1600 Pacific Highway • Room 452 • San Diego, CA 92101 (619) 531-5400 • FAX (619) 557-4190

San Diego Local Agency Formation Commission

Website: www.sdlafco.org

Recommended

#### Chairman

Andrew L. Vanderlaan Public Member

#### Vice Chairman

Bill Horn County Board of Supervisors

Counsel

William D. Smith

# AGENDA

SPECIAL DISTRICTS ADVISORY COMMITTEE FRIDAY, MARCH 16, 2007, 9:30 A.M. COUNTY ADMINISTRATION CENTER ROOM 402A 1600 PACIFIC HIGHWAY SAN DIEGO, CA 92101

Members	<u>Age</u>	enda Item:	Action:
Toni Atkins Councilmember City of San Diego	1.	Roll Call	
Dianne Jacob County Board of Supervisors	2.	Approval of Minutes of Meeting held February 17, 2006	Approve
Andrew J. Menshek Padre Dam Municipal Water District	3.	Executive Officer's Recommended Agenda Revisions	
	4.	Committee Member / Executive Officer Announcements	Information
Ron Morrison Mayor City of National City	5.	Public Comment Opportunity for persons to speak to the Committee on any	
Bud Pocklington South Bay Irrigation District		subject within the Committee's jurisdiction, but not an item on today's agenda. Each speaker's presentation may not exceed	
Betty Rexford Councilmember		3 minutes.	
City of Poway	6.	Selection of Chair and Vice Chair for 2007  The Committee should provide direction regarding the	Direction
Alternate Members		appointment/reappointment of the Committee's Chair and Vice Chair for 2007.	
Mark Lewis Mayor		vice Chair for 2007.	
City of El Cajon	7.	Introduction of Harry Ehrlich: LAFCO Local Government	Information
Greg Cox County Board of Supervisors		Consultant – Former Advisory Committee Member Harry Ehrlich was Retained as a LAFCO Consultant to Assist with Special Projects.	
John S. Ingalls Santa Fe Irrigation District	8.	2007 Special Districts Election Schedule	Information
Harry Mathis Public Member	9.	Presentation of Draft "Micro Report" on Reorganization of Structural Fire Protection and Emergency Medical	Information
Kevin Faulconer City of San Diego Representative		Services in Unincorporated San Diego County	
	10.	Discussion of Potential LAFCO Workshop in Mid 2007	Discussion/
<b>Executive Officer</b>		and Possible Topics	Comment
Michael D. Ott	11.	Adjournment to the April 20, 2007 Meeting Date*	

\*The April 20, 2007 meeting will only be scheduled on an "as needed" basis.

Note: Refreshments will be served at the meeting.

## LOCAL AGENCY FORMATION COMMISSION SPECIAL DISTRICTS ADVISORY COMMITTEE MINUTES OF THE FEBRUARY 17, 2006 MEETING

There being a quorum present, the meeting was convened at 9:30 a.m., by Chairwoman Jo Mackenzie (Vista ID). Attending were: <u>Committee Members</u> – James Alkire (South Bay ID), Ron Fuller (Alpine FPD) (who entered the meeting at 9:35 a.m.), Trish Hannan (Vallecitos WD), Judy Hanson (Leucadia WD), Dr. Hanno E.G. Ix (Rincon del Diablo MWD), Vice Chairman Darrell Jobes (East County FPD), Keith Lewinger (Fallbrook PUD), John Pastore (Rancho Santa Fe CSD), Tom Pocklington (Bonita-Sunnyside FPD), and Augie Scalzitti (Padre Dam MWD). <u>LAFCO Staff</u> – Executive Officer Michael D. Ott; Chief, Governmental Services Ingrid Hansen; and Administrative Assistant Claire Riley. Absent were: <u>Committee Members</u> – Gary Arant (Valley Center MWD), Harry Ehrlich (Olivenhain MWD), Daniel Goldberg (Fallbrook HCD), and Dennis Shepard (North County CD). Also present were: James F. Doud, Sr. (Sweetwater Authority), and Paul Bushee (General Manager, Leucadia Wastewater District).

