



**Chairman**

Andrew L. Vanderlaan  
Public Member

**Vice Chairman**

Bill Horn  
County Board of  
Supervisors

**Members**

Toni Atkins  
Councilmember  
City of San Diego

Dianne Jacob  
County Board of  
Supervisors

Andrew J. Menshek  
Padre Dam  
Municipal Water District

Carl Hilliard  
Mayor  
City of Del Mar

Bud Pocklington  
South Bay Irrigation District

Betty Rexford  
Councilmember  
City of Poway

**Alternate Members**

Mark Lewis  
Mayor  
City of El Cajon

Greg Cox  
County Board of  
Supervisors

John S. Ingalls  
Santa Fe  
Irrigation District

Harry Mathis  
Public Member

Kevin Faulconer  
City of San Diego  
Representative

**Executive Officer**

Michael D. Ott

**Counsel**

William D. Smith

**AGENDA  
SPECIAL DISTRICTS ADVISORY COMMITTEE  
FRIDAY, JULY 20, 2007, 9:30 A.M.  
COUNTY ADMINISTRATION CENTER  
ROOM 402A  
1600 PACIFIC HIGHWAY  
SAN DIEGO, CA 92101**

**Agenda Item:**

**Recommended  
Action:**

- 1. **Roll Call**
- 2. **Approval of Minutes of Meeting held May 18, 2007** **Approve**
- 3. **Director's Recommended Agenda Revisions**
- 4. **Committee Member / Director Announcements** **Information**
- 5. **Public Comment**  
Opportunity for persons to speak to the Committee on any subject within the Committee's jurisdiction, but not an item on today's agenda. Each speaker's presentation may not exceed 3 minutes.
- 6. **Status Report on Active Municipal Service Reviews – Review and Comment.** **Discussion/  
Direction**
  - a. **San Luis Rey Watershed MSR – Ingrid Hansen**
  - b. **Borrego Water Service MSR – Robert Barry**
- 7. **Status of Sphere of Influence (SOI) Study for Special Districts in San Diego County** **Information**
- 8. **Review and Discussion of Special Districts Advisory Committee Rules (Purpose)** **Discussion**
- 9. **Update on the 2007 Special Districts Election Process** **Information**
- 10. **Adjournment to the August 17, 2007 Meeting Date\***

\*The August 17, 2007 meeting will only be scheduled on an "as needed" basis.

**Note:** Refreshments will be served at the meeting.

LOCAL AGENCY FORMATION COMMISSION  
SPECIAL DISTRICTS ADVISORY COMMITTEE  
MAY 18, 2007 MEETING

2

DRAFT MINUTES

There being a quorum present, the meeting was convened at 9:30 a.m., by Chairwoman Jo Mackenzie (Vista ID). Attending were: Committee Members – James Alkire (South Bay ID), Gary Arant (Valley Center MWD), Ron Fuller (Alpine FPD), Daniel Goldberg (Fallbrook HCD), Dr. Hanno Ix (Rincon del Diablo MWD), Judy Hanson (Leucadia WD), John Pastore (Rancho Santa Fe CSD), Vice Chairman Tom Pocklington (Bonita-Sunnyside FPD), Augie Scalzitti (Padre Dam MWD), and Dennis Shepard (North County CD). LAFCO Staff – LAFCO Consultant Harry Ehrlich, and Administrative Assistant Claire Riley. Absent were: Committee Members – Trish Hannan (Vallecitos WD) and Keith Lewinger (Fallbrook PUD).

**Item 1**

**Approval of Minutes of February 17, 2006**

With Dr. Hanno Ix, Judy Hanson, John Pastore, and Ron Fuller abstaining, ON MOTION OF Tom Pocklington, seconded by Dennis Shepard, and carried unanimously by the remaining committee members present, the committee dispensed with reading the minutes of the March 16, 2007 meeting, and approved said minutes.

**Item 2**

**Executive Officer's Recommended Agenda Revisions**

Harry Ehrlich indicated that there were no revisions to the agenda.

**Item 3**

**Committee Member/Executive Officer Announcements**

Harry Ehrlich announced that on April 27, 2007, a memo for the Special Districts Election "Call for Nominations" went out to all independent special districts. He indicated that nominations for one Alternate Special District LAFCO member, and nine Advisory Committee members, are due by June 15, 2007. Mr. Ehrlich explained the schedule for the 2007 Special Districts Election.

Because of not knowing if there will be a July 20, 2007 Advisory Committee meeting, Chairwoman Jo MacKenzie recommended that a Nomination Committee for the Special Districts Election be formed.

With the consensus of interest by members of the Advisory Committee members present, the committee took the following action:

Assigned Jo MacKenzie, Augie Scalzitti, and Dennis Shepard as the Nominating Committee for the 2007 Special Districts Election.

Harry Ehrlich congratulated Dennis Shepard, General Manager for the North County Cemetery District, for receiving a "Districts of Distinction" award from the California Special

Districts Leadership Foundation. The North County Cemetery District was one of three districts statewide who received this prestigious award.

**Item 4**  
**Public Comment**

No members of the public requested to speak.

**Item 5**  
**Review and Discussion of Special Districts Advisory Committee's Rules (Purpose)**

Harry Ehrlich provided a staff report to the Committee.

In response to several concerns regarding the purpose and process of the Advisory Committee, Harry Ehrlich and Chairwoman Jo MacKenzie explained the process of finalizing agendas for the meetings. Chairwoman MacKenzie said that committee members can give her a call and request to have an item placed on the agenda for discussion.

Dr. Hanno Ix requested that Section IV-D (last paragraph under Conduct of Meetings) be changed to the following:

"A member, or the Committee itself, ~~may request~~ can ask LAFCO staff to provide information at a future meeting or to place an item on a future agenda."

Several members of the Committee discussed the request of Dr. Hanno Ix, and said they would like to continue with the current system, which was to have Harry Ehrlich and Chairwoman Jo MacKenzie act as liaisons for the Committee and LAFCO's Executive Officer to prepare future committee agendas.

With Dr. Hanno E.G. Ix in opposition, ON MOTION OF Augie Scalzitti, seconded by James Alkire, and carried unanimously by the remainder of committee members present, the committee took the following action:

Continue to have the committee chair, Chairwoman Jo MacKenzie, and LAFCO Consultant Harry Ehrlich as liaisons between the Advisory Committee and LAFCO's Executive Officer.

Chairwoman MacKenzie requested that the Special Districts Advisory Committee Rules be available to be discussed at the next meeting, if needed.

**Item 6**  
**Review and Discussion of Pending Legislation Affecting LAFCO and Special Districts**

Harry Ehrlich provided a Legislative update to the Committee and reviewed status of several Bills.

Ron Fuller addressed the Committee with several concerns of SB 819 (Hollingsworth). He suggested that committee members consult with their legal counsel to obtain advice on the intentions of SB 819.

Gary Arant recommended that committee members keep a watch on SB 806 (Hollingsworth); drafted to consider funding for a county-wide fire agency, which is now a two-year bill.

