 days. If proposals require additional information they are deemed incomplete and the status letters will itemize needed information. Once proposals are deemed complete they are scheduled for hearing. Proposals involving outside service extension requests follow separate proceedings and may be administratively approved by the Executive Officer if addressing documented public health or safety threats.

DISCUSSION

This item is being presented for information only and identifies all active proposals currently on file with San Diego LAFCO. The report also – and for telegraphing purposes of future workload – identifies pending proposals staff anticipates being filed with LAFCO in the near term. A summary of active and pending proposals follows and further detailed in Attachment One.

Active Proposals

There are 24 active proposals currently on file with San Diego LAFCO as of date. The active proposals include 21 that are considered incomplete at this time and require additional information before a hearing date is scheduled.

Pending Proposals

There are five potential new and substantive proposals staff expects to be submitted to San Diego LAFCO in the near-term from local agencies based on ongoing discussions with proponents.¹ Three of these pending proposals involve city annexations in North County to accommodate relatively large subdivision projects and include Safari Highlands (Escondido), Sager Ranch (Escondido), and Rancho Lomas Verdes (Vista). The other two pending proposals involve unincorporated residential development projects west of the City of Escondido – Valiano (Eden Hills) and Harmony Grove Village South – and would require annexations to one or more special districts.

ANALYSIS

San Diego LAFCO remains active in processing almost two dozen jurisdictional change proposals and outside service requests. This includes several substantive actions and highlighted by the proposed dissolution of the Julian-Cuyamaca Fire Protection District and concurrent authorization for County Service Area No. 135 to assume service responsibilities for the affected territory going forward. (The referenced proposal was heard during a special meeting on September 10th and is now under protest proceedings.) Three new proposals have also been filed since the last report was presented on August 6th. The new proposals are identified below and summarized as part of Attachment One.

- “Pauma Valley Fire Reorganization” | County Service Area No.135
- “Andreiko-Glaucus St. Annexation” | Leucadia Wastewater District
- “Menchaca-St. Paul Drive Annexation” | Vallecitos Water District

¹ Staff uses discretion in listing pending proposals and limits notice to only activities to be initiated by a local governmental agency. Pending proposals to be initiated by landowners and/or registered voters are not disclosed until an actual filing is made.

RECOMMENDATION

This item is presented for information only. It is recommended the Commission review the report with the invitation to discuss and ask questions of staff.

ALTERNATIVES FOR ACTION

This item is being presented for information only; no action.

PROCEDURES

This item has been placed on the San Diego LAFCO's agenda as part of the consent calendar. A successful motion to approve the consent calendar will include taking affirmative action on the staff recommendation unless otherwise specified by the Commission.

On behalf of staff,

A handwritten signature in black ink, appearing to read 'Linda Zambito', is written over a faint, light-colored rectangular stamp.