### Item 1

### Approval of Minutes of November 18, 2005

With Dr. Hanno E.G. Ix, Vice Chairman Darrell Jobes, and Chairwoman Jo MacKenzie abstaining, ON MOTION OF Judy Hanson, seconded by Trish Hannan, and carried unanimously by the remaining committee members present, the committee dispensed with reading the minutes of the November 18, 2005 meeting, and approved said minutes.

### Item 2

## **Executive Officer's Recommended Agenda Revisions**

Mr. Ott indicated that there were no revisions to the agenda.

### Item 3

### Committee Member/Executive Officer Announcements

Michael Ott announced that Councilman Ron Morrison, City of National City, has been appointed by the City Selection Committee to the Local Agency Formation Commission to replace Commissioner Patty Davis.

Mr. Ott said that at their February 6, 2006 meeting, the Local Agency Formation Commission authorized the preparation of a micro analytical report, which is a detailed study to be used to implement the reorganization of fire agencies.

Ron Fuller entered the meeting at 9:35 a.m.

Mr. Ott said that efforts to examine and mitigate the impacts to fire districts caused by district detachments are on-going and that Darrell Jobes and other fire chiefs have been involved in the discussions. Mr. Ott said that the Local Agency Formation Commission will hear their recommendations, which only affects fire districts, at the March 6, 2006 meeting. Mr. Ott said that the report will be available on the LAFCO website.

Tom Pocklington said that not only are fire districts affected by district detachments, but the whole county is affected as well.

# Item 4 Public Comment

No members of the public requested to speak.

# Item 5 Selection of Chair and Vice Chair for 2006

ON MOTION OF Trish Hannan, seconded by Augie Scalzitti, and carried unanimously by the committee members present, the committee reelected Jo MacKenzie as the 2006 Chair.

ON MOTION OF Judy Hanson, seconded by Tom Pocklington, and carried unanimously by the committee members present, the committee reelected Darrell Jobes as the 2006 Vice Chair.

### Item 6

# Final Discussion of Selected Excerpts of the Draft LAFCO Publication, *Profiles of Special Districts in San Diego County*

Mr. Ott introduced Administrative Assistant Claire Riley, who provided a brief staff report. Ms. Riley indicated that the format for the publication has been simplified so that it can be easily updated by the districts. Ms. Riley said that LAFCO staff is looking at distributing the final format to the special districts for their input by mid-March.

Paul Bushee commented that the word "Information" has been misspelled on the template for some of the districts and should be corrected. Mr. Bushee also indicated that he has concerns regarding the request for the "No. of Regional Water Quality Control violations within the past three years," under the heading Sewer Service. He asked if this is a requirement of the Cortese-Knox-Hertzberg Act.

In response, Mr. Ott said that it is not a requirement, but the information will be used to make conclusions that will help satisfy the requirements of the Cortese-Knox-Hertzberg Act.

Keith Lewinger said if LAFCO needs a measure of how the districts are managing their treatment plants, a better way of requesting this information would be, "Have you been fined by the regional board? If so, how much?"

John Pastore said that another way to request this information is, "Have you been fined for permit violations? If so, how many and how much?" He said this question would cover all permits. Mr. Pastore said that a contact name, for instance the General Manager, should be added under the heading "Contact Information." Chairwoman MacKenzie suggested an email address also be added. Mr. Pastore suggested adding an item under the category "Reclaimed Water Distribution" regarding the annual amount of reclaimed water, expressed in acre feet, that is sold or delivered.

Paul Bushee suggested requesting information regarding "Miles of Collection" or "Miles of Sewer Line" and "Number of Pump Stations."

Keith Lewinger commented that under the category "Governance," the "Monthly amount of per diem or stipend paid to each board member" does not make sense and should be changed to read "Amount of per diem or stipend paid to each board member per meeting."