Harry Ehrlich suggested that committee members consider adding to the agenda, as a regular item under information/discussion, LAFCO proposals and/or special projects. He said it would keep the Committee informed of all projects that include reorganizations, annexations, dissolutions, sphere of influence amendments/updates, municipal service reviews, etc.

**Item 7**  
**Adjournment**

There being no further business to come before the Special Districts Advisory Committee, the meeting was adjourned at 11:20 a.m. to the tentatively scheduled meeting on June 15, 2007, if it is to be held.

**Tita Mandapat**  
**Administrative Assistant**



**Chairman**

Andrew L. Vanderlaan  
Public Member

July 20, 2007

**6a**

**Vice Chairman**

Bill Horn  
County Board of  
Supervisors

TO: Special Districts Advisory Committee

FROM: Ingrid Hansen, Chief of Governmental Services

**Members**

Toni Atkins  
Councilmember  
City of San Diego

SUBJECT: Project Report: Municipal Service Review and Sphere of Influence Study for Sewer, Water, and Recycled Water Services in the Bonsall and Pala Hydrologic Subareas of the San Luis Rey River Watershed (Rainbow, San Luis Rey, and Valley Center Municipal Water Districts)

Dianne Jacob  
County Board of  
Supervisors

Andrew J. Menshek  
Padre Dam  
Municipal Water District

**Background**

Carl Hilliard  
Mayor  
City of Del Mar

This MSR/SOI Update Study was prompted by increased pressure to develop vacant property located along transit corridors and particularly in transportation nodes where highways and freeways intersect. SANDAG has supported this strategy for many years and the County's General Plan Update for the year 2020 (GP 2020) also supports growth in these areas. Thus, the open space areas where Interstate 15 and Highway 76 meet would appear to be ripe for future development, especially with three municipal water districts (Rainbow, San Luis Rey, and Valley Center MWDs) located in the vicinity.

Bud Pocklington  
South Bay Irrigation District

Betty Rexford  
Councilmember  
City of Poway

**Alternate Members**

Mark Lewis  
Mayor  
City of El Cajon

The San Luis Rey MWD Board of Directors approached LAFCO staff with a proposal to conduct a sphere update, and was directed to develop a Master Plan. Since not currently authorized to provide water and sewer services, the District also stated an expectation to apply for the activation of those latent powers. Because both the master plan and sphere update require environmental review, the District decided to undertake a programmatic environmental impact report that addressed both projects.

Greg Cox  
County Board of  
Supervisors

John S. Ingalls  
Santa Fe  
Irrigation District

Harry Mathis  
Public Member

**Study Process**

Kevin Faulconer  
City of San Diego  
Representative

The District contracted with LSA & Associates to assemble the MSR/SOI Update Study under LAFCO staff's leadership. To provide expertise and assist in coordinating the project, a working group was created. Working group members include representatives of each district under

**Executive Officer**

Michael D. Ott

**Counsel**

William D. Smith

review, as well as staff from LAFCO and LSA. In addition, an extensive distribution list was developed that included all special districts having property in the study area (fire protection districts, other water districts, CWA, MET, etc.), community planning groups, environmental groups, County staff, and numerous other interested individuals and organizations. The mailing list now totals approximately 50. All parties were notified and invited to attend working group meetings, provide input, and encouraged to submit comments when the draft report was distributed for public review.

Issues associated with service provision in this area include: (1) San Luis Rey MWD does not provide water or sewer service, has no infrastructure to do so, and is not a member agency of the San Diego County Water Authority (CWA) or the Metropolitan Water District of Southern California (MET); (2) the District's proposed Master Plan is inconsistent with current and proposed County general plan land use designations; (3) San Luis Rey MWD has proposed a sphere expansion that includes territory already in Rainbow MWD and its sphere; and (4) consolidation and/or dissolution involving San Luis Rey MWD has implications pertaining to CWA and MET, as well as cessation of existing service provision.

**Current Status**

The draft MSR/SOI Update Study has been held pending District approval of the programmatic EIR. The draft report is available on the San Diego LAFCO website for review. Meetings of the working group have focused on service delivery issues and potential alternatives. No recommendations have been made at this time. It is therefore,

**RECOMMENDED:** That your Committee

Consider the presentation of the status report on the San Luis Rey River Watershed area and provide comments to staff on the study process.