Linda Zambito
Analyst I

Attachment:
1) Active Proposals, August 6, 2018

Page is Blank for Photocopying

Proposal Number	Proposal Name / Affected Agencies	Project Lead	Proposal Summary
ACTIVE – INCOMPLETE			
1	DA08-10 “Avocado Way-Potter Annexation” Vallecitos WD (Annexation)	Robert Barry	Proposed annexation to Vallecitos WD to obtain sewer service for two existing residences along Avocado Way. Proposal application submitted in March 2008, but deemed incomplete in April 2008 status letter. A new status letter was sent to the applicant in January 2018 stating the proposal will be considered abandoned unless notified otherwise. The current property owner has responded and conveyed their interest to proceed with the annexation. Ongoing discussions with Vallecitos WD as of Spring 2018.
2	RO08-09 “South Mollison Ave-Snyder Reorganization” City of El Cajon (Annexation)	Robert Barry	Proposed annexation to the City of El Cajon. The annexation area includes approximately 1.25 acres and is subject to a proposed multi-family residential project. Proposal application submitted in May 2008, but deemed incomplete in June 2008 status letter. A new status letter was sent in January 2018 to the applicant, new property owner and City stating the proposal will be considered abandoned unless notified otherwise. No response to date.
3	RO08-15 SA08-15 “Crestlake Estates Reorganization” San Diego County SD (Annexation) Lakeside FPD (Annexation) CSA 69 (Annexation)	Robert Barry	The proposed reorganization would provide sewer services to an approved Tentative Map allowing the development of 60 single-family residences. Proposal application submitted in May 2008, but deemed incomplete in June 2008 status letter. A new status letter was sent to the applicant in February 2018 stating the proposal will be considered abandoned unless notified otherwise. No response to date.
4	DA12-02 “Lorch Annexation” Borrego WD (Annexation)	Robert Barry	Annexation of approximately 9.4 acres to the Borrego Water District to provide water service to one parcel. The site is within the adopted sphere. Proposal application submitted in March 2012, but deemed incomplete in April 2012 status letter. A new status letter was sent in January 2018 stating the proposal will be considered abandoned unless notified otherwise. Borrego WD responded to the letter and has reinitiated discussions with the landowner regarding possible service terms.
5	RO06-17 “Tobacco Road Reorganization” City of Escondido (Annexation)	Robert Barry	In 2006, LAFCO approved two out of service agreements to allow the City of Escondido to provide sewer service to two residences with failing septic systems located along Tobacco Road. The agreements between the City and landowners required the annexation of the two parcels. To implement this condition, a reorganization including six other parcels was submitted to LAFCO in March 2006, but deemed incomplete in April 2006 status letter. A new status letter was sent in January 2018 stating the proposal will be considered abandoned unless notified otherwise. Two of the affected landowners have responded to the letter and are now working with the City in proceeding forward in determining if the other landowners are interested/willing to proceed with the annexation at this time.

SAN DIEGO LAFCO PROPOSAL SUMMARY

Proposal Number	Proposal Name / Affected Agencies	Project Lead	Proposal Summary
7	DA16-10 CSA 17 (Annexation)	Linda Zambito	Proposal submittal required as cross-condition of the Rancho Santa Fe Fire Protection District Reorganization: Dissolution of CSA No. 107 (Elfin Forest/Harmony Grove). This involves requiring the initiation of the annexation of approximately 3,600 acres to CSA 17 for ambulance service. Proposal application submitted in May 2016, but deemed incomplete in June 2016 status letter. The CSA 17 Advisory Committee has opposed the annexation. A negotiated property tax exchange agreement is also necessary. LAFCO Staff met with the applicant in December 2017 to provide assistance. The applicant and County staff will be meeting with the goal of finding a solution and completing the application during 2018.
8	RO16-11 Rancho Santa Fe CSD (Annexation)	Robert Barry	Proposed annexation to Rancho Santa Fe CSD to establish sewer service to a portion of a 37-lot residential subdivision titled "Rancho Hills." A concurrent latent power expansion for Olivenhain MWD is needed to accommodate sewer to the remaining project site. Proposal application submitted in October 2016, but deemed incomplete in November 2016 status letter. Applicant has requested the proposal processing be placed on hold. Staff has remained in contact with the applicant and is awaiting their confirmation to proceed.
9	SA16-13 RO16-13 "Windmill Construction Reorganization" City of La Mesa (annexation) San Miguel FPD (Detachment) CSA 135 (Detachment)	Robert Barry	Proposal originally submitted as an outside service extension request with the City of La Mesa. The proposal has transitioned into a reorganization as a City condition of service to develop a single residential lot. The City of La Mesa has initiated a General Plan Amendment to expand their planning boundaries and establish a land use designation for the affected territory. Proposal application submitted in October 2016, but deemed incomplete in November 2016 status letter. Staff has remained in contact with the applicant and working therein addressing outstanding information needs to complete the administrative review.
10	DA16-15 SA16-15 "Alpine Islands Annexation" Alpine FPD (Annexation) CSA 135 – LP Fire Area (Latent Powers Divesture)	John Traylor	Proposal involves the annexation of approximately 6,600+ acres of remaining non-jurisdictional lands within Alpine FPD's existing sphere and as part of the continued draw-down following dissolution of Rural FPD. Proposal application submitted in September 2016, but application deemed incomplete in November 2016 status letter. Alpine FPD continues to negotiate a property tax exchange agreement with the County. The application remains incomplete while the negotiation continues.
11	SA16-20 LP16-20 "CSA 135 Islands Reorganization" CSA 135 – LP Fire Area (Latent Powers Expansion/Divestiture) Alpine FPD (Annexation) Lakeside FPD (Annexation) SMCFPD (Annexation)	John Traylor	Proposal involves annexation of remaining unserved islands within Heartland area and reorganization of local fire service territory among four agencies: CSA 135; Alpine FPD; Lakeside FPD; and San Miguel FPD. Reorganization proposal submitted by resolution of the San Diego County Fire Authority and involves the expansion of CSA No. 135's latent powers to provide fire protection and emergency medical services to three unincorporated and unserved island areas totaling approximately 21,048 acres. A concurrent amendment to add the affected territory to CSA No. 135's sphere of influence is also required to accommodate the proposed action. The proposal application is incomplete and pending receipt of additional documentation and information from the applicant to complete staff's analysis. The proposal also requires a negotiated property tax exchange agreement.