Chairwoman MacKenzie suggested adding an example under the category "Governance," to explain specific information LAFCO is requesting under "No. of board vacancies over the past five years."

Vice Chairman Jobes said there is a disparity in board member compensation throughout the fire districts and asked if LAFCO needs information from the districts regarding benefits the elected officials may be receiving, such as health insurance, life insurance, and retirement. He said the question could be phrased, "Are other benefits provided to elected officials?" He said a dollar amount is not as important as whether the elected officials receive these benefits.

In response to a question from Keith Lewinger, Mr. Ott said that this information has been collected by LAFCO for some municipal service reviews where there have been public concerns regarding excessive benefits for elected officials.

Chairwoman MacKenzie said that information about whether or not districts offer benefits could be a line item "yes" or "no."

Vice Chairman Jobes said that a simple "yes" or "no" would be sufficient. He said this is a big factor when you are looking at the level of service and the overall cost of service.

Keith Lewinger questioned why this information is important with respect to municipal service reviews. He said these issues are local issues that should be dealt with by the local voters. Mr. Lewinger made a motion that under the category "Governance," the wording "Monthly amount of per diem or stipend paid to each board member" be amended to read, "Amount of per diem or stipend paid to each board member per meeting." The motion was seconded by Augie Scalzitti.

Dr. Hanno E.G. Ix suggested this information would be more useful if it was included under the Finance Section – District Budget, and not under Governance.

ON MOTION OF Keith Lewinger, seconded by Augie Scalzitti, and carried by the following vote of the committee members present, the Special Districts Advisory Committee requested staff to amend the wording under the Governance Section, "Monthly amount of per diem or stipend paid to each board member" to read "Amount of per diem or stipend paid to each board member per meeting."

AYES: James Alkire, Trish Hannan, Judy Hanson, Keith Lewinger, Jo MacKenzie,

John Pastore and Augie Scalzitti

NOES: Ron Fuller, Dr. Hanno E.G. Ix, and Darrell Jobes

ABSTAIN: Tom Pocklington

ABSENT: Gary Arant, Harry Ehrlich, Daniel Goldberg and Dennis Shepard

ON MOTION of Darrell Jobes, seconded by Ron Fuller, and failed by the following vote of the committee members present, the Special Districts Advisory Committee declined to include the line item request, "Are benefits provided to Board members, "yes" or "no."

AYES: Ron Fuller and Darrell Jobes

NOES: James Alkire, Trish Hannan, Judy Hanson, Keith Lewinger, Jo MacKenzie,

John Pastore and Augie Scalzitti

ABSTAIN: Dr. Hanno E.G. lx and Tom Pocklington

ABSENT: Gary Arant, Harry Ehrlich, Daniel Goldberg and Dennis Shepard

Darrell Jobes said that on the second page, under the heading "Fire Service, Adopted performance standards for responding to fire and medical incidents," the fire agencies have different adopted standards for response times.

Chairwoman MacKenzie asked that on the first page, under the heading Management, "Ratio of management/executive employees to non-executive/management" be clarified.

Keith Lewinger said that the line item should read "Ratio of management/executive employees to non-executive/non-management."

Chairwoman MacKenzie suggested adding parameters under the heading "Miscellaneous," otherwise it is possible the districts will include too much information. In response to a question from Mr. Bushee, Mr. Ott said that the Miscellaneous section should be included because there are agencies that do not fit into a specific category, for example, Sweetwater Authority and South Bay Irrigation District, and these districts will need this space for explanations. Regarding parameters for the Miscellaneous section, Chief, Governmental Services Ingrid Hansen said that there is language in the request for information for the municipal service reviews that can be incorporated into this document.

# Item 6 Adjournment

There being no further business to come before the Special Districts Advisory Committee, the meeting was adjourned at 10:30 a.m. to the scheduled meeting on March 17, 2006.