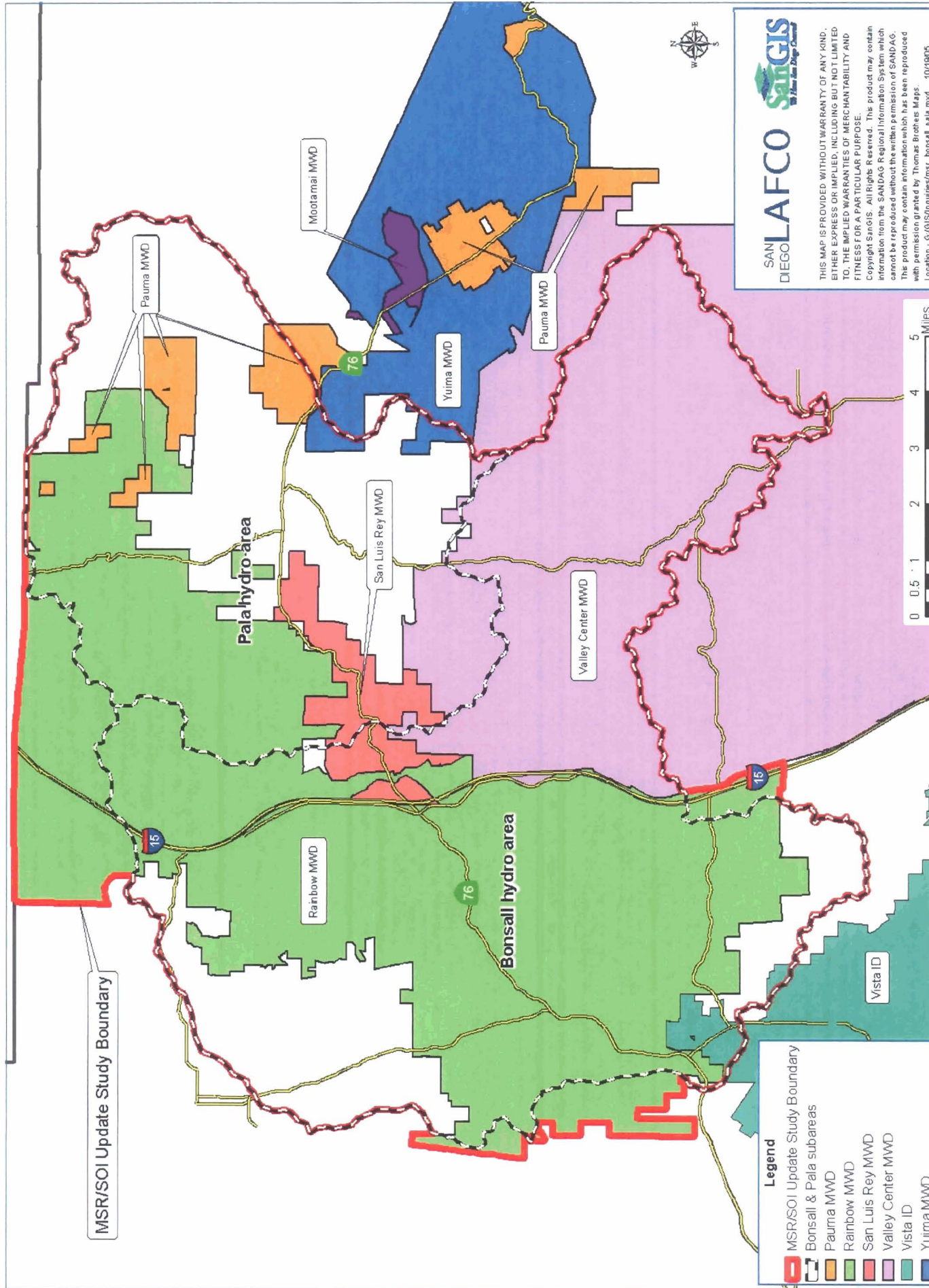


INGRID HANSEN  
Chief, Governmental Services


IH:tjm

Attachment: MSR Study Area Map

# MSR/SOI Update: Bonsall and Pala Hydrologic Subareas



- Legend**
- MSR/SOI Update Study Boundary
  - Bonsall & Pala subareas
  - Pauma MWD
  - Rainbow MWD
  - San Luis Rey MWD
  - Valley Center MWD
  - Vista ID
  - Yuma MWD

**SAN DIEGO LAFCO**  


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## Chairman

Andrew L. Vanderlaan  
Public Member

July 20, 2007

# 6b

## Vice Chairman

Bill Horn  
County Board of  
Supervisors

TO: Special Districts Advisory Committee

## Members

Toni Atkins  
Councilmember  
City of San Diego

FROM: Robert Barry, Local Governmental Analyst

SUBJECT: Borrego Valley Municipal Service Review and Sphere of Influence Update

Dianne Jacob  
County Board of  
Supervisors

Andrew J. Menshek  
Padre Dam  
Municipal Water District

Carl Hilliard  
Mayor  
City of Del Mar

Bud Pocklington  
South Bay Irrigation District

Betty Rexford  
Councilmember  
City of Poway

As required by provisions in the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 (Government Code § 56000 et seq.), the Borrego Valley Municipal Service Review (MSR) & Sphere of Influence (SOI) Update contains a review of the provision of municipal services and the status of adopted spheres of influence of the local governmental agencies in the Borrego Valley study area. The term "municipal services" generally refers to the full range of services that a public agency provides or is authorized to provide.

## Alternate Members

Mark Lewis  
Mayor  
City of El Cajon

Greg Cox  
County Board of  
Supervisors

John S. Ingalls  
Santa Fe  
Irrigation District

Harry Mathis  
Public Member

Kevin Faulconer  
City of San Diego  
Representative

The Borrego Valley study area (Maps 1A & 1B) is located in the far northeast corner of unincorporated San Diego County and is surrounded by the Anza-Borrego Desert State Park. The Borrego Valley study area is completely dependent on its available groundwater supply within the underlying Borrego Valley aquifer due to the valley's geographic isolation and physical distance from existing imported water infrastructure. The principal municipal services reviewed in the Borrego Valley Area MSR are water and sewer services; however, the provision of other authorized municipal services in the study area is also discussed.

The two primary public agencies providing the subject municipal services in the Borrego Valley study area are the Borrego Water District (WD) and the Borrego Springs Park Community Services District (CSD). The Borrego Valley SOI Update reviews and provides written determinations regarding the status of the adopted spheres of influence of the Borrego WD and the Borrego Springs Park CSD.

## Executive Officer

Michael D. Ott

The Borrego WD was formed in 1962 to protect the local groundwater supply from potential exportation. The Borrego WD supplies groundwater from its local wells to the majority of the developed areas of the Borrego Valley, and provides sewer service to a portion of its service area.

## Counsel

William D. Smith



The Borrego Springs Park CSD was formed in 1965 and also provides water service and sewer service to a small portion of the Borrego Valley. The Borrego Springs Park CSD's boundaries encompass a golf course and resort and are located entirely within the Borrego WD's service area and sphere of influence.

The draft Borrego Valley MSR determinations reflect that municipal services are generally being provided in an adequate manner within the MSR study area, and that anticipated revenues are adequate to support the current levels of municipal service provision and contribute to the capital reserves for future needs. The draft MSR Determinations affirm that the local agencies generally engage in sound planning for future services.

The MSR Infrastructure, Finance, and Governance draft determinations provide support for consideration of a potential consolidation between the Borrego WD and the Borrego Springs Park CSD that could provide better groundwater management and more efficient service provision to the residents and landowners within the CSD area. A consolidation with the Borrego WD would also resolve the ongoing regulatory difficulties regarding the CSD's provision of municipal services and existing infrastructure.

The draft MSR determinations also identify local governmental issues that should be re-addressed in future sphere updates for the Borrego Valley. One of these issues is the Borrego WD's request for an expansion of its sphere of influence to include the remainder of the privately-owned parcels in the Borrego Valley that are not located in the surrounding Anza-Borrego Desert State Park. This potential sphere expansion could allow the WD to be better positioned to implement its adopted Groundwater Management Plan by facilitating future district annexations that would enable the Borrego WD to acquire additional overlying groundwater rights in the valley.

The draft Borrego Valley MSR and SOI Update are expected to be distributed to affected agencies and the general public for a 30-day review and comment period. Once all comments have been reviewed, a final report will be generated for a public hearing. At this noticed public hearing, the San Diego LAFCO will receive public testimony and adopt determinations regarding the provision of municipal services within the study area and the status of the local agency's spheres of influence. This is expected in August or September 2007. It is therefore,

**RECOMMENDED:** That your Committee

Consider the presentation of the status report on the Borrego Valley MSR/SOI Update and provide comments to staff on the study process.