SAN DIEGO LAFCO PROPOSAL SUMMARY

Proposal Number	Proposal Name / Affected Agencies	Project Lead	Proposal Summary
12 SA17-07 RO17-07	“San Marcos Highlands Reorganization” City of San Marcos (Annexation) San Marcos FPD (Annexation) Vista FPD (Detachment) Vallecitos WD (Sphere Amendment, Annexation) Vista ID (Detachment)	Robert Barry	Proposal involves annexation of a 189-SFR development to the City of San Marcos. Proposal submitted by resolution of the City of San Marcos and involves annexation of approximately 125 acres to the City with concurrent reorganizations between the San Marcos FPD and the Vista FPD for fire protection services, and between the Vallecitos WD and Vista ID for the provision of sewer and water services. The City of San Marcos has approved development plans and environmental review for the referenced development titled “San Marcos Highlands.” The City’s approvals included a condition requiring the City and the County to execute a habitat protection agreement with State and Federal agencies for the proposal area. The submitted proposal application is incomplete pending receipt of additional documentation – including the referenced habitat document – and information from the applicant to complete staff’s analysis.
13 SA18-07 OAS18-07	“Carmichael Drive – Wyman Contractual Service Agreement” (City of La Mesa)	Robert Barry	Proposal involves an outside service extension for the City of La Mesa to provide sewer service to one developed single-family lot. The purpose of the request is to allow the landowner to proceed with an intensity improvement to develop an accessory workshop unit, which exceeds the permitted capacity of the onsite septic system. The affected territory lies outside La Mesa’s sphere of influence. The submitted proposal application is incomplete pending additional analysis.
14 DD18-10	“Pala Detachment” San Luis Rey MWD (Detachment)	Robert Barry	Proposed by petition of the landowners is a detachment of approximately 334.33 acres from the San Luis Rey Municipal Water District. The proposal area includes 11 unincorporated parcels that are owned by the Pala Band of Mission Indians, but are not part of the Pala Reservation area. The submitted proposal application is incomplete and pending receipt of additional documentation and information from the applicant to complete staff’s analysis.
15 RO18-13 SA18-13	“Pauma Valley Fire Reorganization” County Service Area No. 135 (Divest Fire & EMS) (LP expansion; sphere amendment)	John Traylor/ Linda Zambito	Proposal submitted by resolution from Pauma Valley MWD, Yuima MWD, Mootamai MWD and CSA No. 135, involves the divestiture of fire and EMS to CSA No. 135, and requires a latent power expansion and sphere amendment. The submitted proposal application is incomplete and pending receipt of additional documentation and information from the applicant to complete staff’s analysis.
16 DA18-14	“Andreiko-Glaucus St. Annexation” Leucadia Wastewater District	Linda Zambito	Proposal submitted by resolution from Leucadia Wastewater District, involves the annexation of an approximately 0.34 acre into LWWD for wastewater connection. The submitted proposal application is incomplete and pending receipt of additional documentation and information from the applicant to complete staff’s analysis.
17 DA18-15	“Menchaca-St. Paul St Annexation” Vallecitos Water District	Linda Zambito	Proposal submitted by resolution from Vallecitos Water District, involves the annexation of an approximately 1.59 acre into VWD for water and wastewater services. The submitted proposal application is incomplete and pending receipt of additional documentation and information from the applicant to complete staff’s analysis.