Jan Bryson Executive Assistant

# 2007 SPECIAL DISTRICTS MAILED-BALLOT ELECTION

# **Positions Subject to Election**

LAFCO: One (1) Alternate Member Position with term expiring in 2011.

Eight (8) with terms expiring in 2011 One (1) with term expiring in 2008 Special Districts Advisory Committee:

<u>Date</u>	<u>Item</u>		
4/27/07	Send letter announcing election and soliciting nominations.		
6/15/07	Deadline for receipt of nominations by LAFCO.		
7/20/07	Appoint Nominating Committee (Scheduled Advisory Committee Meeting):		
	<u>Eligible</u>	Not Eligible	
	James Alkire Gary Arant Ron Fuller Keith Lewinger Jo MacKenzie Augie Scalzitti Dennis Shepard Vacant	Daniel Goldberg Trish Hannan Judy Hanson Dr. Hanno E.G. Ix John Pastore Tom Pocklington	
7/27/07	Send all nominations received by deadline to Nominating Committee.		
8/16/07	Candidates' Forum		
8/16/07	Nominating Committee meet and prepare report.		
8/23/07	Send ballots, nominating committee report, and voting instructions to districts.		
10/04/07	Deadline for return of ballots to LAFCO.		
10/11/07	Send letter announcing election results.		
11/05/07	Seat LAFCO member.		
11/16/07	Seat Special Districts Advisory Committee members.		



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#### Chairman

Andrew L. Vanderlaan **Public Member** 

Vice Chairman

March 16, 2007

Bill Horn County Board of Supervisors

Members

TO:

Special Districts Advisory Committee

Toni Atkins Councilmember City of San Diego

FROM:

HE:tjc

Local Government Consultant

Dianne Jacob County Board of Supervisors

SUBJECT:

Informational Presentation on the Draft "Micro Report" on

Reorganization of Structural Fire Protection and Emergency

Medical Services

Local Sovernment Consultant

Andrew J. Menshek Padre Dam Municipal Water District

Ron Morrison Mayor City of National City

**Bud Pocklington** South Bay Irrigation District

Betty Rexford

Councilmember City of Poway

The above draft report has been distributed for public review, and several workshops are being held over the next month for public input. The complete report is available for review on LAFCO's website (sdlafco.org). Ms. Shirley Anderson, Chief, Policy Research, will provide an informational presentation at the March 16, 2007 Special Districts Advisory Committee meeting.

Should you have any questions, please contact LAFCO at (619) 531-5400.

Alternate Members

Mark Lewis Mayor City of El Cajon

Greg Cox County Board of Supervisors

John S. Ingalls Santa Fe Irrigation District

Harry Mathis Public Member

Kevin Faulconer City of San Diego Representative

**Executive Officer** 

Michael D. Ott

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Andrew L. Vanderlaan Public Member

Vice Chairman

March 16, 2007

Bill Horn County Board of Supervisors

TO: Members

Toni Atkins FROM: Councilmember City of San Diego

Dianne Jacob County Board of Supervisors

Andrew J. Menshek Padre Dam Municipal Water District

Ron Morrison Mayor City of National City

**Bud Pocklington** South Bay Irrigation District

Betty Rexford Councilmember City of Poway

Alternate Members

Mark Lewis Mayor City of El Cajon

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Special Districts Advisory Committee

Local Government Consultant

SUBJECT: Discussion of Potential LAFCO Workshop in Mid 2007 and

Possible Topics

LAFCO staff would like to propose that the Advisory Committee consider current topics of interest that might be incorporated into a potential workshop program to be scheduled in Mid-2007 that could address items such as the status of MSR's, possible incorporation proposals and pending legislation in the 2007-08 Legislative Session, etc. It is therefore

**RECOMMENDED:** That your Committee

Identify any issues of interest and/or concerns for consideration of incorporation into a potential workshop program, and present them for discussion at the March 16, 2007 Special Districts Advisory Committee meeting.

ócal Government Consultant

HE:tic