ROBERT BARRY  
Local Governmental Analyst

RB:tjm

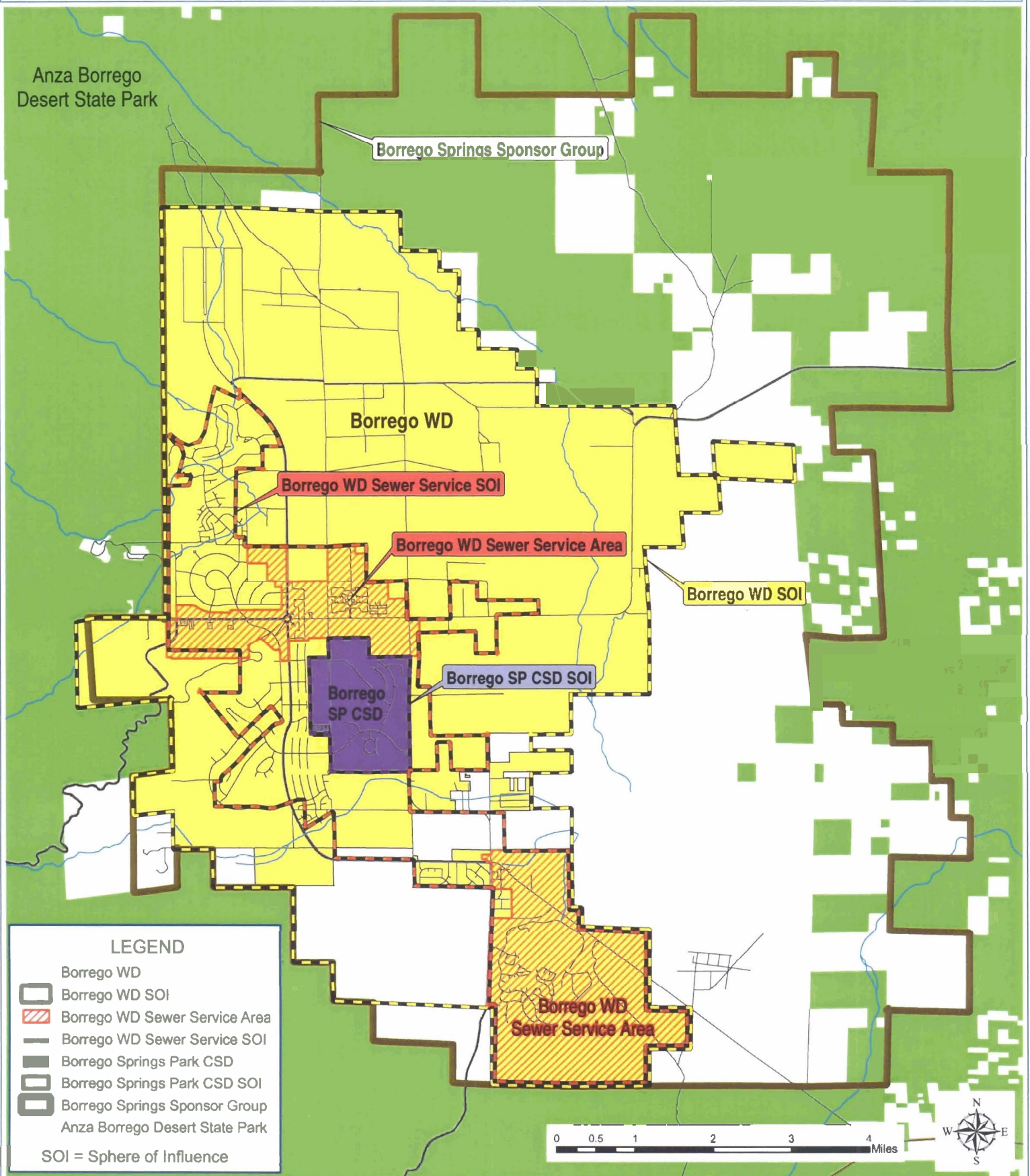
Attachments:

Map 1A: Study Area Regional Map

Map 1B: Study Area Photographic Map

# Borrego Valley MSR Area: Overview

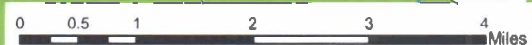
# MAP 1A



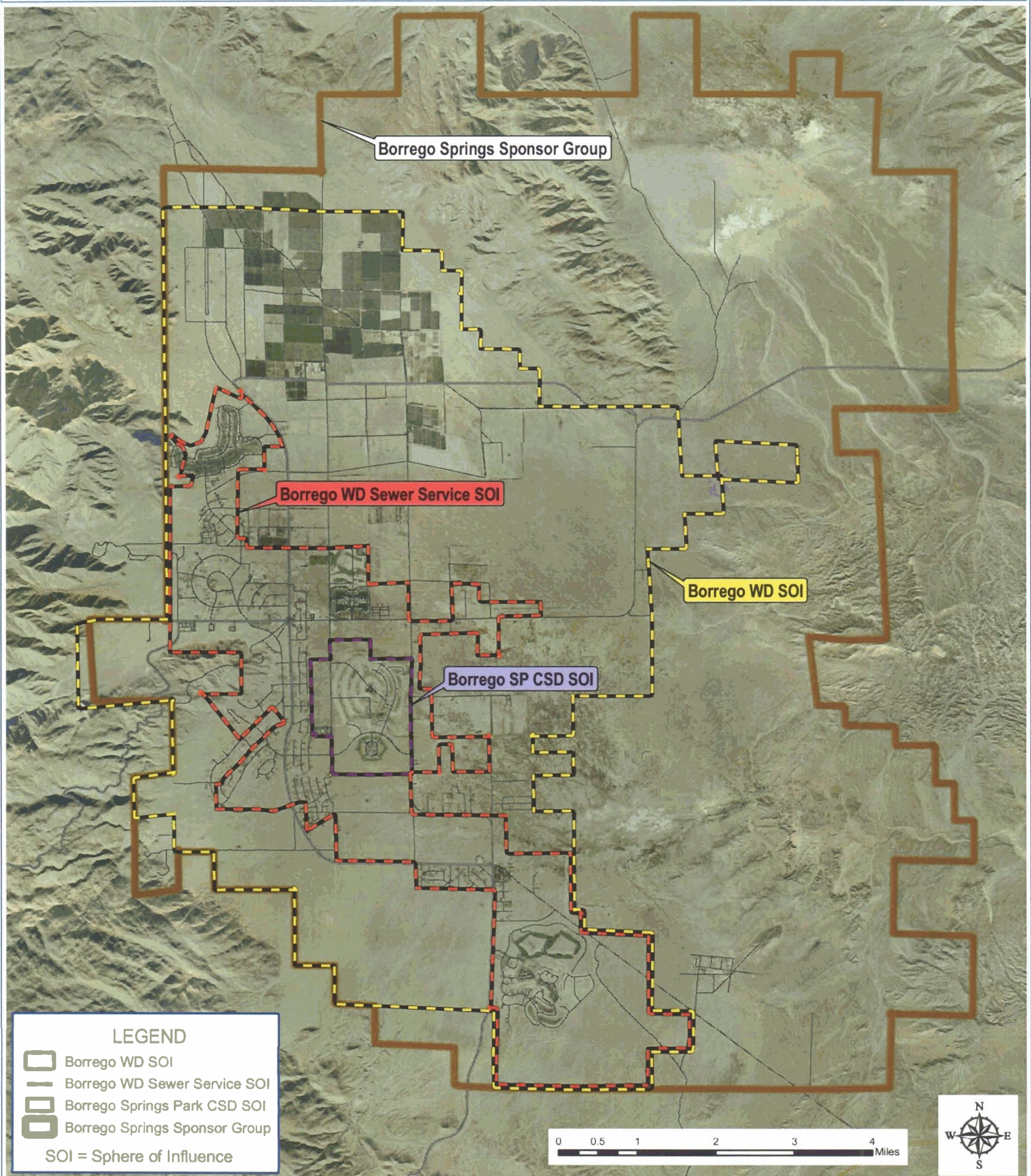
### LEGEND

- Borrego WD
- Borrego WD SOI
- Borrego WD Sewer Service Area
- Borrego WD Sewer Service SOI
- Borrego Springs Park CSD
- Borrego Springs Park CSD SOI
- Borrego Springs Sponsor Group
- Anza Borrego Desert State Park