SAN DIEGO LAFCO PROPOSAL SUMMARY

Proposal Number	Proposal Name / Affected Agencies	Project Lead	Proposal Summary	
22	DA18-11	“Lake Henshaw Annexation” Vista Irrigation District (ID)	Linda Zambito	Proposal submitted by resolution of the Vista ID, involves annexation of three unincorporated parcels that make up a portion of the Lake Henshaw watershed. The three parcels are owned by Vista ID and the District wishes to annex the parcels to eliminate the property tax obligations. The affected territory lies outside the sphere. The submitted proposal application is incomplete and pending receipt of additional documentation and information from the applicant to complete staff’s analysis.
ACTIVE – COMPLETE / PENDING HEARING				
6	RO14-12 RO14-13	“CSA 115 Reorganization” San Miguel FPD (Annexation) Lakeside FPD (Annexation) CSA 115 (Dissolution)	John Traylor	LAFCO received competing proposals from Lakeside and San Miguel Consolidated FPDs in March 2015 to dissolve CSA No. 115 and concurrently annex the 440 acre affected territory to each FPD. The affected territory lies outside of each FPD’s sphere. LAFCO proceeded to establish special sphere study areas for both FPDs to include the CSA No. 115 boundary with the FPDs amending their filings into a joint-proposal to divide the annexation of the affected territory generally along Pepper Drive. The administrative review of the proposal is now complete, and the item is scheduled for hearing on October 1, 2018.
19	DA18-12	“Austin Drive –Moth Annexation” to the San Diego County Sanitation District	Linda Zambito	Proposal submitted by petition from the landowner John S. Moth to annex 1 parcel and adjacent public right-of-way of approximately 0.90 acres that lies within the unincorporated community of Spring Valley into San Diego County Sanitation District (SDCSD). The affected territory already lies in SDCSD’s primary sphere and jurisdictional boundary. The proposal has been scheduled for Commission consideration to meeting set for October 1st.
20	RO18-08	“Camino Largo Reorganization” (City of Vista)	Linda Zambito	Proposal involves annexation of one parcel totaling approximately 9.3 acres to the City of Vista with concurrent detachment from Vista Fire Protection District. The purpose of the proposal is to facilitate an 8-lot single-family residential subdivision consistent with the City’s adopted tentative map. The affected territory lies within the City’s sphere. The proposal has been scheduled for Commission consideration to meeting set for October 1st.
21	RO18-06, RO13-04, RO13-39, & RO15-15	“North Avenue Estates Reorganization” City of Escondido (Annexation) CSA 135 (Detachment) Deer Springs FPD (Detachment)	Robert Barry	Proposal involves annexation of a 34-lot residential development to the City of Escondido. Affected territory spans five parcels totaling 17.96-acres of unincorporated territory located within the Escondido sphere of influence with concurrent detachments from the Deer Springs Fire Protection District (FPD) and CSA No. 135. Three subject parcels are presently developed with single-family residences and receive sewer from Escondido through earlier approved outside service extensions. The remaining two parcels are undeveloped and subject to the referenced development of 34 single-family residences. The proposal has been scheduled for Commission consideration to meeting set for October 1st.