SOI = Sphere of Influence









**Chairman**

Andrew L. Vanderlaan  
Public Member

July 20, 2007

7

**Vice Chairman**

Bill Horn  
County Board of  
Supervisors

TO: Special Districts Advisory Committee

FROM: Harry Ehrlich  
Local Government Consultant

**Members**

Toni Atkins  
Councilmember  
City of San Diego

SUBJECT: Status of Spheres of Influence (SOI) Study for Special Districts in San Diego County

Dianne Jacob  
County Board of  
Supervisors

At the May meeting of the committee, a request was made to provide an update on studies in progress that might impact special districts. One of the important issues being addressed by LAFCO's in 2007 is the requirement to complete reviews of special district's and cities' Sphere of Influence (SOI) under the mandate of the Cortese-Knox-Hertzberg Act of 2000. This legislation calls for each local agency's SOI to be reviewed and updated by December 31, 2007. It is a widely held belief in legislative staff circles that if these SOI updates are not completed for an agency, any request for an amendment to an SOI after December 31, 2007 will necessitate an SOI study for that agency.

Andrew J. Menshek  
Padre Dam  
Municipal Water District

Carl Hilliard  
Mayor  
City of Del Mar

Bud Pocklington  
South Bay Irrigation District

Betty Rexford  
Councilmember  
City of Poway

San Diego LAFCO staff began the process of the SOI review in 2005 with a survey of special districts and compilation of the various SOI actions resulting from several Municipal Service Reviews over the past 4 years. These included the Study on Fire Protection/EMS of 2005 culminating in the Phase One Reorganization of Fire Services adopted May 07, 2007, the North Central County Inland MSR, the Southern County Water & Sewer MSR, the Tijuana Watershed MSR, the four Cemetery Districts MSR, the Sanitation Districts MSR, the Upper San Diego River MSR, and the SOI Report on Special Districts on November 5, 2005. Overall, SOI's of fifty-one (53) special districts have been adopted, affirmed or modified as part of these studies.

**Alternate Members**

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Mayor  
City of El Cajon

Greg Cox  
County Board of  
Supervisors

John S. Ingalls  
Santa Fe  
Irrigation District

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Public Member

Kevin Faulconer  
City of San Diego  
Representative

There are ninety one (91) special districts in San Diego County including sixty three (63) independent special districts and twenty eight (28) dependent special districts (governed by the County Board of Supervisors or city councils). Of these special districts, eleven (11) have either a Zero SOI or No SOI which in most cases means that future determination of those agencies' service areas are expected to be considered for change or no action is contemplated (such as the Coachella Water District that is primarily in Riverside County).

**Executive Officer**

Michael D. Ott

**Counsel**

William D. Smith



The final review of the SOI's of the balance of special districts is in process and a report to present to LAFCO is expected for August or September 2007. The prior actions of SOI's of the agencies are expected to be reaffirmed and any non-consistent service issues pointed out in the report for further consideration. There are also presently two MSR's underway that may address five special districts in the balance of 2007. They are covered in separate status reports on this agenda and are the San Luis Rey Watershed MSR (Rainbow, San Luis Rey, and Valley Center MWDs) and the Borrego Planning Area MSR (Borrego WD and Borrego Park CSD). It is not clear at this time if potential changes for any of these agencies' SOI's will be recommended from these studies but that possibility exists.

A list of all special districts is attached for the committee's information. The culmination of the SOI report and action will be the printing of the 2006 Survey of Special Districts Report, a major update of the prior 2000 report.

A separate review of all of the eighteen cities' SOI's is also underway for presentation to the Commission later in 2007.

I will be prepared to briefly discuss the status of any district's SOI as may be of interest to the committee and update you as to the status of the review report at the meeting.



HARRY EBELICH  
Local Government Consultant

HE:tjm

Enclosure – List of San Diego County Special Districts

**San Diego County Special Districts**

<b>District Name</b>	<b>District Area (feet square)</b>	<b>District Area (acre)</b>	<b>District Area (sq. mile)</b>	<b>SOI Area (sq. feet)</b>	<b>SOI Area (acre)</b>	<b>SOI Area (sq. mile)</b>
Alpine FPD	519416064	11924.15	18.63	819924783	18822.88	29.41
Bonita-Sunnyside FPD	195287355	4483.18	7.00	408674572	9381.88	14.66
Borrego Springs FPD	8661454594	198839.64	310.69		N/A	0.00
Deer Springs FPD	1231159711	28263.54	44.16	901065002	20685.61	32.32
East County FPD	179915856	4130.30	6.45	195451788	4486.96	7.01
Julian-Cuyamaca FPD	2271454217	52145.41	81.48	2354263101	54046.44	84.45
Lakeside FPD	1258439842	28889.80	45.14	1373127388	31522.67	49.25
Lower Sweetwater FPD	12962371	297.58	0.46		N/A	0.00
North County FPD	2394916159	54979.71	85.91	3425234963	78632.57	122.86
Pine Valley FPD	1936625999	44458.82	69.47	1936625999	44458.82	69.47
Rancho Santa Fe FPD	1042259831	23926.99	37.39	1282760831	29448.14	46.01
San Diego Rural FPD	19419194077	445803.35	696.57	21294128316	488845.92	763.82
San Marcos FPD	916276406	21034.81	32.87		N/A	0.00
San Miguel Consolidated FPD	1115938315	25618.42	40.03	1129390614	25927.24	40.51
Valley Center FPD	2358765745	54149.81	84.61	2175491248	49942.41	78.04
Vista FPD	471887332	10833.04	16.93	489129097	11228.86	17.55
Alpine SD	40225133	923.44	1.44	52314293	1200.97	1.88
Buena SD	227754935	5228.53	8.17	N/A	N/A	N/A
Julian SD	5180379	118.93	0.19	10118637	232.29	0.36
Lakeside SD	507918088	11660.19	18.22	561334565	12886.47	20.14
Lemon Grove SD	106365809	2441.82	3.82	N/A	N/A	N/A
Pine Valley SD	1226927	28.17	0.04	1226927	28.17	0.04
Spring Valley SD	561684351	12894.50	20.15	723820737	16616.64	25.96
Borrego Springs Park CSD	52675316	1209.26	1.89	52675316	1209.26	1.89
Descanso CSD	18375892	421.85	0.66	18375892	421.85	0.66
Fairbanks Ranch CSD	53915650	1237.73	1.93	53915647	1237.73	1.93
Jacumba CSD	18444083	423.42	0.66	18444083	423.42	0.66
Julian CSD	12516368	287.34	0.45	12516368	287.34	0.45
Majestic Pines CSD	44413076	1019.58	1.59	44413076	1019.58	1.59
Morro Hills CSD	48231563	1107.24	1.73	48231563	1107.24	1.73
Pauma Valley CSD	62955416	1445.26	2.26	63767995	1463.91	2.29
Rancho Santa Fe CSD	450786258	10348.63	16.17	534705431	12275.15	19.18
Rincon Ranch CSD	123317878	2830.99	4.42		N/A	0.00
Valley Center CSD	1847867709	42421.21	66.28	1824134987	41876.38	65.43
Whispering Palms CSD	93427360	2144.80	3.35	96744045	2220.94	3.47
Borrego WD	1334459393	30634.97	47.87	1545590000	35481.86	55.44
Canebrake Co WD	41907858	962.07	1.50	41907900	962.07	1.50
Coachella Valley WD	1212701475	27839.80	43.50		N/A	0.00

**San Diego County Special Districts**

<b>District Name</b>	<b>District Area (feet square)</b>	<b>District Area (acre)</b>	<b>District Area (sq. mile)</b>	<b>SOI Area (sq. feet)</b>	<b>SOI Area (acre)</b>	<b>SOI Area (sq. mile)</b>
Cuyamaca WD	11347348	260.50	0.41	11349400	260.55	0.41
Helix WD	1374804151	31561.16	49.31	1331820000	30574.38	47.77
Lakeside WD	467249728	10726.58	16.76	475256000	10910.38	17.05
Leucadia Wastewater District	427510753	9814.30	15.33	442724000	10163.54	15.88
Otay WD	3491312897	80149.52	125.23		line	0.00
San Dieguito WD	255458442	5864.52	9.16	242755000	5572.89	8.71
Vallecitos WD	1221763147	28047.82	43.82	1267420000	29095.96	45.46
Wynola WD	11202706	257.18	0.40	11202700	257.18	0.40
Carlsbad MWD	904711787	20769.32	32.45	904711787	20769.32	32.45
Mootamai MWD	28705900	659.00	1.03	28705903	659.00	1.03
Olivenhain MWD	1350754004	31009.05	48.45	1345472602	30887.80	48.26
Padre Dam MWD	2025792096	46505.79	72.67	2062954164	47358.91	74.00
Pauma MWD	192681050	4423.35	6.91	193756642	4448.04	6.95
Questhaven MWD	27648562	634.72	0.99	27648562	634.72	0.99
Rainbow MWD	2221647636	51002.01	79.69	2214563387	50839.38	79.44
Ramona MWD	1998009073	45867.98	71.67	1998009073	45867.98	71.67
Rincon del Diablo MWD	1184015941	27181.27	42.47	1224252959	28104.98	43.91
San Luis Rey MWD	139735376	3207.88	5.01	139735376	3207.88	5.01
Valley Center MWD	2799637421	64270.83	100.42	2846974806	65357.55	102.12
Yuima MWD	586047463	13453.80	21.02	586047463	13453.80	21.02
CSA No 17 (San Dieguito Paramedics)	2033774675	46689.04	72.95	2205278523	50626.23	79.10
CSA No 26 (Rancho San Diego)	200980797	4613.88	7.21	215084730	4937.67	7.72
CSA No 26A (Cottonwood Village)	27036361	620.67	0.97		624.12	0.00
CSA No 26B	8679946	199.26	0.31		199.26	0.00
CSA No 69 (Heartland Paramedics)	1752795013	40238.64	62.87	1877815575	43108.71	67.36
CSA No 81 (Fallbrook Local Parks)	3397286565	77990.97	121.86	3397286565	77990.97	121.86
CSA No 83 (San Dieguito Local Parks)	1305589239	29972.20	46.83	1306113433	29984.24	46.85
CSA No 107 (Elfin Forest)	270255036	6204.20	9.69		N/A	0.00
CSA No 109 (Mt. Laguna)	931350354	21380.86	33.41	931350367	21380.86	33.41
CSA No 110 (Palomar Mtn.)	989593766	22717.95	35.50	989593766	22717.95	35.50
CSA No 111 (Boulevard)	2168689883	49786.27	77.79		N/A	0.00
CSA No 112 (Campo)	1406228665	32282.57	50.44		N/A	0.00
CSA No 113 (San Pasqual)	468589154	10757.33	16.81	468589154	10757.33	16.81
CSA No 115 (Pepper Drive)	19147731	439.57	0.69		N/A	0.00
CSA No 122 (Otay Mesa East)	227967851	5233.42	8.18		N/A	0.00
CSA No 128 (San Miguel Park)	274622484	6304.46	9.85	275245745	6318.77	9.87
CSA No 135 (SD Regional Communications)	104272645386	2393770.56	3740.27	118773500492	2726664.38	4260.41
CSA No 136 (Sundance Detention Basins)	4397435	100.95	0.16	4397435	100.95	0.16

**San Diego County Special Districts**

<b>District Name</b>	<b>District Area (feet square)</b>	<b>District Area (acre)</b>	<b>District Area (sq. mile)</b>	<b>SOI Area (sq. feet)</b>	<b>SOI Area (acre)</b>	<b>SOI Area (sq. mile)</b>
Santa Fe ID	450096559	10332.80	16.14		line	0.00
South Bay ID	900078470	20662.96	32.29	936647337	21502.46	33.60
Vista ID	2756545032	63281.57	98.88	875957217	20109.21	31.42
Fallbrook HD	3082521536	70764.96	110.57	3082521536	70764.96	110.57
Grossmont HD	21258861937	488036.32	762.56	21258861937	488036.32	762.56
Palomar-Pomerado HD	23515248187	539835.82	843.49	23515248187	539835.82	843.49
Tri-City HD	3678695984	84451.24	131.96	3678708117	84451.52	131.96
Fallbrook PUD	1226616949	28159.25	44.00	1226616949	28159.25	44.00
Lake Cuyamaca RPD	337553489	7749.16	12.11		N/A	0.00
Mission RCD	5163219629	118531.21	185.21	5163219629	118531.21	185.21
Greater San Diego County RCD	83345007969	1913338.11	2989.59	94553535093	2170650.48	3391.64
Upper San Luis Rey RCD	11216730644	257500.70	402.34	12554042043	288201.15	450.31
North County CD	2653984906	60927.11	95.20	4450213773	102162.85	159.63
Pomerado CD	2733859319	62760.77	98.06	2733859319	62760.77	98.06
Ramona CD	4699749753	107891.41	168.58	6481074202	148784.99	232.48
Valley Center CD	6537688774	150084.68	234.51	6537688774	150084.68	234.51
Oceanside SCHD	1175259356	26980.24	42.16	1176134459	27000.33	42.19



**Chairman**

Andrew L. Vanderlaan  
Public Member

**Vice Chairman**

Bill Horn  
County Board of  
Supervisors

July 20, 2007

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**Members**

Toni Atkins  
Councilmember  
City of San Diego

Dianne Jacob  
County Board of  
Supervisors

Andrew J. Menshek  
Padre Dam  
Municipal Water District

Carl Hilliard  
Mayor  
City of Del Mar

Bud Pocklington  
South Bay Irrigation District

Betty Rexford  
Councilmember  
City of Poway

TO: Special Districts Advisory Committee

FROM: Local Government Consultant

SUBJECT: Review and Discussion of Special Districts Advisory Committee Rules (Purpose)

As requested by Chairwoman Jo MacKenzie at the May 18, 2007 Advisory Committee meeting, attached is a copy of the SDAC Rules (Amended December 17, 2004) for possible discussion by the Committee.