SAN DIEGO LAFCO PROPOSAL SUMMARY

Proposal Number	Proposal Name / Affected Agencies	Project Lead	Proposal Summary
ACTIVE – COMPLETE / PENDING TERMS			
18	RO18-09	“Julian – Cuyamaca Fire Protection District Reorganization” Julian – Cuyamaca FPD (Dissolution) County Service Area No. 135 (Fire) (LP expansion; sphere amendment)	John Traylor
<p>Reorganization involves dissolution of the approximate 52,100 acre Julian-Cuyamaca FPD and concurrent authorization for CSA No. 135 to assume fire protection and emergency medical services for the approximate 51,800 acre affected territory. The submitted proposal is incomplete and pending receipt of additional documentation and information from the applicant to complete staff’s analysis. The proposal was approved by the Commission during a special meeting on Monday, September 10th and currently undergoing protest proceedings.</p>			
23	LP18-01 SA18-01	“Connemara Drive-Trinh Latent Powers Expansion” Olivenhain MWD (Service-Specific Sphere Amendment; Latent Sewer Power Expansion)	Linda Zambito
<p>Proposal involves expansion of Olivenhain MWD’s activated wastewater LP area to serve an approximately 0.30 acre portion of 17-acre unincorporated parcel to accommodate a new single-family home. An amendment to the OMWD wastewater service-specific sewer sphere to include the proposal area is also required. The proposal was approved by the Commission at the June 4, 2018 meeting and pending recordation.</p>			
24	SS17-10 LP17-10 RO17-10	“Rincon del Diablo MWD LP Sewer Activation/Harmony Grove Village Reorganization” Rincon Del Diablo (Service-Specific Sphere Establishment; Latent Power Activation) San Diego County SD (Detachment)	Robert Barry
<p>This reorganization proposal was submitted by resolution of the Rincon del Diablo Municipal Water District (MWD) and involves activation of the MWD’s latent power for sewer service within the approximate 450 acre Harmony Grove Village (HGV) service area of the San Diego County Sanitation District (SD). The HGV is presently located within the MWD’s service area and sphere of influence for water service. The proposed reorganization would detach the HGV area from the San Diego County SD, establish a service-specific sphere of influence for the detachment area, and activate the MWD’s latent sewer power to assume responsibility for the provision of sewer service within the HGV. The proposal was approved by the Commission at the June 4, 2018 meeting and pending recordation.</p>			
PENDING PROPOSAL SUBMITTALS			
25	Pending	“Safari Highlands Reorganization” City of Escondido	Robert Barry
<p>This anticipated reorganization proposal is currently undergoing development and environmental review by the City of Escondido with an expected submittal to LAFCO later in 2018. The anticipated proposal involves annexation of approximately 1,098 acres to the City for the primary purpose of developing a 550-lot residential subdivision. All of the affected territory lies outside the current City sphere. Due to the scope of the proposal area a comprehensive update of the City’s sphere is warranted along with preparing the supporting municipal service review document. These and issues have been communicated to the City and are currently under joint-review with other stakeholders.</p>			

SAN DIEGO LAFCO PROPOSAL SUMMARY

Proposal Number	Status	Proposal Name / Affected Agencies	Project Lead	Proposal Summary
26	Pending	"Rancho Lomas Verde Reorganization" City of Vista	Robert Barry	This anticipated reorganization involves annexation of approximately 300 acres to the City of Vista and concurrent detachments from CSA 135 and the Vista FPD to facilitate a 153-lot residential development. Close to three-fourths of the project area lies outside the current City sphere. Due to the scope of the proposal area a comprehensive update of the City's sphere is warranted along with preparing the supporting municipal service review document. These and issues have been communicated to the City and are currently under joint-review with other stakeholders.
27	Pending	"Sager Ranch Reorganization" City of Escondido	Robert Barry	This anticipated reorganization involves annexation of approximate 1,800 acres to the City of Escondido and concurrent detachments from CSA 135 and the Valley Center FPD. The reorganization would facilitate the development of approximately 200 acres to include 203 residential units and a 225-room resort. Portions of the project area lies outside the current City sphere. Due to the scope of the proposal area a comprehensive update of the City's sphere is warranted along with preparing the supporting municipal service review document. These and issues have been communicated to the City and are currently under joint-review with other stakeholders.
28	Pending	Valiano Specific Plan (TM-5575)	Robert Barry	This anticipated reorganization involves the Eden Hills project and specific to accommodating sewer services (among a variety of options) for the planned development of approximately 239 acres to include 326 residential units.
29	Pending	Harmony Grove Village South (TM-626)	Robert Barry	This anticipated reorganization involves the Harmony Grove Village South project and specific to accommodating sewer services (among a variety of options) for the planned development of approximately 111 acres to include 453 residential units.