HARRY EHRLICH  
Local Government Consultant

HE:tjm

**Alternate Members**

Mark Lewis  
Mayor  
City of El Cajon

Greg Cox  
County Board of  
Supervisors

John S. Ingalls  
Santa Fe  
Irrigation District

Harry Mathis  
Public Member

Kevin Falconer  
City of San Diego  
Representative

Attachment: SD LAFCO Special Districts Advisory Committee Rules

**Executive Officer**

Michael D. Ott

**Counsel**

William D. Smith

**SAN DIEGO  
LOCAL AGENCY FORMATION COMMISSION  
SPECIAL DISTRICTS ADVISORY COMMITTEE  
RULES**

**SECTION I  
FORMATION AND PURPOSE**

A. Authorization for Formation

The Special Districts Advisory Committee was formed on August 2, 1971 to review the "Rules and Regulations Affecting the Functions of Special Districts and for Representation of Independent Special Districts" on San Diego LAFCO. Instead of disbanding the Committee after district representatives were seated, the Commission retained the Committee to serve as both a forum for discussion and a method of channeling information to LAFCO on pending projects/issues.

B. Statement of Purpose

Recognizing the diversity of special districts and the need for technical advice on pending LAFCO projects/issues, the Commission hereby continues the San Diego LAFCO Special Districts Advisory Committee. The purposes of the Committee are to:

1. Assist LAFCO in the performance of its duties by (1) reviewing, before consideration by the Commission, those proposed boundary changes, spheres of influence adoption or amendment, or other special studies that affect special districts and require technical insight and expertise, and (2) making recommendations to the Commission.
2. Identify areas of potential conflict between cities, county service areas, and special districts and facilitate voluntary resolution of those conflicts rather than by formal action of LAFCO.
3. Identify districts that are no longer functioning efficiently and/or cost-effectively and make appropriate recommendations.
4. Assist districts that desire reorganization as a means of providing better service.
5. Assist LAFCO in coordinating its decisions with other agencies.
6. Review, study, and recommend changes to the Cortese/Knox Act.

## SECTION II MEMBERSHIP

### A. Composition

The San Diego LAFCO Special Districts Advisory Committee shall consist of sixteen (16) members. They shall represent as many different types of special districts as possible. There shall be representation from at least one water, one sewer, and one fire district. Members may be either an elected board member or a staff person. Members of the Committee may not also be members of LAFCO. The number of candidates and members of the Advisory Committee representing the same agency shall be limited to one. In addition, candidates for the advisory committee shall not also be candidates for LAFCO.

Membership is restricted to those independent special districts located entirely within the county of San Diego, or for which the county of San Diego is its principal county. The County of San Diego shall be permitted a nonvoting representative, who shall be appointed by the County Chief Administrative Officer.

### B. Selection Procedure

Members of the Special Districts Advisory Committee shall be selected by the Independent Special District Selection Committee of San Diego county, as constituted in Government Code Section 56332. An annual election shall be conducted, in accordance with the adopted "San Diego County Independent Special District Selection Committee Rules," to fill all existing vacancies in the committee membership. If a vacancy occurs subsequent to a regular election, and more than sixty (60) days prior to the next regular election, a list of candidates for consideration to an interim appointment shall be presented for committee discussion at the next available committee meeting after the vacancy occurs. The Committee chairperson may make an interim appointment, with recommendations from the full advisory committee, until the next regular election.

### C. Term of Membership

Members shall serve four-year terms that will expire on October 31 or until certification of the election results. Members may serve more than one term.

### D. Termination of Membership

Any member may be removed at any time and without cause by a majority vote of the Independent Special District Selection Committee.

A member may be removed if he or she is absent from four (4) consecutive regular meetings.

A member shall be ineligible to continue as a member if he or she ceases to be a board member or staff person of his or her special district, or is appointed to either a regular or alternate position on LAFCO.

### SECTION III OFFICERS

A. Number and Selection

The officers of the Committee shall be Chairperson and Vice Chairperson. The Committee may create and appoint such additional officers as may be necessary to carry out the work of the Committee.

The officers shall be chosen annually at the regular December meeting, or the first regular meeting held thereafter. Each officer shall hold office until resignation, removal, other disqualification to serve, or until a successor has been chosen.

B. Duties of the Chairperson

The Chairperson shall preside at all meetings of the Committee, and appoint members and provide instructions to all subcommittees. The Chairperson, the Vice Chairperson, or other designated committee member may attend and represent the Committee at any meeting of LAFCO.

C. Duties of the Vice Chairperson

In the absence of the Chairperson, the Vice Chairperson shall perform all of the duties of the Chairperson. The Vice Chairperson shall also preside as the chairperson of all subcommittees and shall report to the Chairperson on the progress of a subcommittee's activities.

D. Duties of the Secretary

LAFCO shall provide a staff person to act as the Secretary for the Committee. The Secretary shall (1) prepare and mail agendas and other notices to the Committee, (2) take, transcribe, and distribute minutes of committee meetings, and (3) perform such other tasks as are necessary to conduct the business of the Committee.

## SECTION IV MEETINGS

### A. Compliance with Ralph M. Brown Act

All meetings of the Special Districts Advisory Committee shall be posted, noticed, and conducted in compliance with the Ralph M. Brown Act.

### B. Schedule of Meetings

Regular meetings of the Special Districts Advisory Committee shall be scheduled on the third (3rd) Friday of each month. If the regular meeting date of the Local Agency Formation Commission (LAFCO) on the first (1st) Monday of the following month is a holiday, the regular meeting of the Special Districts Advisory Committee shall be on the fourth (4th) Friday.

Special meetings may be called at any time by the Executive Officer or Chairperson, or by nine (9) committee members. Notice of such special meetings shall be mailed or delivered to each member, and must be received at least twenty-four (24) hours before the time set for said meeting.

### C. Time and Place of Meeting/Agendas

Meetings of the Committee shall be scheduled to be held at the County Administration Center, 1600 Pacific Highway, San Diego, California. Any meeting may, however, be held at a site other than the County Administration Center at the discretion of the Chairman and/or Executive Officer. The meeting location of all meetings shall be indicated on the agenda distributed and posted for that meeting. Meetings shall be scheduled to commence at 9:30 a.m., and when a quorum is present. The specific meeting room and time will be determined monthly, prior to preparation, distribution, and posting of that month's agenda, and will depend on availability of meeting rooms. All committee members will be sent either an agenda or cancellation notice at least one week prior to each scheduled meeting.

### D. Conduct of Meetings

A member unable to attend a meeting shall notify the LAFCO office at least twenty-four (24) hours prior to the meeting.

The Chairman may alter the sequence in which agenda items will be considered.

Except as permitted by Section 54954.2 of the Ralph M. Brown Act, the Committee shall not discuss, or take action on, any item not included on the agenda for that meeting.

A member may briefly respond to statements or questions from members of the public during the Public Comment period.

A member may ask a question for clarification, make a **brief** announcement, or make a **brief** report on his or her own activities.

A member, or the Committee itself, may request LAFCO staff to provide information at a future meeting or to place an item on a future agenda.

## **SECTION V VOTING**

### A. Vote Entitlement

Each committee member shall be entitled to one vote, even though that member may be a board member or staff person of more than one special district.

### B. Quorum

The presence of five (5) or more members shall constitute a quorum for the transaction of business at any regular or special meeting of the Committee.

### C. Number of Votes Required to Carry Action

Adoption of any recommendation or other action shall require a majority affirmative vote. When seven (7) or fewer votes are cast, a minimum of four (4) affirmative votes shall be required to carry an action.

### D. Disqualification

When a committee member is a board member or staff person of a district that is a subject district of a proposal (as defined by Gov't Code Section 56077), that member may participate in the discussion of, but may not vote on the Committee's action regarding that proposal.

## **SECTION VI SUBCOMMITTEES**

The Advisory Committee may create such subcommittees as the business of the Committee may require, each of which shall exist for such period and have such authority and perform such duties as the Committee from time to time determines.

**SECTION VII  
PLACE OF BUSINESS**

The principal business office of the Special Districts Advisory Committee is in the San Diego LAFCO office, Room 452, County Administration Center, 1600 Pacific Highway, San Diego, California 92101.

**SECTION VIII  
AMENDMENT**

These Rules may be amended by a majority vote of the Committee at any regular or special meeting. The Executive Officer may make technical changes as necessary, after consulting with all committee members, to ensure compliance of these Rules with current law and committee policy.

Adopted: September 23, 1971

Amended: December 1972  
December 18, 1973  
December 21, 1976  
July 26, 1994  
June 19, 1992  
December 20, 1996  
December 19, 1997  
March 20, 1998  
December 17, 2004

**Chairman**

Andrew L. Vanderlaan  
Public Member

July 20, 2007

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**Vice Chairman**

Bill Horn  
County Board of  
Supervisors

TO: Special Districts Advisory Committee

**Members**

Toni Atkins  
Councilmember  
City of San Diego

FROM: LAFCO Consultant

SUBJECT: Update on the 2007 Special Districts Election Process

Dianne Jacob  
County Board of  
Supervisors

The nomination process for the LAFCO Alternate Commissioner and the Advisory Committee Positions closed on June 15, 2007. Two nominations for a LAFCO Alternate Commissioner position were received, and ten nominations were received for the nine open Advisory Committee positions. A list of nominees is attached for your information.

Andrew J. Menshek  
Padre Dam  
Municipal Water District

Carl Hilliard  
Mayor  
City of Del Mar

The next step in the process is for a Candidate's Forum on August 16, 2007 at the Quarterly CSDA Dinner Meeting. The Nominating Committee will meet afterwards to discuss a possible slate of nominees to be identified. The Nominating Committee consists of Jo MacKenzie, Augie Scalzitti, and Dennis Shepard. Ballots would then be mailed to all independent special districts for voting by October 04, 2007. A copy of the Election timeline is attached for your reference.

Bud Pocklington  
South Bay Irrigation District

Betty Rexford  
Councilmember  
City of Poway

**Alternate Members**

Mark Lewis  
Mayor  
City of El Cajon

No Committee action is recommended. This item has been placed on the agenda for informational purposes.

Greg Cox  
County Board of  
Supervisors



HARRY EHRLICH  
LAFCO Consultant

John S. Ingalls  
Santa Fe  
Irrigation District

Harry Mathis  
Public Member

HE:tjm

Kevin Faulconer  
City of San Diego  
Representative

Attachments:  
2007 Special Districts Election Summary of Nominations  
2007 Special Districts Election Timeline

**Executive Officer**

Michael D. Ott

**Counsel**

William D. Smith



**2007 SPECIAL DISTRICTS ELECTION  
SUMMARY OF NOMINATIONS  
ALTERNATE LAFCO COMMISSIONER and  
ADVISORY COMMITTEE POSITIONS**

**LAFCO Alternate Member Candidate**

John Ingalls \*  
(Santa Fe Irrigation District)

Martin Marugg  
(Alpine Fire Protection District)

**Special Districts Advisory Committee Candidates**

John Pastore (Rancho Santa Fe Community Services District)\*  
Judy Hanson (Leucadia Wastewater District)\*  
Thomas Pocklington (Bonita-Sunnyside Fire Protection District)\*  
Kimberly Thorner (Olivenhain Municipal Water District)  
Richard Olson (North County Fire Protection District)  
Jim Poltl (Vallecitos Water District)  
Diana Towne (Rincon del Diablo Municipal Water District)  
Larry Jackman (San Miguel Fire District)  
Gary Croucher (Otay Water District)  
Scott Barnett (Resource Conservation District of Greater San Diego County)

\*= Incumbent

*Please note: The order in which the candidates' names are listed was determined by random selection.*

## 2007 SPECIAL DISTRICTS MAILED-BALLOT ELECTION

### Positions Subject to Election

LAFCO: One (1) Alternate Member Position with term expiring in 2011.

Special Districts Advisory Committee: Eight (8) with terms expiring in 2011  
One (1) with term expiring in 2008

<u>Date</u>	<u>Item</u>																		
4/27/07	Send letter announcing election and soliciting nominations.																		
6/15/07	Deadline for receipt of nominations by LAFCO.																		
7/20/07	Appoint Nominating Committee (Scheduled Advisory Committee Meeting):																		
	<table><thead><tr><th><u>Eligible</u></th><th><u>Not Eligible</u></th></tr></thead><tbody><tr><td>James Alkire</td><td>Daniel Goldberg</td></tr><tr><td>Gary Arant</td><td>Trish Hannan</td></tr><tr><td>Ron Fuller</td><td>Judy Hanson</td></tr><tr><td>Keith Lewinger</td><td>Dr. Hanno E.G. Ix</td></tr><tr><td>Jo MacKenzie</td><td>John Pastore</td></tr><tr><td>Augie Scalzitti</td><td>Tom Pocklington</td></tr><tr><td>Dennis Shepard</td><td></td></tr><tr><td>Vacant</td><td></td></tr></tbody></table>	<u>Eligible</u>	<u>Not Eligible</u>	James Alkire	Daniel Goldberg	Gary Arant	Trish Hannan	Ron Fuller	Judy Hanson	Keith Lewinger	Dr. Hanno E.G. Ix	Jo MacKenzie	John Pastore	Augie Scalzitti	Tom Pocklington	Dennis Shepard		Vacant	
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Jo MacKenzie	John Pastore																		
Augie Scalzitti	Tom Pocklington																		
Dennis Shepard																			
Vacant																			
7/27/07	Send all nominations received by deadline to Nominating Committee.																		
8/16/07	Candidates' Forum																		
8/16/07	Nominating Committee meet and prepare report.																		
8/23/07	Send ballots, nominating committee report, and voting instructions to districts.																		
10/04/07	Deadline for return of ballots to LAFCO.																		
10/11/07	Send letter announcing election results.																		
11/05/07	Seat LAFCO member.																		
11/16/07	Seat Special Districts Advisory Committee members.																		